# STATE OF NEVY YORK COMPREHENSIVE ANNUAL FINANCIAL REPORT

For Fiscal Year Ended March 31, 2010



Thomas P. DiNapoli STATE COMPTROLLER

## STATE OF NEW YORK

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## COMPREHENSIVE ANNUAL FINANCIAL REPORT

For Fiscal Year Ended March 31, 2010



Prepared by the Office of the State Comptroller

Thomas P. DiNapoli

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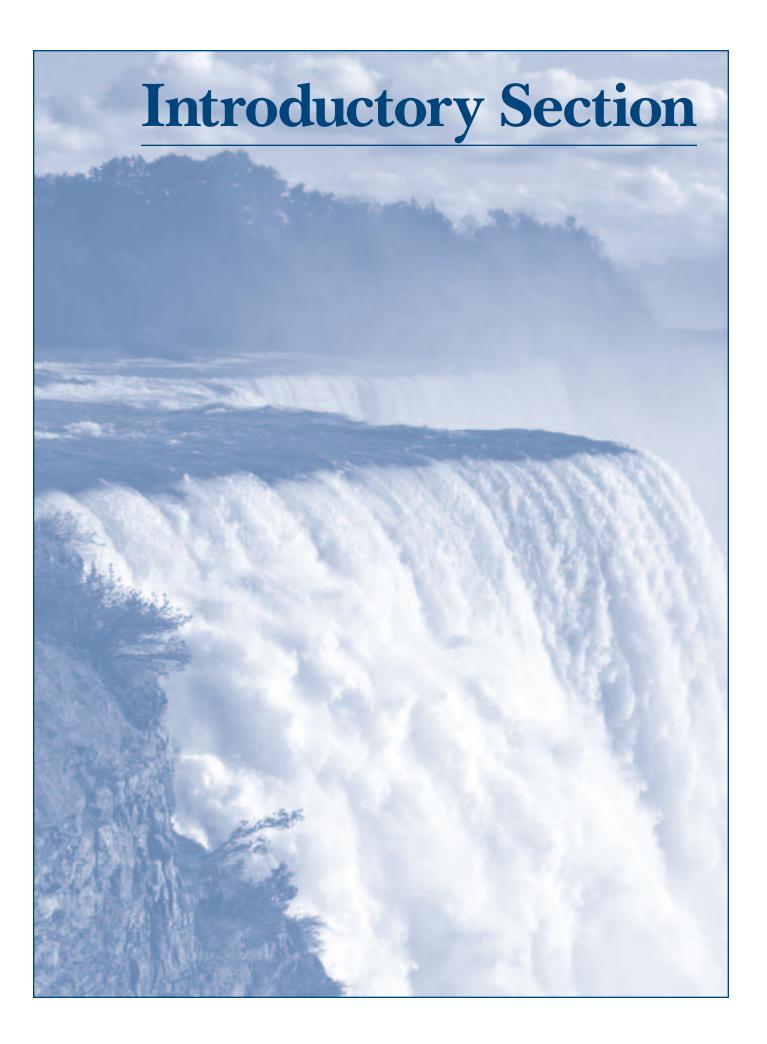
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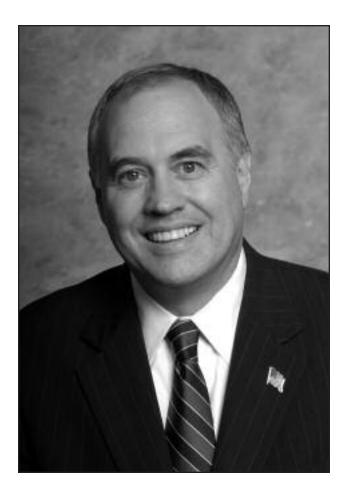
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THOMAS P. DINAPOLI State Comptroller



110 STATE STREET ALBANY, NEW YORK 12236

STATE OF NEW YORK OFFICE OF THE STATE COMPTROLLER

September 1, 2010

## To the Citizens, Governor and Members of the Legislature of the State of New York:



t is my responsibility to present the Comprehensive Annual Financial Report for the State of New York for the fiscal year ended March 31, 2010. Like most states, New York continues to struggle with the fiscal challenges associated with the worst economic crisis since the Great Depression. However, in addition to economic conditions outside of the State's control, New York entered the Great Recession with a pre-existing structural budget deficit that further worsened the State's financial position. The State continues to be overly reliant on non-recurring, temporary and risky resources to balance its budgets. This has left the State with a diminished capacity to confront any further economic instability.

The State Fiscal Year (SFY) 2009-10 Enacted Budget deferred many difficult decisions and failed to enact the reforms necessary to achieve long-term fiscal stability. Likewise, the SFY 2010-11 Budget continues to rely on federal stimulus funds, other temporary resources and improbable revenue sources while failing to fundamentally align recurring spending with recurring revenue.

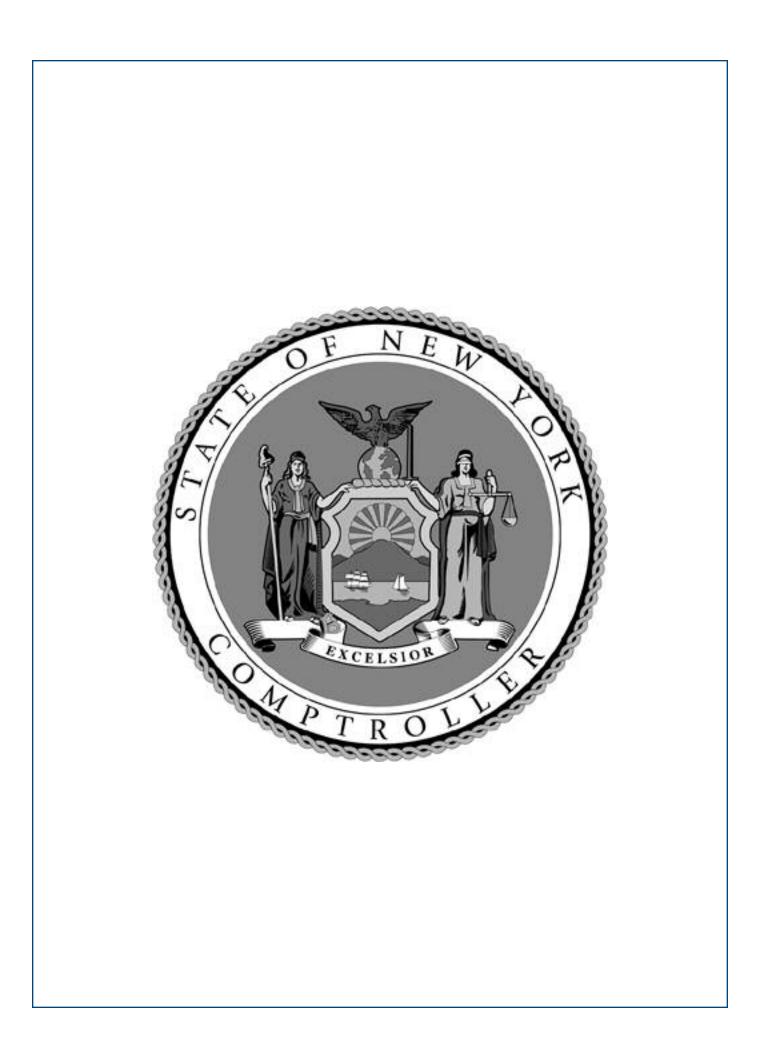
The State also continues to incur debt at a rate that is unsustainable. As a result, debt service is one of the fastest growing categories of the budget, with a large portion of the increase attributable to new debt issued for noncapital needs, including deficit financing and budget relief. Further, nearly all of this debt has been issued by public authorities without voter approval.

The need for comprehensive fiscal reform is compelling. Despite the spending cuts and revenue increases in the enacted budget, formidable future year budget gaps are assured. New York must not continue to limp from one crisis to the next. Only by making difficult decisions can New York address its structural deficit and ensure long term prosperity.

Signed,

Tom Q: And.

Thomas P. DiNapoli State Comptroller



### FINANCIAL OVERVIEW

This report has been prepared by the Office of the State Comptroller, as required by Chapter 405, Laws of 1981, in accordance with generally accepted accounting principles (GAAP) for governments as promulgated by the Governmental Accounting Standards Board (GASB). Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, included within this Comprehensive Annual Financial Report rests with the Office of the State Comptroller.

The basic financial statements contained in this report have been audited by KPMG, LLP. Their audit was conducted in accordance with generally accepted governmental auditing standards (GAGAS) and their auditors' report precedes the basic financial statements. An independent audit provides reasonable assurance that the State's basic financial statements for the year ended March 31, 2010 are free of material misstatement. Independent audit procedures include examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall basic financial statement presentation. An audit also includes consideration of internal controls over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the State's internal controls over financial reporting. Accordingly, the independent auditor expressed no opinion with respect to internal controls over financial reporting. The independent auditor believed that their audit provided a reasonable basis for rendering an unqualified opinion that the State's basic financial statements for the fiscal year ended March 31, 2010 are fairly presented in conformity with GAAP.

The basic financial statements include a narrative introduction, overview, and analysis that is required by GAAP and referred to as Management's Discussion and Analysis (MD&A). This transmittal letter is intended to complement the MD&A and should be read in conjunction with it. The State's MD&A can be found immediately following the independent auditors' report.

#### **Profile of New York State**

New York State was one of the original 13 states, ratifying the United States Constitution and entering the Union on July 26, 1788. The State has a land area of 49,576 square miles and the largest park system (home of the Adirondack Park) in the nation. Geographically, New York State is divided into 62 counties (five of which are boroughs of New York City). Within these counties are 62 cities (including New York City), 932 towns, 554 villages and 702 school districts. The State's major economic sectors are the industrial-commercial, service, and agricultural sectors.

New York's government comprises three branches—executive, legislative and judicial. The executive branch includes the Executive (including 20 State departments), the Department of Audit and Control, and the Department of Law, which are headed respectively by the Governor, Comptroller and Attorney General. With the exception of the departments of Audit and Control and Law, which report to their respective elected officials, the departments of the State report to the Governor. The legislative branch comprises two houses, the Senate with 62 senators and the Assembly with 150 members. Members of the Legislature are elected to two-year terms.

The Chief Judge of the Court of Appeals, which is the highest court of the State, heads the judicial branch. The Governor, with the advice and consent of the Senate, appoints the Chief Judge and six Associate Judges to 14-year terms. In New York State, the courts of original jurisdiction, or trial courts, hear cases in the first instance and the appellate courts hear appeals from the decisions of other courts.

#### **Economic Condition and Outlook**

Throughout much of 2009, the national economy remained in the grip of the most serious recession since the Great Depression. The recession, which had its roots in a severe downturn in the housing market that led into a worldwide financial crisis, resulted in large job losses, a significant reduction in economic output, and sharply reduced consumer confidence and spending. Due in part to stimulus spending by the federal government (including tax cuts, infrastructure spending, and aid to state and local governments), growth in the gross domestic product (GDP) resumed in the third quarter of 2009. Job growth was slower to resume, with employment declines continuing through December 2009, when cumulative losses reached 8.4 million jobs. Between December 2009 and May 2010, the nation regained 1 million jobs, but almost half of these new jobs were temporary jobs associated with the decennial census.

#### 10 • STATE OF NEW YORK -

In some respects, the recession was not as severe in New York State as it was elsewhere in the nation. Economic output, as measured by GDP growth, was less affected in New York than in the nation. Job losses also began later in the State, where the decline was less (4.2 percent) than it was in the nation (6.1 percent). Wages and incomes in New York, however, were more affected by the recession than the rest of the nation, reflecting the importance of the financial sector to New York's economy and tax revenues. After more than \$54 billion in cumulative losses incurred in 2007 and 2008, Wall Street rebounded sharply in 2009, helped by federal government bailouts, the Federal Reserve's low interest rate policy, changes in accounting rules, and other government programs. Securities industry profits reached a record \$61.4 billion in 2009—almost triple that of the previous record, set in 2000. Despite the rebound in profitability, the financial sector was slow to begin adding jobs (job losses continued through March 2010), and income levels have not yet recovered from the losses experienced in 2008.

#### The Reporting Entity and Its Services

The funds and entities included in this Comprehensive Annual Financial Report are those for which the State is accountable, based on criteria for defining the financial reporting entity prescribed by the GASB. The criteria include: legal standing, fiscal dependency and financial accountability. Based on these criteria, the various funds and entities shown in this report are considered as part of the reporting entity (see Notes 1 and 14 of the Notes to the Basic Financial Statements).

The State provides a range of governmental services in such areas as education, social services, health and environment, criminal justice, transportation, mental hygiene, and housing, among others, and also administers the New York State and Local Retirement System.

#### **Component Units**

Component units are discretely presented and reported as public benefit corporations (Corporations), which includes Public Authorities, and are legally separate entities that are not operating departments of the State. Corporations have been established for a variety of purposes such as economic development, capital construction, financing, and public transportation. The powers of the Corporations generally are vested in their governing boards. The Governor, with the approval of the State Senate, appoints a majority of the members of the Board of most major Corporations, and either the Governor or the Board selects the chairperson and chief operating officer. Corporations are not subject to the State constitutional restrictions on the incurrence of debt which apply to the State, and may issue bonds and notes within legislatively authorized amounts.

Corporations submit annual reports on their operations and finances accompanied by an independent auditors' report to the Governor, the Legislature and the State Comptroller. Corporations are generally supported by revenues derived from their activities, although in recent years the State has provided financial assistance, in some cases of a recurring nature, to certain Corporations for operating and other expenses, and in fulfillment of its commitments on moral obligation indebtedness. The Corporations have been presented in the accompanying financial statements as component units of the State. The amounts presented in this report were derived from the Corporations' most recent audited financial statements. At year-end these entities reported net assets of \$37.8 billion. For further information, refer to Note 14 of the Notes to the Basic Financial Statements.

#### **Budgetary and Other Control Systems**

The State Constitution requires the Governor to submit a cash basis balanced Executive Budget that contains a complete plan of expenditures for the ensuing fiscal year, and identifies the anticipated revenues sufficient to meet the proposed expenditures. Included in the proposed budget are provisions for spending authority for unanticipated revenues or unforeseen emergencies in accordance with statutory requirements. The Executive Budget also includes both cash basis and GAAP basis financial plans for the ensuing fiscal year, as well as a three-year financial projection for governmental funds and a five-year capital plan. The accounting policies used in developing the GAAP basis financial plans are generally consistent with those used in preparing the annual GAAP financial statements. Generally, the financial plans are updated quarterly. The Legislature enacts appropriation bills and revenue measures embodying those parts of the Executive Budget it has approved. Expenditures are controlled at the major object level (e.g., personal service, grants to local governments) within each program or project of each State agency in accordance with the underlying approved appropriation bills. In developing the State's accounting system, consideration was given to the adequacy of internal controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding the safeguarding of assets against loss from unauthorized use or disposition and the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that the cost of control should not exceed the benefits derived. The State's internal accounting controls are periodically tested to ensure adherence to internal control policies and procedures.

In 1987 the Legislature passed the New York State Governmental Accountability, Audit and Internal Control Act, which commits the State to enhancing existing systems of internal controls in all State governmental entities. As a result, there is now a requirement for managers in all branches and components of government to maintain comprehensive internal control systems and to regularly evaluate the effectiveness and adequacy of these systems by internal reviews and external audits. Finally, the legislation promotes accountability by assuring that all external audits are made available to the public.

#### **General Governmental Results**

An operating deficit of \$594 million is reported in the General Fund for the fiscal year ended March 31, 2010. As a result, the General Fund now has an accumulated fund deficit of \$3.5 billion. The State completed its fiscal year ended March 31, 2010 with a combined Governmental Funds operating surplus of \$123 million as compared to a combined Governmental Funds operating fiscal year of \$8 billion. The combined operating surplus of \$123 million for the fiscal year ended March 31, 2010 included an operating surplus in the Federal Special Revenue Fund of \$1 million, in the General Debt Service Fund of \$83 million and in the Other Governmental Funds of \$633 million, offset by an operating deficit in the General Fund of \$594 million. For further information, refer to the MD&A which immediately follows the independent auditors' report.

The State's financial position as shown in its Governmental Funds Balance Sheet as of March 31, 2010 includes a fund balance of \$3.9 billion represented by liabilities of \$28.1 billion and by assets available to liquidate such liabilities of \$32 billion. The Governmental Funds fund balance includes a \$3.5 billion accumulated deficit General Fund balance.

#### **Certificate of Achievement**

The Office of the State Comptroller was honored for the 21st consecutive year to receive the Certificate of Achievement for Excellence in Financial Reporting from the Government Finance Officers Association for the State's 2009 Comprehensive Annual Financial Report. This prestigious award represents the highest form of recognition in the area of governmental financial reporting, and reflects a commitment by the Office of the State Comptroller to communicate the State's financial results and position clearly to the taxpayers through public disclosure.

#### Acknowledgments

This report could not have been prepared without the cooperation of all State agencies, the Legislature, and the Judiciary. I especially appreciate the professionalism and dedication demonstrated by my staff in the preparation of this report.

Certificate of Achievement for Excellence in Financial Reporting

Presented to

## State of New York

For its Comprehensive Annual Financial Report for the Fiscal Year Ended March 31, 2009

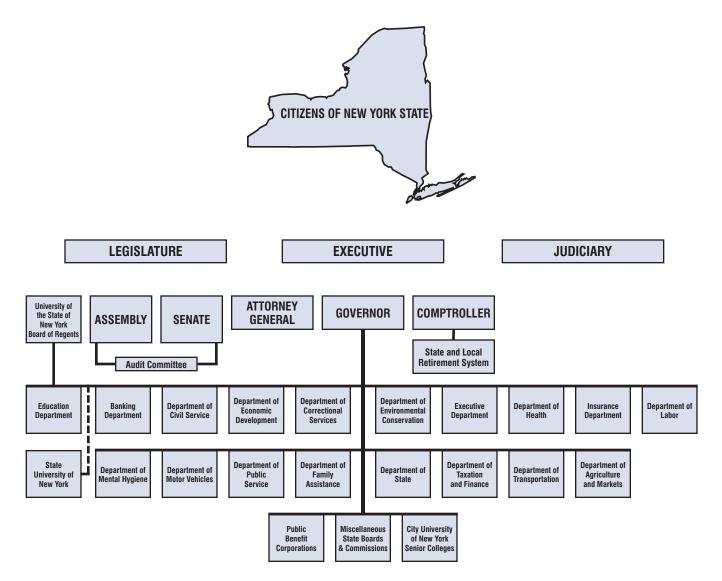
A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.





President

**Executive Director** 



#### STATE OF NEW YORK Selected State Officials

#### **Executive** -

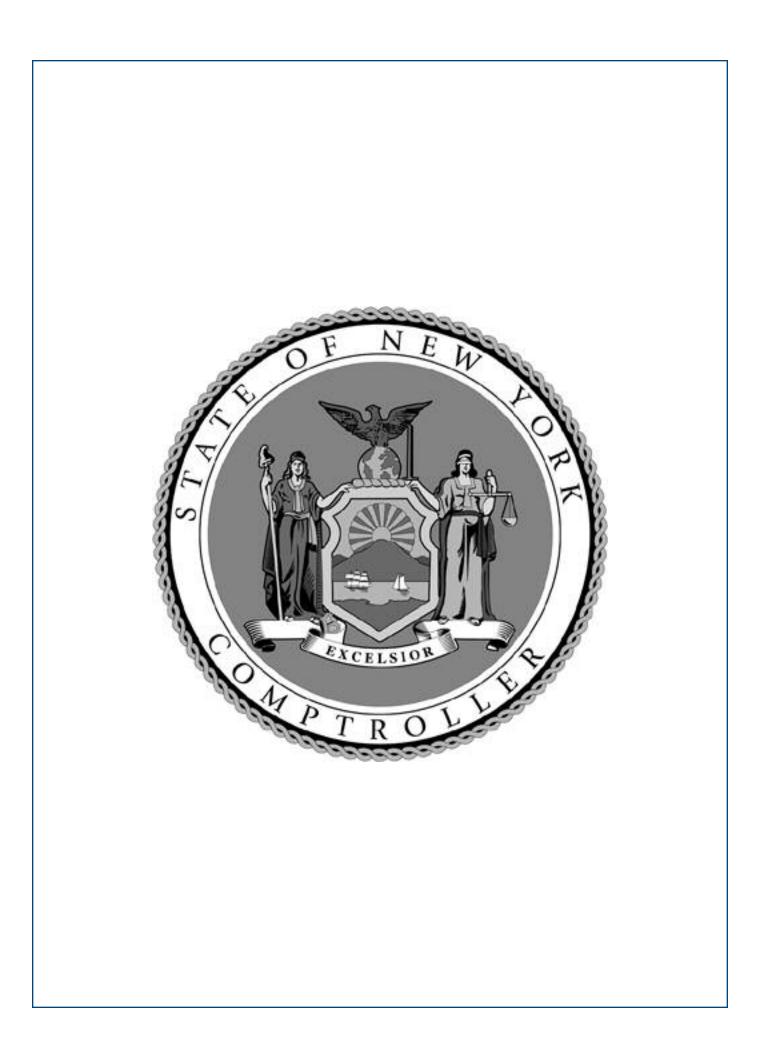
David A. Paterson, Governor • Richard Ravitch, Lieutenant Governor • Thomas P. DiNapoli, State Comptroller Andrew M. Cuomo, Attorney General

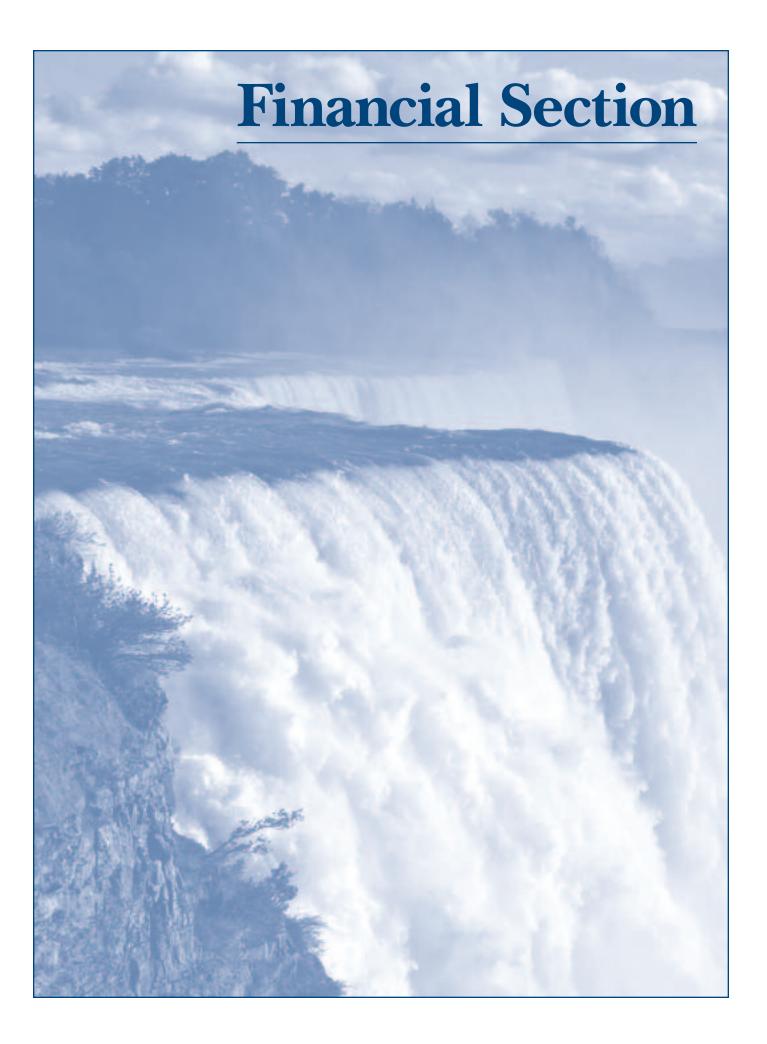
#### Judicial -

Jonathan Lippman, Chief Judge of the Court of Appeals of New York

#### Legislative -

Malcolm A. Smith, Temporary President of the Senate • Sheldon Silver, Speaker of the Assembly Dean G. Skelos, Senate Minority Leader • Brian M. Kolb, Assembly Minority Leader







KPMG LLP 515 Broadway Albany, NY 12207

#### **Independent Auditor's Report**

The Audit Committee New York State Legislature:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of New York (the State), as of and for the year ended March 31, 2010, which collectively comprise the State's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the State's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of certain discretely presented component units identified in note 14, the State University of New York, the Tuition Savings Program or the Port Authority of New York and New Jersey. The certain discretely presented component units represent 58% of the total assets and 65% of the total revenues of the aggregate discretely presented component unit amounts. The State University of New York represents 100% of the total assets and total revenues of the SUNY fund and 56% of the total assets and 21% of the total revenues of the business-type activities. The Tuition Savings Program represents 5% of the total assets and 7% of the total revenues (including additions) of the aggregate remaining fund information. The Port Authority of New York and New Jersey represents 100% of the information disclosed in note 15. Those financial statements were audited by other auditors whose reports thereon have been furnished to us and, our opinions, insofar as they relate to the amounts and disclosures included for those component units, the State University of New York, the Tuition Savings Program and the Port Authority of New York and New Jersey, are based solely on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. The financial statements of the Lottery, a major enterprise fund, and of certain discretely presented component units identified in note 14, were not audited in accordance with *Government Auditing Standards*. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the State's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of New York, as of March 31, 2010, and



the respective changes in financial position, and where applicable, cash flows thereof for the year then ended in conformity with U.S. generally accepted accounting principles.

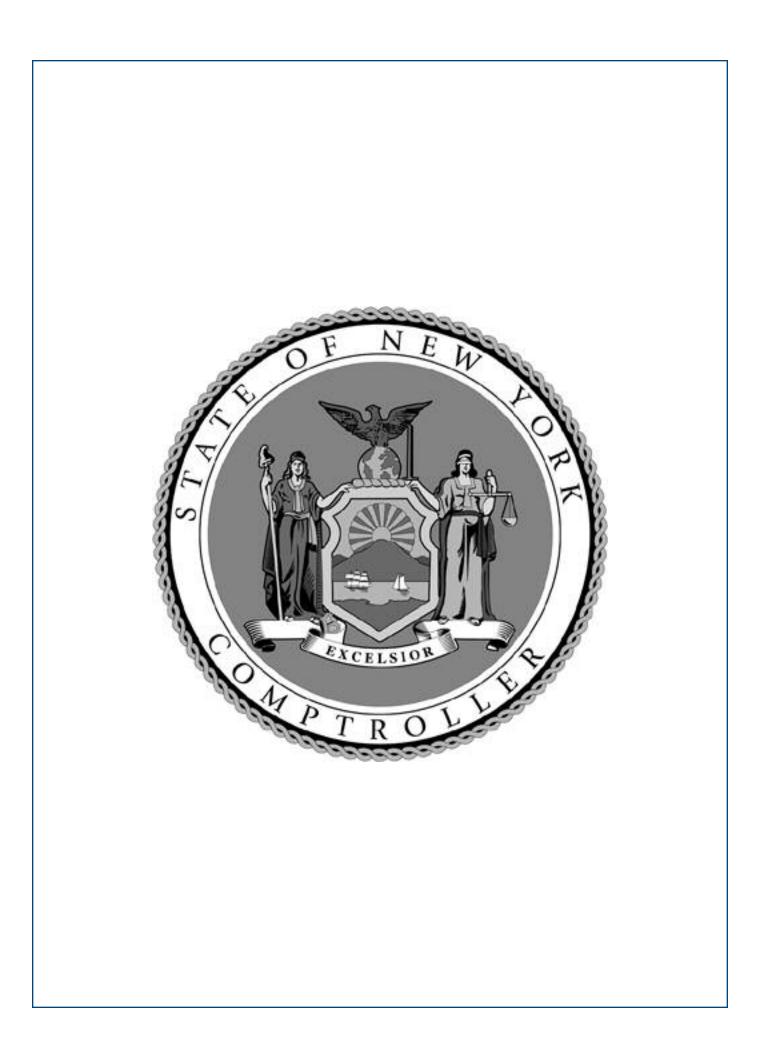
In accordance with *Government Auditing Standards*, we have also issued our report dated July 23, 2010 on our consideration of the State's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis and required supplementary information listed in the accompanying table of contents, are not a required part of the basic financial statements but are supplementary information required by U.S. generally accepted accounting principles. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State of New York's basic financial statements. The introductory section, other supplementary information section, and the statistical section, listed in the accompanying table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The other supplementary information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, based on our audit and the reports of other auditors, is fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and the statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

KPMG LLP

July 23, 2010



### MANAGEMENT'S DISCUSSION AND ANALYSIS (unaudited)

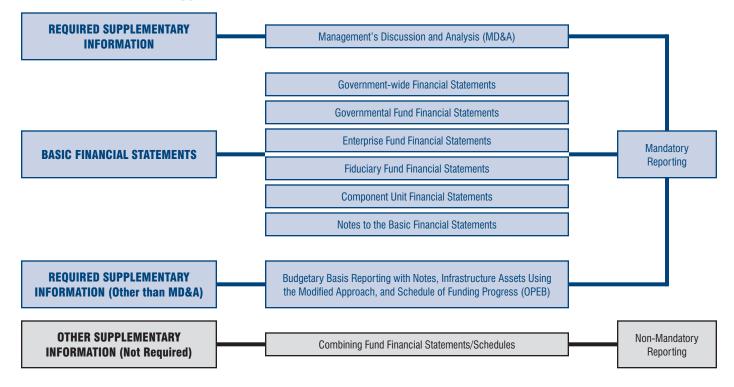
Management's discussion and analysis (MD&A) provides a narrative overview and analysis of the financial activities of the State of New York for the fiscal year ended March 31, 2010. The MD&A is intended to serve as an introduction to the State's basic financial statements, which have the following components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. The MD&A is designed to (a) assist the reader in focusing on significant financial matters, (b) provide an overview of the State's financial activities, (c) identify any material changes from the original budget, and (d) highlight individual fund matters. The following presentation is by necessity highly summarized, and in order to gain a thorough understanding of the State's financial condition, the following financial statements, notes and required supplementary information should be reviewed in their entirety.

#### FINANCIAL HIGHLIGHTS

- New York State reported net assets of \$28.1 billion, comprised of \$131.3 billion in total assets offset by \$103.2 billion in total liabilities (Table 1).
- The State's net assets decreased by \$5.8 billion as a result of this year's operations. The net assets for governmental activities decreased by \$2.9 billion (9.4 percent) and net assets of business-type activities decreased by \$2.9 billion (96.2 percent) (Table 2).
- The State's governmental activities had total revenues of \$125.9 billion, which were less than total expenses of \$126.7 billion, excluding transfers to business-type activities of \$2.2 billion, by \$760 million (Table 2).
- The total cost of all the State's programs, which includes \$27.8 billion in business-type activities, was \$154.5 billion (Table 2).
- The General Fund reported a deficit this year of \$594 million, which increased the accumulated fund deficit to \$3.5 billion.
- The State reported additional Federal funding of \$11.7 billion for Medicaid, unemployment benefits, education and other programs from the American Recovery and Reinvestment Act (Federal Stimulus) as of March 31, 2010.
- Total debt outstanding at year-end was \$55.3 billion, comprised of \$45.9 billion in governmental activities and \$9.4 billion in business-type activities (Table 5).

#### **USING THIS ANNUAL REPORT**

This annual report consists of a series of financial statements and supplementary information. The Statement of Net Assets and the Statement of Activities (on pages 31 and 32, respectively) provide information about the activities of the State as a whole and present a longer-term view of the State's finances. Fund financial statements start on page 34. For governmental activities, these statements show how services were financed in the short-term, as well as how much may remain for future spending. Fund financial statements also report the State's operations in more detail than the government-wide statements by providing information about the State's most significant funds. The remaining statements provide financial information about activities for which the State acts solely as a trustee for the benefit of those outside the government and about public benefit corporations for which the State is accountable. The layout and relationship of the financial statements and supplementary information is visually illustrated as follows:



#### **Reporting the State as a Whole**

#### The Statement of Net Assets and the Statement of Activities

The analysis of the State, as a whole, begins on page 22. One of the most important questions asked about the State's finances is: "Is the State, as a whole, better off or worse off as a result of the year's activities?" The Statement of Net Assets and the Statement of Activities report information about the State as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting method used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash was received or paid.

These two statements report the State's net assets and changes to them. One can think of the State's net assets—the difference between assets and liabilities—as one way to measure the State's financial health, or financial position. Over time, increases or decreases in the State's net assets are one indicator of whether its financial health is improving or deteriorating. One may need to consider other non-financial factors, such as changes in the State's tax structure, population, employment, and the condition of the State's roads, bridges and buildings, in order to assess the overall health of the State.

In the Statement of Net Assets and the Statement of Activities, operations of the State are divided into three kinds of activities:

- **Governmental Activities**—Most of the State's basic services are reported here, including education, public health, public welfare, public safety, transportation, environment and recreation, support and regulation of business, general government, and interest on long-term debt. Federal grants, personal income taxes, consumption and use taxes, business and other taxes, transfer of lottery revenues, and bond proceeds finance most of these activities.
- **Business-type Activities**—The State charges a fee to customers to help it cover all or part of the cost of certain services it provides. The State's Lottery Fund, Unemployment Insurance Benefit Fund, the State University of New York (SUNY) and the City University of New York (CUNY) Senior Colleges are reported here.

■ *Component Units*—The State includes 45 separate legal entities in its report, as disclosed in Notes 1 and 14 of the Notes to the Basic Financial Statements. Although legally separate, these "component units" are important because the State is financially accountable for them and may be affected by their financial well-being. In addition, the State blends two other component units in the governmental activities because they provide services exclusively to the State.

#### **Reporting the State's Most Significant Funds**

#### **Fund Financial Statements**

Financial statements prepared at the fund level provide additional detail about the State's financial position and activities. By definition, funds are accounting entities with a self-balancing set of accounts created for the purpose of carrying on specific activities or achieving specific goals. Information presented in the fund financial statements differs from the information presented in the government-wide statements because the perspective and basis of accounting used to prepare the fund financial statements are different than the perspective and basis of accounting used to prepare the government-wide statements. The State's governmental and proprietary fund types use different perspectives and accounting bases. The funds presented in the fund financial statements are categorized as either major or non-major funds as required by generally accepted accounting principles (GAAP). The State uses three fund types for operations – governmental, proprietary and fiduciary. The analysis of the State's major funds begins on page 24. The fund financial statements begin on page 34 and provide detailed information about the most significant funds, not the State as a whole.

- *Governmental Funds*—Most of the State's basic services and expenditures are reported in governmental funds, which focus on how money flows into and out of those funds and the balances remaining at year-end that are available for spending. Governmental fund financial statements are prepared using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. Assets and liabilities that do not impact current financial resources within 12 months after fiscal year-end, such as capital assets and long-term liabilities, are not recognized in the governmental funds statements. The governmental funds statements provide a detailed short-term view of the State's general government operations and the basic services the State provides. Governmental funds information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the State's programs. The relationships (or differences) between governmental activities (reported in the Statement of Net Assets and Statement of Activities) and governmental funds are presented in the reconciliations following the fund financial statements.
- *Proprietary Funds*—These funds are utilized when the State charges customers to recover its costs of providing services. Proprietary funds report on business-type activities, which include enterprise type funds and internal service type funds. The State has no internal service type funds on a GAAP basis and, therefore, has only one proprietary fund type—Enterprise. The State's enterprise funds are the same as the business-type activities reported in the government-wide statements. Proprietary funds statements are prepared using the economic resources measurement focus and the accrual basis of accounting. In addition to a Statement of Net Assets (Deficits) and a Statement of Revenues, Expenses and Changes in Fund Net Assets (Deficits), Proprietary Funds are also required to report a Statement of Cash Flows (page 40).

#### **Reporting the State's Fiduciary Responsibilities**

The State is the trustee, or fiduciary, for its employees' pension plans. It is also responsible for other assets that, because of a trust arrangement, can be used only for the trust beneficiaries. All the State's fiduciary activities are reported in separate Statements of Fiduciary Net Assets and Changes in Fiduciary Net Assets on pages 42 and 43, respectively. We exclude these activities from the State's government-wide financial statements because the State cannot use these assets to finance its operations. The State is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

#### **Component Units of the State**

The State has created numerous public benefit corporations—two of which provide services exclusively to the State government itself, the New York Local Government Assistance Corporation (LGAC) and the Tobacco Settlement Financing Corporation (TSFC), and the rest of which also provide services directly to citizens. The financial position and activities of the LGAC and the TSFC have been blended within the Statement of Net Assets and Statement of Activities in the governmental activities column and in the governmental funds. The financial position and activities of the public benefit corporations that provide services directly to citizens have been presented in the Statement of Net Assets and Statement of Activities under the component units' column and also in more detail in the component units' Combining Statement of Net Assets and component units' Combining Statement of Activities. These component units have been discretely presented in the State's financial statements because their nature and significance to the State cause them to have an effect on the fiscal condition of the State and the State is accountable for them.

#### **OVERALL FINANCIAL POSITION AND RESULTS OF OPERATIONS**

Governmental entities are required by GAAP to report on their net asset condition. The Statement of Net Assets presents the value of all of New York State's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of changes in a government's financial position. The State reported net assets of \$28.1 billion, comprised of \$64.3 billion in capital assets net of related debt, and \$3.8 billion in restricted net assets, offset by an unrestricted net assets deficit of \$39.9 billion.

Net assets reported for governmental activities decreased by \$2.9 billion from a year ago, decreasing from \$30.9 billion to \$28 billion. Unrestricted net assets for governmental activities—the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements—had a deficit of \$38.5 billion at March 31, 2010. The following table (Table 1) was derived from the current and prior year government-wide Statements of Net Assets.

## Table 1 Net Assets as of March 31, 2010 and 2009 (Amounts in millions)

		(Amo	ount	s in million	s)											
	Governmental Activities				Business-type Activities				Total Primary Government							
		2010		2010		2010 20		2009		2010		2009		2010		2009
Assets: Non-capital assets:																
Cash and investments	\$	10,715	\$	9,631	\$	5,885	\$	6,831	\$	16,600	\$	16,462				
Receivables, net		19,000		15,859		3,950		3,573		22,950		19,432				
Other		843		965		220		219		1,063		1,184				
Total non-capital assets		30,558		26,455		10,055		10,623		40,613		37,078				
Capital assets		81,435		80,419		9,206		8,445		90,641		88,864				
Total assets		111,993		106,874	_	19,261		19,068		131,254		125,942				
Liabilities:																
Liabilities due within one year		28,739		24,672		6,325		4,190		35,064		28,862				
Liabilities due in more than one year		55,278		51,308		12,820		11,847		68,098		63,155				
Total liabilities		84,017		75,980		19,145		16,037		103,162		92,017				
Net assets (deficit): Invested in capital assets,																
net of related debt		63,797		63,476		468		569		64,265		64,045				
Restricted		2,664		2,838		1,100		2,042		3,764		4,880				
Unrestricted (deficit)		(38,485)		(35,420)		(1,452)		420		(39,937)		(35,000)				
Total net assets	\$	27,976	\$	30,894	\$	116	\$	3,031	\$	28,092	\$	33,925				

The deficit in unrestricted governmental net assets, which increased by nearly \$3.1 billion in 2010, exists primarily because the State has issued debt for purposes not resulting in a capital asset related to State governmental activities. Such outstanding debt included: securitizing the State's future tobacco settlement receipts (\$3.3 billion); eliminating the need for seasonal borrowing by the LGAC (\$3.6 billion); and borrowing for local highway and bridge projects (\$3.7 billion), local mass transit projects (\$2.1 billion), and a wide variety of grants and other expenditures not resulting in State capital assets (\$12.7 billion). This deficit in unrestricted net assets of governmental activities can be expected to continue for as long as the State continues to have obligations outstanding for purposes other than the acquisition of State governmental capital assets.

Net assets for business-type activities decreased by \$2.9 billion (96.2 percent), to \$116 million in 2010 as compared to \$3 billion in 2009. The decrease in net assets for business-type activities was caused primarily by: unemployment benefit payments for the Unemployment Insurance Fund exceeding employer contributions (\$1.7 billion); SUNY and CUNY Senior College operating expenses exceeding operating revenues and State support (\$1 billion and \$108 million, respectively); and Lottery expenses, including education aid transfers, exceeding revenues (\$109 million).

The following table (Table 2) was derived from the current and prior year government-wide Statements of Activities.

## Table 2 Changes in Net Assets for the Fiscal Years Ended March 31, 2010 and 2009 (Amounts in millions)

		(/			•,							
	Governmental Activities			Business-type Activities				Total Primary Government			rnment	
		2010		2009		2010		2009		2010		2009
Revenues:												
Program revenues:												
Charges for services	\$	11,559	\$	9,332	\$	11,892	\$	11,458	\$	23,451	\$	20,790
Operating grants and contributions		50,058		40,401		10,903		5,667		60,961		46,068
Capital grants and contributions		1,240		1,344		48		69		1,288		1,413
Taxes		58,039		55,804		_		_		58,039		55,804
Other		5,021		4,239		274		570		5,295		4,809
Total revenues		125,917	_	111,120	_	23,117	_	17,764		149,034	_	128,884
Expenses:												
Education		31,075		32,184		_		_		31,075		32,184
Public health		51,499		47,233				_		51,499		47,233
Public welfare		16,226		13,824		—		—		16,226		13,824
Public safety		5,641		6,066				_		5,641		6,066
Transportation		8,112		7,164						8,112		7,164
Other		14,124		14,396		_		—		14,124		14,396
Lottery		_		—		5,221		5,235		5,221		5,235
Unemployment insurance		—		—		10,267		4,562		10,267		4,562
State University of New York		—		—		9,509		8,379		9,509		8,379
City University of New York						2,847		2,617		2,847	_	2,617
Total expenses		126,677		120,867		27,844		20,793		154,521		141,660
Decrease in net assets before transfers		(760)		(9,747)		(4,727)		(3,029)		(5,487)		(12,776)
Transfers		(2,158)		(2,226)		1,812		1,845		(346)		(381)
Changes in net assets		(2,918) 30,894		(11,973) 42,867		(2,915) 3,031		(1,184) 4,215		(5,833) 33,925		(13,157) 47,082
Net assets, end of year	\$	27,976	\$	30,894	\$	116	\$	3,031	\$	28,092	\$	33,925

#### **Governmental Activities**

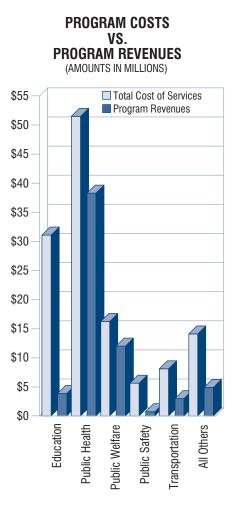
The State's total revenues for governmental activities of \$125.9 billion were less than its total expenses of \$126.7 billion by \$760 million (Table 2). However, as shown in the Statement of Activities on page 32, the amount that State taxpayers ultimately financed for activities through State taxes and other State revenues was \$63.1 billion, including education aid transfers from the State Lottery of \$2.7 billion, grants and contributions of \$51.3 billion, and revenues derived by those who directly benefited from the programs of \$11.6 billion. Overall, the State's governmental program revenues, including intergovernmental aid, fees for services and capital grants, were \$62.9 billion in 2010. The State paid for the remaining "public benefit" portion of governmental activities with \$58 billion in taxes and \$5 billion in other revenues including investment earnings.

Table 3 presents the cost of State support for each of the State's five largest programs: education, public health, public welfare, public safety, and transportation, as well as each program's net cost (total cost less revenues generated by the activities). The net cost shows the financial obligation that was placed upon the State's taxpayers by each of these functions.

## Table 3 Governmental Activities for the Fiscal Years Ended March 31, 2010 and 2009

(Amounts in millions)

		2010			 2009
	 otal Cost Services	Program evenues	Net Cost of Services		 et Cost Services
Education	\$ 31,075	\$ 3,853	\$	27,222	\$ 28,500
Public health	51,499 16,226	38,314 12,021		13,185 4,205	15,831 4,768
Public safety	5,641	758		4,883	5,585
Transportation	8,112	3,017		5,095	5,006
All others	 14,124	 4,894		9,230	 10,873
Totals	\$ 126,677	\$ 62,857	\$	63,820	\$ 70,563



#### **Business-type Activities**

The cost of all business-type activities this year was \$27.8 billion, an increase of \$7 billion as compared to \$20.8 billion in 2009 (Table 2). The increase in expenses for business-type activities was caused primarily by increases in unemployment benefit payments for the Unemployment Insurance Fund. As shown in the Statement of Activities on page 32, the amount reported as transfers that General Fund tax revenues ultimately financed for business-type activities was \$1.8 billion after some activity costs were paid by: those directly benefiting from the programs (\$11.9 billion), and grants and contributions (\$11 billion). The increase in revenues from operating grants and contributions was due to Federal reimbursable benefit payments. The increase in revenues from charges for services was primarily caused by increases in Lottery ticket sales, increases in SUNY hospitals' inpatient and outpatient revenues and Medicaid Disproportionate Share Program revenue, and increases in student enrollment and tuition rates, residence hall occupancy levels and modest increases in room rates and fee revenues.

#### THE STATE'S FUNDS

The State uses fund accounting to ensure and demonstrate compliance with legal and finance-related requirements. As the State completed the year, its governmental funds (as presented in the balance sheet on page 34) reported a combined fund balance of \$3.9 billion. Included in this year's total change in fund balance is a deficit of \$594 million in the State's General Fund which resulted from expenditures exceeding revenues by \$9.3 billion, which was offset by transfers to the General Fund. Although the General Fund reported an increase in personal income taxes (\$3.1 billion) and miscellaneous revenues (\$2.1 billion), the General fund also reported a \$115 million decrease in consumption and use taxes, a \$180 million decrease in business tax revenue and a \$215 million decrease in other taxes. The increase in personal income tax was due to the elimination of the middle class School Tax Relief (STAR) rebate program and an increase in withholding and estimated tax payments from the same period last year.

Miscellaneous revenues increased primarily due to a temporary increase in public utility assessments and increased collections of abandoned property. The decline in consumption and use taxes is primarily due to a decrease in sales tax collections from household spending. The decline in business taxes is due to a slowdown in corporate profitability and a decrease in audit and compliance receipts. The increase in General Fund revenues was combined with a \$2.5 billion decrease in expenditures. Local assistance expenditures decreased by nearly \$2.1 billion, due primarily to increased Medicaid assistance from the Federal government and a reduction of local aid spending. State operations decreased \$409 million, due primarily to across-the-board reductions in agency operating budgets. The State ended the 2009-10 fiscal year with a General Fund accumulated deficit fund balance of \$3.5 billion.

The Enterprise Funds financial statements provide the same type of information found in the government-wide financial statements, but in more detail. The change in net assets of the Enterprise Funds has already been discussed in the preceding discussion of business-type activities.

#### **General Fund Budgetary Highlights**

The financial plan, which uses the cash basis of accounting, was updated quarterly throughout the year as required by the State Finance Law. The quarterly updates reflected revisions to the original financial plan based on actual operating results to date and an updated analysis of underlying economic, revenue and spending trends.

General Fund receipts exceeded disbursements by \$353 million in 2009-10. The General Fund ended the fiscal year with a closing cash fund balance of \$2.3 billion, which consisted of \$1.2 billion in the State's rainy day reserve funds (\$1 billion in the Tax Stabilization Reserve Account and \$175 million in the Rainy Day Reserve Account), \$96 million in the Community Projects Account, \$21 million in the Contingency Reserve Account, and \$978 million in refund reserves.

Actual operating results were \$923 million more favorable than anticipated in the original financial plan, and fell above the projections in the final financial plan by \$928 million. The original financial plan projected that expenditures would exceed receipts by \$570 million in 2009-10. During the fiscal year, actual receipts and disbursements were less than the level forecast in the original financial plan. The 2009-10 Enacted Budget plan assumed base tax decline of 6.7 percent for the fiscal year. However, base tax collections for 2009-10 actually declined from the prior year by approximately 7.1 percent. This is the result of weaker than anticipated collections in all major tax areas. Total disbursements from 2009-10 were lower than projected in the original financial plan, primarily attributable to the deferral of a planned payment to school districts that was scheduled in 2009-10 but, by statute, is not due until June 1, 2010. In addition, agency operating spending and other local aid spending was lower due to statewide cost-cutting initiatives implemented mid-year.

The final financial plan (issued on February 9, 2010) projected negative General Fund operating results of \$575 million, or \$928 million below actual results. The most significant variances from the final financial plan include lower-thananticipated collections in all major tax areas, except personal income tax and the payroll tax which exceeded projections, and the amount of the deferrals exceeding the level originally anticipated.

The State's General Fund GAAP deficit of \$594 million reported on page 36 differs from the General Fund's budgetary basis surplus of \$353 million reported in the reconciliation found under Budgetary Basis Reporting on page 96. This variation results from differences in basis of accounting, entity and perspective differences between budgetary reporting versus those established as GAAP and followed in preparation of this financial statement.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

As of 2010, the State has \$90.6 billion invested in a broad range of capital assets, including equipment, buildings, construction in progress, land preparation, and infrastructure, which primarily includes roads and bridges (Table 4). This amount represents a net increase (including additions and deductions) of \$1.8 billion over last year.

#### Table 4 **Capital Assets at Year-End**

	(110		uno	in, amounto		innono)						
	Governmental Activities			Business-type Activities				Total Primary Government				
		2010		2009		2010		2009		2010		2009
Land and land improvements	\$	4,046	\$	3,978	\$	550	\$	515	\$	4,596	\$	4,493
Land preparation		3,271		3,191				_		3,271		3,191
Buildings		4,635		4,595		5,538		5,261		10,173		9,856
Equipment and library books		257		236		765		771		1,022		1,007
Construction in progress		3,904		3,692		1,912		1,514		5,816		5,206
Infrastructure		65,322		64,727		405		348		65,727		65,075
Artwork and historical treasures						36		36		36		36
Totals	\$	81,435	\$	80,419	\$	9,206	\$	8,445	\$	90,641	\$	88,864

### (Net of depreciation, amounts in millions)

The State-owned roads and bridges that are maintained by the Department of Transportation are being reported using the modified approach. As allowed by the reporting provisions in GASB Statement 34, Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments, infrastructure assets that meet prescribed criteria do not have to be depreciated but must be maintained at levels defined by State policy. The State is responsible for maintaining more than 42,500 lane miles of highway and 7,864 bridges.

Highway condition is rated using a scale of A1 (very poor) to A10 (excellent) based on the prevalence of surface-related pavement distress. For bridges, a rating of 6 to 7 is excellent, which indicates that no repairs are necessary. A rating of 3 to 5 is fair to good, which indicates that minor repairs are required. A rating of 1 to 2 is deficient, which indicates major repairs or replacements are necessary. Refer to Required Supplementary Information (RSI) for additional information regarding infrastructure assets using the modified approach. Pavement condition rating parameters for the current year are expected to be between 6.7 and 7.2, while bridge pavement condition parameters are expected to be between 5.3 and 5.6. Capital spending for highway and bridge maintenance and preservation projects was approximately \$1.4 billion in 2010.

The State's 2010-11 fiscal year capital budget calls for it to spend \$8.8 billion for capital projects in the 2009-10 fiscal year, of which \$4.3 billion is for transportation projects. To pay for these capital projects the State plans to use \$420.9 million in general obligation bond proceeds, \$3.9 billion in other financing arrangements with public authorities, \$2 billion in Federal funds, and \$2.5 billion in funds on hand or received during the year. More detailed information about the State's capitalization policy for capital assets is presented in Note 1 of the Notes to the Basic Financial Statements.

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#### **Debt Administration**

The State has obtained long-term financing in the form of voter-approved General Obligation debt (voter-approved debt) and other obligations that are authorized by legislation but not approved by the voters (non-voter-approved debt), including lease-purchase and contractual obligations where the State's legal obligation to make payments is subject to and paid from annual appropriations made by the Legislature or from assignment of revenue in the case of Tobacco Settlement Revenue Bonds. One minor exception, Equipment and Building Capital Leases, and Mortgage Loan Commitments, which represent \$437 million as of March 31, 2010, do not require legislative or voter approval. Other obligations include certain bonds issued through State public authorities, certificates of participation, and capital leases obtained through vendors. The State administers its long-term financing needs as a single portfolio of State-supported debt that includes general obligation bonds and other obligations of both its governmental activities and business-type activities. Most of the debt reported under business-type activities, all of which was issued for capital assets used in those activities, is supported by payments from resources generated by the State's governmental activities—thus it is not expected to be repaid from resources generated by business-type activities. The State Finance Law allows the bonded portion of this single combined debt portfolio, which includes debt reported in both governmental and business-type activities, to include debt instruments which result in a net variable rate exposure in an amount that does not exceed 20 percent of total outstanding State-supported debt, and interest rate exchange agreements (swaps) that do not exceed 20 percent of total outstanding State-supported debt. At March 31, 2010, the State had \$1.3 billion in State-supported (net) variable rate bonds outstanding and \$2.6 billion in interest rate exchange agreements, in which the State issues variable rate bonds and enters into a swap agreement that converts the rate effectively to a fixed rate. Risks related to these transactions are explained in Note 7.

In addition, the State has \$1.8 billion in convertible bonds, which bear a fixed rate until future mandatory tender dates in 2011, 2012 and 2013, at which time they can convert to either a fixed or variable rate. The interest rate mode will be determined close to the conversion date. Similarly, the State also entered into approximately \$618 million in swaps that create synthetic variable rate exposure in the future. In these transactions, the State issued fixed rate bonds and entered into forward-starting swaps in which it receives a fixed rate that exceeds the rate it pays on the bonds and pays a variable rate of interest based on the Securities Industry and Financial Markets Association (SIFMA) or London Interbank Offered Rate (LIBOR) index, resulting in the State paying net variable rates. The net result is the State will be paying interest at a fixed rate through 2014, and at a variable rate between 2014 and 2030.

At March 31, 2010, variable rate bonds, net of those subject to the fixed rate swaps, were equal to 2.5 percent of the State-supported debt portfolio. Variable rate bonds that were converted to a synthetic fixed rate through swap agreements of \$2.6 billion were equal to 5.3 percent of the total State-supported debt portfolio. Additionally, the State and CUNY reported \$376 million and \$177 million, respectively, in fixed-to-variable rate swap agreements outstanding, which are excluded from the statutory cap because at the time the transactions were completed, they offset specific risks in the State's swap portfolio.

At March 31, 2010, the State had \$55.3 billion in bonds, notes, and other financing agreements outstanding compared with \$52.5 billion last year, an increase of \$2.8 billion as shown below in Table 5.

#### Table 5 **Outstanding Debt at Year-End** . . . . . . 5)

(Amounts	in mil	lions
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	Governmental Activities			Business-type Activities				Total Primary Government				
	2010		2009		2010		2009		2010		2009	
General obligation bonds (voter-approved)	\$ 3,461	\$	3,367	\$	_	\$	_	\$	3,461	\$	3,367	
Corporation bonds	3,257		3,588		_		_		3,257		3,588	
MBBA Special Purpose School Aid bonds	419		442		_				419		442	
Capital lease obligations	25		26		257		287		282		313	
Mortgage loan commitments	_		_		155		92		155		92	
Unamortized bond premiums (discounts) Accumulated accretion on capital	1,607		1,426		(30)		(39)		1,577		1,387	
appreciation bondsState-supported debt as defined by the	113		175		—		—		113		175	
State Finance Law	36,989		34,534		9,031		8,595		46,020		43,129	
Totals	\$ 45,871	\$	43,558	\$	9,413	\$	8,935	\$	55,284	\$	52,493	

During the 12 month period reported, the State issued \$8.7 billion in bonds, of which \$3.1 billion was for refunding and \$5.6 billion was for new borrowing. See Note 16 for State debt issued subsequent to the reporting period.

#### Table 6 New Debt Issued During Prior 12 Month Period (Amounts in millions)

	Governmental Activities				Business-type Activities				Total Primary Government			
		2010		2009		2010		2009		2010		2009
Voter-approved debt: General obligation:												
New issues	\$	449	\$	455	\$	_	\$	—	\$	449	\$	455
Refunding issues		349								349		
Total voter-approved debt		798		455						798		455
Non-voter-approved debt: Other financing arrangements:												
New issues		4,354		3,689		802		563		5,156		4,252
Refunding issues		1,850		3,874		925				2,775		3,874
Total non-voter-approved debt		6,204		7,563		1,727		563		7,931		8,126
Totals	\$	7,002	\$	8,018	\$	1,727	\$	563	\$	8,729	\$	8,581

The State's assigned general obligation bond ratings on March 31, 2010 were as follows: AA by Standard & Poor's Investor Services (S&P), Aa3 by Moody's Investor Service, and AA- by Fitch Investor Service. The State Constitution, with exceptions for emergencies, limits the amount of general obligation bonds that can be issued to that amount approved by the voters for a single work or purpose in a general election. Currently, the State has \$2.2 billion in authorized but unissued bond capacity that can be used to issue bonds for specifically approved purposes. The State may issue short-term debt without voter approval in anticipation of the receipt of taxes and revenues or proceeds from duly authorized but not issued general obligation bonds.

The State Finance Law, through the Debt Reform Act of 2000 (the Act), also imposes phased-in caps on the issuance of new State-supported debt and related debt service costs. The Act also limits the use of debt to capital works and purposes, and establishes a maximum length of term for repayment of 30 years. The Act applies to all State-supported debt. The Act does not apply to debt issued prior to April 1, 2000 or to other obligations issued by public authorities where the State is not the direct obligor.

#### ECONOMIC FACTORS AFFECTING THE STATE

Throughout much of 2009, the national economy remained in the grip of the most serious recession since the Great Depression. The recession, which had its roots in a severe downturn in the housing market that led to a worldwide financial crisis, resulted in large job losses, a significant reduction in economic output, and sharply reduced consumer confidence and spending. By late 2009 and early 2010, there were indications that the recession was ending.

The nation's inflation-adjusted gross domestic product (GDP) declined during each quarter from the third quarter of 2008 to the second quarter of 2009, with the sharpest declines in the fourth quarter of 2008 (5.4 percent) and the first quarter of 2009 (6.4 percent). Due in part to actions taken by the Federal government to revitalize the economy—particularly the \$787 billion American Recovery and Reinvestment Act of 2009, which included tax cuts (such as incentives for first-time home buyers), capital spending for infrastructure projects, and aid to state and local governments—GDP growth resumed in the third quarter of 2009.

Job growth was slower to resume. Employment peaked in December 2007 and then declined until December 2009, with total losses during this period reaching 8.4 million jobs. Between December 2009 and May 2010, the nation regained 1 million jobs, but almost half of these new jobs were temporary jobs associated with the decennial census.

The housing market began to stabilize in 2009. Data from the S&P Case/Shiller Index showed that national home prices peaked in June 2006 and then declined by 31.4 percent through May 2009. In several metropolitan areas, the rate of decline exceeded 40 percent; in some areas, including the Las Vegas and Phoenix metropolitan areas, home values declined by more than 50 percent. In the New York City metropolitan area, home prices fell by almost 20 percent. Between May 2009 and March 2010, home prices increased by 3.6 percent nationally, and rose in 11 of the 20 metropolitan areas surveyed. Existing home sales rose sharply in the second half of 2009, but then fell just as sharply after the expiration of the Federal tax credit for first-time homebuyers. Sales rose again after the credit was extended.

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As a result of declines in energy prices due to the recession, inflation has remained low. For 2009, the national inflation rate for all items declined by 0.4 percent—the first annual price decline since 1955. During the first five months of 2010, inflation averaged 2.3 percent compared to the same period in 2009. With inflation subdued, the Federal Reserve Board continued to reiterate its intentions to keep interest rates low for an extended period of time in order to support the economic recovery. In May 2010, the Federal funds rate remained near zero and the rate on ten-year Treasury notes was 3.4 percent—largely unchanged from one year earlier.

Wall Street rebounded sharply in 2009, helped by Federal government bailouts, the Federal Reserve's low interest rate policy, changes in accounting rules, and other government programs. The profits of the broker/dealer operations of New York Stock Exchange member firms reached a record \$61.4 billion in 2009—almost triple that of the previous record, set in 2000. The gain also exceeded the \$54 billion in cumulative losses incurred in 2007 and 2008. In the first quarter of 2010, profits totaled \$10.3 billion. The Dow Jones Industrial Index rose from 6,547 in early March 2009 to 11,151 in early May 2010, but then dropped below 10,000 in early June 2010 with the onset of a new credit crisis that has affected several European nations—most notably Greece—and generated new economic uncertainties.

In some respects, the recession was not as severe in New York State as it was elsewhere in the nation. On an annual basis, the nation's real inflation-adjusted gross domestic product (GDP) grew by 0.4 percent in 2008 and declined by 2.4 percent in 2009. In New York, overall economic output performed better, with the State's GDP rising by 1.6 percent in 2008. For 2009, IHS Global Insight estimates that New York's GDP declined by 1.5 percent. New York's housing market also outperformed many other areas of the country.

The recession's impact on New York's labor market was also less severe than it was for the nation. Employment in New York began to decline in May 2008, four months later than in the nation, and losses continued through December 2009, as they did for the nation. The total jobs decline in New York (4.2 percent) was lower than in the nation (6.1 percent). The State's seasonally adjusted unemployment rate also rose less than the nation's, moving from 4.3 percent in March 2007 to a peak of 8.9 percent in October 2009, while the nation's rate rose from 4.4 percent in May 2007 to a peak of 10.1 percent in October 2009. The unemployment rate in New York peaked at its highest point in 17 years; in the nation it was the highest rate in 27 years.

Wages and incomes in New York, however, were more affected by the recession than in the rest of the nation. This reflects the importance of the financial sector to New York's economy. Although Wall Street profitability rebounded sharply in 2009, the financial sector was slow to begin adding jobs, and income had not yet recovered from the losses experienced in 2008. In New York, employment in the financial sector (i.e., banking, securities, insurance, and real estate) peaked in June 2007 and then declined by 9.2 percent through March 2010. For the nation, financial sector employment peaked in December 2006 and declined by 8.9 percent by March 2010. While the nation's financial sector job losses have been concentrated in banking, reflecting the failures of banks and mortgage companies, New York's financial sector job losses have been primarily in the high-wage securities industry.

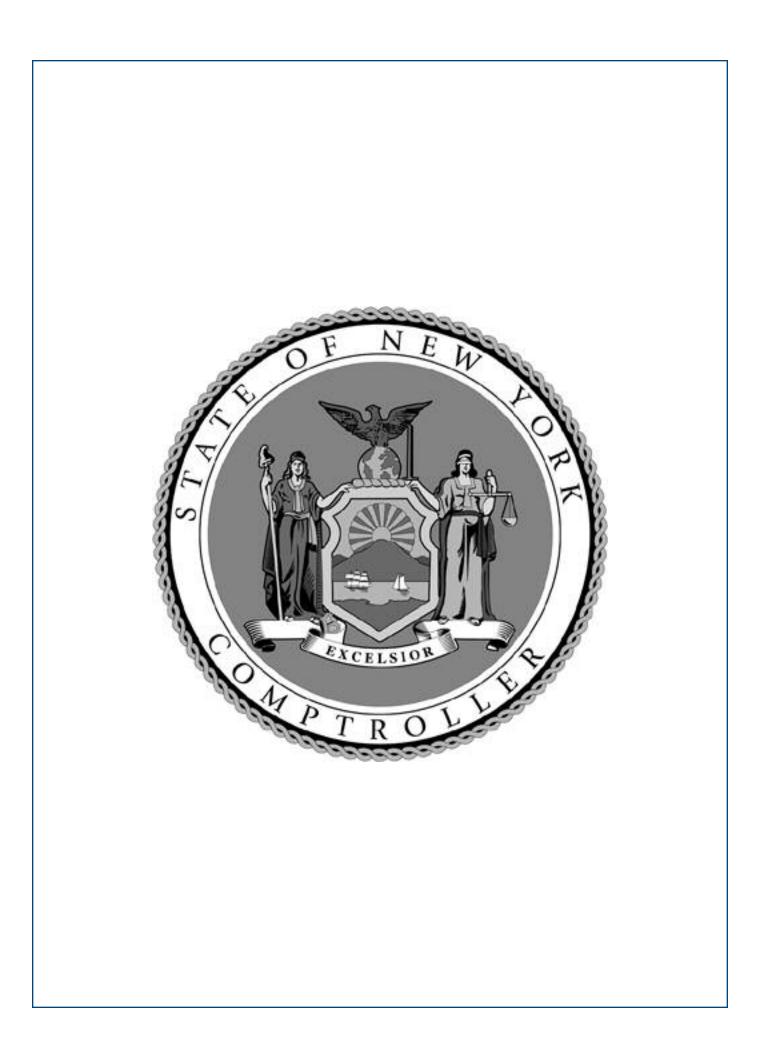
In 2007, wages in New York's financial sector accounted for 24.3 percent of all wages paid in the State. With the personal income tax accounting for more than half of New York State tax revenues, collections were sensitive to developments in the financial sector. As the financial crisis deepened in 2008, New York's financial sector wages declined by 2.1 percent while total wages rose by 2 percent (similar to the national wage gain of 2.1 percent). During 2009, the full impact of the financial crisis began to affect wages in the State's financial sector (due to the payment of sharply lower 2008 Wall Street bonuses in the first quarter of 2009) as the recession affected the rest of the State's economy. Financial sector wages in New York declined by 21 percent, contributing to a 7.2 percent decline for total wages. Nationwide, total wages declined by 4.1 percent in 2009.

Because of the sharp decline in wages, personal income in New York fell by 3.4 percent in 2009, compared to a 1.7 percent decrease nationwide. Among the 50 states, only three (South Dakota, Wyoming, and Nevada) had larger income declines than New York in 2009. Similarly, New York's 3.8 percent decline in per capita personal income in 2009 ranked 44th among all the states. Despite the decline, New York's per capita personal income of \$46,957 in 2009 ranked fifth among the states and exceeded the national average of \$39,138.

#### **CONTACTING THE STATE'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the State's finances and to show the State's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the State Comptroller's Communications Office at 110 State Street, 15th Floor, Albany, New York 12236 or visit our website at *www.osc.state.ny.us*.

# Basic Financial Statements



## **Statement of Net Assets**

March 31, 2010 (Amounts in millions)

	Prin	Primary Government				
	Governmental Activities	Business-type Activities	Total	Component Units		
ASSETS:						
Cash and investments Receivables, net of allowances for uncollectibles:	\$ 10,715	\$ 5,885	\$ 16,600	\$ 37,502		
Taxes	10,549	_	10,549	_		
Due from Federal government	6,347	—	6,347	_		
Loans, leases and notes	—	—	—	40,302		
Other	2,643	3,387	6,030	3,250		
Internal balances	(539)	563	24	_		
Other assets	843	220	1,063	5,233		
Intangible assetsCapital assets:	—	_	_	2,629		
Land, infrastructure and construction in progress	76,153	2,495	78,648	8,965		
and infrastructure, net of depreciation	5,282	6,711	11,993	56,783		
Total assets	111,993	19,261	131,254	154,664		
LIABILITIES:						
Tax refunds payable	8,995	—	8,995	—		
Accounts payable	1,126	501	1,627	643		
Accrued liabilities	7,069	1,195	8,264	17,190		
Due to Federal government	—	3,073	3,073	—		
Payable to local governments	6,827	—	6,827	—		
Interest payable	521	220	741	—		
Pension contributions payable	79	—	79	406		
Deferred revenues	731	381	1,112	1,108		
Due within one year Due in more than one year:	3,391	955	4,346	6,146		
Tax refunds payable	823	_	823	_		
Accrued liabilities	4,867	696	5,563	403		
Payable to local governments	375		375	_		
Lottery prizes payable	_	1,265	1,265	_		
Pension contributions payable	332		332	96		
Other postemployment benefits	6,068	1,932	8,000	4,684		
Pollution remediation	468	_	468	137		
Obligations under lease/purchase and other						
financing arrangements	40,092	8,927	49,019	—		
Deferred loss on refunding	(840)	—	(840)	—		
Notes payable	—	—	—	1,242		
Bonds payable	3,093	—	3,093	75,277		
Other long-term liabilities				9,563		
Total liabilities	84,017	19,145	103,162	116,895		
NET ASSETS:						
Invested in capital assets, net of related debt	63,797	468	64,265	24,792		
Debt service	2,277	—	2,277	3,722		
Other specified purposes	387	1,100	1,487	8,969		
Unrestricted (deficit)	(38,485)	(1,452)	(39,937)	286		
Total net assets	\$ 27,976	<u>\$ 116</u>	\$ 28,092	\$ 37,769		

## **Statement of Activities**

For the Year Ended March 31, 2010 (Amounts in millions)

			 Pro	ogram Reven	ues	
Functions/Programs	E	xpenses	harges for Services	Operating Grants and Contributions	-	Capital trants and ntributions
Primary Government:						
Governmental activities:						
Education	\$	31,075	\$ 118	\$ 3,735	\$	—
Public health		51,499	5,086	33,228		
Public welfare		16,226	1,024	10,997		—
Public safety		5,641	173	570		15
Transportation		8,112	1,317	568		1,132
Environment and recreation		1,338	324	104		93
Support and regulate business		1,713	1,528	14		—
General government		9,234	1,989	837		—
Interest on long-term debt		1,839	 	5		
Total governmental activities		126,677	 11,559	50,058		1,240
Business-type activities:						
Lottery		5,221	7,818	_		_
Unemployment insurance		10,267	_	8,603		
State University of New York		9,509	3,533	1,573		48
City University of New York		2,847	541	727		—
Total business-type activities		27,844	11,892	10,903		48
Total primary government	\$	154,521	\$ 23,451	\$ 60,961	\$	1,288
Total component units	\$	31,348	\$ 17,191	\$ 7,268	\$	2,869

General revenues:
Taxes: Personal income
Consumption and use
Business
OtherGrants and contributions not restricted to specific programs
Investment earnings
Miscellaneous
Total general revenues
Transfers
Total general revenues and transfers
Change in net assets
Net assets—beginning of year, as restated
Net assets—end of year

	Prin	nary Governn	nen	ıt					
Governmental Activities		Business-type Activities		Total	Component Units				
\$	(27,222)	\$ —	\$	(27,222)	\$ —				
	(13,185)	_		(13,185)					
	(4,205)	_		(4,205)	_				
	(4,883)	—		(4,883)	_				
	(5,095)	_		(5,095)	_				
	(817)	—		(817)					
	(171)			(171)					
	(6,408)	—		(6,408)	—				
	(1,834)			(1,834)					
	(63,820)			(63,820)					
	_	2,597		2,597	_				
	_	(1,664)		(1,664)	_				
	_	(4,355)		(4,355)					
		(1,579)		(1,579)					
	_	(5,001)		(5,001)					
	(63,820)	(5,001)		(68,821)					
					(4,020				
	34,521	_		34,521	_				
	13,076	_		13,076					
	7,662	—		7,662	—				
	2,780	—		2,780	_				
	—	_		—	1,075				
	115	39		154	909				
	4,906	235		5,141	2,007				
	63,060	274		63,334	3,991				
	(2,158)	1,812		(346)					
	60,902	2,086		62,988	3,991				
	(2,918) 30,894	(2,915) 3,031		(5,833) 33,925	(29 37,798				
¢	· · ·		¢	· · · ·					
\$	27,976	\$ 116	\$	28,092	\$ 37,769				

### Net (Expense) Revenue and Changes in Net Assets

## **Balance Sheet**

#### **GOVERNMENTAL FUNDS**

## March 31, 2010 (Amounts in millions)

		M	lajor Funds	5						
	General		Federal Special Revenue		General Debt Service	Go	Other vernmental Funds	EI	iminations	Total
ASSETS:										
Cash and investments Receivables, net of allowances for uncollectibles:	\$ 3,30	7\$	347	\$	1,280	\$	5,781	\$	_	\$ 10,715
Taxes	7,97	2	_		1,987		590		_	10,549
Due from Federal government	11	0	6,132				226		—	6,468
Other	86	3	438		411		931		_	2,643
Due from other funds	1,08	9	16		_		836		(662)	1,279
Other assets	27	9	33		_		13		_ ` `	325
Total assets	\$ 13,62	0 \$	6,966	\$	3,678	\$	8,377	\$	(662)	\$ 31,979
LIABILITIES:										
Tax refunds payable	\$ 6,99	6 \$	· _	\$	1,767	\$	232	\$	_	\$ 8,995
Accounts payable	45	9	81		_		586		_	1,126
Accrued liabilities	2,55	8	3,489		6		202		_	6,255
Payable to local governments	4,27	9	1,954		50		544		_	6,827
Due to other funds	1,56	4	563		98		898		(662)	2,461
Pension contributions payable	7	9	_		_		_		_ ` `	79
Deferred revenues	1,22	3	877		65		196		_	2,361
Total liabilities	17,15	8	6,964		1,986		2,658		(662)	 28,104
FUND BALANCES (DEFICITS):										
Reserved for:										
Encumbrances	84	3	1,343		_		7,685		_	9,871
Debt service	—		_		1,658		618		—	2,276
Tax stabilization	1,03	1	—		—		—		—	1,031
Refund	97	8	—		—		—		—	978
Other specified purposes	27	3	_		_		102		_	375
General	(6,66	3)	_		—		—		—	(6,663)
Federal special revenue	—		(1,341)	)	—		—		—	(1,341)
Special revenue	—		—		—		2,093		—	2,093
Debt service	_		—		34		500		—	534
Capital projects							(5,279)			 (5,279)
Total fund balances (deficits)	(3,53	8)	2		1,692		5,719			 3,875
Total liabilities and fund balances (deficits)	\$ 13,62	0 \$	6,966	\$	3,678	\$	8,377	\$	(662)	\$ 31,979

## **Reconciliation of the Balance Sheet**

GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS

March 31, 2010 (Amounts in millions)

Total fund balances—governmental funds	\$ 3,875
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds	81,435
Some of the State's revenues will be collected after year-end, but are not available soon enough to pay for the current period's expenditures and therefore are deferred in the funds	1,630
Medicaid cost recoveries not available soon enough to reduce current period expenditures that are due to the Federal government	(120)
Deferred charges related to bond issuance costs	517
Some liabilities (listed below) are not due and payable in the current period and therefore are not reported in the funds:	
Interest payable	(521)
Due to business-type activities	(171)
Long-term liabilities due within one year	(3,391)
Tax refunds payable	(823)
Accrued liabilities	(4,867)
Payable to local governments	(375) (332)
Other postemployment benefits	(6,068)
Pollution remediation	(0,008) (468)
Lease/purchase and other financing arrangements	(40,092)
Deferred loss on refunding	840
Bonds payable	(3,093)
Total net assets—governmental activities	\$ 27,976

# **Statement of Revenues, Expenditures and Changes in Fund Balances (Deficits)**

# **GOVERNMENTAL FUNDS**

### Year Ended March 31, 2010

(Amounts in millions)

		Major Funds				
	General	Federal Special Revenue	General Debt Service	Other Governmental Funds	Eliminations	Total
REVENUES:						
Taxes:		•	<b>•</b> ••	<b>*</b> • • • • • •	•	
Personal income Consumption and use Business Other	\$ 22,330 8,059 5,490 873	\$ — — —	\$ 8,776 	\$ 3,430 5,010 2,057 1,880	\$ 	\$ 34,536 13,069 7,547 2,753
Federal grants Public health/patient fees Tobacco settlement	- 71	49,495 —	- <sup>5</sup> 414	1,836 4,296 77	_	51,407 4,296 491
Miscellaneous	8,060	55	28	4,254	(617)	
Total revenues	44,883	49,550	9,223	22,840	(617)	
EXPENDITURES:			·		,	
Local assistance grants:						
Social services	11,443	36,852	_	4,046	_	52,341
	20,542	4,107	_	6,448		31,097
Mental hygiene	1,644	160	_	108	_	1,912
General purpose	1,251					1,251
Health and environment	1,677	1,038		1,535		4,250
Transportation	461	46	_	4,616		5,123
Criminal justice	211	337	_	76	_	624
Miscellaneous	493	758	_	817	_	2,068
State operations:	400	750		017		2,000
Personal service	8,771	632		330		9,733
Non-personal service	3,111	677	34	2,564	(560)	
Pension contributions	810	51	54	2,504	(500)	874
		182			(57)	
Other fringe benefits	3,715	102		53	(57)	
	_	_	_	5,029	—	5,029
Debt service, including payments			0 770	770		4 646
on financing arrangements			3,773	772		4,545
Total expenditures	54,129	44,840	3,807	26,407	(617)	128,566
Excess (deficiency) of revenues over expenditures	(9,246)	4,710	5,416	(3,567)		(2,687)
OTHER FINANCING SOURCES (USES):						
Transfers from other funds	14,815	_	3,214	7,542	(22,612)	2,959
Transfers to other funds	(6,619)	(4,709)	(8,547)			(5,158)
General obligation bonds issued				449		449
Financing arrangements issued	431	_	_	3,923	_	4,354
Refunding debt issued	_	_	1,128	1,072	_	2,200
Payments to escrow agents						
for refundings	_	_	(1,171)	(1,107)	_	(2,278)
Swap termination	_	_	(47)			(94)
Premiums on bonds issued	25		<u> </u>	263		378
Net other financing						
sources (uses)	8,652	(4,709)	(5,333)	4,200		2,810
Net change in fund balances Fund balances (deficits)	(594)	1	83	633	—	123
at April 1, 2009	(2,944)	1	1,609	5,086		3,752
Fund balances (deficits) at March 31, 2010	\$ (3,538)	\$2	\$ 1,692	\$ 5,719	<u> </u>	\$ 3,875

See accompanying notes to the basic financial statements.

# **Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances (Deficits)**

GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

Year Ended March 31, 2010

(Amounts in millions)

Net change in fund balances—total governmental funds		\$ 123
Amounts reported for governmental activities in the statement of activities are different because:		
Capital outlays are reported as expenditures in governmental funds and the sale of capital assets is recorded as revenue in governmental funds. However, in the statement of activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are: Depreciation expense, net of asset disposal	\$ (314) (306) <u>1,637</u>	1,017
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net assets. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. This amount is the net effect of proceeds and repayments: Repayment of principalLong-term debt proceeds	\$ 2,742 (7,287) 2,278	(2,267)
Revenues in the statement of activities that do not provide current financial resources and are not reported in the funds		80
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds: Local assistance grants	\$ (11) (1,752) 67 (174) (1)	(1.871)
Change in net assets of governmental activities		\$ (2,918)

# **Statement of Net Assets (Deficits)**

# ENTERPRISE FUNDS

### March 31, 2010

(Amounts in millions)

		Unemployment Insurance	June 3	0, 2009	
	Lottery	Benefit	SUNY	CUNY	Total
ASSETS:					
Current assets:					
Cash and cash equivalents	\$ 153	\$ —	\$ 1,228	\$ 604	\$ 1,985
Investments	161	—	296	75	532
Deposits with trustees	—	—	—	275	275
Receivables, net of allowance for uncollectibles	417	1,850	850	129	3,246
Due from other funds	_ 10		388	149	537
Other assets	10		67	34	111
Total current assets	741	1,850	2,829	1,266	6,686
Noncurrent assets:					
Restricted cash and cash equivalents			98	3	101
Long-term investments	1,323	—	584	179	2,086
Deposits with trustees Receivables, net of allowance for uncollectibles			803 137	103 4	906 141
Due from other funds	_	_	165	_ 4	165
Capital assets:			100		100
Land, construction in progress and artwork	_	_	1,467	1,028	2,495
Buildings and equipment, net of depreciation	_	_	4,769	1,942	6,711
Other assets	4	_	72	33	109
Total noncurrent assets	1,327		8,095	3,292	12,714
Total assets	2,068	1,850	10,924	4,558	19,400
	,	,		,	
Current liabilities: Accounts payable	13		311	177	501
Accrued liabilities	283	90	663	445	1,481
Due to Federal government		3,073			3,073
Lottery prizes payable	183		_	_	183
Due to other funds	139	_	_	_	139
Interest payable	_	_	162	58	220
Deferred revenues	11	_	255	115	381
Obligations under lease/purchase and					
other financing arrangements	2		283	201	486
Total current liabilities	631	3,163	1,674	996	6,464
Noncurrent liabilities:					
Accrued liabilities	1	_	613	82	696
Other postemployment benefits	_	_	1,698	234	1,932
Lottery prizes payable	1,265	_	_ `	_	1,265
Obligations under lease/purchase and					
other financing arrangements	2		6,042	2,883	8,927
Total noncurrent liabilities	1,268		8,353	3,199	12,820
Total liabilities	1,899	3,163	10,027	4,195	19,284
NET ASSETS (DEFICITS):					
Invested in capital assets, net of related debt	_	_	606	(138)	468
Restricted for:				(100)	
Nonexpendable purposes	_	_	249	38	287
Expendable purposes	—	—	329	405	734
Future prizes	79	—	—	—	79
Unrestricted	90	(1,313)	(287)	58	(1,452)
Total net assets (deficits)	\$ 169	\$ (1,313)	\$ 897	\$ 363	\$ 116

See accompanying notes to the basic financial statements.

# **Statement of Revenues, Expenses and Changes in Fund Net Assets (Deficits)**

# ENTERPRISE FUNDS

# Year Ended March 31, 2010

(Amounts in millions)

				employment nsurance	June 30, 2009					
		Lottery		Benefit		SUNY		CUNY		Total
OPERATING REVENUES:										
Ticket and video gaming sales	\$	7,818	\$	_	\$		\$		\$	7.818
Employer contributions	Ψ		Ψ	8,603	Ψ	_	Ψ	_	Ŷ	8.603
Tuition and fees, net		_				1,030		522		1,552
Government grants and contracts		_		_		856		612		1,468
Private gifts, grants and contracts		_		_		312		81		393
Hospitals and clinics		_		_		1,723				1,723
Auxiliary enterprises		_		_		780		19		799
Other		_		_		104		30		134
Total operating revenues		7,818		8,603		4,805		1,264		22,490
		7,010		0,000		4,000		1,204		22,400
OPERATING EXPENSES:										
Benefits paid		_		10,267		_		_		10,267
Prizes		3,951		_		_		_		3,951
Commissions and fees		1,009		_		_		_		1,009
Educational and general		_		_		5,240		2,430		7,670
Hospitals and clinics		—				2,083		_		2,083
Auxiliary enterprises		—				775		16		791
Instant game ticket costs		29				_		_		29
Depreciation and amortization		3		—		401		157		561
Other		154		—		6		_		160
Total operating expenses		5,146		10,267		8,505		2,603		26,521
Operating income (loss)		2,672		(1,664)		(3,700)		(1,339)		(4,031)
NONOPERATING REVENUES (EXPENSES): Investment earnings (expenses)		(40)				61		18		39
Other expenses		(40)		—		(317)		(43)		(361)
Private gifts, grants, contracts		(1)		_		(317)		(43)		81
Federal and city appropriations		_		_		19		34		53
Federal and State student financial aid		_		_		386				386
Net increase (decrease) in the fair value						000				
of investments		_				(389)		(27)		(416)
Plant and equipment write-off		_		_		(5)		_ ``		(5)
Interest expense		(74)				(293)		(174)		(541)
Total nonoperating revenues (expenses)		(115)		_		(467)		(182)		(764)
Income (loss) before other revenues and transfers		2,557		(1,664)		(4,167)		(1,521)		(4,795)
State transfers		_ `				3,063		1,027		4,090
Education aid transfer		(2,666)		_		_		_		(2,666)
Capital transfers				_		5		383		388
Capital gifts and grants		_		_		48		_		48
Additions to permanent endowments		_	_	_	_	17	_	3	_	20
Decrease in net assets (deficits)		(109)		(1,664)		(1,034)		(108)		(2,915)
Net assets—beginning of year		278		351		1,931		471		3,031
Net assets (deficits)—end of year	\$	169	\$	(1,313)	\$	897	\$	363	\$	116
Net assets (uchters)—chu di year	ф —	109	φ	(1,313)	φ	09/	φ	303	φ	110

# **Statement of Cash Flows**

# ENTERPRISE FUNDS

# Year Ended March 31, 2010 (Amounts in millions)

			U	nemployment Insurance		June 3	0, 2(	009		
		Lottery		Benefit		SUNY		CUNY		Total
CASH FLOWS FROM OPERATING ACTIVITIES:			_							
Receipts from:										
Contributions	\$		\$	8,270	¢	_	\$		\$	8,270
Ticket sales	Ψ	7,880	Ψ		Ψ	_	Ψ		Ψ	7,880
Tuition and fees		7,000		_		1,034		528		1,562
				—		871		631		
Government grants and contracts				_		289		58		1,502
Private grants and contracts				_				56		347
Hospitals and clinics		_		_		1,644				1,644
Auxiliary enterprises		_		_		758		19		777
Other		_		—		1		75		76
Payments for:				(						
Claims		—		(10,247)		_		_		(10,247)
Prizes		(3,904)		_		_		_		(3,904)
Commissions and fees		(1,057)		—		—		—		(1,057)
Operating expenses		(140)		—		(6,275)		(2,218)		(8,633)
Other		_		_		(79)		(154)		(233)
Net cash provided (used) by										
operating activities		2,779		(1,977)		(1,757)		(1,061)		(2,016)
		2,110		(1,011)		(1,101)		(1,001)		(2,010)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:										
Transfer to education		(2,826)		—		—		—		(2,826)
Temporary loan from Federal government				1,974		—		_		1,974
Transfers		123		_		1,745		1,061		2,929
Federal and State student financial aid grants				_		386		_		386
Private gifts and grants				_		77		_		77
Gifts and grants						_		13		13
Proceeds from short-term loans		_		_		35		_		35
Repayment of short-term loans				_		(86)		_		(86)
Loans issued to students				_				(9)		(9)
Collection of loans from students				_		_		5		5
Direct loan receipts		_		_		324		_		324
Direct loan disbursements				_		(324)				(324)
				3		(324)		(7)		63
Enterprise fund transactions				3		07		(7)		03
Net cash provided (used) by										
noncapital financing activities		(2,703)		1,977		2,224		1,063		2,561
CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES:										
Proceeds from capital debt		_		—		778		1,120		1,898
Capital transfers				—		5		383		388
Purchase of capital assets		(3)		_		(861)		(408)		(1,272)
Principal payments on capital leases		_		_		(343)		(145)		(488)
Principal payments on refunded bonds		_		_		_ ` ` '		(895)		(895)
Interest payments on capital leases				_		(349)		(166)		(515)
Capital gifts and grants received		_		_		48		_ (		48
Deposits held by bond trustees and DASNY		_		_				153		153
Decrease in amounts held by the DASNY				_				(3)		(3)
-								(3)		(3)
Net cash provided (used) by capital financing activities		(3)				(722)		39		(686)

(Continued)

# Statement of Cash Flows (cont'd)

# ENTERPRISE FUNDS

### Year Ended March 31, 2010

(Amounts in millions)

			Unemployment Insurance June 30,			0, 20	), 2009			
		Lottery	-	Benefit		SUNY		CUNY		Total
CASH FLOWS FROM INVESTING ACTIVITIES: Interest, dividends and realized gains (losses) on investments Proceeds from sales and maturities of investments Purchases of investments Payment of collateral held for securities lending		2 589 (555)	_			(96) 3,827 (3,437) 		18 1,433 (1,105) (24)		(76) 5,849 (5,097) (24)
Net cash provided by investing activities		36		_		294		322		652
Net increase in cash and cash equivalents Cash and cash equivalents—beginning of year		<b>109</b> 44		_		<b>39</b> 1,287		<b>363</b> 244		511 1,575
Cash and cash equivalents—end of year	\$	153	\$	_	\$	1,326	\$	607	\$	2,086
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES: Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided (used) by nonoperating and noncash activities:	\$	2,672	\$	(1,664)	\$	(3,700)	\$	(1,339)	\$	(4,031)
Depreciation and amortization Other nonoperating and noncash items Change in assets and liabilities:		_ 3		_		401 1,149		157		561 1,149
Receivables, net         Other assets         Lottery prizes payable         Unclaimed and future prizes         Accrued liabilities         Other postemployment benefits         Deferred revenues         Other payables		65 3 (47) 92 (8)  (1) 		(332) — — — — — — — — — — — — — — — — — — —		(61) (8)  88 380 (6) 		7 — 46 66 1		(321) (4) (47) 92 126 446 (6) 19
Net cash provided (used) by operating activities	\$	2,779	\$	(1,977)	\$	(1,757)	\$	(1,061)	\$	(2,016)
NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES: New capital leases/debt agreements	\$	_	\$	_	\$	157	\$	_	\$	157
Noncash gifts			\$		\$ \$	3	φ \$	2	\$	5
Decrease in unrealized gains on investments	\$ \$	(131)	-		\$ \$		\$ \$		\$	(131)
Amortization of investment discount	\$	73	\$		⊕ \$		\$		\$	73

# **Statement of Fiduciary Net Assets**

# FIDUCIARY FUNDS

March 31, 2010 (Amounts in millions)

		Pension Trusts	1	Private Purpose Trusts	 Agency
ASSETS:					
Cash and investments	\$	_	\$	9,477	\$ 3,176
Retirement system investments:					
Short-term investments		3,086			
Government bonds		24,106		_	_
Corporate bonds		9,620		_	_
Domestic equities		51,495		_	_
International equities		21,179		_	_
Private equities		12,800		_	_
Absolute return strategy investments		3,818		_	_
Real estate and mortgage loans		6,397		_	_
Securities lending collateral, invested		9,151		_	_
Forward foreign exchange contracts		864		_	_
Receivables, net of allowances for uncollectibles		2,618		158	78
Due from other funds		_		814	_
Other assets		_		_	37
Capital assets, at cost, net of accumulated depreciation		26			—
Total assets		145,160		10,449	\$ 3,291
LIABILITIES:					
Securities lending obligations		9,336			\$ —
Forward foreign exchange contracts		862			—
Accounts payable		—		—	24
Accounts payable—investments		361			—
Accounts payable—benefits		192			
Other liabilities		157		1,373	1,539
Payable to local governments		_		_	1,728
Total liabilities		10,908		1,373	\$ 3,291
NET ASSETS:	•	101 0-0	•	0.055	
Held in trust for pension benefits and other purposes	\$	134,252	\$	9,076	

# **Statement of Changes in Fiduciary Net Assets**

### FIDUCIARY FUNDS

#### Year Ended March 31, 2010

(Amounts in millions)

	nsion rusts	Private Purpose Trusts
Additions:		
Investment earnings:		
	\$ 1,540	\$ 6
Dividend income	1,202	211
	353	1
Securities lending income	62	
Net increase in the fair value of investments	 25,631	 1,137
Total investment earnings	28,788	1,355
Securities lending expenses	(2)	
Investment expenses	(364)	(39)
Net investment earnings	 28,422	 1,316
Contributions:		
College savings	_	2,700
Employers	2,344	
Members	284	—
Interest on accounts receivable	11	
Other	 71	 
Total contributions	 2,710	 2,700
Net transfers from General Fund	_	220
Total additions	 31,132	 4,236
Deductions:		
College aid redemptions	—	1,957
Retirement allowances	7,480	_
Death benefits	183	
Other benefits	55	—
Administrative expenses	100	1
Claims paid	 	 220
Total deductions	7,818	 2,178
Net increase	23,314	2,058
Net assets held in trust for pension benefits and other purposes at April 1, 2009	110,938	7,018
Net assets held in trust for pension benefits and other purposes at March 31, 2010	\$ 134,252	\$ 9,076

# **Combining Statement of Net Assets**

DISCRETELY PRESENTED COMPONENT UNITS

March 31, 2010

(Amounts in millions)

		Majo	r Component	Units	
	Power Authority	Housing Finance Agency	Thruway Authority	Metropolitan Transportation Authority	Dormitory Authority
ASSETS:					
Cash and investments Receivables, net of allowances for uncollectibles:	\$ 2,139	9 \$ 1,485	\$ 1,054	\$ 4,005	\$ 6,131
Loans, leases, and notes	400	9,100	—	_	37,159
Other	199	36		2,804	599
Other assets	861	—	70	2,203	_
Intangible assetsCapital assets:	_	_	_	_	—
Construction in progress	144	· —	578	7,894	
Land and buildings, net of depreciation	3,567		3,977	39,335	13
Total assets	7,310	10,621	5,754	56,241	43,902
LIABILITIES:					
Accounts payable	_	5	_	501	
Accrued liabilities	546	86	223	2,232	1,170
Pension contributions payable	_	_	_	404	_
Deferred revenues	—	118	53	402	54
Notes payable	379	) —	11	—	—
Bonds payable	39	) 110	-	854	4,453
Current portion of other long-term liabilities Due in more than one year:	_	_	2	34	_
Accrued liabilities	—	—	—	—	184
Pension contributions payable	—	—	—	52	—
Other postemployment benefits	_	30	143	3,733	30
Deferred revenues	753			—	—
Notes payable	461		687	—	—
Bonds payable	1,154	9,592	,	27,573	37,381
Pollution remediation	—		5	81	—
Other long-term liabilities	1,158	· · · · · ·		2,934	98
Total liabilities	4,490	10,176	3,535	38,800	43,370
NET ASSETS:					
Invested in capital assets, net of related debt	1,717	~ <u> </u>	2,039	18,779	13
Debt service	—	384	126	1,161	—
Other specified purposes	38		94	127	456
Unrestricted (deficit)	1,065	61	(40)	(2,626)	63
Total net assets	\$ 2,820	\$ 445	\$ 2,219	\$ 17,441	\$ 532

Long Island Power Authority	Urban Development Corporation	State Insurance Fund	SONY Mortgage Agency	Environmental Facilities Corporation	Non-Major Component Units	Eliminations	Total
\$ 495	\$ 3,150	\$ 11,797	\$ 1,940	\$ 3,739	\$ 4,810	\$ (3,243)	\$ 37,502
155	7,449	_	3,147	8,599	535	(26,242)	40,302
425	231	142	29	169	661	(2,120)	3,250
1,472	299	85	109	_	159	(25)	5,233
2,629	—	—	—	—	—	_ ``	2,629
225	_	_	_	_	124	_	8,965
6,235	1,303	—	—	—	2,353	—	56,783
11,636	12,432	12,024	5,225	12,507	8,642	(31,630)	154,664
—	—	—	—	—	137	—	643
761	499	10,457	102	222	976	(84)	17,190
—	—	—	—	_	2	—	406
—	—	371			112	(2)	1,108
200	55	—		—		(1_500)	645
225 128	601		121	359	90 18	(1,590)	5,319 182
120					10		102
39	_	_	_	96	84	_	403
_				_	44	_	96
16	11	_	26	5	690	_	4,684
_	_	_	_	4	352	_	1,348
—	92	—	—	—	2	—	1,242
6,407	8,664	_	3,020	7,161	2,188	(30,204)	75,277
—	51	—	—	—	—	—	137
3,530	387		(4)		123	(20)	8,215
11,306	10,360	10,828	3,265	7,847	4,818	(31,900)	116,895
(171)	1 150				1.050		04 700
(171)	1,156	_	_	_	1,259	_	24,792
_	_	_	1,967	_	68	16	3,722
46	702	_		4,654	2,852		8,969
455	214	1,196	(7)		(355)	254	286
\$ 330			\$ 1,960	\$ 4,660			\$ 37,769
÷ 000	÷ 2,072	÷ 1,130	÷ 1,500	÷,000	÷ 0,024	÷ 210	÷ 01,109

# **Major Component Units**

# **Combining Statement of Activities**

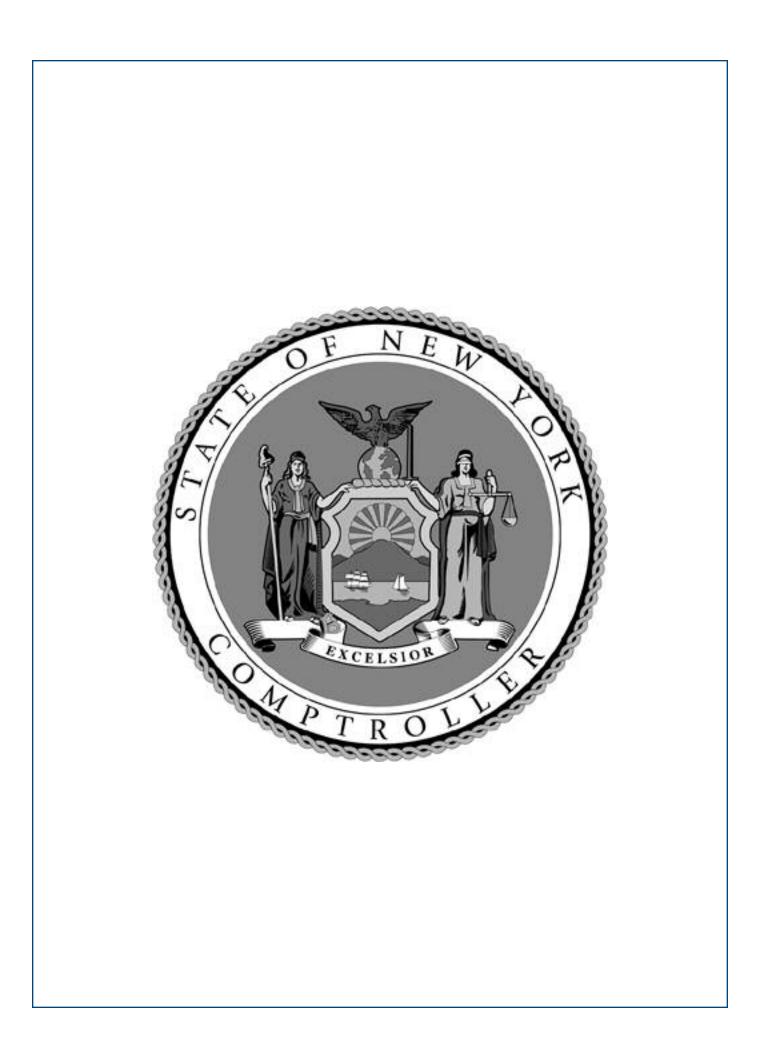
DISCRETELY PRESENTED COMPONENT UNITS

#### Year Ended March 31, 2010

(Amounts in millions)

		Major	Component	Units	
	Power Authority	Housing Finance Agency	Thruway Authority	Metropolitan Transportation Authority	Dormitory Authority
Expenses:					
Program operations	\$ 2,145		\$ 463	\$ 10,569	
Interest on long-term debt	74 21	135	99	1,254	1,780
Depreciation and amortization	164	_	239	1.940	_
Other expenses	70	16		44	159
Total expenses	2,474	255	801	13,807	2,040
Program revenues:					
Charges for services	2,595	168	641	5,682	1,805
Operating grants and contributions	_	26	18	3,310	—
Capital grants and contributions			12	2,591	
Total program revenues	2,595	194	671	11,583	1,805
Net program revenues (expenses)	121	(61)	(130)	(2,224)	(235)
General revenues:					
Non-State grants and contributions					
not restricted to specific programs	—	—	_	947	—
Restricted	—	15	—	—	29
	32	—	1	—	1
Miscellaneous	100	14		384	157
Total general revenues	132	29	1	1,331	187
Change in net assets	253	(32) 477		• • •	(48) 580
Net assets—beginning of year, as restated	2,567		2,348	18,334	
Net assets—end of year	\$ 2,820	\$ 445	\$ 2,219	\$ 17,441	\$ 532

Long IslandUrbanStatePowerDevelopmentInsuranceAuthorityCorporationFund	SONY Mortgage Agency	Environmental Facilities	Non-Major		
		Corporation	Component Units	Eliminations	Total
\$ 2,720 \$ 835 \$ 1,74 320 421 — 10 — —	5 \$ 75 146	\$ 263 353	\$	\$ (6) (1,516)	\$ 24,592 3,141 40
255 13 — — 20 —	3	_	161 493	(2)	2,775 800
3,305 1,289 1,74	5 224	616	6,316	(1,524)	31,348
3,312 42 1,32 	7 179 1	15 8 186	2,408 3,188 80	(983) (552)	17,191 7,268 2,869
3,312 1,311 1,32	7 180	209	5,676	(1,535)	27,328
7 22 (41	8) (44	(407)	(640)	(11)	(4,020)
	_	_	128	_	1,075
— — 52 5 2 —	5 66	155	44 34	_	834 75
	8 140	362	596	_	2,007
34 199 55	3 206	517	802		3,991
41         221         13           289         1,851         1,06		110 4,550	162 3,662	(11) 281	(29) 37,798
<u>\$ 330</u> <u>\$ 2,072</u> <u>\$ 1,19</u>	6 \$ 1,960	\$ 4,660	\$ 3,824	\$ 270	\$ 37,769



# NOTES TO THE BASIC FINANCIAL STATEMENTS March 31, 2010

### Note 1 Summary of Significant Accounting Policies

The accompanying basic financial statements of the State of New York (State) have been prepared in conformity with generally accepted accounting principles (GAAP) for governments. Such principles are prescribed by the Governmental Accounting Standards Board (GASB), which is the standard-setting body for establishing governmental accounting and financial reporting principles in the United States of America.

The basic financial statements have been prepared primarily from accounts maintained by the State Comptroller. Additional data has been derived from reports prescribed by the State Comptroller and prepared by State departments, agencies, public benefit corporations and other entities based on independent or subsidiary accounting systems maintained by them.

#### a. Reporting Entity

The basic financial statements include all funds of the primary government, which is the State, as well as the component units and other organizational entities determined to be included in the State's financial reporting entity.

The decision to include a potential component unit in the State's reporting entity is based on several criteria, including legal standing, fiscal dependency and financial accountability. Based on the application of these criteria, the following is a brief review of certain entities included in the State's reporting entity.

#### **Blended Component Units**

The New York Local Government Assistance Corporation (LGAC) was created by Chapter 220 of the Laws of 1990. LGAC is administered by seven directors consisting of the State Comptroller and the Director of the Division of the Budget, serving ex-officio, and five directors appointed by the Governor. LGAC was created to issue long-term debt on behalf of the State to finance certain local assistance aid payments plus amounts necessary to fund a capital reserve fund and other issuance costs. LGAC is legally separate but provides services exclusively to the State and therefore is reported as part of the primary government as a blended component unit.

The Tobacco Settlement Financing Corporation (TSFC) was created by Part D3 of Chapter 62 of the Laws of 2003. TSFC was created as a subsidiary of the State of New York Municipal Bond Bank Agency (Agency). The directors of the Agency are members of TSFC. TSFC is governed by a seven member board, consisting of: the Chairman of the Agency, the Secretary of State, the Director of the Budget, the State Comptroller or his appointee, and three directors appointed by the Governor. TSFC was created to issue long-term debt on behalf of the State to finance State operations plus amounts necessary to fund a capital reserve fund and other issuance costs. TSFC is legally separate but provides services exclusively to the State and therefore is reported as part of the primary government as a blended component unit.

#### **Discretely Presented Component Units**

The public benefit corporations (Corporations) listed in Note 14 were established by State statute with full corporate powers. The Governor, with the approval of the State Senate, appoints most members of the board of directors of most Corporations and either the Governor or the board of directors selects the chairman and chief executive officer. Corporations generally submit annual reports to the Governor, the Legislature and the State Comptroller on their operations and finances, accompanied by an independent auditors' report thereon. Corporations also submit to the Governor and the Legislature annual budget information on operations and capital construction. The State Comptroller is empowered to conduct financial and management audits of the Corporations. Financial assistance was provided in the fiscal year ended March 31, 2010 to certain Corporations and such assistance is expected to be required in future years. Accordingly, the fiscal condition of the State is related to the fiscal stability of the Corporations. Since the Corporations are legally separate organizations for which the Governor and Legislature are financially accountable, they are discretely presented as component units of the State.

#### **Related Organizations and Joint Ventures**

The State's officials are also responsible for appointing the members of the boards of various related organizations (e.g., the Nassau County Interim Finance Authority), but the State's accountability for these organizations does not extend beyond making the appointments. As discussed in more detail in Note 15, the State participates in several joint ventures but only reports on one due to materiality.

#### b. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Activities) report information on all of the non-fiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity within governmental and business-type activities has been eliminated from these statements. However, balances due and resource flows between governmental and business-type activities have not been eliminated. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or program is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Certain indirect costs have been allocated and are reported as direct program expenses of individual functions or programs. Program revenues include: charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; grants and contributions that are restricted to meeting the operational requirements of a particular function or segment; and capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Taxes and other items not included as program revenues are reported as general revenues, as required.

Separate financial statements are provided for Governmental Funds, Enterprise Funds and Fiduciary Funds, even though the latter are excluded from the government-wide financial statements. Major individual Governmental Funds and major individual Enterprise Funds are reported as separate columns in the fund financial statements.

#### c. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting, as are the Enterprise Funds, Component Units and the Fiduciary Funds financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Taxes are recognized as revenues in the year in which they are earned. Grants, entitlements and donations are recognized as revenues as soon as all eligibility requirements have been met.

Governmental fund financial statements are prepared using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collected within the current period or collectible within 12 months of the end of the current fiscal period. Tax revenues are recorded by the State as taxpayers earn income

(personal income, general business and other taxes), as sales are made (consumption and use taxes) and as the taxable event occurs (miscellaneous taxes), net of estimated overpayments (refunds). Receivables not expected to be collected within the next 12 months are offset by deferred revenues. Expenditures and related liabilities are recorded in the accounting period the liability is incurred to the extent it is expected to be paid within the next 12 months, with the exception of items covered by GASB Interpretation 6 (GASBI 6), Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements. GASBI 6 modified the recognition criteria of certain expenditures and liabilities. GASBI 6 requires that expenditures and liabilities such as debt service, compensated absences, and claims and judgments be recorded in the governmental fund statements only when they mature or become due for payment within the period. Expenditure-driven grants are recognized as revenues when the qualifying expenditures have been incurred and all other grant requirements have been met. Nonexchange grants and subsidies, such as local assistance grants and public benefit corporation subsidies, are recognized as expenditures when all requirements of the grant and/or subsidy have been satisfied.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and Enterprise Fund financial statements to the extent that those standards do not conflict with or contradict the guidance of GASB. The State also has the option of following private-sector guidance issued after November 30, 1989 for its business-type activities, Enterprise Funds and component units. As allowed by GASB Statement 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting, the State has elected only to follow those Financial Accounting Standards Board (FASB) Statements and Interpretations, Accounting Principles Board (APB) Opinions, and Accounting Research Bulletins (ARB), issued prior to December 1, 1989. However, the Power Authority of the State of New York and the Long Island Power Authority have elected to continue to apply all FASB Statements and Interpretations issued after November 30, 1989, except for those that conflict with or contradict GASB pronouncements. In addition, the State Insurance Fund prepares financial statements in conformity with accounting practices prescribed or permitted by the Insurance Department of the State of New York (Insurance Department). The Insurance Department recognizes only New York Statutory Accounting Practices for determining and reporting the financial condition and results of operations of an insurance company and for determining its solvency under New York State Insurance Law.

The State reports the following major and other governmental funds:

*General Fund*—is the primary operating fund of the State and is used to account for all financial transactions not required to be accounted for in another fund.

Federal Special Revenue Fund—accounts for Federal grants received by the State that are earmarked for specific programs. In order to comply with Federal accounting and reporting requirements, certain Federal grants are accounted for in a number of accounts that are combined and reported as the Federal Special Revenue Fund. Accounts that are combined include the Federal USDA-Food and Nutrition Services Account, the Federal Health and Human Services Account, the Federal Education Account, the Federal HHS Block Grant Account, the Federal Operating Grants Account, the Unemployment Insurance Administration Account, the Unemployment Insurance Occupational Training Account and the Federal Employment and Training Grants Account.

*General Debt Service Fund*—accounts for the payment of principal and interest on the State's general debt, the payments on certain lease/purchase or other contractual obligations and transactions related to the Tobacco Settlement Financing Corporation.

*Other Governmental Funds*—is a summarization of all the non-major governmental funds.

The governmental fund financial statements include a reconciliation between the fund statements and the government-wide statements. Differences that make a reconciliation necessary include the differing measurement focuses and bases of accounting between the statements. The Statement of Activities reflects the net costs of each major function of State operations. The presentation differs from the presentation of expenditures in the Statement of Revenues, Expenditures and Changes in Fund Balances—Governmental Funds which closely matches the State's budgetary (financial plan) presentation.

The State reports the following major Enterprise Funds:

*Lottery Fund*—accounts for lottery revenues that are earmarked for education assistance to local school districts, administrative costs of the Division of the Lottery and payment of lottery prizes.

**Unemployment Insurance Benefit Fund**—accounts for employer unemployment contributions utilized for the payment of unemployment compensation benefits.

*SUNY Fund*—accounts for the operation of the State University of New York (SUNY). Information reported in this fund is obtained from the audited

financial statements prepared by SUNY for the fiscal year ended June 30, 2009.

**CUNY Fund**—accounts for the operation of the City University of New York (CUNY) Senior Colleges. Information reported in this fund is obtained from the audited financial statements prepared by CUNY for the fiscal year ended June 30, 2009.

Enterprise Funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with an Enterprise Fund's principal ongoing operations. Operating expenses for Enterprise Funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Fiduciary Funds are used to report assets held in a trustee or agency capacity for others and therefore cannot be used to support the government's own programs. The Fiduciary Fund types of the State consist of the following:

**Pension Trust Fund**—accounts for the activities of the State and Local Retirement System, which accumulates resources for pension benefit payments to qualified public employees.

*Private Purpose Trust Funds*—are used to account for resources legally held in trust as escheat property and resources held in trust to facilitate savings for higher education expenses, pursuant to the New York State tuition savings program. There is no requirement that any portion of these resources be preserved as capital. Information reported for the tuition savings program is obtained from the audited financial statements prepared by the program for the fiscal year ended December 31, 2009.

*Agency Funds*—report those resources held by the State in a purely custodial capacity (assets equal liabilities).

Additionally, the State includes discretely presented component units:

*Component Units*—the public benefit corporations' financial statements, except for the State Insurance Fund, are prepared using the economic resources measurement focus and are accounted for on the accrual basis of accounting.

#### d. Cash and Investments

Cash balances of funds held in the State Treasury are commingled in a general checking account and several special purpose bank accounts. The available cash balance in the general checking account beyond immediate need is pooled for short-term investment purposes. The balances pooled are limited to legally

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stipulated investments, which are reported at cost, including accrued interest, which approximates fair value. Non-interest-bearing compensating balances of \$1.8 billion are included in cash and investments at March 31, 2010. At various times during the year, compensating balances could be substantially higher. Cash balances not held in the State Treasury and controlled by various State officials are generally deposited in interest-bearing accounts or other legally stipulated investments. Additional information about the State's cash and investments is provided in Note 2.

Generally, for purposes of reporting cash flows, cash includes cash and cash equivalents. Cash equivalents are composed of liquid assets with maturities of 90 days or less. The Enterprise Funds Statement of Cash Flows uses the direct method of reporting cash flows.

All investments with a maturity of more than a year are recorded on the Statement of Net Assets and the balance sheet at fair value and all investment income, including changes in the fair value of investments, is reported as revenue. Investments of the short-term investment pool have a maturity of one year or less and are recorded at cost. Fair values were determined using market values at the applicable entities' year- end.

#### e. Receivables

Receivables are stated net of estimated allowances for uncollectible amounts, which are determined based upon past collection experience and current economic conditions. Due from Federal government represents amounts owed to the State to reimburse it for expenditures incurred pursuant to federally funded programs. Other receivables represent amounts owed to the State, including lottery revenues, student loans, tobacco settlements, and patient fees of SUNY and Health Department hospitals and various mental hygiene facilities. Additional information about receivables is provided in Note 4.

#### f. Internal Balances

All outstanding balances between funds at the end of the fiscal year are referred to as "due to/from other funds" on the governmental fund financial statements. Generally, the effect of interfund activity within the governmental funds has been removed. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." For the most part, the remaining difference is a result of different year-ends between the State and SUNY and CUNY.

#### g. Other Assets

Other assets in governmental activities include payments for costs applicable to future accounting periods, and other types of assets not reported on other lines. Inventories reported by the Governmental Funds are recorded as expenditures when they are purchased. Inventories reported by the Enterprise Funds are valued at cost using the first-in/first-out (FIFO) method.

#### h. Capital Assets

Capital assets are reported in the government-wide Statement of Net Assets and further disclosed in Note 5. Capital assets include: land in urban centers, rural areas and forest preserves; land improvements; land preparation-roads; buildings which house State offices, correctional facilities, hospitals and educational facilities; equipment used in construction work, hospitals, offices, etc.; construction in progress; and infrastructure assets such as roads and bridges. Capital assets are reported at historical cost or estimated historical cost and donated capital assets are valued at their estimated fair market value at the date of donation.

Equipment that has a cost in excess of \$40 thousand at the date of acquisition and has an expected useful life of two or more years is capitalized. All initial building costs and building improvements and land and land improvements in excess of \$100 thousand are capitalized. Infrastructure assets in excess of \$1 million are also capitalized. Software is not capitalized. The State chose the option in GASB Statement 34, Basic Financial Statements—and Management's Discussion and Analysis-for State and Local Governments, of not recording non-major infrastructure assets at transition except for Department of Transportation (DOT) infrastructure assets. Therefore, non-DOT infrastructure assets acquired prior to April 1, 2002 were deemed to be non-major relative to total infrastructure and are not reported. However, prospective reporting of non-DOT depreciable infrastructure acquired subsequent to April 1, 2002 is included in the capital asset balances at March 31, 2010.

The costs of normal repairs and maintenance that do not add to the value or extend lives of assets materially are not capitalized, but are shown as expenses in the year incurred. Expenses relating to roads and bridges that add to the capacity and efficiency of the road and bridge networks are not expensed but are capitalized. All maintenance and preservation costs relating to roads and bridges will be expensed and not capitalized.

Buildings, land improvements and equipment of the primary government are depreciated using the straight-line method over the following estimated useful lives:

Assets	Governmental Activities (Years)	Business-type Activities (Years)
Buildings and building		
improvements	12-60	3-50
Equipment and vehicles	4-30	3-50
Land improvements	12-30	3-50

Land preparation reflects the costs of preparing the land for the construction of roads. Since land preparation has an indefinite life, associated costs are not depreciated.

The State has elected to use the modified approach for reporting and accounting for its highways and bridges reported by DOT. The modified approach requires the State to commit to preserving and maintaining these infrastructure assets at levels established by DOT. No depreciation expense is reported for these assets and no amounts are capitalized in connection with improvements that lengthen the lives of such assets, unless the improvements also increase their service potential. DOT maintains an inventory of these assets and performs periodic condition assessments to ensure that the predetermined condition level is maintained. Refer to the Required Supplementary Information (RSI) for additional information regarding infrastructure using the modified approach.

Capital asset reporting does not include historical artifacts, artwork and collections that are maintained by various State agencies, the State Archives, State Museum and State Library. These items are protected and preserved, held for public exhibition and educational purposes, and the proceeds from the sale of items are used to acquire new items for the collection.

Capital assets in business-type activities and Enterprise Funds are from SUNY and CUNY. These capital assets are stated at cost, or in the case of gifts, fair value at the date of receipt. SUNY capitalizes building renovations and additions costing over \$100 thousand and equipment items with a unit cost of more than \$5 thousand. SUNY reports all artwork, historical treasures and library books. CUNY capitalizes renovations and improvements that significantly increase the value or extends the useful lives of the structures and equipment with a cost of more than \$5 thousand and useful lives of two or more years. CUNY reports artwork, historical treasures and library books with a unit cost of more than \$5 thousand. SUNY and CUNY capital assets, with the exception of land, construction in progress and works of art and historical treasures, are depreciated on a straight-line basis over their estimated useful lives ranging from 3 to 50 years.

#### i. Long-Term Obligations

In the government-wide financial statements and Enterprise Funds financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or business-type activities Statement of Net Assets. Bond premiums, discounts, issuance costs and deferred loss on refunding are deferred and amortized over the life of the bonds using the straight-line method for governmental activities. In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as non-personal service expenditures.

#### j. Compensated Absences

The estimated vacation leave liability for State employees at March 31, 2010 is \$767 million and represents a decrease of \$109 million over the prior year. State employees accrue vacation leave based primarily on the number of years employed up to a maximum rate of 25 days per year, but may accumulate no more than a maximum of 40 days.

SUNY employees accrue vacation leave based primarily on the number of years employed up to a maximum rate of 21 days per year and may accumulate no more than a maximum of 40 days. CUNY employees accrue vacation leave based upon the number of years employed, with the maximum accumulation generally ranging from 45 to 50 days. The liability for vacation leave approximated \$228 million and \$61 million for SUNY and CUNY, respectively, at June 30, 2009.

CUNY employees may receive payments of up to 50 percent of the value of their accumulated sick leave as of the date of retirement from CUNY. CUNY reported a liability of \$36 million for sick leave credits in accrued liabilities as of June 30, 2009.

#### k. Accounting for Lease Purchase and Other Financing Arrangements

The construction of certain State office buildings, campus facilities and other public facilities has been financed through bonds and notes issued by public benefit corporations pursuant to lease/purchase and other financing arrangements with the State. The State has also entered into financing arrangements with public benefit corporations that have issued bonds to finance past State budgetary deficits and grants to local governments for both capital and operating purposes (see Note 7).

These lease/purchase and other financing arrangements, which the State will repay over the duration of the agreements, constitute long-term liabilities. The amount included in obligations under lease/purchase and other financing arrangements consists of total future principal payments and equals the outstanding balance of the related bonds and notes. Reporting relative to capitalized interest is not included for leased capital assets.

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#### **l. State Lottery**

The State Lottery is accounted for within an Enterprise Fund. The revenues, administrative costs, aid to education and expenses for amounts allocated to prizes are reported, and uncollected ticket sales at March 31, 2010 are accrued. Prize monies to meet long-term prize payments are invested in United States government-backed obligations and New York City municipal bonds, and are recorded at fair value. Lottery prize liabilities are recorded at a discounted value equivalent to the related investments. At March 31, 2010, the prize liabilities of approximately \$2.3 billion were reported at a discounted value of approximately \$1.4 billion (at interest rates ranging from 0.18 percent to 9.4 percent).

#### m. Net Assets

Net assets are reported as restricted when constraints placed on net asset use are either:

- a. Externally imposed by creditors (such as debt covenants), grantors, contributors, laws or regulations of other governments; or
- b. Imposed by law through constitutional provisions or enabling legislation.

Enabling legislation authorizes the State to assess, levy, charge or otherwise mandate payment of resources (from resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. A legally enforceable requirement is one that an outside party (such as citizens, public interest groups or the judiciary) can compel the government to honor. At March 31, 2010, \$2.7 billion (comprised of \$2.3 billion restricted for debt service, \$161 million restricted for Metropolitan Transportation Authority assistance, \$67 million for trusts restricted by their donors, \$52 million restricted for environmental conservation, and \$107 million restricted for various purposes) was reported as restricted net assets because of restrictions imposed by enabling legislation. When both restricted and unrestricted resources are available for use, it is the State's policy to use restricted resources first, then unrestricted resources as they are needed.

The following terms are used in the reporting of net assets:

#### **Debt Service**

Net assets restricted for the payment of future debt service payments from various capital reserve funds.

#### **Other Specified Purposes**

Net assets restricted for the funding of various mass transportation projects, environmental remediation projects, payment of future lottery prizes, and various other legally restricted funds.

#### **Unrestricted Net Asset (Deficit)**

Unrestricted net asset (deficit) is the amount by which liabilities exceed the total assets of the State less net assets invested in capital assets net of related debt and those restricted net assets described above.

#### n. Reservations of Fund Balance

Reserved fund balances indicate that portion of fund balance that is not available for appropriation or is legally segregated for specific future use.

The following terms are used in the reporting of reservations of fund balance:

#### Encumbrances

Encumbrance accounting, under which purchase orders, contracts, and other commitments for expenditures are recorded in order to reserve that portion of the applicable appropriation, is employed in the Governmental Funds. The cost of construction contract commitments generally is recorded as an encumbrance of Other Governmental Funds and is presented as a reserve for encumbrances. These committed amounts generally will become liabilities in future periods as the construction work is performed by the contractors. Encumbrances outstanding at year-end are reported as reservations of fund balances since they do not constitute expenditures or liabilities.

#### **Debt Service**

Fund balance reserved for debt service represents various capital reserve assets available to finance future debt service payments in accordance with the underlying bond indentures.

#### **Tax Stabilization**

Pursuant to law, receipts in excess of disbursements of the General Fund (Local Assistance and State Purposes Accounts) not otherwise appropriated are required to be transferred to the Tax Stabilization Reserve Account at the end of each fiscal year. These amounts may be borrowed by these two accounts temporarily and repaid within the same fiscal year. They may also be borrowed to cover an operating deficit at year-end. Generally, these loans must be repaid within six years in no less than three equal annual installments.

#### **Other Specified Purposes**

As of March 31, 2010, the Governmental Funds had an other specified purposes balance of \$375 million consisting of \$273 million in the General Fund and \$102 million in Other Governmental Funds. Other specified purposes in the General Fund included \$175 million for rainy day reserves, \$55 million reserved for the Consolidated Highway Improvement Program, \$22 million for community projects, \$2 million for appropriated loans and \$19 million for contingency reserves. Other specified purposes in the Other Governmental Funds included \$87 million for appropriated loans and \$15 million for the Public Asset Fund.

#### o. Post-Retirement Benefits

Other postemployment costs are measured and disclosed using the accrual basis of accounting in the government-wide statements (see Note 13). In addition to providing pension benefits, the State is statutorily required to provide health insurance coverage and survivor benefits for retired employees and their survivors. Substantially all of the State's employees may become eligible for these benefits if they reach normal retirement age while working for the State. Health care benefits are provided through plans whose premiums are based on the benefits paid during the year. The cost of providing post-retirement benefits is shared between the State and the retired employee. The State, including the Lottery, recognizes the cost of providing health insurance by recording its share of insurance premiums as an expenditure in the respective fund in the year paid. Additionally, the survivor's benefit program provides for a death benefit to be paid by the State to a retiree's designated beneficiary. During the year, approximately \$10 million was paid on behalf of 3,598 retirees and recorded as an expenditure in the General Fund.

#### p. Deficit Fund Balances

As of March 31, 2010, fund deficits were reported in the following Capital Projects Funds: the Housing Program Fund (\$148 million), the Hazardous Waste Remedial Fund (\$36 million) and the Department of Transportation Engineering Services Fund (\$23 million). The deficits related to the Capital Projects Funds are the result of differences in cash flow timing relating to the reimbursement of capital project costs

### Note 2 Cash and Investments

Information on cash and investments of the Pension Trust Fund is presented in Note 12.

### Governmental Activities, Private Purpose and Agency Funds

#### Deposits

The State maintains approximately 3,000 bank accounts for various purposes at locations throughout the State. Cash deposits in the State Treasury are under the joint custody of the State Comptroller and the Commissioner of Taxation and Finance. Cash balances not required for immediate use are invested in a short-term investment pool (STIP) administered by the State Comptroller or by the fund custodian to maximize interest earnings. Cash is invested in repurchase agreements involving United States Treasury obligations, United States Treasury bills, commercial paper, government sponsored agencies, and certificates of deposit. Cash desposits not held in the State Treasury are under the sole custody of a specified State official and are generally held in interest-bearing accounts. Both the State Comptroller and contractual commitments from bond proceeds, and are routinely resolved during subsequent fiscal years. The ENCON Special Revenue Fund (\$19 million) and the Mass Transportation Operating Assistance Fund (\$73 million), both of which are Special Revenue Funds, also had fund deficits. The deficits are the result of timing differences between the receipt of cash and the transfer of funds to finance operating expenditures. The State Housing Debt Service Fund reported a \$1 million deficit due to a timing difference between debt service expenditures and revenues.

#### q. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the basic financial statements. Estimates also affect the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### r. Adoption of New Accounting Pronouncements

During the fiscal year ended March 31, 2010, the State adopted GASB Statement 52 (GASBS 52), *Land and Other Real Estate Held as Investments by Endowments*, which requires that land and other real estate held as investments by endowments be reported at fair value. Implementation of GASBS 52 did not require modification to the financial statements.

and the Commissioner of Taxation and Finance are sole custodians of certain accounts.

The custodial credit risk is the risk that, in the event of the failure of a depository financial institution, the State will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party.

For demand accounts, checking accounts or certificates of deposit, the State requires that its depository banks pledge collateral or provide a surety bond based on actual and average daily available bank balances. All securities pledged as collateral are held by the State's fiscal agent in the name of the State and are valued on a monthly basis. Surety bonds will be accepted only from AAA rated insurance companies. The use of average daily available balances to determine collateral requirements may result in the available balances being under-collateralized at various times during the fiscal year. The State's cash management policy is to invest all major revenues as soon as the monies are available within the banking system, which

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limits under-collateralization. The State's cash deposits with financial institutions were fully collateralized at fiscal year-end with a book and bank balance of \$5.1 billion. Included in these balances are certificates of deposit held in STIP with a book and bank balance of \$2.6 billion.

For the fiscal year ended March 31, 2010, the average daily balance of STIP was \$6.6 billion, with an average yield of 0.3 percent and total investment income of \$22.4 million.

#### Investments

The State holds investments both for its own benefit and as an agent for other parties. Major investment programs conducted for the direct benefit of the State

Investment Type	Fa	ir Value
U.S. Treasury bills	\$	1,778
U.S. Treasury notes		730
U.S. Treasury strips		112
Government sponsored agencies		2,722
Repurchase agreements		462
Commercial paper		2,429
Certificates of deposit		262
Money markets		102
Forward purchase agreements		57
Other		109
Subtotal		8,763
Mutual funds		9,052
Investments held in an agent or trust capacity		501
Total	\$	18,316

Included in the table are securities which either were not acquired for investment purposes or cannot be classified or categorized, and are being held by the State in an agent or trust capacity. Employers seeking self-insurer status for workers' compensation purposes may deposit securities specified by Section 235 of the New York State Banking Law with the Chairman of the Workers' Compensation Board. Acting as an agent for the employers, the State holds these securities (carrying amount \$44 million, which approximates fair value) only as an agent for the employers. Securities which are unclaimed at financial institutions are transferred periodically to the State and are held temporarily by the State until they can be liquidated. The securities or proceeds can be claimed by the owners under established procedures. These securities had a carrying amount and fair value of \$399 million at March 31, 2010. The State holds cash and securities deposited by contractors in lieu of retainage on contract payments (carrying amount and fair value of \$58 million).

In addition to the securities held by the Workers' Compensation Board noted above, the State holds \$2.8 billion in surety bonds and letters of credit which are not included in the table above.

#### include STIP, which is used for the temporary investment of funds not required for immediate payments, and sole custody funds administered by the Department of Taxation and Finance.

Investments are made in accordance with State Finance Law and vary by fund but generally include: obligations of, or guaranteed by, the United States; obligations of New York State and its political subdivisions; certificates of deposit; savings bank trust company notes; bankers' acceptances; repurchase agreements; corporate bonds; and commercial paper.

As of March 31, 2010 (except for the Tuition Savings Program, which is as of December 31, 2009), the State had the following investments and maturities (amounts in millions):

			Inve	stmen	nt Mat	uritie	s (in Year	s)					
lue	Le	ss than 1		1-5			6-10	Мо	More than 1				
1,778	\$	1,778	\$	_		\$	_	\$	_				
730		272			458		—		_				
112					112		_		_				
2,722		2,709			13		_		—				
462		400			62		_		_				
2,429		2,429					_		_				
262		262		—			_		—				
102		102					_		_				
57							_			57			
109		86			2		_	_		21			
3,763	\$	8,038	\$		647	\$	—	\$		78			
9,052 501													

#### Credit Risk

,316

State law limits investments in commercial paper, repurchase agreements and corporate bonds to the highest ratings issued by two nationally recognized statistical rating organizations (NRSROs). Investments in commercial paper and repurchase agreements are limited to a rating of A-1 by Standard & Poor's Corporation (S&P) and P-1 by Moody's Investors Service, Inc (Moody's). If an investment in commercial paper drops in rating below the legal requirements during the year, the State investment staff would consult with appropriate advisors to determine what action, if any, should be taken. Repurchase agreements are collateralized with U.S. Treasury obligations. Investments in money market funds are unrated.

The Tuition Savings Program, a Private Purpose Trust Fund, has certain underlying mutual funds invested in fixed income securities which are subject to classification of risk under GASB Statement 40, Deposit and Investment Risk Disclosures. Investing in fixed income securities may involve certain risks, including the credit quality of individual issuers, possible prepayments, market or economic developments and yields, and share price fluctuations due to changes in interest rates. The underlying mutual funds in which the Tuition Savings Program invests are not rated by any NRSRO. Certain mutual funds in the Tuition Savings Program invest primarily in bonds rated Ba or B by Moody's, or BB or B by S&P. These lower rated bonds, commonly referred to as "junk bonds," are subject to greater credit risk, and are generally less liquid than higher-rated, lower yielding bonds.

#### **Custodial Credit Risk**

Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the government and are held either by: (a) the counterparty or (b) the counterparty's trust department or agent but not in the government's name. The risk is that the State will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party if the counterparty fails. The State's policy is to hold all of its investments in the State's name: however, the investments listed below are exposed to custodial credit risk because they are not held by the State but are held by a public benefit corporation in the public benefit corporation's name. The following table presents the fair value of investments by type (amounts in millions):

Investment Type	Fa	ir Value
U.S. Treasury bills	\$	1,410
U.S. Treasury notes		393
Government sponsored agencies		2,722
Repurchase agreements		72
Forward purchase agreements		57
Other		106
Total	\$	4,760

#### **Interest Rate Risk**

The fair values of the State's fixed-maturity investments fluctuate in response to changes in market interest rates. Increases in prevailing interest rates generally translate into decreases in fair values of those instruments. Fair values of interest rate-sensitive instruments may be affected by the creditworthiness of the issuer, prepayment options, relative values of alternative investments, the liquidity of the instrument and other general market conditions.

The State manages its interest rate risk by limiting the majority of its investments to a maturity structure of one year or less. Additionally, the State holds its investments to maturity, which minimizes the occurrence of a loss on an investment.

The State's investments in mutual funds and equity securities have no stated maturity and have not been allocated on the preceding table to a time period.

#### **Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of the State's investment in a single issuer (five percent or more of total investments). To mitigate this risk, it is the policy of the State to maintain a diversified portfolio among a variety of investment instruments in which it is legally permitted to invest.

#### **Foreign Currency Risk**

The State Finance Law, Section 98-a, does not expressly permit investment in foreign currency and there is no formal policy related to foreign currency; however, the Tuition Savings Plan has certain underlying mutual funds which invest in foreign securities. There are certain additional risks involved when investing in foreign securities that are not inherent with investments in domestic securities. These risks may involve foreign currency exchange rate fluctuations, adverse political and economic developments and the possible prevention of currency exchange or other foreign governmental laws or restrictions. In addition, the liquidity of foreign securities may be more limited than that of domestic securities.

#### **Business-type Activities**

#### Deposits

SUNY does not have a formal policy for collateral requirements for cash deposits. Deposits not held in the State Treasury that are not covered by depository insurance are: uncollateralized (\$69 million); collateralized with securities held by a pledging financial institution (\$20 million); or collateralized with securities held by a pledging financial institution's trust department or agency, but not in SUNY's or an affiliate's name (\$9 million).

CUNY's cash and cash equivalents were held by depositories and amounted to \$617 million, of which \$22 million was insured and \$595 million was uninsured and uncollateralized, or collateralized with securities held by the pledging financial institution, or by its trust department or agent, but not in CUNY's name.

#### Investments

Generally, SUNY and CUNY are allowed to invest in a diverse investment portfolio. Permitted investments include, but are not limited to, obligations of the U.S. Government and its agencies, municipal debt securities, repurchase agreements, corporate bonds, commercial paper, equity securities, mutual funds, asset-backed securities, money market funds and security lending transactions.

The Lottery is authorized by State statute to invest in U.S. Government-backed obligations and New York City municipal bonds that provide for payment of prizes payable.

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As of June 30, 2009 (except for the State Lottery which is as of March 31, 2010), the business-type activities had the following investments and maturities (amounts in millions):

Investment Type	Fair Value
Municipal bonds	\$ 394
Aid bonds	669
U.S. Treasury strips	442
U.S. Treasury bills	400
U.S. Treasury notes/bonds	127
Mutual fund non-equities	27
U.S. agency mortgage-backed securities	79
Government sponsored agencies	278
Corporate bonds	78
Asset-backed securities	6
Repurchase agreements	2
International fund non-equities	6
U.S. Government TIPS	3
Certificates of deposit	8
Subtotal	2,519
Equity securities	310
Cash equivalents	249
Money market funds	154
Corporate stocks	139
Mutual fund equities	80
Alternative investments	53
International stocks	18
International mutual fund equities	9
Other	30
Total	\$ 3,561

			Inve	stme	nt Mat	uritie	s (in )	(ears)			
e	Less th	an 1		1-5			6-10		More than 10		
94	\$	34	\$		106	\$		86	\$		168
9		58			181			146			284
		45			125			92			180
)		400		—			—			_	
7		86			38			3		_	
,		17			6			4		_	
)		64		—			—				15
		237			9			27			5
		3			47			19			9
	_			_			—				6
		2		_			—			—	
;	_				2			2			2
	_				1		_				2
		8		—			—			—	
	\$	954	\$		515	\$		379	\$		671

#### **Credit Risk**

Generally, SUNY individual fixed income investment securities must be of investment grade. SUNY maintains a portfolio which possesses an overall weighted average rating by Moody's and S&P of at least A. Private placement securities must be rated A3 or higher by Moody's or A- or higher by S&P. Parameters exist that allow some limited investments in non-investment grade securities; however, investments rated below B3 by Moody's or B- by S&P are prohibited.

CUNY's investment policy requires that the overall average quality of each fixed income portfolio be AA or higher. Non-rated issues or issues below investment grade (BBB) may be purchased up to a maximum of 15 percent of the portfolio. CUNY's policy does not otherwise place formal limitations on credit risk.

As of June 30, 2009 (except for the State Lottery which is as of March 31, 2010), the business-type activities had the following investments with ratings (amounts in millions):

Investment Type	A	AA	 AA		 Α		 BBB		 BB		 в		Not	Rate	d
Municipal bonds	\$	393	\$ _		\$ _		\$ _		\$ _		\$ _		\$		1
Aid bonds		669	—		—		—		_		—			_	
Mutual funds non-equities		15	—		_		—			5	—				7
Asset-backed securities		3		1	_		—		_			1			1
Corporate bonds		8		10		37		20		1		1			1
U.S. agency mortgage-backed															
securities		79	_				—		_		_			_	
Government sponsored agencies		265	—		—		—		—		—				13
Repurchase agreements		_	_				—		_		_				2
International funds non-equities		2		1		1		1	—		—				1
Total	\$	1,434	\$	12	\$	38	\$	21	\$	6	\$	2	\$	:	26

#### **Custodial Credit Risk**

At June 30, 2009, SUNY had \$803 million in cash and investments held by the Dormitory Authority of the State of New York (DASNY), which represents bond proceeds needed to finance capital projects and to establish required building and equipment replacement and debt service reserves. These cash and investments are registered in SUNY's name and held by an agent or in a trust in SUNY's name. SUNY's investment policy does not formally address custodial credit risk.

At June 30, 2009, CUNY's \$399 thousand in securities lending transactions are held in the name of the investment's counterparty, not in CUNY's name. CUNY also has \$362 million held by DASNY or the bond trustee, not in CUNY's name. CUNY's investment policy does not formally address custodial credit risk.

#### Securities Lending

CUNY lends certain securities to broker-dealers and other entities under a contractual agreement with its custodian. In exchange for the securities loaned, CUNY receives collateral, which has an underlying fair value in amounts not less than 102 percent of securities lent. The custodian may invest the cash collateral in U.S. Government securities or repurchase agreements, which are fully collateralized by U.S. Government securities, high grade corporate obligations, high grade asset-backed securities or domestic money market instruments (carrying amount and fair value of \$2 million). The custodian may not invest the collateral in any securities which cause the dollar-weighted average portfolio maturity of the cash collateral to exceed 45 days or the dollar-weighted average mismatch (the relationship between the maturities of the invested collateral and the maturities of the securities loaned) to exceed 30 days.

The CUNY Senior Colleges are indemnified against borrowers who fail to return securities, provide inadequate collateral to replace the securities, or fail to pay distributions by securities' issuers while the securities are on loan. Further, CUNY cannot pledge or sell any of the collateral received unless the borrower defaults. At June 30, 2009, CUNY had no credit risk resulting from securities lending transactions. At June 30, 2009, investments include \$399 thousand of repurchase agreements that have been lent out in accordance with securities lending contracts for which cash collateral has been received. Further, at June 30, 2009, CUNY also received securities having a fair value of \$1 million as collateral on securities lending contracts.

#### **Interest Rate Risk**

SUNY has policies in place that limit fixed income investment duration within certain benchmarks, and a highly diversified portfolio is maintained which limits interest rate exposure. CUNY's investment policy does not formally limit investment maturities as a means of managing exposure to fair market value losses arising from increased interest rates. The Lottery's policy for managing interest rate risk is to hold investment securities to maturity, at which time the fair value of the investment is equal to the stated maturity value.

#### **Foreign Currency Risk**

SUNY has no formal policy related to foreign currency risk; however, their primary means of control is placing limits on non-U.S. categories of investments. SUNY's exposure to foreign currency risk for investments held at June 30, 2009, by currency denomination, was as follows (amounts in millions):

Currency	Fair Value
Japanese Yen	\$ 4
Euro	4
British Pound Sterling	2
Hong Kong Dollar	2
Taiwanese Dollar	1
South Korean Won	1
Brazilian Real Cruzeiro	1
Malaysian Ringgit	1
Other	3
Total	\$ 19

#### **Investment Pool**

CUNY has certain assets included with investments in the accompanying financial statements which are pooled on a fair value basis, with each individual fund subscribing to or disposing of units on the basis of the fair value per unit determined quarterly. At June 30, 2009, the investment pool consisted of 118.5 million units with a fair value of \$118.5 million.

### Note 3 Taxes Receivable and Tax Refunds Payable

#### **Taxes Receivable**

Taxes receivable represent amounts owed by taxpayers for the 2009 calendar year and the first quarter of the 2010 calendar year, including prior year assessments for underpayments, penalties and interest. Taxes receivable are accrued when they become both measurable and available, based on actual collections or estimates of amounts to be collected during the next 12 months.

Personal income tax (PIT) revenues are reported as income is earned by the taxpayers. The primary components of the PIT receivable are the estimated and withholding payments that relate to the first quarter of the 2010 calendar year, payments with final returns which relate to the 2009 calendar year, and assessments which relate to prior tax periods. Consumption and use tax revenues are reported in the fiscal period when the sale is made. The principal component of this receivable is sales tax receivables, which include sales tax due through March 31, 2010 and assessments which relate to prior tax periods.

General business tax revenues are reported as businesses earn income. General business tax receivables are comprised of estimated tax payments, payments remitted with final returns, and assessments.

Other taxes receivable are comprised of estate and gift taxes, real property gains taxes, real estate transfer taxes, metropolitan commuter transportation mobility taxes and assessments.

Taxes receivable at March 31, 2010 for the governmental funds totaled \$10.5 billion. The following table summarizes taxes receivable by major tax type for the governmental funds (amounts in millions):

	General	 General Debt Service	Go	Other overnmental Funds	Go	Total overnmental Funds
Current taxes receivable:						
Personal income	\$ 5,601	\$ 1,935	\$		\$	7,536
Consumption and use	671	—		365		1,036
Business	571	—		57		628
Other	738	—		174		912
Subtotal	7,581	1,935		596		10,112
Long-term taxes receivable:						
Personal income	196	65		_		261
Consumption and use	52	_		18		70
Business	205	—		—		205
Other	 161	 				161
Subtotal	 614	 65		18		697
Allowance for uncollectibles	(223)	(13)		(24)		(260)
Total	\$ 7,972	\$ 1,987	\$	590	\$	10,549

#### **Tax Refunds Payable**

Tax refunds payable primarily represent amounts owed to taxpayers because of overpayments of their 2009 calendar year and first quarter 2010 calendar year tax liabilities. Tax refunds payable, which reduce respective tax revenues, are accrued to the extent they are measurable based on payments and estimates. The amount of PIT refunds payable are comprised of estimates of overpayments of the first calendar quarter (2010) tax liability and payments of 2009 calendar and prior year refunds. The remaining portion of tax refunds payable are comprised of payments made subsequent to the end of the fiscal year and estimates of a remaining refund liability.

Tax refunds payable at March 31, 2010 are summarized as follows (amounts in millions):

				Current						
				General Debt	Go	Other overnmental		То	tal	
	General			Service		Funds	Current		Long-term	
Governmental Activities:										
Personal income	\$	5,418	\$	1,767	\$	_	\$	7,185	\$	316
Consumption and use		61		—		37		98		217
Business		1,465		—		194		1,659		268
Other		52				1		53		22
Total	\$	6,996	\$	1,767	\$	232	\$	8,995	\$	823

### Note 4 Other Receivables

Other receivables at March 31, 2010 are summarized as follows (amounts in millions):

	 Genera	ıl	 Feder Speci Reven	al	 Genera Debt Servic		Gov	Other ernmental Funds	 Total vernmental Activities
Governmental Activities:									
Other current receivables:									
Public health/patient fees	\$ _		\$ _		\$ _		\$	574	\$ 574
Medicaid		570		327	_			_	897
Tobacco settlement	_		_			411		_	411
Appropriated loans	_		_		_			13	13
Miscellaneous agency		169	_		_			6	175
Oil spill	_		_		_			125	125
Workers' compensation	_		_		_			190	190
Other		78		17	_			28	123
Subtotal		817		344		411		936	 2,508
Other long-term receivables:									
Public health/patient fees	_		_					34	34
Medicaid	_			119	_			_	119
Appropriated loans		23	_					174	197
Miscellaneous agency		99	_		_			20	119
Oil spill	_		_		_			72	72
Other	_		_		_			7	7
Subtotal		122		119	_			307	 548
Gross receivables		939		463		411		1,243	 3,056
Allowance for uncollectibles		(76)		(25)	_			(312)	(413)
Total receivables	\$	863	\$	438	\$	411	\$	931	\$ 2,643

	 Lottery	,	I	employment nsurance Benefits	 SUNY		CUNY		 Total
Enterprise Funds:									
Other current receivables:									
Ticket sales	\$	417	\$	—	\$ —		\$ —		\$ 417
Public health/patient fees	—			—		632	—		632
Student loans	—			—		162		40	202
Contributions	—			2,623	—		—		2,623
Benefit overpayments	—			222	—		—		222
State agencies/municipalities	_			45	_		_		45
Other		1		7		275		117	 400
Subtotal		418		2,897		1,069		157	4,541
Allowance for uncollectibles		(1)		(1,047)		(219)		(28)	 (1,295)
Net current receivables		417		1,850		850		129	 3,246
Other long-term receivables:									
Accounts, notes and loans	_			_		137		20	157
Contributions	_			_		22	_		22
Allowance for uncollectibles	 _					(22)		(16)	 (38)
Net long-term receivables	 —					137		4	 141
Total receivables	\$	417	\$	1,850	\$	987	\$	133	\$ 3,387

Other receivables, in the tables above, include monies advanced in the form of loans from the Governmental Funds to finance the operations, construction or debt service of local governments and public benefit corporations. The appropriation bills authorizing these loans provide that the advanced amounts will be repaid pursuant to repayment agreements. The loans are reported net of estimated uncollectible amounts and as a reservation of fund balance (other specified purposes).

# Note 5 Capital Assets

Capital asset activity for the year ended March 31, 2010 was as follows (amounts in millions):

	Balance April 1, 2009 Additions		Retirements	Balance March 31, 2010
Governmental Activities:				
Depreciable assets:				
Buildings and building improvements	\$ 9,628	\$ 371	\$ 71	\$ 9,928
Land improvements	503	39	1	541
Infrastructure	177	28	—	205
Equipment	667	76	26	717
Total depreciable assets	10,975	514	98	11,391
Less accumulated depreciation:				
Buildings and building improvements	(5.033)	(290)	(30)	(5,293)
Land improvements	(314)	(19)	(1)	(332)
Infrastructure	(17)	(7)	_ ()	(24)
Equipment	(431)	(51)	(22)	(460)
Total accumulated depreciation	(5,795)	(367)	(53)	(6,109)
Total depreciable assets, net	5,180	147	45	5,282
Non-depreciable assets:				
Land	3.789	50	2	3.837
Land preparation	3.191	80	_	3.271
Construction in progress (buildings)	444	357	302	499
Construction in progress (roads and bridges)	3.248	925	768	3,405
Infrastructure (roads and bridges)	64,567	780	206	65,141
Total non-depreciable assets	75,239	2,192	1,278	76,153
Governmental activities, capital assets, net	\$ 80,419	\$ 2,339	\$ 1,323	\$ 81,435

	Balance July 1, 2008 Additions		Retirements	Balance June 30, 2009
Business-type Activities:				
SUNY:				
Depreciable assets:				
Infrastructure and land improvements	\$ 594	\$ 80	\$ 9	\$ 665
Buildings	6,338	385	38	6,685
Equipment and library books	2,306	197	81	2,422
Total depreciable assets	9,238	662	128	9,772
Less accumulated depreciation:				
Infrastructure and land improvements	(335)	(22)	(8)	(349)
Buildings	(2,787)	(172)	(36)	(2,923)
Equipment and library books	(1,602)	(203)	(74)	(1,731)
Total accumulated depreciation	(4,724)	(397)	(118)	(5,003)
Total depreciable assets, net	4,514	265	10	4,769
Non-depreciable assets:				
Land	303	11	_	314
Construction in progress	900	724	499	1,125
Artwork	28			28
Total non-depreciable assets	1,231	735	499	1,467
SUNY capital assets, net	5,745	1,000	509	6,236
CUNY:				
Depreciable assets:				
Buildings and building improvements	3,161	182	1	3,342
Land improvements	52	1	1	52
Equipment	347	43	19	371
Infrastructure	104	6		110
Total depreciable assets	3,664	232	21	3,875
Less accumulated depreciation:				
Buildings and building improvements	(1,451)	(115)	—	(1,566)
Land improvements	(49)		_ (10)	(49)
	(280)	(35)	(18)	(297)
Infrastructure	(15)	(6)		(21)
Total accumulated depreciation	(1,795)	(156)	(18)	(1,933)
Total depreciable assets, net	1,869	76	3	1,942
Non-depreciable assets:				
Land	209	24	—	233
Construction in progress	614	341	168	787
Artwork and historical treasures	8			8
Total non-depreciable assets	831	365	168	1,028
CUNY capital assets, net	2,700	441	171	2,970
Business-type activities, capital assets, net	\$ 8,445	\$ 1,441	\$ 680	\$ 9,206

For the year ended March 31, 2010, depreciation expense was charged to the following governmental functions (amounts in millions):

	Governmental Activities			
Allocation of Depreciation:				
Education	\$	3		
Public health		116		
Public welfare		9		
Public safety		122		
Transportation		32		
Environment and recreation		18		
Support and regulate business		2		
General government		65		
Total depreciation expense	\$	367		

For the year ended June 30, 2009, depreciation expense was charged to the following business-type functions (amounts in millions):

	Business-type Activities				
Allocation of Depreciation:					
SUNY	\$	397			
CUNY		156			
Total depreciation expense	\$	553			

### Note 6 Bonds Payable

General obligation bonds are backed by the full faith and credit of the State and constitutionally must be repaid in equal annual principal installments or substantially level or declining debt service payments beginning not more than one year after issuance of such bonds. They mature within 40 years after issuance. The Debt Reform Act of 2000 further limits the maximum term of new State-supported debt issued on and after April 1, 2000, including general obligation bonds, to a maximum term of 30 years. Refer to Note 7 for further discussion of the Debt Reform Act of 2000.

Changes for the year in bonds payable were as follows (amounts in millions):

Purpose	Outstan April 1,		Issued			Redeemed		tstanding h 31, 2010
Accelerated capacity and transportation								
improvements of the 1990s	\$	649	\$		40	\$	136	\$ 553
Clean water/clean air		841			158		200	799
Environmental quality:								
Land acquisition		61			6		21	46
Solid waste management		537			190		255	472
Environmental quality protection:								
Air		21		_			3	18
Land and wetlands		48			3		11	40
Water		125			1		13	113
Housing:								
Low income		60		—			11	49
Middle income		46		_			5	41
Pure waters		91			1		9	83
Rail preservation		17		—			5	12
Transportation capital facilities:								
Mass transportation		25		_			8	17
Aviation		27		—			4	23
Energy conservation through improved transportation		25		—			4	21
Rebuild New York—transportation infrastructure renewal:								
Highways, parkways, bridges		5			1		2	4
Rapid transit, rail, aviation		24		—			2	22
Rebuild and Renew New York transportation:								
Highway facilities		323			215		17	521
Canals and waterways		8			6		1	13
Aviation		16			17		1	32
Mass transit—DOT		12		_			1	11
Mass transit—MTA		322			148		11	459
Rail and port—DOT		40			12		1	 51
Total	\$	3,323	\$		798	\$	721	\$ 3,400

Debt service expenditures (principal and interest) related to the above general obligation bonds during the year were \$478 million. The total amount of general obligation bonds authorized but not issued at March 31, 2010 was \$2.2 billion. At March 31, 2010, approximately \$86 million of bonds defeased by refunding transactions in prior years remain outstanding. Debt service requirements for general obligation bonds in future years, which are financed by transfers from the General Fund to the General Debt Service Fund, are as follows (amounts in millions):

Fiscal Year	Principal		Principal Interest		Total	
2011	\$	365	\$	135	\$	500
2012		344		122		466
2013		319		110		429
2014		288		97		385
2015		263		86		349
2016-2020		879		295		1,174
2021-2025		399		174		573
2026-2030		295		99		394
2031-2035		142		47		189
2036-2040		106		15		121
Total	\$	3,400	\$	1,180	\$	4,580

Debt service requirements on approximately \$152 million in general obligation variable rate bonds were calculated using the variable rates in effect as of March 31, 2010, which ranged from 0.2 percent to 1.7 percent. Debt service requirements for fixed rate issues were calculated based upon actual rates ranging from 1 percent to 6.6 percent. During the fiscal year ended March 31, 2010, a \$349 million general obligation refunding (Series 2009C) was issued at a premium of \$18 million. The issue refunded \$366 million in existing debt with a cash flow savings of \$31 million and present value savings of \$24 million.

### Note 7 Obligations Under Lease/Purchase and Other Financing Arrangements

#### **Governmental Activities Debt**

The State has entered into contractual financing arrangements with certain public benefit corporations and other entities for various capital assets, local assistance payments and deficit financing. Under these agreements, generally construction costs are initially paid by the State from appropriations (reported as capital construction expenditures in the Governmental Funds). These appropriations are then repaid to the State from the proceeds of bonds issued by the public benefit corporations or other entities (reported as financing arrangements in the Governmental Funds). The State becomes the tenant of the facility under a lease/purchase agreement, which provides for the payment of rentals sufficient to cover the related bond debt service and for the passage of title to the State after the bonds have been repaid.

The State has also entered into contractual obligation financing arrangements (also referred to as "service contract bonds") with certain public benefit corporations that have issued bonds to finance past State budgetary deficits, grants to local governments and various special project initiatives undertaken in partnership with private entities, including commercial enterprises, for both capital and operating purposes. The terms of these arrangements require the State to fund the debt service requirements of the specific debt issued by these entities.

Chapter 59 of the Laws of 2000 enacted the Debt Reform Act (Act) which applies to all new Statesupported debt issued on and after April 1, 2000. The Act imposes statutory limitations which restrict the issuance of State-supported debt to capital purposes only and establishes a maximum term of 30 years for such debt. The Act also imposes phased-in caps that ultimately limit the amount of new State-supported debt (issued on and after April 1, 2000) to 4 percent of State personal income, and new State-supported debt service (on debt issued on and after April 1, 2000) to 5 percent of total governmental funds receipts. The Act requires the limitations be calculated by October 31st of each year using the new State-supported debt outstanding and new State-supported debt service from the previous fiscal year. For the fiscal year ended March 31, 2009, the cumulative debt outstanding and debt service caps were both 3.65 percent. There was \$25 billion of new State-supported debt outstanding applicable to the debt reform cap, which was about \$9.2 billion below the statutory debt outstanding limitation. The debt service cost on this new debt was \$1.9 billion, about \$2.5 billion below the statutory debt service limitation. The Act does not apply to debt which is not considered State-supported and therefore does not encompass State-guaranteed debt, moral obligation debt, and contingent-contractual obligation financing such as the bonds issued by the Tobacco Settlement Financing Corporation (TSFC).

The State and some of its public authorities who issue debt on behalf of the State have purchased letters of credit and standby purchase agreements from various providers to ensure that the liquidity needs of variable rate demand bonds can be met. As of March 31, 2010, these agreements covered \$3.5 billion of variable rate demand bonds outstanding, with costs ranging from 28 to 127.5 basis points of the amount of credit provided with expiration dates ranging from June 22, 2010 to December 31, 2015.

In 2003, the State enacted legislation creating the TSFC to finance a portion of its future revenues expected to be received under the 1998 Master Settlement Agreement (MSA) with the settling cigarette manufacturers. The future MSA revenues are to compensate the State for all claims for past, present, and future health care costs originating from health care expenses incurred by the State from the effects of cigarette smoking by its citizens. In accordance with the legislation, TSFC issued \$4.6 billion in bonds to finance a payment of \$4.2 billion to the State's General Fund, enabling it to finance a portion of the budget deficits occurring in fiscal years ending March 31, 2003 through March 31, 2005, to establish \$449 million in debt service reserves, and to provide \$129 million to finance a portion of the first debt service payments due on TSFC bonds. In accordance with the legislation, all future revenues from the 1998 MSA will be used to repay the debt until it is fully retired, after which all funds of TSFC will revert to the State. The State has agreed to make additional payments for TSFC debt service, subject to annual appropriation, from other sources if the future revenues prove insufficient to meet TSFC debt service requirements of the State.

In 2001, the State enacted legislation providing for the issuance of State Personal Income Tax Revenue Bonds (PIT) to be issued by several State public benefit corporations. The legislation provides that 25 percent of personal income tax receipts, excluding refunds owed to taxpayers, be deposited to the Revenue Bond Tax Fund which is an account of the General Debt Service Fund. These deposits are used to make debt service payments on PIT bonds, with excess amounts returned to the General Fund. In the event that the State Legislature fails to appropriate amounts required to make debt service payments on the PIT bonds, or if required payments have not been made when due, the legislation requires that deposits continue to be made to the Revenue Bond Tax Fund until amounts on deposit equal the greater of 25 percent of personal income tax receipts or \$6 billion. Amounts in excess of that needed for current debt service are subsequently transferred to the General Fund. The first PIT bonds were issued on May 9, 2002 and approximately \$18.2 billion were outstanding as of March 31, 2010.

Prior to 1996, certain payments due to the State's local government units in the first quarter of the State's fiscal year exceeded available State funds. To meet these payments in the past, the State issued short-term tax and revenue anticipation notes called the annual "Spring Borrowing". The New York Local Government Assistance Corporation (LGAC) was established in 1990 to issue up to \$4.7 billion in long-term debt to finance certain local assistance aid payments plus amounts necessary to fund a capital reserve fund and other issuance costs. Issuance of the entire \$4.7 billion bond authorization as of March 31, 1996 eliminated the need for the State's annual Spring Borrowing. Pursuant to the legislation establishing LGAC, the State deposits an amount equal to a 1 percent rate of taxation of the total State sales and use tax collected into Other Governmental Funds (Local Government Assistance Tax Fund) to make payments to LGAC for debt service on its bonds and other expenses of LGAC. Amounts in excess of LGAC's needs are subsequently transferred to the General Fund. Payments to LGAC are subject to annual appropriations by the Legislature. LGAC's bondholders do not have a lien on monies deposited in the Local Government Assistance Tax Fund. Under current State statute, any issuance of bonds by LGAC in the future will be for refunding purposes only.

Chapter 62 and Chapter 63 of the Laws of 2003 enacted, among other provisions, the Municipal Assistance Refinancing Act (Act), effective July 1, 2003 and deemed repealed July 1, 2034. The Act created an incentive for the State to seek an appropriation to provide \$170 million per year, from Other Governmental Funds (Local Government Assistance Tax Fund (Fund)) to the City of New York (City) for each of the City's fiscal years beginning July 1, 2003 and ending June 30, 2034. The Act requires LGAC to annually certify \$170 million so that the State, subject to annual State appropriation by the legislature, can provide for a series of payments to the City or the Mayor's assignee in each City fiscal year, beginning July 1, 2003 and ending June 30, 2034, totaling \$5.3 billion. Based on current law, until the legislature enacts an appropriation of \$170 million, LGAC certifies the release of the funds, the \$170 million State payment is made, and LGAC receives the amount it has certified for its needs, no excess sales tax receipts can be transferred from the Fund to the State's General Fund. During the fiscal year ended March 31, 2010, LGAC certified the release for the State payment of \$170 million to the City.

Chapter 56 of the Laws of 1993 authorized the New York State Thruway Authority to issue up to \$2.93 billion in bonds for State highway and bridge projects (the amount of authorized bonds has been raised three times, most recently in 2005, up to \$16.5 billion). The bonds are secured and funded by a dedication of portions of the State's petroleum business tax, motor fuel tax, highway and fuel use tax, motor vehicle registration fees, auto rental tax, transmission and transportation tax and certain miscellaneous revenues. Changes in lease/purchase and other financing arrangements for the year were as follows (amounts in millions):

Issuer	tanding 1, 2009	 Issued	Redeemed		Outstanding March 31, 2010	
Public Benefit Corporations (PBCs):						
Dormitory Authority	\$ 8,307	\$ 2,413	\$	1,434	\$	9,286
Environmental Facilities Corporation	1,083	_		67		1,016
Energy Research & Development Authority	1	—		1		_
Housing Finance Agency	1,468	200		226		1,442
Local Government Assistance Corporation	3,849	285		495		3,639
Municipal Bond Bank Agency	442	—		23		419
Metropolitan Transportation Authority	2,170	_		53		2,117
Tobacco Settlement Financing Corporation	3,588	_		331		3,257
Triborough Bridge & Tunnel Authority	118	—		37		81
Thruway Authority	10,398	1,838		1,019		11,217
Urban Development Corporation	 7,140	 1,468		417		8,191
Total	\$ 38,564	\$ 6,204	\$	4,103	\$	40,665

Debt service expenditures (principal and interest) for the aforementioned obligations during the fiscal year were \$4.1 billion. These expenditures were financed primarily by the revenues reported in the governmental funds.

Certain of the underlying bond indentures require the maintenance of various reserves. Such amounts totaled \$895 million at March 31, 2010 and are reported as cash and investments in the General Debt Service Fund and appropriate Other Governmental Funds, with a corresponding reservation of fund balance. The State, acting through its public authorities, issued \$1.2 billion in federally-subsidized Build America Bonds. The federal subsidy, providing 35 percent of interest on outstanding bonds, totaled \$4.6 million.

Following is a summary of the future minimum rental payments for lease/purchase and contractual obligation financing arrangements, including fixed rate interest at rates ranging from 0.4 percent to 7.5 percent and variable rate interest at rates ranging from 0.1 percent to 0.3 percent (amounts in millions):

Fiscal Year	Principal		Interest		Net Swap Amount		 Total
2011	\$	2,196	\$	1,933	\$	68	\$ 4,197
2012		2,512		1,778		68	4,358
2013		2,580		1,649		69	4,298
2014		2,401		1,538		68	4,007
2015		2,482		1,425		56	3,963
2016-2020		12,690		5,258		222	18,170
2021-2025		9,143		2,552		113	11,808
2026-2030		4,609		1,137		43	5,789
2031-2035		1,568		310		5	1,883
2036-2040		484		51		—	535
Total	\$	40,665	\$	17,631	\$	712	\$ 59,008

Future debt service is calculated using rates in effect at March 31, 2010 for variable rate bonds. The net swap payment amounts were calculated by subtracting the future variable rate interest payment subject to swap agreements from the synthetic fixed rate amount intended to be achieved by the swap agreements.

The actual amounts of future interest to be paid are affected by changes in variable interest rates. The actual amounts of future net swap payments are also affected by changes in published indexes—the London Interbank Offered Rate (LIBOR) and the Securities Industry and Financial Markets Association (SIFMA), which are floating rates.

The State is also committed under numerous capital leases, including computer network and telecommunications equipment, and real property capital leases. Debt service expenditures for these obligations during the year were \$5 million and will require future principal and interest payments totaling \$25 million and \$4 million, respectively. Following is a summary of the principal and interest payments, some of which are financed by transfers from the General

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Fund to the General Debt Service Fund, for the remaining lease periods of these capital leases (amounts in millions):

#### \_... . . . /

Fiscal Year	Prir	ncipal	Inter	est	 Total
2011	\$	4	\$	1	\$ 5
2012		3		1	4
2013		3		1	4
2014		3	_	-	3
2015		2		-	2
2016-2020		8		1	9
2021-2025		2		-	2
Total	\$	25	\$	4	\$ 29

#### Refunding

During the fiscal year ended March 31, 2010, the State, acting through its public authorities, refunded \$1.9 billion in existing fixed and variable rate bonds related to lease/purchase and other financing arrangements by issuing refunding bonds in a par amount of \$1.9 billion at a \$168 million premium and releasing a net amount of \$10 million from reserves and debt service accounts. The result will produce an estimated gain of \$90 million in future cash flow, with an estimated present value gain of \$59 million. The deferred accounting loss was \$217 million, of which \$205 million will be amortized into interest expense in future years. The impact of the refunding issues is presented in the following table (amounts in millions):

Issue Description	Refunding Refunded Amount Amount		Cash Flow Gain		Present Value Gain		alue			
New York Local Government Assistance Corporation 2009 Fixed Rate Conversion of										
2008B and 2003A*	\$	285	\$	297	\$	_		\$	_	
NYS Dormitory Authority Consolidated Service	•				•			•		
Contract Revenue Bond Series 2009A & 2009B		248		269			40			29
NYS Dormitory Authority Mental Health Facilities										
Revenue Bond Series 2010A		253		265			26			20
NYS Dormitory Authority PIT General Purpose										
(Mental Health Facilities) Bond Series							~ .			
2009B and 2009C*		214		209			24			10
NYS Dormitory Authority PIT General Purpose										
(Mental Health Facilities) Bond Series 2010A and 2010B*		320		333						
NYS Thruway Authority Local Highway and		320		333		_			_	
Bridge Service Contract Bond Series 2009*		530		531		_				
ů	-		-		-			-		
Total	\$	1,850	\$	1,904	\$		90	\$		59

\*Current refundings undertaken to convert variable rate securities. Cash flow and present value gains, when calculated, were based on assumed rates.

In prior years, the State refunded certain of its obligations under lease/purchase and other financing arrangements. At March 31, 2010, approximately \$3 billion of such obligations were outstanding. The assets and liabilities related to these obligations are not reported in the accompanying basic financial statements.

#### **Business-type Activities Debt**

The State has issued bonds for educational facilities for SUNY and CUNY Senior Colleges through DASNY. Such debt totaling \$8 billion is funded by payments from the State's General Fund. The remainder of the debt of SUNY and CUNY (\$1.4 billion) is funded from student fees and other operating aid provided by the State.

Total

The following represents year-end principal balances (June 30, 2009 for SUNY and CUNY and March 31, 2010 for Lottery) for lease/purchase and

	ginning standing	Issued	Redeemed		Ending Outstanding	
Dormitory Authority: SUNY Educational Facilities SUNY Dormitory Facilities CUNY Dormitory Facilities Unamortized discount/premium	\$ 4,783 873 2,895 (39)	\$ 543 130 1,054 (4)	\$	229 28 1,015 (13)	\$	5,097 975 2,934 (30)
Total Dormitory Authority	 8,512	 1,723		1,259		8,976
Lottery Capital Lease Commitments	 7	 _		3		4
SUNY Capital Lease Commitments	280	54		81		253
CUNY Capital Lease and Mortgage Loan Commitments	92	70		7		155
CUNY Line of Credit	2	_		_		2
CUNY Certificates of Participation	38	_		18		20
CUNY Oracle Financing Agreement	 4	 		1		3
Total (See note 8)	\$ 8,935	\$ 1,847	\$	1,369	\$	9,413

The following represents a year-end summary at June 30, 2009 of future minimum debt service payments on the bonds issued by DASNY for SUNY, including interest rates ranging from 2 percent to 7.5 percent (amounts in millions):

Fiscal Year	Pr	incipal	Ir		
2010	\$	221	\$	347	\$
2011		248		335	
2012		307		283	
2013		333		269	
2014		344		251	
2015-2019		1,448		1,016	
2020-2024		1,097		701	
2025-2029		996		420	
2030-2034		733		190	
2035-2039		345		36	
Total	\$	6,072	\$	3,848	\$

The following represents a year-end summary at June 30, 2009 of future minimum debt service payments on the bonds issued by DASNY for CUNY Senior Colleges, including interest rates ranging from 3 percent to 7.5 percent (amounts in millions):

Fiscal Year		Principal		Interest		Net Swap Amount		Total	
2010	\$	185	\$	142	\$	13	\$	340	
2011		127		133		13		273	
2012		181		125		13		319	
2013		155		116		13		284	
2014		150		108		13		271	
2015-2019		750		424		48		1,222	
2020-2024		585		260		26		871	
2025-2029		461		141		14		616	
2030-2034		249		58		1		308	
2035-2039		91		9				100	
Total	\$	2,934	\$	1,516	\$	154	\$	4,604	

other financing arrangements for business-type activities (amounts in millions):

The following represents a year-end summary at June 30, 2009 for SUNY and CUNY and a year-end summary at March 31, 2010 for the Lottery of future minimum debt service payments on certificates of participation, capital lease commitments and mortgage loans payable for business-type activities (amounts in millions):

	Lo	ottery SUNY			CU	NY	Total		
Fiscal Year	Principal	Interest	Principal Interest		Principal	Interest	Interest Principal		
2010	\$ —	\$ —	\$ 62	\$ 9	\$ 25	\$ 3	\$ 87	\$ 12	
2011	2	! —	51	6	5	2	58	8	
2012	2	! —	45	5	3	2	50	7	
2013	_	_	35	3	4	2	39	5	
2014	_	_	13	2	17	1	30	3	
2015-2019	_	—	32	5	62	3	94	8	
2020-2024	_	—	12	1	8	3	20	4	
2025-2029	_	—	2		10	3	12	3	
2030-2034	_	—	1		12	2	13	2	
2035-2039	_	—			15	1	15	1	
2040-2044	—	—	—	—	14	_	14	—	
Total	\$4	\$	\$ 253	\$ 31	\$ 175	\$ 22	\$ 432	\$ 53	

The liabilities for lease/purchase debt, certificates of participation, mortgage loans and capital leases are reported as obligations under lease/purchase and other financing arrangements in the Enterprise Funds.

Debt service expenditures (principal and interest) for all of the aforementioned obligations during the year ended June 30, 2009 totaled \$1 billion.

During SUNY's fiscal year ended June 30, 2009, PIT bonds were issued for the purposes of financing capital construction and major rehabilitation for educational facilities (\$508.4 million), and refinancing existing educational facilities obligations (\$34.4 million). Also during the year, SUNY entered into agreements with DASNY to issue residential hall facility obligations totaling \$129.4 million for the purpose of financing capital construction and major rehabilitation for residential hall facilities.

In prior years, SUNY defeased various obligations, whereby proceeds of new obligations were placed in an irrevocable trust to provide for all future debt service payments on the defeased obligations. Accordingly, the trust account assets and liabilities for the defeased obligations are not included in SUNY's financial statements. As of March 31, 2009, \$1 billion and \$327.4 million of outstanding educational and residence hall facility obligations, respectively, were considered defeased.

During CUNY's fiscal year ended June 30, 2009, DASNY issued refunding bonds with a par value of \$889.9 million and original issue premium of \$16.1 million on behalf of CUNY Senior Colleges. Bond proceeds of \$897.4 million were used to defease \$894.4 million of existing debt. Under the terms of the resolutions for the defeased bonds, bond proceeds were paid directly to the bondholders of the defeased bonds. The economic gain related to the defeased bonds amounted to \$86.8 million. The excess of the bond proceeds used in defeasement over the amount of debt defeased of \$3 million, and remaining unamortized bond issue costs, underwriter discounts, unamortized premium and discount, and other related costs from the existing bond issues of \$20.1 million, are deferred and amortized in a systematic and rational manner over the shorter of the remaining life of the old or new debt.

At June 30, 2009, \$466.8 million of CUNY's bonds outstanding were considered defeased for CUNY Senior Colleges.

#### Interest Rate Exchange Agreements (Swaps)

Article 5-D of the State Finance Law authorized the use of a limited amount of swaps equal to 20 percent of statutorily defined State-supported debt. Starting in November 2002, the State began to enter into swap agreements to "synthetically" change the interest cost associated with bonds it issued from either variable rate to fixed rate or from fixed rate to variable rate. The intention of each of the swaps was to lower the cost of borrowing to the State below what could have been achieved on bonds without the use of the associated swap agreements.

The statutory authorization for the use of swaps also requires that each of the swaps entered into meet the following requirements:

- Counterparties have a credit rating from at least one NRSRO that is within the two highest investment grade categories;
- A finding by an independent financial advisor certifying that the terms and conditions of all swaps reflect a fair value;
- Utilization of a standardized interest rate exchange agreement;
- Issuance of monthly reports by the public benefit corporations to provide monitoring and swap performance assessment; and
- Compliance with uniform interest rate exchange guidelines.

The State manages the swaps as a single portfolio, although they affect debts reported under both governmental activities and business-type activities.

As required by the swap contracts, each counterparty must have credit ratings from at least one NRSRO within the two highest investment grade categories and ratings from any other NRSRO within the three highest investment grade categories, or the counterparty's payment obligations must be unconditionally guaranteed by an entity with such credit ratings. The swap agreements and Article 5-D of the State Finance Law also require that should the credit rating of a counterparty fall below the rating required, that the obligations of such counterparty shall be fully and continuously collateralized by direct obligations of, or obligations the principal and interest on which are guaranteed by, the United States of America, with a net market value of at least 102 percent of the net market value of the contract to the issuer and such collateral shall be deposited with the issuer or its agent.

The swap contracts use the International Swap Dealers Association Master Agreement, which includes standard termination events, such as failure to pay and bankruptcy. The schedule to the Master Agreement includes "additional termination events," providing that the swaps may be terminated if either the State or a counterparty's credit quality rating falls below certain levels. The State or the counterparties may terminate the swap agreements if the other party fails to perform under the terms of the contract. The State may also terminate the swaps at its option. If a swap agreement is terminated, the synthetically created fixed or variable interest rate will cease to exist and the State's only interest payment will be based upon the rate required by the bonds as issued. When a termination occurs, a mark-to-market (or fair market value) calculation is performed to determine whether the State is owed money or must pay money to close out a swap position. A negative fair market value means the State would incur a loss and need to make a termination payment to settle the swap position. A positive fair market value means the State would realize a gain and receive a termination payment to settle the swap position. The terms of the synthetic fixed rate swaps are coterminous with the underlying bonds.

# Swap Variable Rate to Fixed Rate (Synthetic Fixed Rate)

The State had approximately \$2.6 billion of swaps (\$2.2 billion of which related to governmental activities) and \$416 million related to business-type activities) outstanding that were issued to synthetically create fixed rate debt from variable rate debt. The \$2.6 billion portfolio includes 39 separate pay-fixed, receive-variable interest rate swap agreements with seven counterparties.

The table below summarizes the terms and fair values at March 31, 2010 for governmental activities and at June 30, 2009 for business-type activities. The weighted average intended fixed rate of the \$2.2 billion and \$416 million in variable-to-fixed rate swaps was approximately 3.35 percent and 3.36 percent, respectively, excluding support costs on the underlying variable rate bonds, as displayed in the following table (amounts in millions):

Issuer	Notional Amount	Effective Dates	Average Swap Rate	Final Maturity Dates	Fair Value	
Governmental Activities:						
NYS Dormitory Authority	\$ 223	4/10/2003- 7/15/2003	3.26%	2/15/2031- 7/1/2031	\$ (1	12)
NYS Urban Development Corporation	644	11/26/2002- 12/22/2004	3.55%	1/1/2030- 3/15/2033	(6	66)
NYS Housing Finance Agency	450	2/13/2003- 3/10/2005	3.43%	9/15/2021- 3/15/2033	(3	35)
NY Local Government						
Assistance Corporation	914	2/20/2003- 2/26/2004	3.20%	4/1/2021- 4/1/2024	(7	76)
Subtotal	2,231				(18	39)
Business-type Activities (as of June 30, 2009):						
NYS Dormitory Authority—CUNY	416	4/10/2003	3.36%	1/1/2025- 7/1/2031	(4	42)
Total	\$ 2,647				\$ (23	31)

The bonds and the related synthetic fixed rate swap agreements have final maturities occurring through March 15, 2033, and the swaps' total notional amount of \$2.6 billion matches the \$2.6 billion variable-rate bonds. Under the swap agreements, the State pays the counterparties a fixed payment at rates ranging from 3.04 percent to 3.66 percent and receives a variable payment computed as 65 percent of the one month LIBOR rate. The bonds' variable-rate coupons are based upon rates determined by remarketing agents for bonds in the weekly interest rate mode and by auction rate agents for bonds in the auction rate mode.

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Swap agreements expose the State to basis risk, which is the possibility that the underlying variable rate payments received by the State (65 percent of LIBOR) in the swap are less than the variable rate payments made by the State on the underlying bonds issued. Should the relationship between LIBOR and the actual variable rate payments converge, the expected cost savings may not materialize.

Based on market conditions, the synthetic fixed rate swap portfolios reported under governmental activities at March 31, 2010 and business-type activities at June 30, 2009 have estimated fair market values of a negative \$189 million and negative \$42 million, respectively, indicating the size of the payments the State would need to make under governmental activities and business-type activities if these existing swaps were terminated at those respective dates. The fair values were estimated using the zero-coupon method. This method calculates the future net settlement payments required by the swap, assuming that the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted back using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date of each future net settlement on the swaps. The fair market value, which fluctuates based on market conditions, is monitored closely by the Division of the Budget (DOB) and the public benefit corporations that issue swaps on behalf of the State. DOB reviews the actual mark-to-market (or fair market value) of outstanding swaps on a monthly basis. Exposure to counterparties is well-diversified among seven counterparties, who have total notional amounts ranging from \$124 million to \$666 million. All the counterparties, with the exception of two, had a

credit rating from at least one NRSRO that is within the two highest investment grade categories as of March 31, 2010. Of the counterparties whose rating fell below the required rating, none were required to post collateral for 102 percent of the mark-to-market value of any swaps because the values were negative to the State.

For those swaps with positive fair value, the swaps' fair values represent the State's credit exposure to the counterparties. Certain DASNY swap agreements contain set-off provisions. Under the terms of the agreements, should an agreement terminate, closeout set-off provisions permit all outstanding transactions with the related counterparty to terminate and net the transaction's fair values so that a single sum will be owed by, or owed to, the State.

## Swap Fixed Rate to Variable Rate (Synthetic Variable Rate)

The State also had additional swaps outstanding of \$376 million related to governmental activities and \$177 million related to business-type activities that were issued to synthetically create variable rate debt. The portfolio includes 13 separate pay-variable, receive-fixed interest rate swap agreements (which includes seven forward start agreements) with four counterparties. Synthetic variable rate debt at a lower cost than traditional (or natural) variable rate debt, since it does not require additional support costs (liquidity agreements, insurance, brokerage dealer fees, and remarketing fees).

The table below summarizes the terms and fair values of the State's swaps that synthetically create variable interest rates reported under governmental activities at March 31, 2010 and business-type activities at June 30, 2009, respectively (amounts in millions):

Issuer		Notional Amount	Effective Dates	Average Swap Rate	Final Maturity Dates	F	Fair Valu	le
Governmental Activities:								
NYS Dormitory Authority	\$	69	7/1/2016- 3/15/2017	N/A	7/1/2023- 3/15/2030	\$	_	
NYS Urban Development Corporation		228	12/22/2004- 3/15/2014	2.86%	2/15/2014- 3/15/2025			11
NYS Housing Finance Agency		79	4/19/2005	4.56%	3/15/2013- 3/15/2015			5
Subtotal		376						16
Business-type Activities (as of June 30, 2009):								
NYS Dormitory Authority—CUNY		177	7/1/2016- 3/15/2017	N/A	7/1/2024- 3/15/2030			1
Total	\$	553				\$		17

Approximately \$471 million of the \$553 million in synthetic variable rate swaps reported in the table above are forward starting, with beginning effective dates that range from March 15, 2014 to March 15, 2017. Because a significant portion of the synthetic variable rate swaps are forward starting with no rate in effect at March 31, 2010, an average swap rate in effect at March 31, 2010 is not presented for synthetic variable rate swaps. The balance, \$82 million, creates synthetic variable rate exposure immediately with a weighted average swap rate paid of 4.49 percent.

Under the synthetic variable rate swap agreements, the State issues fixed rate bonds (and pays a fixed rate of interest over the life of the bonds), but converts the debt to a variable rate mode via a variable rate payment to the counterparty. On the effective date of the synthetic variable rate swap, the State begins to receive a fixed rate payment that exceeds the fixed rate on the underlying bonds, and pays a variable rate of interest. The variable rate of interest is based on the Municipal Swap Index published by SIFMA for all but the NYS Housing Finance Agency variable interest rate which is based on the weekly weighted average of the onemonth LIBOR. Because the synthetic variable rate swaps require the State to pay a variable rate of interest to the counterparties based upon the SIFMA Municipal Swap Index or LIBOR, the State is exposed to interest rate risk during the swaps' effective term. As the SIFMA Municipal Swap Index or LIBOR increases, the net payments the State would have to make on the swaps will increase. Since the swaps are effective for the full term intended, the State is not exposed to any rollover risk.

Based on market conditions, the synthetic variable rate swap portfolios reported under governmental activities at March 31, 2010 and business-type activities at June 30, 2009 have estimated fair market values of positive \$16 million and positive \$1 million, respectively, indicating the size of the payments the State would receive under governmental activities and business-type activities if these existing swaps were terminated at the respective dates. The fair values were estimated using the zero-coupon method. Should the counterparties fail to perform according to the terms of the swap contracts, the maximum possible loss equivalent to the related swaps' net positive fair value, assuming set-off, is \$17 million. The fixed rate to variable rate swaps with DASNY are also subject to the same set-off provisions described above for the variable-to-fixed rate swaps. Counterparty exposure is diversified among four counterparties, with total notional amounts ranging from \$100 million to \$209 million. Each counterparty, with the exception of one, had a credit rating from at least one NRSRO that is within the two highest investment grade categories as of March 31, 2010. The counterparty whose credit rating fell below the two highest investment grades was required to post collateral for 102 percent of the mark-to-market value of those swaps whose values were positive to the State. As of March 31, 2010, all required collateral had been posted.

#### **Operating Leases**

The State is also committed under numerous operating leases covering real property and equipment. Rental expenditures reported for the year ended March 31, 2010 under such operating leases totaled \$207 million and were financed primarily from the General Fund. The following is a summary of future minimum rental commitments under real property and equipment leases with terms exceeding one year (amounts in millions):

Fiscal Year	Governmental Activities
2011	\$ 173
2012	163
2013	143
2014	109
2015	98
2016-2020	260
2021-2025	62
2026-2030	30
2031-2035	8
2036-2040	8
2041-2045	9
2046-2050	10
2051-2055	11
2056-2060	6
Total	\$ 1,090

Business-type activities reported the following future minimum rental commitments under real property and equipment leases with terms exceeding one year at year-end (June 30, 2009 for SUNY and CUNY and March 31, 2010 for Lottery) (amounts in millions):

Fiscal Year	Business-type Activities
2010	 \$ 62
2011	 57
2012	 50
2013	 43
2014	 36
2015-2019	 78
2020-2024	 7
2025-2029	 1
Total	 \$ 334

#### Note 8 Liabilities

#### **Changes in Long-Term Liabilities**

The following table summarizes changes in long-term liabilities for both governmental activities and business-type activities (amounts in millions):

#### CHANGES IN LONG-TERM LIABILITIES—GOVERNMENTAL ACTIVITIES

Description		eginning Balance		Additions	I	Deletions		Ending Balance	Due Within One Year			
Tax refunds payable	\$	759	\$	64	\$	_	\$	823	\$	—		
Accrued liabilities:												
Payroll and fringe benefits	\$	183	\$	1	\$	_	\$	184		_		
Compensated absences	*	876		837	•	946	•	767			37	
Medicaid		870		184		120		934			109	
Health insurance		192		_		_		192		_		
Litigation		214		151		59		306			129	
Workers' compensation reserve		2,170		548		289		2,429			318	
Arbitrage rebate		49		7		3		53			5	
Due to Federal government		301		—		35		266		—		
Due to component unit		215		103		—		318		—		
Miscellaneous		66		18		67		17			1	
Total	\$	5,136	\$	1,849	\$	1,519	\$	5,466			599	
Payable to local governments:												
Education aid—prior year adjustment	\$	62	\$	9	\$	_	\$	71		_		
Handicapped pupil aid	Ψ	181	Ψ	109	Ψ	_	Ψ	290		_		
Emergency management		75				63		12		_		
Miscellaneous		7		3		8		2		_		
Total	\$	325	\$	121	\$	71	\$	375		_		
Pension contributions payable	\$	423	\$		\$	91	\$	332		_		
Other postemployment benefits	\$	4,388	\$	2,681	\$	1,001	\$	6,068		_		
Pollution remediation	\$	636	\$	135	\$	197	\$	574			106	
General obligation bonds payable: General obligation bonds payable Plus or minus deferred amounts:	\$	3,323	\$	798	\$	721	\$	3,400			365	
For unamortized premiums/discounts		44		20		3		61			3	
Net Amount		3,367		818		724		3,461			368	
Deferred loss on refunding		(46)				(3)		(43)		—		
Total	\$	3,321	\$	818	\$	721	\$	3,418			368	
Other financing arrangements:												
Capital leases	\$	26	\$	3	\$	4	\$	25			4	
Other financing arrangements		38,564		6,204		4,103		40,665			2,196	
For unamortized premiums/discounts		1,426		359		178		1,607			118	
For accreted discount on bonds		175		13		75		113		—		
Net Amount		40,191		6,579		4,360		42,410			2,318	
Deferred loss on refunding		(744)		(217)		(164)		(797)		_		
Total	\$	39,447	\$	6,362	\$	4,196	\$	41,613			2,318	
Total due within one year									\$		3,391	

#### CHANGES IN LONG-TERM LIABILITIES—BUSINESS-TYPE ACTIVITIES

Description	ginning alance	 Additions	De	eletions	inding alance	Due Within One Year		
Accrued liabilities:								
Compensated absences	\$ 302	\$ 180	\$	155	\$ 327	\$	226	
Litigation	109	140		45	204		39	
Interfund loan	110	1		25	86		17	
Miscellaneous	 341	 33		9	 365		4	
Total	\$ 862	\$ 354	\$	234	\$ 982		286	
Other postemployment benefits:								
SUNY (June 30, 2009)	\$ 1,319	\$ 653	\$	274	\$ 1,698		—	
CUNY (June 30, 2009)	 168	 102		36	 234			
Total	\$ 1,487	\$ 755	\$	310	\$ 1,932			
Lottery prizes payable	\$ 1,421	\$ 213	\$	186	\$ 1,448		183	
Other financing arrangements:								
	\$ 7	\$ _	\$	3	\$ 4		2	
SUNY (June 30, 2009)	5,936	727		338	6,325		283	
CUNY (June 30, 2009) Minus deferred amounts for unamortized discounts	3,031	1,124		1,041	3,114		201	
(June 30, 2009)	(39)	(4)		(13)	(30)		_	
Total	\$ 8,935	\$ 1,847	\$	1,369	\$ 9,413		486	
Total due within one year	 	 			 	\$	955	

Litigation and workers' compensation liabilities will be liquidated by the General Fund. Medicaid accrued liabilities and payable to local governments will be liquidated by the General and the Federal Special Revenue Fund. Payroll and related fringe benefits, compensated absences, health insurance, pension contributions and miscellaneous accrued liabilities will be liquidated by the General Fund, Federal Special Revenue Fund and Other Governmental Funds.

#### Accrued Liabilities—Governmental Activities

The following table summarizes accrued liabilities at March 31, 2010 for governmental activities (amounts in millions):

Description		General		Federal Special Revenue	 General Debt Service	G	Other overnmental Funds	Total Governmental Activities		
Payroll	\$	458	\$	24	\$ _	\$	37	\$	519	
Fringe benefits		182		10	—		15		207	
Medicaid		1,873		3,449	—		—		5,322	
Health programs		12		_	—		—		12	
Miscellaneous	_	33	_	6	 6		150		195	
Total governmental funds	\$	2,558	\$	3,489	\$ 6	\$	202		6,255	
Payable to fiduciary funds			_						814	
Total								\$	7,069	

#### Payable to Local Governments—Governmental Funds

The following table summarizes amounts payable to local governments at March 31, 2010 for governmental funds (amounts in millions):

Description		General	 Federal Special Revenue	General Debt Service		Go	Other overnmental Funds		 Total
Education programs	\$	2,947	\$ 36	\$ _		\$	2	5	\$ 3,008
Temporary and disability assistance		490	1,252	—					1,742
Local health programs		429	407	_			4	2	878
Mental hygiene programs		44	17	_				1	62
Criminal justice programs		63	26	—				1	90
Children and family services programs		147	48	—				1	196
Local share of tax revenues		151	_		50		_		201
Miscellaneous		8	 168	 _			47	4	 650
Total	\$	4,279	\$ 1,954	\$	50	\$	54	4	\$ 6,827

#### Accrued Liabilities—Business-type Activities

The following table summarizes accrued liabilities at March 31, 2010 for Enterprise Funds (June 30, 2009 for SUNY and CUNY) (amounts in millions):

Description	 Lottery	,	employn nsuranc Benefit	е	 SUNY	 CUNY		 Total
Payroll	\$ _		\$ _		\$ 195	\$	50	\$ 245
Fringe benefits	_		_		64		46	110
Compensated absences		2	_		228		97	327
Litigation	_		_		204	_		204
Interfund loan	—		—		86	—		86
Employer overpayments	—			27	—	—		27
Benefits due claimants	—			22	—	—		22
Unclaimed and future prizes		282	—		—	—		282
Miscellaneous	 			41	 499		334	 874
Total	\$	284	\$	90	\$ 1,276	\$	527	\$ 2,177

#### Note 9 Interfund Transactions and Other Transfers

#### **Interfund Transfers**

Interfund transfers for the year ended March 31, 2009 consisted of the following (amounts in millions):

	Transfers To Other Funds																	
Transfers From Other Funds		General		General Debt Service	Go	Other overnmental	E	limination	Go	Total vernmental Funds		SUNY		CUNY	I	Fiduciary		Total
General Federal Special	\$	_	\$	1,953	\$	893	\$	—	\$	2,846	\$	2,498	\$	1,055	\$	220	\$	6,619
Revenue		462		—		3,886		—		4,348		361		—		—		4,709
Service		7,729		_		_		_		7,729		818		_		_		8,547
Other Governmental		6,506		1,224		96		—		7,826		69		_		_		7,895
Elimination	_	_	_	_				(22,612)		(22,612)								(22,612)
Total Governmental																		
Funds	_	14,697	_	3,177	_	4,875	_	(22,612)	_	137	_	3,746	_	1,055		220	_	5,158
SUNY		114		37		1		_		152				_		_		152
Lottery		_		_		2,666		—		2,666		_		_		_		2,666
Fiduciary		4		_		_		—		4		1		_		_		5
Non-current	_		_	_								174						174
Total	\$	14,815	\$	3,214	\$	7,542	\$	(22,612)	\$	2,959	\$	3,921	\$	1,055	\$	220	\$	8,155

Transfers constitute the transfer of resources from the fund that receives the resources to the fund that utilizes them. Significant transfers include transfers to the General Fund from other funds representing excess revenues not needed in those funds. Transfers to the General Fund from the General Debt Service Fund for excess funds not needed for debt service on revenue bonds backed by personal income tax revenues totaled \$7.7 billion. Transfers to the General Fund from Other Governmental Funds include: mental health patient fees in excess of debt service and rental reserve requirements of \$3.5 billion, excess sales tax receipts not needed for LGAC debt service requirements of \$2 billion, and excess real property transfer tax receipts from clean water and clean air programs of \$182 million. The transfers from the General Fund to Fiduciary Funds (\$220 million) represent unclaimed funds needed to pay claims. Transfers from the General Fund to Other Governmental Funds are made for State capital projects (\$206 million), for State debt service payments (\$1.8 billion), and to the Enterprise Funds as State support to the SUNY and CUNY Funds (\$3.6 billion). Transfers from the Federal Special Revenue Fund and Other Governmental Funds are comprised of the Federal share of Medicaid payments for a variety of purposes, including transfers to the Mental Health Services Fund for recipients residing in State-operated mental health and retardation facilities (\$3.5 billion). Transfers from the Lottery to Other Governmental Funds represent Lottery support for school aid payments (\$2.7 billion). The eliminations of \$22.6 billion represent transfers made between the Governmental Funds.

Transfers from the Governmental Funds to the SUNY and CUNY Funds are reported as transfers to other funds by the Governmental Funds and as State appropriations by the SUNY and CUNY Funds. As explained in Note 1, the amounts reported for the SUNY and CUNY Funds are derived from their annual financial statements for the fiscal year ended June 30, 2009. Therefore, because of the different fiscal yearend for the SUNY and CUNY Funds, total transfers to other funds exceed total transfers from other funds by \$346 million. The following is a reconciliation of transfers resulting from different year-ends (amounts in millions):

Net Governmental Funds Net Fiduciary Funds Non-current	\$ (2,199) 215 (174)
Total Governmental activities transfers	(2,158)
Business-type activities transfers: State Education aid Capital	4,090 (2,666) 388
Total Business-type activities transfers	 1,812
Total transfers	\$ (346)

#### **Due To/From Other Funds**

The following is a summary of the amounts due to other funds and due from other funds at March 31, 2010 (amounts in millions):

	Due to Other Funds																
Due From Other Funds		General	Federal Special Revenue		General Debt Service		Other Governmental		Elimination		G	Total overnmental Funds		siness-type Activities		Total	
General	\$	_	\$	148	\$		98	\$	385	\$	_	\$	631	\$	458	\$	1,089
Federal Special Revenue		15		_		_			1		_		16		_		16
Other Governmental		230		378		_			_		_		608		228		836
Elimination						—					(662)		(662)				(662)
Total Governmental Funds		245		526			98		386		(662)		593		686		1,279
Business-type Activities		505		37		_			512		_		1,054		_		1,054
Fiduciary		814		_		—			_		_		814		_		814
Non-current			_		_	_				_		_			174	_	174
Total	\$	1,564	\$	563	\$		98	\$	898	\$	(662)	\$	2,461	\$	860	\$	3,321

Due To Other Funds

The more significant balances due to/from other funds include \$439.7 million due to the General Fund to cover cash overdrafts in the short-term investment pool. These temporary interfund loans include \$24.5 million to the Federal Special Revenue Fund and \$415.2 million to Other Governmental Funds. Due to other funds in the General Debt Service Fund include \$98 million for amounts owed to the General Fund for excess personal income revenues.

As explained in Note 1, the amounts reported for the SUNY and CUNY Funds are derived from their annual financial statements for the fiscal year ended June 30, 2009. Therefore, because of the different fiscal year-end of the SUNY and CUNY Funds, the total amount reported as due from other funds exceeds the total amount reported as due to other funds by \$24 million.

#### Note 10 Commitments and Contingencies

The State receives significant financial assistance from the Federal government in the form of grants and entitlements. Receipt of grants is generally conditioned upon compliance with terms and conditions of the grant agreements and applicable Federal regulations, including the expenditure of resources for eligible purposes. The State reported additional Federal funding of \$11.7 billion from the American Recovery and Reinvestment Act (Federal Stimulus) as of March 31, 2010 for Medicaid, unemployment benefits, education and other programs. Substantially all Federal grants are subject to either the Federal Single Audit Act or to financial and compliance audits by grantor agencies of the Federal government or their designees. Disallowances by Federal program officials as a result of these audits may become liabilities of the State.

DASNY has \$637 million outstanding of Secured Hospital Revenue Bonds for financing mortgage loans to various hospitals in New York City. The hospitals are committed to pay the debt service, and reserves have been established to cover deficiencies incurred by the hospitals. However, if both of these funding sources are inadequate, the State may be called upon to pay the debt service. Any such payments would require authorization by the State Legislature.

The New York State Constitution provides that the State may guarantee repayment of certain borrowings of the Job Development Authority (JDA) to carry out designated projects. The State has never been called upon to make any direct payments pursuant to such guarantees. However, in 1996, the State entered into an agreement with JDA and the New York State Urban Development Corporation (UDC) whereby UDC would provide funding needed by JDA to meet its debt service obligations through March 31, 2010. JDA required no financial assistance to meet debt service obligations during the State fiscal year ended March 31, 2010. As of March 31, 2010, JDA had \$28 million of State-guaranteed bonds and notes outstanding (with an additional \$24 million authorized but not issued).

In order to provide additional inducement to investors to purchase the obligations of certain public benefit corporations, the legislation creating these corporations authorizes the State to make up any deficiencies in their debt service reserve funds, subject to legislative appropriation (effectively, a "moral obligation" to back the corporations' credit). Such "moral obligation" does not constitute full faith and credit obligations of the State. As of March 31, 2010, approximately \$31 million in moral obligation bonds were outstanding. During the year, the State was not called on to make any payments.

Health care providers have a right to appeal Medicaid reimbursement rates. Based on an analysis of appeals, a liability of \$778 million has been recognized in the Statement of Net Assets.

In 1977-78, the State required that reserve funds held by insurance companies that underwrite the State employee health insurance programs be paid to the General Fund. The State is liable to replenish these reserve funds if needed to pay insured benefits or if the contracts with the insurance companies are terminated. Accordingly, based on actuarial calculations, the State has recorded a liability of \$192 million, which is reported as accrued liabilities due in more than one year on the Statement of Net Assets.

Generally, the State does not insure its buildings, contents or related risks and does not insure its Stateowned automobiles for bodily injury and property damages, but the State does have fidelity insurance on State employees. A liability is estimated for unpaid automobile claims based on an analysis of property loss and claim settlement trends. Routine uninsured losses are recorded as expenditures in the General Fund as paid, while significant uninsured losses usually are the result of litigation that is discussed further in Note 11. Insured losses incurred by the State did not exceed coverage for any of the three preceding fiscal years. Litigation losses are estimated based on an assessment of pending cases conducted by the Office of the Attorney General.

Workers' compensation is provided with the State Insurance Fund acting as the State's administrator and claims processing agent. Under an agreement with the State Insurance Fund, the State pays only what is necessary to fund claims. Based on actuarial calculations, discounted at 3.03 percent as of March 31, 2010, the State is liable for unfunded claims and incurred but not reported claims totaling \$2.4 billion which is reported in accrued liabilities in the governmental activities.

Changes in the State's liability relating to workers' compensation claims, litigation (see Note 11) and auto claims in fiscal years 2009 and 2010 were (amounts in millions):

Fiscal Year	Beg	n Liability ginning f Year	1	ncrease in Liability Estimate	ayments and Decrease in Liability Estimate	m Liability d of Year
2008-2009	\$	1,985	\$	766	\$ 246	\$ 2,505
2009-2010	\$	2,505	\$	811	\$ 406	\$ 2,910

The State Finance Law requires the Abandoned Property Fund (Fund), a Private Purpose Trust Fund, to have a maximum cash balance of \$750 thousand at fiscal year-end. All Abandoned Property receipts are recorded in the General Fund and are transferred to the Abandoned Property Fund for payment upon approval of a claim. At March 31, 2010, the Abandoned Property Fund included \$399 million of securities not yet liquidated and not subject to the State Finance Law's cash provisions. Net collections from inception (1942) to March 31, 2010 of approximately \$10.6 billion, excluding interest, represent a contingent liability to the State since the owners of such property may file claims for refunds.

A liability representing the probable amount of escheat property that will be reclaimed and paid to claimants is reported in the Fund. To the extent that assets in the Fund are less than the claimant liability, a receivable (due from other funds) is reported in that Fund and an equal liability (due to other funds) is reported in the General Fund. At March 31, 2010, the amount reported in the Fund for claimant liability is \$1.3 billion and the amount reported in the General Fund as due to the Fund is \$814 million. Since receipts in the Fund are expected to be adequate to pay current claims, it is not expected that General Fund support for that purpose will be required. Claims paid from the Fund during the year totaled \$220 million.

The State is liable for costs relating to the closure and post-closure of landfills totaling \$16 million which is recorded in accrued liabilities. Closure and postclosure requirements are generally governed by Title 6, Part 360 of the New York Code of Rules and Regulations. Since most landfills are inactive, the liability reflects the total estimated closure and post-closure cost at year-end. Liability estimates are based on engineering studies or on estimates by agency officials that are updated annually.

GASB Statement 49 (GASBS 49), Accounting and Financial Reporting for Pollution Remediation Obligations, provides guidance for state and local governments in estimating and reporting the potential costs of pollution remediation. While GASBS 49 does not require the State to search for pollution, it does require the State to reasonably estimate and report a remediation liability when any of the following obligating events has occurred:

- Pollution poses an imminent danger to the public and the State is compelled to take action;
- The State is in violation of a pollution related permit or license;
- The State is named or has evidence that it will be named as responsible party by a regulator;
- The State is named or has evidence that it will be named in a lawsuit to enforce a cleanup; or
- The State commences or legally obligates itself to conduct remediation activities.

Site investigation, planning and design, cleanup and site monitoring are typical remediation activities underway across the State. Several State agencies have dedicated programs, rules and regulations that routinely deal with remediation related issues; others become aware of pollution conditions in the fulfillment of their missions. The State has the knowledge and expertise to estimate the remediation obligations presented herein based upon prior experience in identifying and funding similar remediation activities. The standard requires the State to calculate pollution remediation liabilities using the expected cash flow technique. Where the State cannot reasonably estimate a pollution remediation obligation, it does not report a liability; however, the State has not identified any of these situations.

The remediation obligation estimates that appear in this report are subject to change over time. Cost may vary due to price fluctuations, changes in technology, changes in potential responsible parties, results of environmental studies, changes to statutes or regulations and other factors that could result in revisions to these estimates. Prospective recoveries from responsible parties may reduce the State's obligation. Capital assets may be created when pollution remediation outlays are made under specific circumstances.

During the fiscal year, the State recognized estimated additional liabilities of \$135 million, spent \$131 million in pollution remediation obligation related activities, recognized adjustments decreasing the liability by \$66 million, and recovered \$35 million from other responsible parties. At March 31, 2010, the State had an outstanding pollution remediation liability of \$574 million, with an estimated potential recovery of \$89 million from other responsible parties.

The State and the New York State Energy Research and Development Authority (NYSERDA) have been engaged in litigation and mediation with the Federal government regarding the liabilities and responsibilities for the environmental issues associated with the West Valley site. While some issues continue to be discussed, there has been evidence of progress. In January 2010, the final Environmental Impact Statement for the West Valley site was released and offered alternatives for future courses of action. On April 12, 2010, the NYSERDA Board adopted the Phased Decision making path for continuing the cleanup at West Valley. Phase 1 activities include additional scientific studies to reduce uncertainties in the Phase 2 decisions. Phase 2 decisions, which will be made within 10 years of the Phase 1 decisions, will address the cleanup of remaining facilities. Implementation of this alternative will influence the GASBS 49 obligation reported by the State.

Legislation enacted in 2003 authorized the State to securitize all of its tobacco settlement payments to the Tobacco Settlement Financing Corporation through an asset-backed securitization transaction. To lower costs, the legislation authorized the State to enter into contingency contracts obligating the State to pay debt

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service, subject to annual appropriations, on the TSFC bonds in the event that tobacco receipts and bond reserves are insufficient. To ensure that State contractual payments will not be required and that tobacco receipts and bond reserves are sufficient to pay debt service, the TSFC bonds were structured to meet or exceed all rating agency tobacco bonds stress tests. The bonds carry a final nominal maturity of 20 years and an expected final maturity of 13 years, based on optional redemptions. The expected final maturity may deviate due to the optional nature of the redemptions and adjustments to tobacco settlement payments due from participating manufacturers. A lawsuit was filed in 2006 by the Attorney General of New York to recover the settlement payments that were

#### Note 11 Litigation

The State is a defendant in numerous legal proceedings pertaining to matters incidental to the performance of routine governmental operations. Such litigation includes, but is not limited to, claims asserted against the State arising from alleged torts, alleged breaches of contracts, condemnation proceedings, and other alleged violations of State and Federal laws.

Included in the State's outstanding litigation are a number of cases challenging the legality or the adequacy of a variety of significant social welfare programs, primarily involving the State's Medicaid and mental health programs. Adverse judgments in these

#### Note 12 State and Local Retirement System

There are three systems within the State and Local Retirement System (System) for employees of the State and its localities (except employees of New York City and teachers, essentially all of whom are covered by separate pension plans). The System, known and reported collectively as the New York State and Local Retirement System, comprises the State and Local Employees' Retirement System (ERS), the New York State and Local Police and Fire Retirement System (PFRS), and the Public Employees' Group Life Insurance Plan (GLIP). GLIP provides death benefits in the form of life insurance. All net assets of the System are held in the Common Retirement Fund, which was established to hold all net assets and changes in net plan assets allocated to the System. In these statements, GLIP amounts are apportioned and included in either ERS or PFRS.

The State Comptroller is sole trustee and administrative head of the System. The System is a cost sharing multiple-employer defined benefit pension plan. On March 31, 2010, there were 3,035 participating government employers. Employees of the State constituted withheld from the State. Litigation continues to recover the funds withheld. In addition, participating manufacturers brought a nationwide arbitration against the settling states, including New York, asserting that those states failed to diligently enforce their respective escrow statutes in 2003 as required to maintain the base settlement payments per the Master Settlement Agreement. This was settled in 2003. The same claim for the 2004-2006 years is currently under arbitration.

Several unions have not reached labor settlement agreements with the State at this time. Settlements would result in added costs to the State. The Enacted Budget assumes spending related to these settlements, but the actual settlements could exceed the amounts in the budget.

matters generally could result in injunctive relief coupled with prospective changes in patient care that could require substantial increased financing of the litigated programs in the future.

With respect to pending and threatened litigation, the State has reported, in the governmental activities, liabilities of \$480 million, of which \$174 million pertains to SUNY, for awarded and anticipated unfavorable judgments. In addition, the State is party to other claims and litigation that its legal counsel has advised may result in possible adverse court decisions with estimated potential losses of approximately \$331 million.

about 34 percent and 17 percent of the members for the ERS and PFRS, respectively, during the 2009-2010 fiscal year.

The System provides retirement benefits as well as death and disability benefits. Members who joined the System prior to January 1, 2010 generally need five years of service to be 100 percent vested. Members who joined on or after January 1, 2010 (ERS) or January 9, 2010 (PFRS) need ten years of service credit to be 100 percent vested. Retirement benefits are established by the New York State Retirement and Social Security Law (RSSL) and are dependent upon the point in time at which the employees last joined the System. Contributory and noncontributory requirements also depend upon the point in time at which an employee last joined the System. Most members of ERS who joined the System on or before July 26, 1976 are enrolled in a noncontributory plan. Most members of PFRS are not required to make employee contributions. Employees who last joined ERS subsequent to July 26, 1976 are enrolled in a contributory plan which requires a 3 percent contribution of their salary. As a result of Article 19 of the RSSL, eligible Tier 3 and Tier 4 employees with a membership date after July 26, 1976 who have ten or more years of membership or credited service within the System are not required to contribute. Less than 1 percent of other members are contributory. Members cannot be required to begin contributing or make increased contributions beyond what was required when their memberships began. Generally, members of the System may retire at age 55; however, members of Tiers 2, 3 and 4 will receive a reduced benefit if they retire before age 62 with less than 30 years of service. Tier 5 members must be 62 years of age with at least 10 years of service credit to retire with full benefits. An employee with less than five years of service may withdraw and obtain a refund, including interest, of the accumulated employee contributions.

The System's financial statements are prepared using the accrual basis of accounting. Revenue is recognized when earned and liabilities are recognized when incurred. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Employer contributions are recognized when billed. Investments are reported at fair value. Stocks traded on a national or international exchange are valued at quoted market value at current exchange rates. Bonds are primarily reported at market values obtained from independent pricing services. Mortgages are valued on the basis of future principal and interest payments, and are discounted at prevailing interest rates for similar instruments. The fair value of real estate investments is based on independent appraisals made every three years or according to the fund agreement. Investments that do not have an established market are reported at estimated fair value. The System trades in foreign exchange contracts in the normal course of its investing activities in order to manage exposure to market risks. Such contracts, which are generally for a period of less than one year, are used to purchase and sell foreign currency at a guaranteed future price. These contracts are recorded at market value using foreign currency exchange rates. The System is exposed to various investment risks as follows:

*Investment Custodial Credit Risk*—Equity and fixed income investments owned directly by the System which trade in the United States (U.S.) markets are held at the System's custodian, in separate accounts, in the name of the Comptroller of the State of New York in Trust for the Common Retirement Fund. These securities are typically held in electronic form by the Depository Trust Company (DTC) and its subsidiaries, acting as an agent of the System's custodian bank. Securities held directly by the System which trade in markets outside the U.S. are held by a subsidiary of the System's custodian bank in the local market, a bank performing custodial services in the local market acting as an agent for the System's custodian bank, or, in some foreign markets, the securities are held in electronic format by a DTC subsidiary or an organization similar to DTC. Directly held investments include: short-term and long-term fixed income, and domestic and international equity separately managed accounts. The aforementioned investments have the lowest custodial risk. Equity investments held indirectly by the System via limited partnerships, commingled investment funds, joint ventures and other similar vehicles are held in custody by an organization contracted with by the general partner and/or the investment management firm responsible for the management of each investment organization. Title to real property invested in by the System is either held by a real estate holding company or a real estate investment fund. Ownership of mortgage assets is documented by the System's holding of original mortgage and note documents by the Office of the State Comptroller (OSC), Division of Pension Investment and Cash Management.

*Credit Risk*—New York State statutes and the System's investment policies require that corporate fixed income obligations must be investment grade at the time of their acquisition.

Approximately 17.1 percent of the System's \$34 billion long-term bond portfolio is guaranteed by the Federal government and has no credit risk. The remainder of the portfolio is exposed to credit risk as follows; 78.2 percent is rated A or higher by Moody's and 5 percent is rated B, Ba or Baa by Moody's.

Interest Rate Risk—Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of the System's fixed income securities. The price volatility of the System's fixed income holdings are measured by duration. The System attempts to mitigate price volatility by matching the duration of the assets with the duration of the retired lives liabilities so that any change in the market value of the assets resulting from a change in interest rates will result in a similar change in the value of the liabilities. The average duration of the System's fixed income portfolio is 8.2 years.

*Concentration of Credit Risk*—Issuer limits for investments held by the System are established for each investment area by RSSL, Article 2, Section 13 and Article 4A, Sections 176, 177, and 313, and policy guidelines adopted by the Comptroller.

Restrictions are placed on short-term fixed income investments such that any one issuer of commercial paper must have the highest rating by two NRSROs and a maximum of \$500 million of the short-term portfolio can be invested in any one issuer. In addition, simultaneous purchase and sales of U.S. Treasury obligations may be executed with primary government dealers; however, a maximum of \$200 million may be invested with any one primary dealer.

Restrictions are placed on fixed income investments with maturities longer than one year such that obligations payable in U.S. dollars of any one department, agency or political subdivision of the U.S. Government or issued by any corporation, company or other issuer of any kind or description created or existing under the laws of the United States, any state of the United States, the District of Columbia, the Commonwealth of Puerto Rico and obligations of Canada or any province or city of Canada, provided each obligation is rated investment grade by two NRSROs and does not exceed 2 percent of the assets of the System or 5 percent of the direct liabilities of the issuer. In addition, the aggregate amount invested in interestbearing obligations payable in U.S. dollars which at the time of investment are rated one of the four highest grades by each NRSRO may not exceed 1 percent of the assets of the System, and bonds issued or guaranteed by the State of Israel payable in U.S. dollars may not exceed 5 percent of the assets of the System.

Securities Lending-Section 177-D of the RSSL authorizes the System to enter into security loan agreements with broker/dealers and New York State or national banks. The System has designated its master custodian bank (Custodian) to manage a securities lending program. This program is subject to a written contract between the System and the Custodian who acts as security lending agent for the System. The Custodian is authorized to lend securities within the borrower limits and guidelines established by the System. Types of collateral received from borrowers for securities loaned are cash, government securities and Federal agency obligations. The Custodian is authorized to invest the cash collateral in short-term investments that are legal for the System. These include domestic corporate and bank notes, U.S. Treasury obligations, obligations of Federal agencies, and repurchase agreements. All rights of ownership to government securities pledged as collateral remain with the borrower except in the event of default. The System has not experienced any losses resulting from the default of a borrower or lending agent during the year ended March 31, 2010 or in the history of the program.

The System lends fixed income, domestic equity, and international equity securities to approved broker/dealers. Collateral for securities loaned equals 102 percent of fair market value for domestic securities and 105 percent for international securities. Credit risk associated with the investment of cash collateral pledged by borrowers is mitigated by the maturity restrictions, percentage limitations, and rating requirements for individual asset classes included in the System's reinvestment guidelines. The Custodian acknowledges responsibility to reimburse the System for any losses which might arise from managing the program in a manner inconsistent with the contract. The System manages its market rate risk by recording investments at market value daily and maintaining the value of the collateral held by the System in excess of the value of the securities loaned.

As of March 31, 2010, the fair value of securities on loan was \$9.8 billion. The associated collateral was \$10 billion, of which \$9.3 billion was cash collateral and \$690 million was securities held as collateral. The fair value of the invested cash collateral, as of March 31, 2010, was \$9.2 billion and the securities lending obligations were \$9.3 billion. The unrealized loss in invested cash collateral on March 31, 2010 was \$184.4 million, which is reflected in the Statement of Changes in Fiduciary Net Assets, "Net increase in the fair value of investments."

All open security loans can be terminated on demand by either the System or the borrower. To provide sufficient liquidity, the policy of the System is to maintain a minimum of 10 percent of collateral in overnight investments. While the Securities Lending Investment Guidelines allow investments up to a maximum of three years for U.S. Treasury and Federal agency obligations and one full year for all other investments, the average term of open security loans at March 31, 2010 was 25 days. All loans were open loans. There were no direct matching loans. The collateral pool is valued at market value obtained from independent pricing services.

Foreign Currency Risk—The System's investment policies permit it to invest up to 16 percent of its assets in publicly traded international equity investments. The System's current position in such equity securities, invested in directly and through commingled funds, is approximately \$20.2 billion. The System also has foreign investments held in U.S. dollars of \$2.9 billion, a net forward foreign currency contracts position of \$2.7 million, \$5.7 billion in private equities and ARS funds, and \$1.7 billion in real property owned, made, or located outside the United States. The approximate total market value of investments made outside of the United States is \$30.5 billion.

#### FUNDING STATUS AND FUNDING PROGRESS

Participating employers are required under the RSSL to contribute annually to the System. Annual bills for employer contributions accrue interest at the actuarial interest rate applicable during the year. For the fiscal year ended March 31, 2010, the applicable interest rate was 8 percent.

The funding of the System is accomplished through member and employer contributions and the investment earnings on these contributions, according to the RSSL. The aggregate actuarial funding method is used by the System. Generally, participating employers that have adopted the same benefit plans contribute at the same rate of payroll. The total employer contribution rate as a percentage of salary includes rates for administrative expenses, GLIP, and supplemental benefits. GLIP is a one-year term insurance plan. Consequently, the GLIP rates are determined so as to pay for the current year's GLIP costs. Similarly, the administrative rates are determined so as to pay the current year's administrative expenses. Employers may make other contributions due to legislation, such as retirement incentives, the 10-year amortization part of their fiscal year ended 2005, 2006 and 2007 bill and deficiency payments (which an employer may incur when joining the System and are payable for up to 25 years). The average employer contribution rate, excluding the 10-year amortization, for ERS and PFRS for the fiscal year ended March 31, 2010 was approximately 7.4 percent and 15.1 percent of payroll, respectively.

Funding of the System is accomplished through member and employer contributions and the investment earnings on these contributions, according to the RSSL. The System uses the aggregate actuarial funding method, which does not identify or separately amortize unfunded actuarial accrued liabilities. As required under GASB Statement 50, *Pension Disclosures*, following is a schedule of funding progress using the entry age normal funding method to approximate the funding status of the System as of the most recent actuarial valuation date. This 2010 actuarial valuation performed on April 1, 2009, determined employer contributions for the year ending March 31, 2011.

The funded status of the System as of April 1, 2009, the most recent valuation date, is as follows (in millions):

System	Actuarial Valuation Date	1	Actuarial Assets (a)		Actuarial Accrued Liability (b)	UAAL* (b)-(a)	Funded Ratio (a)/(b)		Covered Payroll (c)	UAAL* as a Percentage of Covered Payroll ((b-a)/c)
ERSPFRS	4/1/2009 4/1/2009		126,438 22,423	+	125,136 21,597	( , )	101.0% 103.8%	*	24,099 2,970	(5.4)% (27.8)%

\*Unfunded Actuarial Accrued Liability (UAAL)

Significant actuarial assumptions used in the April 1, 2008 and April 1, 2009 valuations to determine employer contributions for the years ended March 31, 2010 and March 31, 2011 were: interest rate of 8 percent, salary scale for ERS of 5.4 percent and for PFRS of 6.7 percent, decrement tables April 1, 2000 to March 31, 2005 System's experience, and inflation rate of 3 percent.

The actuarial asset value for domestic bonds and mortgages is amortized value. Short-term investments are at market value. Normally, all other investments use a five-year moving average of market values method assuming a 7 percent rate of expected appreciation. This method immediately recognizes regular investment income (interest and dividends) while phasing in unexpected appreciation/depreciation over a five-year period. It treats realized or unrealized gains (or losses) in the same manner. For fiscal year 2010, the April 1, 2008 valuation reflects a market restart in 2004 and the fourth year of the phase-in to a full five-year smoothing method. The April 1, 2009 valuation reflects the fifth year of the phase-in.

#### **CONTRIBUTIONS**

Employers' contributions receivable are presented net of withdrawals, refunds, advance employer payments, and credits due employers. Receivable amounts from participating employers include \$46 million for new plan adoptions and retroactive membership. Receivable amounts from the State for other amortizations total \$26.2 million.

RSSL Chapter 260 of the Laws of 2004 authorized employers to amortize over ten years, at 5 percent interest, the portion of their annual bill for fiscal year ended 2005 that exceeded 7 percent of payroll. The amortized amount receivable from New York State as of March 31, 2010 is \$280.1 million and from participating employers is \$60.5 million.

RSSL Chapter 260 of the Laws of 2004 authorized employers to amortize over ten years, at 5 percent interest, the portion of their annual bill for fiscal year ended 2006 that exceeded 9.5 percent of payroll. The amortized amount receivable as of March 31, 2010 from the State is \$102.6 million and from participating employers is \$20.6 million.

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RSSL Chapter 260 of the Laws of 2004 authorized local employers to amortize over ten years, at 5 percent interest, the portion of their annual bill for fiscal year ended 2007 that exceeded 10.5 percent of payroll. The amortized amount receivable as of March 31, 2010 from participating employers is \$18.1 million.

The State's contributions to the System for the years ended March 31, 2010, 2009, and 2008 were \$878

million, \$899 million, and \$1.2 billion, respectively, which equaled 100 percent, 100 percent, and 100 percent of the required contributions for each respective year.

The following presentation displays the Schedule of Plan Net Assets for the System as of March 31, 2010 (amounts in millions):

#### SCHEDULE OF PLAN NET ASSETS March 31, 2010

	Employees' Retirement System	Police & Fire Retirement System	Total
Assets:			
Investments:			
Short-term investments	\$ 2,621	\$ 465	\$ 3,086
Government bonds	20,474	3,632	24,106
Corporate bonds	8,171	1,449	9,620
Domestic equities	43,737	7,758	51,495
International equities	17,988	3,191	21,179
Private equities	10,872	1,928	12,800
Absolute return strategy investments	3,243	575	3,818
Real estate and mortgage loans	5,433	964	6,397
Total investments	112,539	19,962	132,501
Securities lending collateral, invested	7,772	1,379	9,151
Forward foreign exchange contracts	734	130	864
Receivables, net of allowances for uncollectibles	2,266	352	2,618
Capital assets, at cost, net of accumulated depreciation	22	4	26
Total assets	123,333	21,827	145,160
Liabilities:			
Securities lending collateral, due to borrowers	7,929	1,407	9,336
Forward foreign exchange contracts	732	130	862
Accounts payable—investments	307	54	361
Accounts payable—benefits	171	21	192
Other liabilities	137	20	157
Total liabilities	9,276	1,632	10,908
Net assets held in trust for pension benefits	\$ 114,057	\$ 20,195	\$ 134,252

The System issues a publicly available financial report that includes financial statements, expanded disclosures, and required supplementary information for the System. The report may be obtained by writing to the New York State and Local Retirement System, Office of the State Comptroller, 110 State Street, Albany, New York, 12244-0001, or at *www.osc.state.ny.us*.

#### **EMPLOYER ACCOUNTING**

The pension contribution expenditure of \$874 million reported in the Governmental Funds includes pension

costs related to employee services rendered during the year, retirement incentive programs and employer amortizations authorized by Chapter 260 of the Laws of 2004. Pension contributions payable reported in the General Fund of \$79 million are for accrued retirement incentive programs and the employer amortization. In addition, \$332 million of the retirement incentive programs and the employer amortization are reported on the Statement of Net Assets as pension contributions payable due in more than one year.

#### Note 13 Other Postemployment Benefits (OPEB)

#### **Governmental Activities**

The New York State Health Insurance Program (NYSHIP) was established by the State Legislature in 1957 to provide health insurance to New York State employees, retirees and their eligible dependents. Public authorities, public benefit corporations, and other quasi-public entities that choose to participate in NYSHIP are participating employers (PEs). Local government units that choose to participate in NYSHIP are called participating agencies (PAs). At present, there are approximately 378 New York State agencies, 100 PEs, and 800 PAs in NYSHIP. NYSHIP currently covers approximately 600 thousand New York State, PA

and PE employees and retirees. Eligible covered dependents bring the total number of covered individuals to approximately 1.2 million. SUNY participates in NYSHIP, but CUNY does not. Of the State's 45 discretely presented component units, which are considered PEs, a majority participate in NYSHIP. NYSHIP does not issue a stand-alone financial report but NYSHIP's activities are included within the State's financial statements. NYSHIP is classified as an agent multiple-employer plan and financial information is reported in an agency fund and accounted for on the accrual basis of accounting. Information related to investment valuations is presented in Note 2.

Enrollment	NYS*	PEs	PAs	Total
Current active participants	200,075	42,107	113,369	355,551
Vestee participants	594	141	305	1,040
COBRA participants	1,583	468	1,242	3,293
Other inactive participants**	135,560	15,764	88,421	239,745
Total participants	337,812	58,480	203,337	599,629

\*Includes State and SUNY participants.

\*\*Includes retiree, dependent survivor, long-term disability enrollees, young adult program enrollees and preferred list enrollees.

During the fiscal year ended March 31, 2010, NYSHIP provided health insurance coverage through: the Empire Plan, an indemnity health insurance plan with managed care components; 12 Health Maintenance Organizations (HMOs); and the Student Employee Health Plan (SEHP). Generally, these include hospital, medical, mental health and substance abuse benefits, and prescription drug benefits.

The benefit design of the Empire Plan is the result of collective bargaining between the State and the various unions representing its employees. Therefore, the benefit design is subject to periodic change. Benefits are administratively extended to non-represented State employees, employees of PAs and PEs, and retirees. Each participating employer in the plan is required to disclose additional information with regard to funding policy, the employer's annual OPEB costs and contributions made, the funded status and funding progress of the employer's individual plan, and actuarial methods and assumptions used.

Substantially all of the State's employees may become eligible for post retirement benefits if they reach retirement age while working for the State. The costs of providing post retirement benefits are shared between the State and the retired employee.

#### Contributions

The authority under which the obligations of the plan members, employers and other contributing entities to contribute to the plan are established or may be amended can be found in Article XI, Section 167 of Civil Service Law. Contributions are determined in accordance with Civil Service Law-Article XI, Sections 165, 165-a and 167, which assigns the authority to NYSHIP to establish and amend the benefit provisions of the plans and to establish maximum obligations of the plan members to contribute. The costs of administering the plan are charged as part of the health insurance premium to all payors under the authority of Section 163.2 of Civil Service Law. A retiree is generally required to pay on a monthly basis, either 10 percent or 25 percent of the health insurance premium for enrollee or dependent coverage, respectively, which is reduced by the amount of sick leave credits available at the time of retirement factored by the employee's retirement age. Required employer contribution rates, depending upon enrollee or dependent coverage, are presented in the following table.

#### EMPLOYER CONTRIBUTIONS (As Percentages of Premium Rates)

Enrollee Group	Enrollee Coverage	Dependent Coverage
Active/Preferred list	90%	75%
Retired before January 1, 1983	100%	75%
Retired on or after January 1, 1983	90%	75%
Amended dependent survivors <sup>(1)</sup>	75%	75%
Full share dependent survivors/long-term disability	0%	0%
Dependent survivors	90%	75%
Attica dependent survivors	100%	100%
Vestees	0%	0%
COBRA	0%	0%
Participating employers and participating agencies <sup>(2)</sup>	50%	35%

<sup>(1)</sup>State contribution for enrollee and dependent coverage is 75% of dependent coverage. <sup>(2)</sup>Values shown are minimum employer share. Employers can pay greater percentages of premiums for their retirees.

The State reimburses Medicare eligible enrollees 100 percent of the cost of the monthly Medicare Part B premium. In addition, the State reduces the retiree health insurance contributions for the value of a retiree's unused sick leave credit at retirement (converted to a monthly fixed value). The cost is paid by the State.

#### **Funding Policy**

The contribution requirements of plan members and the State are established and may be amended by the State Legislature. The State is not required to fund the plan other than the pay-as-you-go amount necessary to provide current benefits to retirees. For the fiscal year ended March 31, 2010, the State paid \$1 billion on behalf of the plan.

#### Annual OPEB Cost and Net OPEB Obligation

The annual required contribution (ARC) represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) of the plan over a period not to exceed thirty years. Amounts "required" but not actually set aside to pay for these benefits are accumulated with interest as part of the net OPEB obligation, after adjusting for amounts previously "required." The State's annual OPEB cost for the year, the amount actually paid on behalf of the plan, and changes in the State's net OPEB obligation to the plan for the year ended March 31, 2010 are as follows (amounts in millions):

Governmental Activities: Annual required contribution	\$ 2,663
Interest on net OPEB obligation at beginning of year Adjustment to annual required contribution	 186 (168)
Annual OPEB cost	 <b>2,681</b> (1,001)
Increase in OPEB obligation	1,680 4,388
Net obligation at end of year	\$ 6,068
Actuarial accrued liability (AAL) April 1, 2008 Funded OPEB plan assets	\$ 46,316
Unfunded actuarial accrued liability (UAAL) April 1, 2008	\$ 46,316
Funded ratio Covered payroll UAAL as percentage of covered payroll	\$ — % 8,864 522.5%

In accordance with GASB Statement 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, the actuarial valuation of OPEB also includes the value of sick leave that will be converted to reduce the retiree's share of health insurance premiums.

The State's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the three most recent fiscal years ended March 31 were as follows (amounts in millions):

			Percentage		
	A	Innual	of Annual	N	et OPEB
Fiscal Year Ended	OP	EB Cost	OPEB Cost Paid	0	bligation
3/31/10	\$	2,681	37.34%	\$	6,068
3/31/09	\$	3,253	29.63%	\$	4,388
3/31/08	\$	3,097	32.23%	\$	2,099

#### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the plan and include the types of benefits provided at the time of each valuation. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The actuarial valuation was performed as of April 1, 2008 with results projected to April 1, 2009 for the fiscal year ended March 31, 2010. The State's \$2.7 billion annual OPEB cost was determined using the frozen entry age actuarial cost method allocating costs on a level basis over earnings. The State's \$46.3 billion unfunded actuarial accrued liability, determined using the frozen entry age actuarial cost method as of April 1, 2008, is amortized over an open period of 30 years using the level percentage of projected payroll amortization method.

The frozen entry age actuarial cost method is used to determine the annual required contribution amounts and the annual net OPEB obligation. The actuarial assumptions utilized a 4.243 percent discount rate which was the average short-term investment pool rate for the past 15 years. The assumptions also utilized an annual healthcare cost trend rate of 10 percent for medical and drug, including inflation, for the first fiscal year in the valuation, declining each year to an ultimate trend rate of 5 percent for both medical and drug; a salary growth rate of 3.5 percent; and an inflation rate of 3 percent.

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events in the future. Examples include assumptions about employment, mortality and healthcare cost trend. Actuarial valuations are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

#### **Business-type Activities**

The State, on behalf of SUNY, provides health insurance coverage for eligible retired SUNY employees and their spouses as part of the New York State Health Insurance Plan (NYSHIP). Employee contribution rates for NYSHIP are established by the State and are generally 10 percent for enrollee coverage and 25 percent for dependent coverage. The frozen entry age actuarial cost method is used to determine the annual required contribution amounts and the annual net OPEB obligation. The actuarial assumptions include a 4.243 percent discount rate, salary growth rate of 3.5 percent, an inflation rate of 3 percent, and an annual healthcare cost trend rate for medical coverage of 10 percent initially, reduced by decrements to a rate of 5 percent after 6 years.

SUNY's annual OPEB costs and changes in net OPEB obligations for the year ended June 30, 2009 are as follows (amounts in millions):

Annual required contribution Interest on net OPEB obligation at beginning of year Adjustment to annual required contribution	\$ 621 46 (42)
Annual OPEB cost	 <b>625</b> (201)
Increase in OPEB obligation	 424 1,086
Net obligation at end of year	\$ 1,510
Actuarial accrued liability (AAL) April 1, 2008	\$ 9,560
Unfunded actuarial accrued liability (UAAL) April 1, 2008	\$ 9,560
Funded ratio Covered payroll UAAL as percentage of covered payroll	\$ — % 2,832 337.6%

The SUNY Research Foundation, a blended component unit of SUNY, is not included in the numbers shown above. The SUNY Research Foundation reports other postemployment benefits in accordance with SFAS No. 158, *Employers' Accounting for Defined Benefit Pension and Other Postretirement Plans*. SUNY's other postemployment benefits liability reported in the Statement of Net Assets, Enterprise Funds (\$1.7 billion), includes SUNY's net obligation above (\$1.5 billion), and the funded status of the SUNY Research Foundation's plan as of June 30, 2009 (\$188 million).

CUNY retirees receive retiree healthcare benefits through the New York City Health Benefits Program

which is a single-employer defined benefit healthcare plan. The program covers individuals who receive pensions from one of the following three pension plans within the New York City Retirement System (NYCRS): New York City Employees' Retirement System, New York City Teachers' Retirement System and New York City Board of Education Retirement System. New York City pays for the coverage (Basic Coverage and Welfare Fund contributions) for retirees in NYCRS who retired from community colleges. The frozen entry age actuarial cost method is used to determine the annual required contribution amounts and the annual net OPEB obligation. The actuarial assumptions include a 4 percent discount rate, payroll growth rate of 3 percent, and an annual healthcare cost trend rate for medical coverage of 9.5 percent initially, reduced by decrements to a rate of 5 percent after 10 years. CUNY's annual OPEB costs and changes in net OPEB obligations for the year ended June 30, 2009 are as follows (amounts in millions):

Annual required contribution Interest on net OPEB obligation at beginning of year Adjustment to annual required contribution	\$ 83 5 (5)
Annual OPEB cost	 <b>83</b> (28)
Increase in OPEB obligation	 55 129
Net obligation at end of year	\$ 184
Actuarial accrued liability (AAL) June 30, 2008	\$ 950
Unfunded actuarial accrued liability (UAAL) June 30, 2008	\$ 950
Funded ratio Covered payroll UAAL as percentage of covered payroll	\$ — % 786 120.9%

The CUNY Research Foundation, a blended component unit of the CUNY Senior Colleges, reports other postemployment benefits in accordance with SFAS No. 158, *Employers' Accounting for Defined Benefit Pension and Other Postretirement Plans.* CUNY Senior Colleges' other postemployment benefits liability reported in the Statement of Net Assets, Enterprise Funds (\$234 million), includes the CUNY Senior Colleges' net obligation above (\$184 million), and the funded status of the CUNY Research Foundation's plan as of June 30, 2009 (\$50 million).

#### Note 14 Component Units—Public Benefit Corporations

Component Units—public benefit corporations (Corporations) (as defined in Note 1) are legally separate entities that are not operating departments of the State. The Corporations are managed independently, outside the appropriated budget process, and their powers generally are vested in a governing board. Corporations are established for the benefit of the State's citizenry for a variety of purposes such as economic development, financing and public transportation. They are not subject to State constitutional restrictions on the incurrence of debt, which apply to the State itself, and may issue bonds and notes within legislatively authorized amounts.

Corporations are generally supported by revenues derived from their activities, although the State has provided financial assistance, in some cases of a recurring nature, to certain Corporations for operating and other expenses. Financial assistance in the form of appropriated loans, contributed capital or operating subsidies for certain Corporations, principally the Metropolitan Transportation Authority, the Roswell Park Cancer Institute, and the Urban Development Corporation was provided in the fiscal year ended March 31, 2010 and such assistance is expected to be required in future years. Accordingly, the fiscal condition of the State is related to the fiscal stability of the Corporations.

Uncertainty as to whether the New York Racing Association and the New York City Off Track Betting Corporation were going concerns were reported in the respective entities financial statements for the year ended noted in the table below. Further information regarding the going concern uncertainty and management's plans to address these uncertainties can be found in each of the entities financial statements.

The amounts presented in the accompanying basic financial statements for the Corporations include the following entities for the fiscal years indicated:

Entities Audited by KPMG LLP:	Fiscal Year-End
Dormitory Authority of the	
State of New York	March 31, 2010*
Health Research, Inc.	March 31, 2010*
Hugh L. Carey Battery Park City Authority	October 31, 2009*
Long Island Power Authority	December 31, 2009*
New York State Foundation for	
Science, Technology, and Innovation New York State Higher Education	March 31, 2010*
Services Corporation	March 31, 2010*
Power Authority of the State of New York	December 31, 2009*
Entities Audited	
by Other Auditors:	Fiscal Year-End
Aggregate Trust Fund Agriculture and New York State Horse Breeding Development	December 31, 2009
Fund Corporation	December 31, 2009*
Albany Convention Center Authority	December 31, 2009*
Capital District Transportation Authority	March 31, 2010*
Central New York Regional	
Transportation Authority	March 31, 2010*

#### Entities Audited by Other Auditors:

by Other Auditors:	Fiscal Year-End
City University of New York— Senior College Foundations	June 30, 2009
Homeless Housing and	
Assistance Corporation	March 31, 2010* March 31, 2010*
Hudson River-Black River	March 51, 2010
Regulating District	June 30, 2009*
Metropolitan Transportation Authority	December 31, 2009*
Metro-North Commuter	
	December 31, 2009
The Long Island Rail Road Company Triborough Bridge and	December 31, 2009
	December 31, 2009
Metropolitan Suburban Bus Authority	December 31, 2009*
New York City Transit Authority	December 31, 2009*
Staten Island Rapid Transit	
Operating Authority	December 31, 2009*
MTA Capital Construction Company	December 31, 2009 December 31, 2009*
First Mutual Transportation	December 51, 2003
Assurance Company	December 31, 2009
Municipal Bond Bank Agency	October 31, 2009
Natural Heritage Trust.	March 31, 2010*
Nelson A. Rockefeller Empire State	Maurila 04, 004.0*
Plaza Performing Arts New York City Off-Track	March 31, 2010*
Betting Corporation	March 31, 2010*
New York Convention Center	Maron 01, 2010
Operating Corporation	March 31, 2010*
New York Racing Association, Inc	December 31, 2009
New York State Affordable	
Housing Corporation New York State Bridge Authority	March 31, 2010 December 31, 2009*
New York State Energy Research	December 31, 2009
and Development Authority	March 31, 2010*
New York State Environmental	
Facilities Corporation	March 31, 2010*
New York State Health Foundation	December 31, 2009
New York State Housing Finance Agency	October 31, 2009*
New York State Job	0000001,2000
Development Authority	March 31, 2010*
New York State Olympic Regional	
Development Authority	March 31, 2010*
New York State Theatre Institute	March 31, 2010*
New York State Thoroughbred Breeding and Development Fund Corporation	December 31, 2009*
New York State Thruway Authority	December 31, 2009*
Niagara Frontier Transportation	2000111001 01, 2000
Authority	March 31, 2010*
Ogdensburg Bridge and Port Authority	March 31, 2010*
Port of Oswego Authority.	March 31, 2010*
Research Foundation for Mental Hygiene, Inc	March 21 2010*
Rochester-Genesee Regional	March 31, 2010*
Transportation Authority	March 31, 2010*
Roosevelt Island Operating Corporation	March 31, 2010*
Roswell Park Cancer Institute	March 31, 2010*
State Insurance Fund	December 31, 2009
State of New York Mortgage Agency State University of New York	October 31, 2009*
Foundations	June 30, 2009
Urban Development Corporation	
*Audit conducted in cocordones with Covern	

\*Audit conducted in accordance with Government Auditing Standards as promulgated by the Comptroller General of the United States. STATE OF NEW YORK • 89

#### **Financial Information**

Substantially all of the financial data was derived from audited annual financial statements and summarized into the combining statement format in the basic financial statements. The Corporations follow the accrual basis of accounting. A few of the individual component units, primarily, the State Insurance Fund, do not fully conform to the accrual basis; however, the impact of these variances is not material to the Corporations in total. Ten of the forty-five discrete entities presented comprise 95 percent of the combined assets and 80 percent of the combined program revenues (before eliminations). The remaining portion of this note contains a brief description of the operations of the ten largest entities. A presentation of their accounts is included in the Combining Statement of Net Assets and Combining Statement of Activities. Beginning net assets (before eliminations) were decreased by \$78 million on the Combining Statement of Activities for Discretely Presented Component Units to reflect the addition of the New York Racing Association, Inc. as a component unit of the State, the elimination of the Industrial Exhibit Authority and the restatement of beginning net assets for certain component units as reported in their respective audited financial statements. Additional information about each of the Corporations can be obtained by contacting the Corporations directly and requesting a copy of their annual financial reports, or by visiting their websites.

Certain Corporations issue revenue bonds for independent third-party entities to provide funding for the projects of those third parties. These bonds are considered conduit debt and are secured by payments made by third party entities and in some cases certain other pledged funds. These bonds do not constitute a debt or pledge of the faith and credit of the Corporations or the State, other than the amounts reported in the State's financial statements. DASNY, the New York State Housing Finance Agency (HFA), the Environmental Facilities Corporation (EFC) and the New York State Energy Research and Development Authority (NYSERDA) have issued conduit debt and have elected different, but permissible, methods of accounting for it under GAAP. DASNY has elected to report conduit debt and related assets on its balance sheet. At March 31, 2010, the liability reported for such debt was approximately \$21.5 billion. HFA reports conduit debt and related assets on its balance sheet. At October 31, 2009, the liability HFA reported for such debt was approximately \$7.8 billion. At March 31, 2010, EFC's balance sheet did not include \$181 million in bonds it issued for certain private companies and \$1 billion it issued for the State. NYSERDA has issued conduit debt for participating gas and electric companies and other third party entities, the principal of which totaled approximately \$3.6 billion at March 31, 2010, which is not included on NYSERDA's balance sheet.

#### **Power Authority**

The Power Authority of the State of New York (NYPA) was created in 1931 to help provide a continuous adequate supply of dependable electric power and energy to the people of the State. NYPA generates, transmits, and sells electric power and energy principally at wholesale to various customers including private and municipal utilities. Three of NYPA's largest facilities are the Niagara Power Project at Lewiston, the Blenheim-Gilboa Pumped Storage Power Project at Blenheim and Gilboa and the St. Lawrence-Franklin D. Roosevelt Power Project at Massena. These hydroelectric facilities have the capability of producing 2,441,000, 1,100,000 and 800,000 kilowatts, respectively.

NYPA has loaned approximately \$318 million of reserves to the State treasury. The State has recorded a corresponding liability in its financial statements. The individual financial statements of NYPA are available on the web at *www.nypa.gov.* 

#### Housing Finance Agency

The Housing Finance Agency (HFA) was created as a public benefit corporation in 1960 under Article III of the Private Housing Finance Law. The HFA is empowered to finance or contract for the financing of the construction, acquisition, or refinancing of loans for: low to moderate income housing, municipal health facilities, non-profit health care facilities, community related facilities, and to provide funds to repay the State for amounts advanced to finance the cost of various housing assistance programs. The HFA, through its Capital Grant Low Rent Assistance Program, rents housing to low and middle income persons and families. The HFA also participates in Federal housing assistance programs which provide interest reduction and rental assistance subsidies to eligible projects and tenants. The HFA administers the State's Housing Project Repair and Infrastructure Trust Fund Programs.

To finance low income housing, the HFA raises funds through the issuance of municipal securities and the making of mortgage loans to eligible borrowers. The HFA is authorized to issue bonds in the amount of approximately \$14.3 billion to finance housing projects, and approximately \$2.4 billion in Service Contract Obligation Revenue Bonds, Service Contract Revenue Bonds and Personal Income Tax Revenue Bonds. Total bond indebtedness reported as of October 31, 2009 is approximately \$9.7 billion. The individual financial statements of the HFA can be obtained by contacting them at *www.nyhomes.org*.

#### **Thruway Authority**

The New York State Thruway Authority (NYSTA) was created as a public benefit corporation by the State Legislature in 1950 with powers to construct, operate and maintain a Thruway system. In 1991, the Legislature empowered NYSTA to issue Local Highway and Bridge Service Contract (LHB) Bonds to provide

funds to municipalities throughout the State for qualifying capital expenditures under State programs. In August 1992, the Legislature created the New York State Canal Corporation (NYSCC) as a subsidiary corporation of NYSTA to accept jurisdiction and control over the State Canal System from the State. In 1993, the Legislature authorized NYSTA to issue Highway and Bridge Trust Fund Bonds (HBTF) to reimburse the State for expenditures made by the State's Department of Transportation in connection with the State's multiyear Highway and Bridge Capital Program. In 2001, the Legislature authorized NYSTA to issue Personal Income Tax (PIT) Revenue Bonds to provide funds to municipalities and other project sponsors throughout the State for qualifying local highway, bridge and multimodal capital project expenditures under established State programs.

The financial position of and activities relating to the special bond programs (LHB, HBTF and PIT) are reported within the funds of the State rather than under the public benefit corporations because these special bond programs are not separate legal entities but are considered funds of the State. Columns headed "Thruway Authority" reflect the operations of the Thruway system and the NYSCC. The individual financial statements of NYSTA can be obtained by contacting them at *www.thruway.ny.gov.* 

#### **Metropolitan Transportation Authority**

The Metropolitan Transportation Authority (MTA) was created to continue, develop and improve public transportation and to develop and implement a unified public transportation policy in the New York City metropolitan area. The accounts presented as the MTA are the combined accounts of its nine affiliates and subsidiaries. The MTA operates the largest transit and commuter rail transportation system in North America and one of the largest in the world. The MTA is dependent upon the State for a portion of its revenues. During the MTA fiscal year ended December 31, 2009, the MTA reported \$3.2 billion in payments from the State. A significant portion of that aid was in payments from the State's Mass Transportation Operating Assistance Fund, a Special Revenue Fund, which derives a major portion of its receipts from taxes imposed in the Metropolitan Transportation District for this purpose. Another significant portion of that aid came from the Metropolitan Commuter Transportation Mobility Tax enacted in 2009, which is a tax imposed on certain employers and self-employed individuals engaging in business within the Metropolitan Transportation District. The State also provides funding to pay the debt service on approximately \$2.1 billion in bonds issued by MTA for its capital projects. The State has limited issuance of this debt to \$165 million in annual debt service with a final maturity not to exceed July 1, 2031. Debt service on MTA State Service Contract debt has been fully utilized. Capital assets acquired prior to April 1982 for the New York City Transit Authority (NYCTA) were funded primarily by New York City through capital grants. New York City has title to a substantial portion of such assets and they are not included among the assets reported under MTA. In certain instances, title to real property used by the Triborough Bridge and Tunnel Authority (TBTA) may revert to New York City in the event TBTA determines it is not needed for corporate purposes. The Federal government has a contingent equity interest in assets acquired by the MTA with Federal funds, and upon disposal of such assets, the Federal government may have a right to its share of the proceeds from the sale. The individual financial statements of the MTA can be obtained by contacting them at *www.mta.info*.

#### **Dormitory Authority**

The Dormitory Authority of the State of New York (DASNY) is a public benefit corporation established in 1944. DASNY's purpose is to finance, design, construct, purchase, reconstruct and/or rehabilitate buildings (projects) for use by public and private educational and other not-for-profit institutions (institutions) located within the State, certain State agencies, local school districts, and cities and counties with respect to court facilities.

DASNY's outstanding bonds and notes of \$41.8 billion consist mainly of debt issued for independent institutions (\$9.9 billion), health care facilities (\$9.3 billion), New York State agency projects (\$8.1 billion), SUNY projects (\$7.3 billion) and CUNY projects (\$3.9 billion). The remaining debt was issued for projects for municipal facilities and other non-profit organizations. The financial statements of DASNY can be obtained at *www.dasny.org*.

#### Long Island Power Authority

The Long Island Power Authority (LIPA) was established as a corporate municipal instrumentality of the State. On May 28, 1998, the LIPA Acquisition Corporation, a wholly-owned subsidiary of LIPA, was merged with and into the Long Island Lighting Company (LILCO) pursuant to an Agreement and Plan of Merger dated as of June 26, 1997. LIPA, as owner of the transmission and distribution system located in Nassau, Suffolk and a small portion of Queens counties, is responsible for supplying electricity to customers in the service area.

LIPA financed the cost of the merger and the refinancing of certain of LILCO's outstanding debt by the issuance of \$6.7 billion aggregate principal amount of Electric System General Revenue Bonds and Electric System Subordinated Revenue Bonds. In addition, LIPA assumed \$1.2 billion of LILCO's General and Refunding Bonds which were defeased immediately upon the closing of the merger. The excess of the acquisition costs over the fair value of net assets acquired (\$3.5 billion) has been reported as an "intangible asset," which is being amortized over a 35-year period which began May 28, 1998. The individual financial statements of LIPA can be obtained by contacting them at *www.lipower.org*.

#### **Urban Development Corporation**

The New York State Urban Development Corporation (UDC) was established by legislative act in 1968 as a corporate governmental agency of the State. UDC conducts business as the Empire State Development Corporation. UDC is engaged in three principal activities: special projects financed by revenue bonds, economic development projects, and real estate projects financed by general and corporate purpose bonds. A brief description of these activities follows:

UDC issues revenue bonds, the proceeds of which are primarily used to construct correctional facilities for the State, to refinance State office facilities or to construct technology facilities for universities located within the State, to finance construction and rehabilitation of youth facilities, and to construct or improve various sports facilities. Under the related agreements, UDC is reimbursed by the State in amounts sufficient to amortize the debt service on the bonds.

UDC's efforts in economic development projects are funded by State appropriations and are primarily directed at several activities involving civic, commercial, high technology, and industrial development within the State. UDC also provides financial assistance through grants, low cost project financing, including loans and interest subsidy grants, and technical assistance in management, financing and project design.

UDC was originally created to facilitate the development of affordable housing for low, moderate and middle-income persons and families. Since the mid-1970s, UDC activity in this area has been limited to the monitoring and loan servicing of existing projects. UDC has redirected its efforts to promote economic development on the local and statewide levels with the goal of creating and retaining jobs, particularly in economically distressed areas throughout the State from the largest urban centers to the smallest rural communities. The financial statements of the UDC can be obtained by contacting them at *www.empire.state.ny.us*.

#### **State Insurance Fund**

The State Insurance Fund (SIF) is comprised of the Workers' Compensation Fund and the Disability Benefits Fund and is primarily engaged in providing workers' compensation and disability benefit insurance for employers in the State of New York.

During previous fiscal years, the SIF transferred approximately \$1.3 billion to the State's General Fund and Other Governmental Funds. The statutes authorizing these transfers required that the State appropriate amounts annually for the potential repayment of the transfers. Such repayment is required only to maintain the solvency, as defined, of the Workers' Compensation Fund. The entire receivable and equity related to these transfers were eliminated from the presentation of the SIF, resulting in a fund balance of approximately \$1.2 billion.

The SIF's financial statements are prepared in conformity with the accounting practices prescribed by the Insurance Department of the State of New York, which is a comprehensive basis of accounting other than the accounting principles generally accepted in the United States of America. Major departures from GAAP include: the contingent receivable from the State of \$1.3 billion would be discounted for collectibility and imputed interest; and the SIF established a reserve for security fluctuations to provide for the difference between amortized cost and fair value, where under GAAP, no such reserve would be allowed. Bonds are generally carried at amortized cost. Under GAAP, bonds are classified into "held to maturity" and reported at amortized cost, "trading" and reported at fair value with unrealized gains and losses included in earnings, or "available for sale" and reported at fair value with unrealized gains and losses reported as a separate component of surplus. The net unrealized gains and losses from investments in common stock are reported in unassigned surplus and dividend income generally is reported when received. Under GAAP, common stocks are classified as either "trading" and reported at fair value with unrealized gains and losses included in earnings, or "available for sale" and reported at fair value with unrealized gains and losses reported as a separate component of surplus. Policy acquisition costs are expensed as incurred, whereas under GAAP they would be deferred and amortized to income on the same basis as premium income is recognized; certain assets designated as non-admitted assets (principally premiums in the course of collection over 90 days and office furniture and equipment) are charged directly against the surplus, where under GAAP they would be included in total assets less valuation allowances; and comprehensive income and its components are not presented in the SIF's financial statements. A more complete list of departures from GAAP is disclosed in the SIF's financial statements, which may be obtained from ww3.nysif.com.

#### State of New York Mortgage Agency

The State of New York Mortgage Agency (SONYMA) makes mortgages available to first-time and other qualifying home buyers through its Low Interest Rate Program and other specialized home ownership programs. SONYMA also provides mortgage insurance for qualifying real property loans through its Mortgage Insurance Program. To accomplish this purpose, SONYMA issues tax-exempt mortgage revenue bonds for direct issuance of forward commitments for new mortgage loans through participating financial institutions. By statute, all costs of providing mortgage insurance are recovered from a State mortgage recording tax surcharge, which is a dedicated tax revenue stream received directly by SONYMA. SONYMA provides certain financial guarantees that are not fully recognized in its financial statements. As of October 31, 2009, SONYMA had issued guarantees of approximately \$2 billion, of which a minimum of 20 percent has been provided as part of the fund balance, for potential claims. When an insured mortgage is in default, the insured amount is established as a liability reserve. The financial statements of SONYMA can be obtained by contacting them at *www.nyhomes.org*.

#### **Environmental Facilities Corporation**

The New York State Environmental Facilities Corporation (EFC) is a public benefit corporation, formed pursuant to the New York State Environmental Facilities Corporation Act. The mission of EFC is to provide low-cost capital and expert technical assistance for environmental projects in New York State. Its purpose is to help public and private entities comply with Federal and State environmental protection and quality requirements in a cost effective manner that advances sustainable growth. EFC promotes innovative technologies and practices in all corporate programs. EFC is governed by a board of directors, which consists of seven members.

The services offered by EFC include providing low-cost capital for both water quality protection and water supply projects through the Clean Water and Drinking Water State Revolving Funds; assisting municipalities, businesses, and State agencies to understand and comply with environmental laws and regulations through the Technical Advisory Services Program, including protecting the New York City Watershed, and helping small businesses comply with air pollution standards; and providing low-cost capital and other financial assistance to New York businesses for environmental protection projects through the Industrial Finance and Financial Assistance to Business programs. The complete audited financial statements and related footnotes as well as additional information regarding EFC can be obtained by visiting EFC at www.nysefc.org.

#### Eliminations

Eliminations are made primarily to avoid duplicate reporting. As explained in Note 7, the State services a significant portion of the bonds and notes payable of certain Corporations.

#### Note 15 Joint Ventures

A joint venture is an entity that results from a contractual arrangement and that is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control, in which the participants retain an ongoing financial interest or an ongoing financial responsibility. The only material joint venture in which the State has a financial interest is the Port Authority of New York and New Jersey (Port Authority).

The Port Authority is a municipal corporate instrumentality of the States of New York and New Jersey created by compact between the two states in 1921 with the consent of the Congress of the United States. The Port Authority is authorized and directed to plan, develop, and operate terminals and other facilities of transportation and commerce, and to advance projects in the general fields of transportation, economic development, and world trade that contribute to promoting and protecting the commerce and economy of the port district, defined in the compact, which comprises an area of about 1,500 square miles in both states, centering around New York Harbor.

The Governor of each state appoints six of the twelve members of the governing Board of Commissioners, subject to confirmation by the respective state senate. Governors have from time to time exercised their statutory power to veto the actions of the commissioners from their states.

The commissioners serve six-year overlapping terms as public officials without compensation. They establish Port Authority policy, appoint an Executive Director to implement it, and appoint a General Counsel to act as legal advisor to the Board and to the Executive Director.

The compact envisions the Port Authority as being financially self-sustaining and, as such, it must obtain the funds necessary for the construction or acquisition of facilities upon the basis of its own credit. The Port Authority has neither the power to pledge the credit of either state or any municipality nor to levy taxes or assessments. The liabilities of the Port Authority include \$12.2 billion of consolidated bonds. Consolidated bonds and notes are equally and ratably secured by a pledge of the net revenues of all existing facilities and any additional facilities which may be financed in whole or in part through the medium of consolidated bonds and notes.

The Port Authority's Comprehensive Annual Financial Report is available from the Public Affairs and Comptroller's Departments of the Port Authority of New York and New Jersey, 225 Park Avenue South, New York, NY 10003-1604, or the Port Authority website at *www.panynj.gov.* 

Consolidated financial statements of the Port Authority for the fiscal year ended December 31, 2009 disclosed the following (amounts in millions):

<b>Financial Position</b>		
Total assets	\$	27,207
Total liabilities		(16,529)
Net assets	\$	10,678
<b>Operating Results</b>		
Operating revenues	\$	3,552
Operating expenses		(2,438)
Depreciation and amortization		(787)
Expenses related to September 11, 2001		203
Income from operations		530
Passenger facility charges		202
Financial income (expense), net Contribution in aid of construction		(328)
and grants		392
insurance proceeds		51
Net income	\$	847
Changes in Net Assets		
Balance at January 1, 2009	\$	9,831
Net income	-	847
Balance at December 31, 2009	\$	10,678

#### Note 16 Subsequent Events

The Statement of Net Assets presents bonds and other financing arrangements outstanding as of the statement date, which is March 31, 2010 except for business-type activities related to SUNY and CUNY Enterprise Funds reported as of June 30, 2009. Subsequent to those dates, the following bonds and other financing arrangements were issued (amounts in millions):

### BONDS AND OTHER FINANCING ARRANGEMENTS ISSUED SUBSEQUENT TO DATE OF THE STATEMENT OF NET ASSETS

Issuer	Purpose	Date	Series	Par Amount
Dormitory Authority	CUNY Senior Colleges	7/1/2009	Personal Income Tax, Series 2009A	\$120
Dormitory Authority	CUNY Senior Colleges	8/31/2009	Personal Income Tax, Series 2009F	\$153
Dormitory Authority	SUNY Educational Facilities	8/31/2009	Personal Income Tax, Series 2009D	\$ 31
Dormitory Authority	SUNY Educational Facilities	8/31/2009	Personal Income Tax, Series 2009E	\$ 23
Dormitory Authority	SUNY Educational Facilities	8/31/2009	Personal Income Tax, Series 2009F	\$522
Dormitory Authority	SUNY Educational Facilities	9/24/2009	Service Contract Revenue Refunding Bonds, Series 2009	\$351
Dormitory Authority	SUNY Athletic Facilities	9/24/2009	Service Contract Revenue Refunding Bonds, Series 2009	\$ 17
Dormitory Authority	CUNY Senior Colleges	10/20/2009	Personal Income Tax, Series 2009G	\$ 91
Dormitory Authority	CUNY Senior Colleges	10/20/2009	Personal Income Tax, Series 2009H	\$236
Dormitory Authority	SUNY Dormitory Facilities	11/19/2009	Lease Revenue Bonds, Series 2009A	\$100
Urban Development Corporation	SUNY Equipment	12/1/2009	Personal Income Tax, Series 2009C	\$4
New York Local Government Assistance Corporation	Refunding	5/27/2010	Subordinate Lien, Series 2010A	\$250
Dormitory Authority	SUNY Educational Facilities	6/3/2010	Personal Income Tax, Series 2010D	\$800
Urban Development	Refunding	6/3/2010	Service Contract Revenue Refunding Bonds,	
Corporation			Series 2010A	\$504

Chapter 90 of the Laws of 2010 contained a \$25 million State funded appropriation for the Urban Development Corporation for a working capital loan to the New York Racing Association, Inc. (NYRA). As of June 10, 2010 an advance of \$8.4 million has been distributed to NYRA. Repayment is expected by the

#### Note 17 Liquidity Risks

The national recession has caused significant increases in unemployment within New York State and has reduced corporate earnings and employee compensation across the State resulting in reductions in personal income, consumption and use, and corporate taxes beyond what State officials had initially estimated in the State's budget. At the same time, demand for government services has increased or stayed at the same pre-recession levels. As a result, the effects of the recession have had a significant impact on the State's General Fund financial position and have been the primary cause for the State's \$3.5 billion accumulated GAAP deficit in the General Fund. earlier of March 31, 2011 or 30 days after the execution of a memorandum of understanding with the operator of a video lottery facility at Aqueduct racetrack. If NYRA fails to repay according to these terms, the Division of the Lottery shall repay such monies from portions of the vendor fee that will otherwise be due to NYRA.

In December 2009, the State experienced, for the first time, cash deficits in the General Fund. Also, during the 2009-10 fiscal year, the General Fund had to rely on temporary loans from other funds, the delay of certain school aid, and other local assistance payments in order to have adequate cash to pay its obligations.

Subsequent to March 31, 2010, the State again delayed certain school and local assistance payments and again experienced a cash deficit in the General Fund at June 30, 2010.

It is expected that the cash flow difficulties in the General Fund will continue or may deteriorate further if the State's tax receipts do not improve and/or the State does not reduce General Fund spending through the State's budget process to amounts that can be covered by General Fund cash receipts.

# Required Supplementary Information

### Budgetary Basis—Financial Plan and Actual— Combined Schedule of Cash Receipts and Disbursements

#### MAJOR FUNDS—GENERAL FUND AND FEDERAL SPECIAL REVENUE FUND

For the Year Ended March 31, 2010

(Amounts in millions) (Unaudited)

				Gen	eral		
	_	Financial Pl	an /	Amounts	Actual (Budgetary	Varian	ce with
		Original		Final	Basis)	Final I	Budget
RECEIPTS:							
Taxes	\$	39,401	\$	37,234	\$ 36,997	\$	(237)
Miscellaneous		3,381		3,508	3,888		380
Federal grants		_		68	71		3
Total receipts		42,782	_	40,810	40,956		146
DISBURSEMENTS:							
Local assistance grants		37,086		35,515	34,234		1,281
State operations <sup>(1)</sup>		8,659		8,562	8,588		(26)
General State charges		3,704		3,794	3,594		200
Capital projects							
Total disbursements		49,449		47,871	46,416		1,455
Excess (deficiency) of receipts over disbursements		(6,667)		(7,061)	(5,460)		1,601
OTHER FINANCING SOURCES (USES):							
Transfers from other funds		11,556		11,902	11,600		(302)
Transfers to other funds		(5,459)		(5,416)	(5,787)		(371)
Net other financing sources (uses)		6,097		6,486	5,813		(673)
Excess (deficiency) of receipts and other financing sources over disbursements							
and other financing uses	\$	(570)	\$	(575)	\$ 353	\$	928
			_				

#### Notes:

(1) Spending authority has not been exceeded by \$26 million in the General Fund because the Final Financial Plan (published approximately 10 weeks before fiscal year-end) does not reflect an increase in spending authority of \$26 million approved for State operations through March 31, 2010.

	Financial PI	an Ar	nounts		Actual udgetary	Vari	ance with
(	Original		Final		Basis)	Fina	al Budget
\$	_	\$	_	\$	_	\$	_
	151		216		158		(58
	44,775		47,235		43,378		(3,857
	44,926		47,451	punts inal(Budgetary Basis)Varian Final—\$—\$21615843,378	(3,915		
	38,476		40,924		37,306		3,618
	1,794		1,734		1,567		167
	274		259		233		26
	40,544		,		· · · ·		3,811
	4,382		4,534		4,430		(104
	1		1		_		(1)
	(4,383)		(4,535)		(4,343)		192
	(4,382)		(4,534)		(4,343)		191
\$	_	\$	_	\$	87	\$	87

#### **Federal Special Revenue**

## NOTES TO BUDGETARY BASIS REPORTING (unaudited)

#### **Budgetary Basis Reporting**

The State Constitution requires the Governor to submit annually an Executive Budget, which contains plans for all funds of expenditures and disbursements for the ensuing fiscal year, as well as all monies and revenues estimated to be available. Bills containing all recommended appropriations or reappropriations and any proposed legislation necessary to provide monies and revenues sufficient to meet such proposed expenditures and disbursements accompany the Executive Budget. Reappropriations are commonly used for federally funded programs and capital projects, where the funding amount is intended to support activities that may span several fiscal years. Budgets are prepared and enacted for all funds. Included in the proposed appropriation bills is a provision for spending authority for unanticipated revenues or unforeseen emergencies in accordance with statutory requirements. The Executive Budget also includes a cash basis financial plan that must be in balance, i.e., disbursements must not exceed available receipts.

The Legislature enacts appropriation bills and revenue measures containing those parts of the Executive Budget it has approved or modified. The Legislature may also enact supplemental appropriation or special appropriation bills after it completes action on the Executive Budget. Further, when the Legislature convenes in January, it may enact deficiency appropriations to meet actual or anticipated obligations not foreseen when the annual budget and any supplemental budgets were enacted and for which the costs would exceed available spending authorizations. It might add to a previously authorized appropriation anticipated to be inadequate, or provide a new appropriation to finance an existing or anticipated liability for which no appropriation exists. A deficiency appropriation usually applies to the fiscal year during which it is made. Pursuant to State law, once the Legislature has completed action on the appropriation and revenue bills and they are approved by the Governor, the cash basis and the GAAP basis financial plans must be revised by the Governor to reflect the impact resulting from changes in appropriations and revenue bills. The cash basis financial plan, which serves as the basis for the administration of the State's finances during the fiscal year, provides a summary of projected receipts, disbursements and fiscal year-end balances. Such plans are updated quarterly throughout the fiscal year by the Governor, and include a comparison of the actual year-to-date results with the latest revised plans, providing an explanation of any major deviations and any significant changes to the financial plans. Projected disbursements are based on agency staffing levels, program caseloads, levels of service needs, formulas contained in State and Federal law, inflation and other factors. All projections account for the timing of payments, since not all the amounts appropriated in the Budget are disbursed in the same fiscal year.

The State's central accounting system includes controls over expenditures to ensure that the maximum spending authority is not exceeded during the life of the appropriation. Expenditures are controlled at the major object level within each program or project of each State agency in accordance with the underlying appropriation purpose. Compliance with the level of legal control is reported in a separate document entitled, "Appropriation/Segregation Accounts." This document reports both expenditures and encumbrances which reserve a portion of the applicable appropriation, thereby ensuring that the appropriations are not exceeded. A copy of this report is available upon request by contacting the State Comptroller's Communication Office at 110 State Street, 15th floor, Albany, New York 12236 or by phone at (518) 474-4015. Encumbrances are not considered a disbursement in the financial plan or an expenditure and expense in the basic financial statements. Generally, appropriations are available for liabilities incurred during the fiscal year. Following the end of the fiscal year, a 'lapse period' is provided to liquidate prior year liabilities. Unless reappropriated, most State operations appropriations cease on June 30th and local assistance, debt service, capital projects and federal fund appropriations cease on September 15th-following the end of the fiscal year. Disbursements made during the lapse period from prior year appropriations are included, together with disbursements from new year appropriations, in the subsequent fiscal year financial plan. Many appropriations enacted are not intended to be used, although required by law. These types of appropriations will generally cause total appropriation authorizations to exceed cash basis financial plan disbursement amounts. Actual disbursements for certain spending categories exceeded financial plan estimates (as reported in the Budgetary Basis-Financial Plan and Actual) but did not exceed total enacted appropriations authority. Most Capital Projects and Federal fund appropriations and many State operations appropriations are reappropriated each year by the Legislature and therefore the life of such appropriations may be many years. If the budget is not enacted by April 1st, the legislature enacts special emergency appropriations to continue government functions, as was done in April 2009. The following presents a reconciliation of the budgetary cash basis operating results as shown in the preceding Budgetary Basis—Financial Plan and Actual Combining Schedule of Cash Receipts and Disbursements (Schedule) with the GAAP-basis operating results reported in the Statement of Revenues, Expenditures and Changes in Fund Balances (Deficits)—Governmental Funds (Statement) (amounts in millions):

	Ge	eneral	:	Federal Special Revenue
Receipts and other financing sources over disbursements and other financing uses per Schedule	\$	353	\$	87
Entity differences: Receipts and other financing sources over disbursements and other financing uses for funds and accounts not included in the cash basis financial plan		114		(2)
Perspective differences: Receipts and other financing sources over disbursements and other financing uses for funds treated as Special Revenue Funds in the financial plan and part of the General Fund for GAAP reporting		(272) 144		— 11
Basis of accounting differences:         Revenue accrual adjustments         Expenditure accrual adjustments         Net Change in Fund Balances	\$	(376) (557) <b>(594)</b>	\$	1,657 (1,752) <b>1</b>

The entity differences relate to the inclusion of certain funds considered to be Proprietary Funds for purposes of the cash basis financial plan. Perspective differences relate to variations in the presentation of the cash basis financial plan fund structure versus GAAP fund structure. A perspective difference for temporary interfund loans occurs when a fund temporarily overdraws its share of the pooled investment funds. These temporary loans are covered by the General Fund's share of the pool. A perspective difference relating to the Infrastructure Trust Fund and Earmarked Revenue Accounts occurs because these funds are included in the Special Revenue Funds cash basis financial plan while the GAAP basis presentation includes them in the General Fund.

## INFRASTRUCTURE ASSETS USING THE MODIFIED APPROACH (unaudited)

In accordance with GAAP, the State has adopted an alternative method for recording depreciation expense for the State's network of roads and bridges maintained by the Department of Transportation. Under this method, referred to as the modified approach, the State will not report depreciation expense for roads and bridges but will capitalize all costs that add to the capacity and efficiency of State owned roads and bridges. Generally all maintenance and preservation costs will be expensed and not capitalized.

In order to adopt the modified approach, the State is required to meet the following criteria:

- 1. Maintain an asset management system that includes a current inventory of eligible infrastructure assets.
- 2. Conduct condition assessments of eligible assets and summarize the results using a measurement scale.
- 3. Estimate each year the annual amount necessary to maintain and preserve the eligible assets at the condition level established and disclosed by the State.
- 4. Document that the assets are being preserved approximately at, or above, the established condition level.

#### Roads

The State Department of Transportation maintains the Pavement Management System (PMS) which supports a construction program that preserves the State's investment in its roads. The PMS contains locational, operational and historical condition data. The PMS is used to determine the appropriate program for improving the asset condition and to determine future funding levels necessary to meet condition goals. The overall goal is for the State to provide a management system for the State's infrastructure assets in order to provide long-term benefits to the State's citizens. The State annually conducts an assessment of the pavement condition of the State's road network. Trained technicians rate the condition of the pavement based on surface condition and dominant distress (e.g. cracking, faulting) using a scale of A1 (very poor) to A10 (excellent) based on the prevalence of a surface-related pavement distress. A pavement condition rating (PCR) is assigned to each surface section. The State currently has 42,558 lane miles of roads.

It is the State's intention to maintain the roads at an average PCR between 6.7 and 7.2.

#### **Bridges**

The State Department of Transportation maintains the Bridge Management System (BMS) which supports a construction program that preserves the State's investment in its bridges. The BMS is used in planning construction programs and estimating construction costs. The overall goal is for the State to provide a management system for the State's infrastructure assets in order to provide long-term benefits to the State's citizens.

The State conducts biennial inspections of all bridges in the State. The State uses a numerical inspection condition rating scale ranging from 1 (minimum) to 7 (maximum). During each general inspection, various components or elements of each bridge span are rated by the inspector as to the extent of deterioration, as well as the component's ability to function structurally relative to when it was newly designed and constructed. The element rating values are combined using a weighted average formula to compute an overall bridge condition rating value for each bridge. A rating of 6 to 7 is excellent, which indicates that no repairs are necessary. A rating of 3 to 5 is fair to good, which indicates that minor repairs are required. A rating of 1 to 2 is deficient, which indicates major repairs or replacement are necessary. The State has approximately 7,864 bridges.

It is the State's intention to maintain the bridges at an average condition rating level between 5.3 and 5.6.

## Comparison of Estimated-to-Actual Maintenance/Preservation Costs

Preservation of the roads and bridges is accomplished through construction programs managed by the PMS and BMS. The following presents the State's estimate of costs necessary to preserve and maintain the network of roads and bridges at, or above, the established condition level, compared to the actual costs incurred during fiscal year 2009-2010 (amounts in millions):

#### Pavement and Bridge Condition Summary as of December 31:

Year	Pavement Average Surface Rating	Bridges Average Condition Rating
2009	6.91	5.38
2008		5.39
2007	6.86	5.41
2006	6.90	5.42
2005	6.81	5.43
2004	6.82	5.44

#### Actual Preservation/Maintenance Costs as of March 31:

#### (Amounts in millions)

	2010		 2009	 2008	 2007	2006		
Total roads	\$	1,140 288	\$ 1,088 203	\$ 981 329	\$ 967 222	\$	931 178	
Total	\$	1,428	\$ 1,291	\$ 1,310	\$ 1,189	\$	1,109	

#### Estimated Preservation/Maintenance Costs as of March 31:

#### (Amounts in millions)

	2010	2009	2008	2007	2006	
Total roads	\$ 1,072	\$ 1,015	\$ 914	\$ 878	\$	793
Total bridges	 229	 116	 200	 195		209
Total	\$ 1,301	\$ 1,131	\$ 1,114	\$ 1,073	\$	1,002

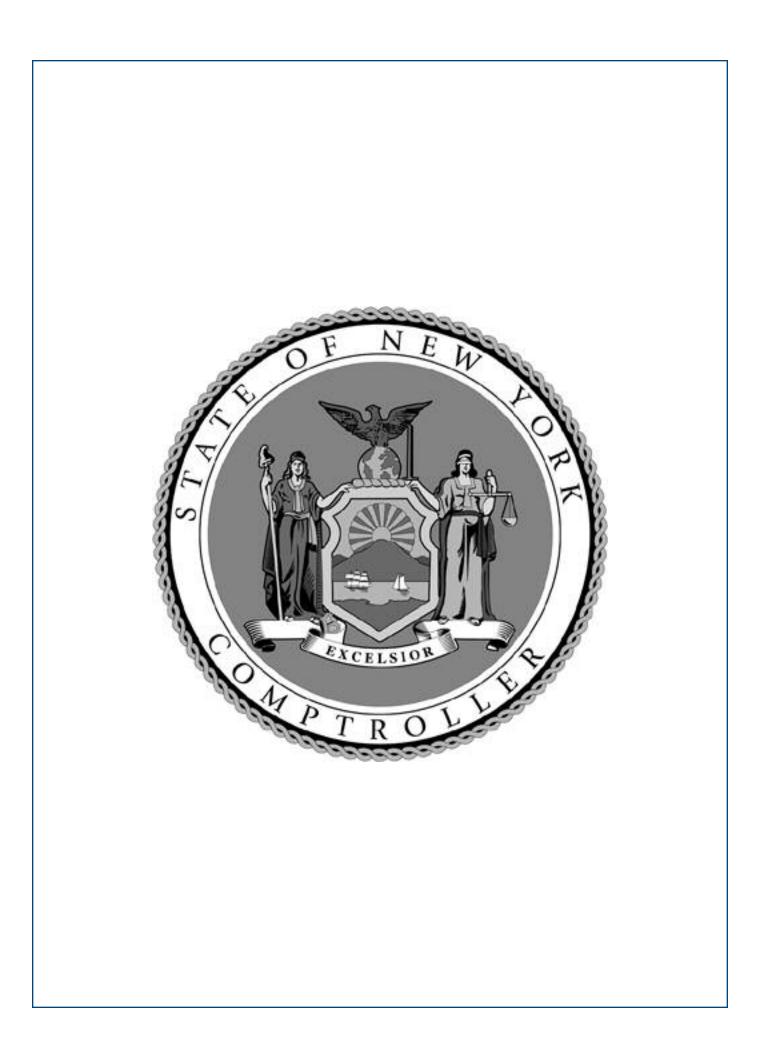
## SCHEDULE OF FUNDING PROGRESS (unaudited)

#### **Other Postemployment Benefits**

(Amounts in millions)

Actuarial Valuation Date	-	Actuarial Value of Assets (a)	A L	ctuarial Accrued Liability (AAL) (b)	-	Infunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	-	overed Payroll (c)	UAAL as a Percentage Covered Payroll ((b-a)/c)
Governmental Activities:										
April 1, 2008	\$	—	\$	46,316	\$	46,316	%	\$	8,864	522.5%
April 1, 2006	\$	—	\$	39,059	\$	39,059	%	\$	7,177	544.2%
Business-type Activities: SUNY										
April 1, 2008	\$	_	\$	9,560	\$	9,560	%	\$	2,832	337.6%
April 1, 2006	\$	_	\$	8,261	\$	8,261	%	\$	2,445	337.9%
CUNY										
June 30, 2008	\$	_	\$	950	\$	950	%	\$	786	120.9%
June 30, 2006	\$		\$	936	\$	936	%	\$	696	134.5%

# Other Supplementary Information





The General Fund is the most significant of the State's funds. Most tax revenues and certain miscellaneous revenues are recorded in the General Fund.

The General Fund is divided into several accounts. Expenditures in the form of aid to local governments for their general purposes (e.g., State-local revenue sharing) and to school districts and municipalities for certain specific purposes (e.g., education and social services) are made from the Local Assistance account. These payments, often based on specific legislated formulas, are nevertheless limited under the State Constitution to appropriations in force. Expenditures from the Local Assistance account normally comprise approximately 60 percent of General Fund expenditures.

The expenditures of operating the departments of the Executive Branch, the Legislature and the Judiciary, as well as expenditures for general state charges such as contributions to employee retirement systems, are paid primarily from the State Purposes account and normally comprise approximately 40 percent of the General Fund expenditures.

## **Combining Schedule of Balance Sheet Accounts**

#### GENERAL FUND

#### March 31, 2010

(Amounts in millions)

	А	Local Assistance		State Purposes	_	Tax tabilization Reserve	Community Projects			Rainy Day	/
ASSETS:											
Cash and investments Receivables, net of allowance for uncollectibles:	\$	59	\$	30	\$	1,031	\$		96	\$	175
Taxes		_		7,972		_		_		_	
Due from Federal government		110		—		—		—		—	
Other		573		53		—			1	—	
Due from other funds		6		833		_		—		—	
Other assets		101		31				_		 _	
Total assets	\$	849	\$	8,919	\$	1,031	\$		97	\$	175
LIABILITIES:											
Tax refunds payable	\$	—	\$	6,996	\$	—	\$	—		\$ —	
Accounts payable		—		335		—		—		—	
Accrued liabilities		1,873		410		—			1	—	
Payable to local governments		4,189		—		_			16	_	
Due to other funds		331		1,234				_		_	
Pension contributions payable		9		79 965		_		_		_	
Deferred revenues										 	
Total liabilities		6,402		10,019					17	 _	
FUND BALANCES (DEFICITS):											
Reserved for:											
Encumbrances		247		99					58	_	
Tax stabilization				_		1,031		_		_	
Other specified purposes		55		_ 2		_		_	22	_	175
Unreserved		(5,855)		(1,201)		_		_	22		175
Total fund balances (deficits)		(5,553)		(1,100)		1,031			80	 	175
Total liabilities and fund balances (deficits)	\$	849	\$	8,919	\$	1,031	\$		97	\$	175
			-	, -	-	, -	-				

	Refun	d	Fringe Benef		E	armarked							То	tals	
	Reserv		 Escro			Revenue	Mis	cellane	eous	Eli	minat	ions	 2010		2009
\$		978	\$ _		\$	867	\$		71	\$	_		\$ 3,307	\$	2,968
	_					_		_			_		7,972		7,125
	_		_			_		_			_		110		_
	_			3		231			2		_		863		760
	_			708		33			25			(516)	1,089		1,235
	—		—			146			1		—		279		406
\$		978	\$	711	\$	1,277	\$		99	\$		(516)	\$ 13,620	\$	12,494
_													 		
\$	_		\$ _		\$	_	\$	_		\$	_		\$ 6,996	\$	6,225
	_		_			80			44		—		459		694
	_		_			267			7		—		2,558		2,939
	—		—			71			3		—		4,279		2,343
			_			479			36			(516)	1,564		2,451
	—		—			—		—			—		79		82
			 			249		_			_		 1,223		704
	_		 _			1,146			90			(516)	 17,158		15,438
	_		_			417			22		_		843		767
	_		_			—		_			—		1,031		1,031
		978	_			—		_			—		978		577
	—		—			—			19		—		273		249
_				711		(286)			(32)		_		 (6,663)		(5,568)
_		978		711		131			9		—		 (3,538)		(2,944)
\$		978	\$	711	\$	1,277	\$		99	\$		(516)	\$ 13,620	\$	12,494

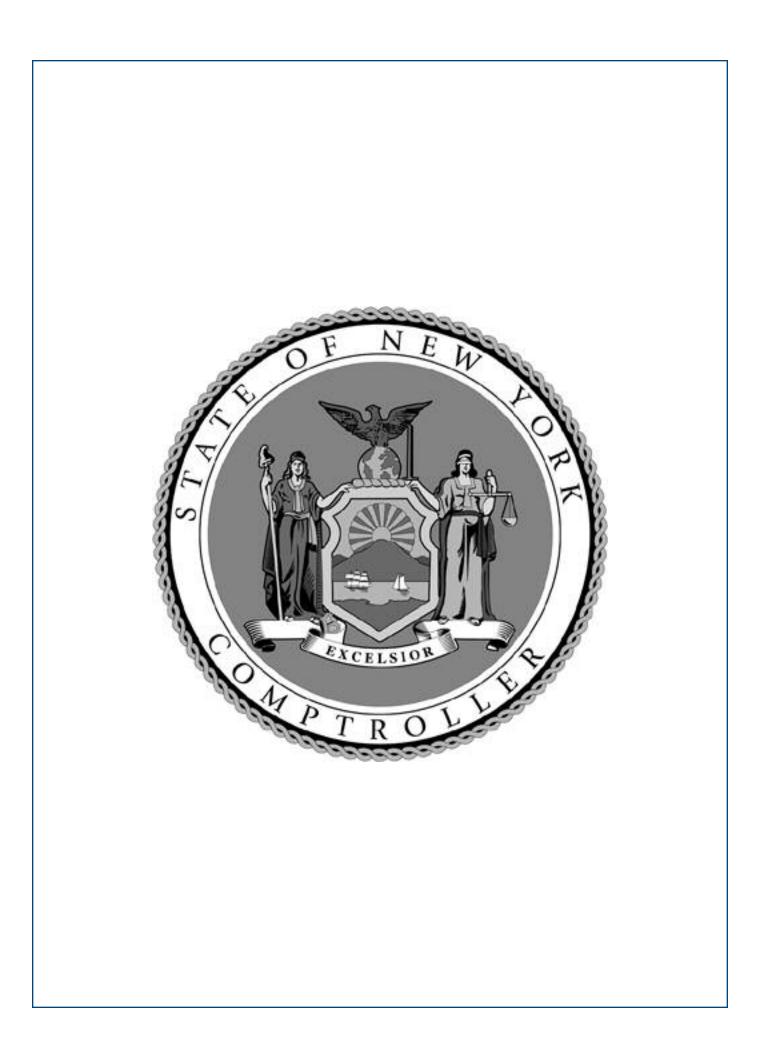
## **Combining Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit) Accounts**

### **GENERAL FUND**

#### Year Ended March 31, 2010

	Local Assistance	State Purposes	Tax Stabilization Reserve	Community Projects	Rainy Day
REVENUES:					
Taxes:					
Personal income	\$ —	\$ 22,330	\$ —	\$ —	\$ —
Consumption and use	·	8,059	÷	·	·
Business	_	5,490	_	_	_
Other	_	873	_	_	_
Federal grants	_	71	_	_	_
Miscellaneous	32	3,677	_	_	_
Total revenues	32	40,500			
EXPENDITURES:					
Local assistance grants:	10 690			01	
Social services	10,680	_		21 16	_
Education	20,496 296	—		3	—
,.	1,251	—		3	—
General purpose	1,231	—		- 12	—
	458	_	_	3	_
	150	_	_	11	_
Miscellaneous	375	_	_	66	_
State operations:	575			00	
Personal service	_	5,346	_	_	_
Non-personal service	_	1,634	_	_	_
Pension contributions	_	810	_	_	_
Other fringe benefits	_	1,478	_	_	_
Total expenditures	35,020	9,268		132	
Excess (deficiency) of revenues over expenditures	(34,988)	31,232		(132)	
OTHER FINANCING SOURCES (USES):					
Transfers from other funds	36,918	12,287	_	93	_
Transfers to other funds	(3,809)	(43,129)	_	_	_
Financing arrangements issued	431		_	_	_
Premiums on bonds issued	25	_	_	_	_
Net other financing sources (uses)	33,565	(30,842)	_	93	
Net change in fund balances	(1,423)	390		(39)	
Fund balances (deficits) at April 1, 2009	(4,130)		1,031	(39)	175
			·		
Fund balances (deficits) at March 31, 2010	\$ (5,553)	\$ (1,100)	\$ 1,031	\$ 80	\$ 175

	Refund	Fringe Benefit	Earmarked			То	otals
	Reserve	Escrow	Revenue	Miscellaneous	Eliminations	2010	2009
\$		\$ —	\$ —	\$ —	\$ —	\$ 22,330	\$ 19,262
Ψ	_	Ф 	Ф	Ф —	Ф 	8,059	8,174
	_	_		_	_	5,490	5,670
	_	_	_	_	_	873	1,088
	—	_	_	—	—	71	45
_	_	2,560	3,466	503	(2,178)	8,060	5,989
		2,560	3,466	503	(2,178)	44,883	40,228
	_	_	742	_	_	11,443	12,601
	—	—	30	—	—	20,542	21,157
	—	_	1,345	_	—	1,644	1,686
	_	_	—	—	—	1,251	1,220
	—	_	351	—	—	1,677	1,789
	_	—		-	—	461	571
	_	_	49 52	1	_	211 493	253 537
	—	—	52		—	493	557
	_	_	3,304	121	_	8,771	8,948
	_	159	1,392	427	(501)		3,318
	_	_				810	907
	_	2,237	1,623	54	(1,677)		3,643
	_	2,396	8,888	603	(2,178)	54,129	56,630
		164	(5,422)	(100)		(9,246)	(16,402)
	978	—	6,578	147	(42,186)		15,614
	(577)		(1,221)	(69)	42,186	(6,619)	
	—	—	—	—	—	431	368
						25	16
	401		5,357	78		8,652	9,507
	401	164	(65)		_	(594)	
	577	547	196	31		(2,944)	3,951
\$	978	\$ 711	\$ 131	\$ 9	\$ —	\$ (3,538)	\$ (2,944)



## Federal

# Special Revenue Fund

The Federal Special Revenue Fund is a major fund that accounts for most federal revenues and expenditures.

The Federal Special Revenue Fund is divided into several accounts. The Fund accounts for federal grants received by the State that are earmarked for specific programs. The need to satisfy federal accounting and reporting requirements dictates that federal grants be accounted for in a number of separate accounts. These accounts include the Federal USDA—Food and Nutrition Services Account, the Federal Health and Human Services Account, the Federal Education Account, the Federal DHHS Block Grant Account, the Federal Operating Grants Account, the Unemployment Insurance Administration Account, the Federal Unemployment Insurance Occupational Training Account, and the Federal Employment and Training Grants Account.

## **Combining Schedule of Balance Sheet Accounts**

FEDERAL SPECIAL REVENUE FUND

## March 31, 2010 (Amounts in millions)

	Federal USDA-FNS		Federal DHHS			Federal Education	[	Federal DHHS Block Grant		Federal Operating Grants	
ASSETS:											
Cash and investmentsReceivables, net of allowance for uncollectibles:	\$	—	\$	45	\$	. —	\$	_		\$	223
Due from Federal government		78		5,803		98			8		126
Other		17		421		—		—			—
Due from other funds		5		2		8		—			—
Other assets		10		14		2			1		6
Total assets	\$	110	\$	6,285	\$	108	\$		9	\$	355
LIABILITIES:											
Accounts payable	\$	5	\$	26	\$	-	\$	—		\$	27
Accrued liabilities		1		3,460		5		—			5
Payable to local governments		78		1,696		44		—			136
Due to other funds		14		418		51			9		45
Deferred revenues		10		685				_			142
Total liabilities		108		6,285		108			9		355
FUND BALANCES:											
Reserved for encumbrances		16		106		120			3		1,023
Unreserved		(14)		(106)	_	(120)			(3)		(1,023)
Total fund balances		2		_	_	_		_	_		_
Total liabilities and fund balances	\$	110	\$	6,285	\$	108	\$		9	\$	355

	ployment urance		employment nsurance ccupational	En	Federa nploym d Train	ent	Tot	als		
Admir	nistration		Training		Grants		2010		2009	
\$	79	\$	_	\$	_		\$ 347	\$	251	
	10		_			9	6,132		4,469	
	_		_				438		279	
	1		—		_		16		11	
					_		 33		33	
\$	90	\$		\$		9	\$ 6,966	\$	5,043	
\$	9	\$	_	\$		6	\$ 81	\$	53	
•	18	•	_		_		3,489		2,951	
	_		_		_		1,954		1,092	
	23		—			3	563		239	
	40		—		_		877		707	
	90					9	 6,964		5,042	
	51		_			24	1,343		1,082	
	(51)		_			(24)	(1,341)		(1,081)	
			_		_		2		1	
\$	90	\$		\$		9	\$ 6,966	\$	5,043	

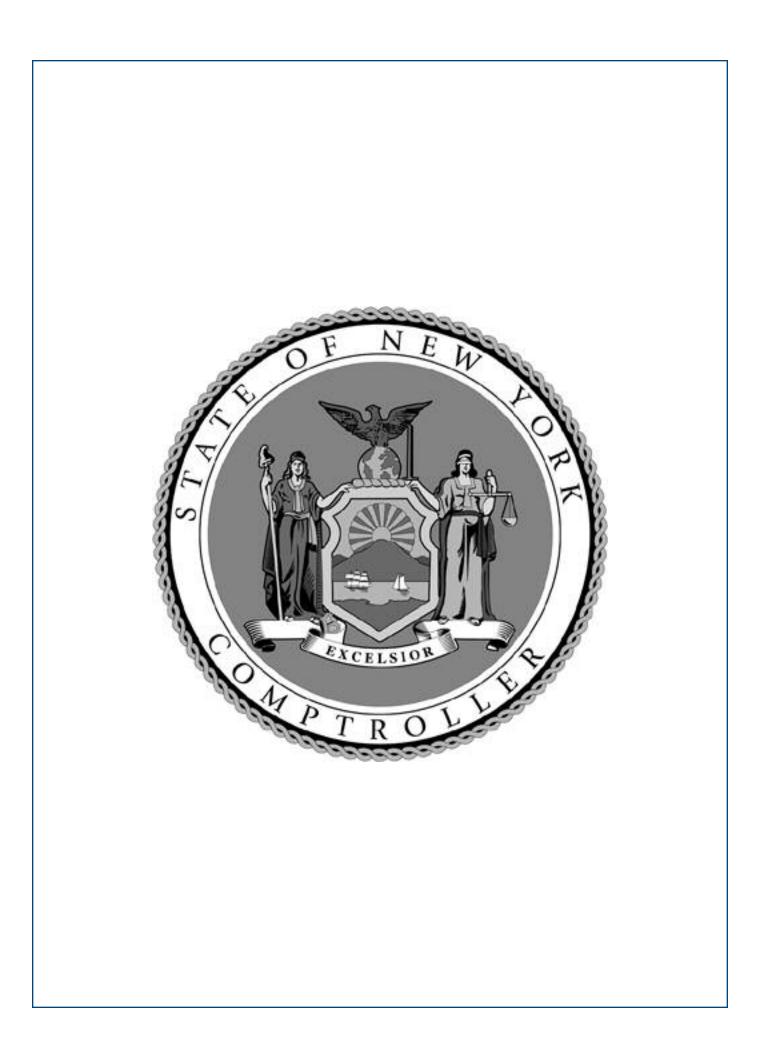
### **Combining Schedule of Revenues, Expenditures and Changes in Fund Balance Accounts**

### FEDERAL SPECIAL REVENUE FUND

#### Year Ended March 31, 2010

	Feder USDA-F		Federal DHHS			Federal Education				Federal DHHS Block Grant		Federal Operating Grants	
REVENUES:													
Federal grants	\$	6,495	\$	37,651	\$	3,704	\$	42	\$	994			
Miscellaneous		3		_		_		_		_			
Total revenues		6,498		37,651		3,704		42		994			
		0,400		07,001		0,104							
EXPENDITURES:													
Local assistance grants:													
Social services		5,073		31,749		—		11		15			
Education		731		_		3,372		_		4			
Mental hygiene	_			138		3		6		13			
Health and environment		571		446		14		7		_			
Transportation	_			_		_				46			
Criminal justice	—			—		—		_		337			
Miscellaneous	—			236		1		8		253			
State operations:													
Personal service		24		193		96		_		123			
Non-personal service		41		255		107		5		149			
Pension contributions		2		15		8				8			
Other fringe benefits		8		55		29		_		27			
Total expenditures		6,450		33,087		3,630		37		975			
Excess of revenues over expenditures		48		4,564		74		5		19			
OTHER FINANCING USES:													
Transfers to other funds		(47)		(4,564)		(74)		(5)	)	(19)			
				,		,							
Other financing uses		(47)		(4,564)		(74)		(5)	)	(19)			
Net change in fund balances		1		—		—		_		—			
Fund balances at April 1, 2009		1		—		_		_		—			
Fund balances at March 31, 2010	\$	2	\$		\$		\$		\$				

Unemployment yment Insurance nce Occupational	Federal Employment and Training	Tot	als
ration Training	Grants	2010	2009
302 \$ 2 52 —	\$ 305	\$	\$ 39,696 60
354 2	305	49,550	39,756
	4	36,852	29,146
_	4	4,107	3,375
_	_	4,107	166
_	_	1,038	984
_	_	46	34
_	_	337	178
8 —	252	758	424
181 —	15	632	617
92 2	26	677	675
16 —	2	51	48
57	6	182	188
354 2	305	44,840	35,835
		4,710	3,921
_	_	(4,709)	(3,920)
		(4,709)	î
		1	
\$ _	\$ —	\$ 2	\$ 1



# General Debt Service Fund

The General Debt Service Fund is a major fund that is used to account for the payment of principal and interest on the State's general debt and the payments on certain lease/purchase or other contractual obligations.

The General Debt Service Fund is divided into two accounts. The principal and interest payments for the State's general debt and for certain lease/purchase or other contractual obligations are made from the General Debt Service Account. The principal and interest payments for the Tobacco Settlement Financing Corporation (TSFC) are made from the Tobacco Settlement Financing Corporation Account.

## **Combining Schedule of Balance Sheet Accounts**

GENERAL DEBT SERVICE FUND

### March 31, 2010

		General Tobacco Debt Settlement Service Financing				То	tals	
	Account		Co	orporation	2010			2009
ASSETS:								
Cash and investments Receivables, net of allowance for uncollectibles:	\$	829	\$	451	\$	1,280	\$	1,332
Taxes		1,987		_		1,987		1,822
Other		—		411		411		457
Other assets		_						20
Total assets	\$	2,816	\$	862	\$	3,678	\$	3,631
LIABILITIES:								
Tax refunds payable	\$	1,767	\$	_	\$	1,767 —	\$	1,528 170
Accrued liabilities		6		—		6		4
Payable to local governments		50		—		50		98
Due to other funds		98		—		98		154
Deferred revenues		65				65		68
Total liabilities		1,986				1,986		2,022
FUND BALANCES:								
Reserved for debt service		796		862		1,658		1,731
Unreserved		34				34		(122)
Total fund balances		830		862		1,692		1,609
Total liabilities and fund balances	\$	2,816	\$	862	\$	3,678	\$	3,631

## **Combining Schedule of Revenues, Expenditures and Changes in Fund Balance Accounts**

### GENERAL DEBT SERVICE FUND

#### Year Ended March 31, 2010

	General Debt Service	Tobacco Settlement Financing	То	tals
	Account	Corporation	2010	2009
REVENUES:				
Taxes:				
Personal income tax	\$ 8,776	\$ —	\$ 8,776	\$ 9,307
Federal grants	5	—	5	—
	—	414	414	506
Miscellaneous	28		28	77
Total revenues	8,809	414	9,223	9,890
EXPENDITURES:				
Non-personal service	34	_	34	55
Debt service, including payments on financing arrangements	3,261	512	3,773	3,296
Total expenditures	3,295	512	3,807	3,351
Excess (deficiency) of revenues over expenditures	5,514	(98)	5,416	6,539
OTHER FINANCING SOURCES (USES):				
Transfers from other funds	3,210	4	3,214	2,889
Transfers to other funds	(8,547)	) —	(8,547)	(9,295)
Refunding debt issued	1,128	—	1,128	2,236
Payments to escrow agents for refundings	(1,171)	) —	(1,171)	(2,275)
Swap termination	(47)	) —	(47)	
Premiums on bonds issued	90		90	54
Net other financing sources (uses)	(5,337)	)4	(5,333)	(6,391)
Net change in fund balances	177	(94)	83	148
Fund balances at April 1, 2009	653	956	1,609	1,461
Fund balances at March 31, 2010	\$ 830	\$ 862	\$ 1,692	\$ 1,609

## Schedule of Cash Receipts and Disbursements Budgetary Basis—Financial Plan and Actual

### GENERAL DEBT SERVICE FUND

Year Ended March 31, 2010

	Financial Plan	Actual	Variance
RECEIPTS:			
Taxes	\$ 8,597	\$ 8,688	\$ 91
Miscellaneous receipts	11	13	2
Total receipts	8,608	8,701	93
DISBURSEMENTS:			
State operations	44	25	19
Debt service	4,088	4,200	(112)
Total disbursements	4,132	4,225	(93)
Excess of receipts over disbursements	4,476	4,476	
OTHER FINANCING SOURCES (USES):			
Transfers from other funds	3,035	3,165	130
Transfers to other funds	(7,511)	(7,641)	(130)
Net other financing uses	(4,476)	(4,476)	
Excess (deficiency) of receipts and other financing sources			
over disbursements and other financing uses	<u>\$                                    </u>	<u>\$                                    </u>	<u>\$                                    </u>

## **Other**

## Governmental Funds

## **Combining Balance Sheet**

### OTHER GOVERNMENTAL FUNDS

March 31, 2010 (Amounts in millions)

		Special	Debt		Capital		Tot	als	
		Revenue	Service		Projects		2010		2009
ASSETS:			 						
Cash and investments Receivables, net of allowance for uncollectibles:	\$	1,900	\$ 693	\$	3,188	\$	5,781	\$	5,080
Taxes		303	226		61		590		376
Due from Federal government					226		226		451
Other		663	84		184		931		945
Due from other funds		296	377		163		836		617
Other assets	_	5	 	_	8		13		10
Total assets	\$	3,167	\$ 1,380	\$	3,830	\$	8,377	\$	7,479
LIABILITIES:									
Tax refunds payable	\$	194	\$ 20	\$	18	\$	232	\$	206
Accounts payable		30	1		555		586		409
Accrued liabilities		128	8		66		202		218
Payable to local governments		329	—		215		544		368
Due to other funds		94	193		611		898		987
Deferred revenues		144	 40		12		196		205
Total liabilities	_	919	 262	_	1,477		2,658		2,393
FUND BALANCES: Reserved for:									
Encumbrances		140	—		7,545		7,685		6,151
Debt service		—	618		—		618		590
Other specified purposes		15			87		102		233
Unreserved	_	2,093	 500		(5,279)		(2,686)		(1,888)
Total fund balances		2,248	 1,118		2,353		5,719		5,086
Total liabilities and fund balances	\$	3,167	\$ 1,380	\$	3,830	\$	8,377	\$	7,479

## **Combining Statement of Revenues, Expenditures and Changes in Fund Balances**

### OTHER GOVERNMENTAL FUNDS

#### Year Ended March 31, 2010

	Special	Debt		Capital	Tot	tals		
	Revenue	Service		Projects	 2010		2009	
REVENUES:	 							
Taxes:								
Personal income	\$ 3,430	\$ _	\$	_	\$ 3,430	\$	4,527	
Consumption and use	1,795	2,626		589	5,010		4,957	
Business	1,423	_		634	2,057		2,041	
Other	1,378	303		199	1,880		681	
Federal grants	—	—		1,836	1,836		1,896	
Public health/patient fees	3,811	485		—	4,296		3,734	
Tobacco settlement	77	—		_	77		88	
Miscellaneous	 3,194	 53	_	1,007	 4,254		3,657	
Total revenues	 15,108	 3,467		4,265	 22,840		21,581	
EXPENDITURES:								
Local assistance grants:								
Social services	4,045			1	4,046		2,994	
Education	6,123	_		325	6,448		6,515	
Mental hygiene	5	_		103	108		146	
Health and environment	1,151	_		384	1,535		1,819	
Transportation	3,965	_		651	4,616		3,504	
Criminal justice	76	_		_	76		85	
Miscellaneous	140	_		677	817		1,940	
State operations:								
Personal service	330	—		—	330		254	
Non-personal service	2,535	29		—	2,564		2,334	
Pension contributions	13	—		—	13		18	
Other fringe benefits	53	—		—	53		60	
Capital construction				5,029	5,029		5,127	
Debt service, including payments								
on financing arrangements	 	 772			 772		806	
Total expenditures	 18,436	 801		7,170	 26,407		25,602	
Excess (deficiency) of revenues over expenditures	 (3,328)	 2,666		(2,905)	 (3,567)		(4,021)	
OTHER FINANCING SOURCES (USES):								
Transfers from other funds	2,948	3,932		662	7,542		6,642	
Transfers to other funds	(343)	(6,316)		(1,236)	(7,895)		(7,750)	
General obligation bonds issued	_	—		449	449		455	
Financing arrangements issued				3,923	3,923		3,321	
Refunding debt issued	—	1,072		—	1,072		1,638	
Payments to escrow agents for refundings	—	(1,107)		—	(1,107)		(1,651)	
Swap termination	—	(47)		—	(47)		(32)	
Premiums on bonds issued	 	 95		168	 263		145	
Net other financing sources (uses)	 2,605	 (2,371)		3,966	 4,200		2,768	
Net change in fund balances	(723)	295		1,061	633		(1,253)	
Fund balances at April 1, 2009	 2,971	 823		1,292	 5,086		6,339	
Fund balances at March 31, 2010	\$ 2,248	\$ 1,118	\$	2,353	\$ 5,719	\$	5,086	

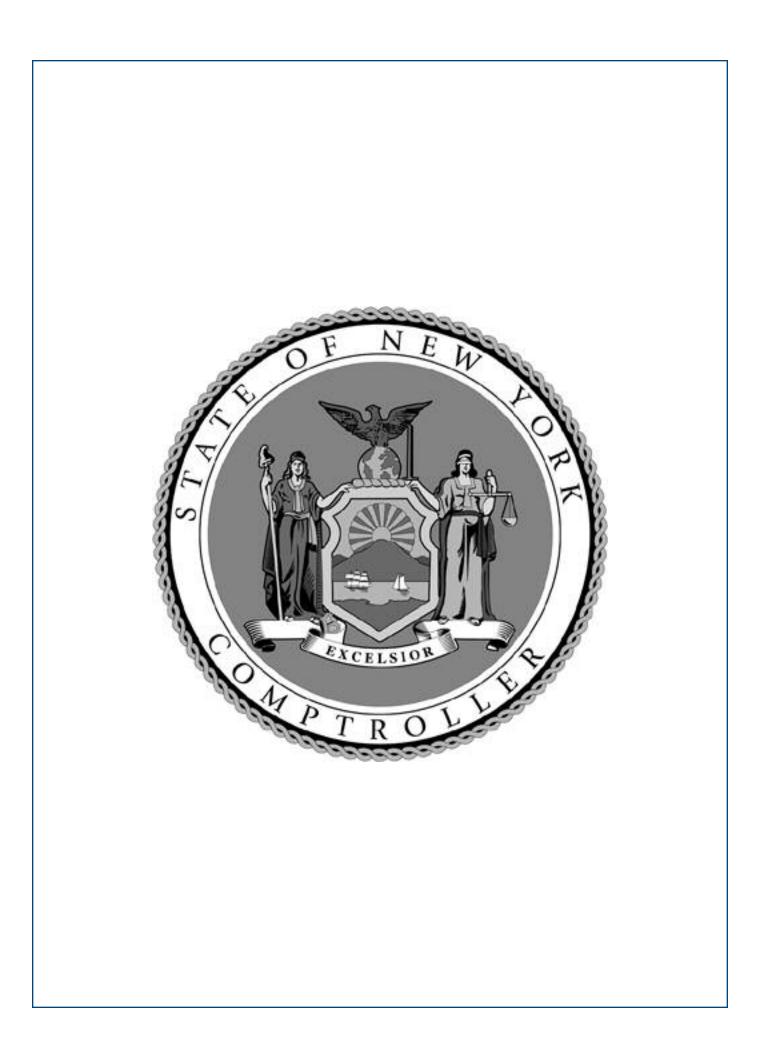
## Combining Schedule of Cash Receipts and Disbursements Budgetary Basis—Financial Plan and Actual

### OTHER GOVERNMENTAL FUNDS

Year Ended March 31, 2010

	Sp	oecial Revenu	ıe	<b>Debt Service</b>						
	Financial Plan	Actual	Variance	Financial Plan	Actual	Variance				
RECEIPTS:										
Taxes Miscellaneous Federal grants	\$ 8,143 14,383 —	\$       7,801 14,654 —	\$ (342) 271	\$ 2,757 807	\$ 2,761 974	\$ 4 167 				
Total receipts	22,526	22,455	(71)	3,564	3,735	171				
DISBURSEMENTS:										
Local assistance grants	18,085	18,089	(4)	—	—	—				
State operations	9,561	9,224	337	30	26	4				
General state charges	1,730	1,907	(177)	—	—	—				
Debt service	—		—	834	761	73				
Capital projects	3	11	(8)							
Total disbursements	29,379	29,231	148	864	787	77				
Excess (deficiency) of receipts										
over disbursements	(6,853)	(6,776)	77	2,700	2,948	248				
OTHER FINANCING SOURCES (USES): Bond and note proceeds, net	_	_	_	_	_	_				
Transfers from other funds	7,081	7,935	854	3,689	3,332	(357)				
Transfers to other funds	(1,320)	(1,691)	(371)	(6,403)	(6,167)	236				
Net other financing sources (uses)	5,761	6,244	483	(2,714)	(2,835)	(121)				
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses	\$ (1,092)	\$ (532)	\$ 560	\$ (14)	\$ 113	\$ 127				
	, (-,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,					-				

<b>Capital Projects</b>								
nancial Plan		Actual	Variance					
\$ 3,459	\$	1,421 3,883	\$	(626) 424				
 2,544 <b>8,050</b>		2,061 <b>7,365</b>		(483) (685)				
1,243 		1,441 —		(198) 				
— 6,731		 5,671		 1,060				
 7,974		7,112		862				
 76		253		177				
 469 663 (1,211)		448 737 (1,184)		(21) 74 27				
 (79)		1		80				
\$ (3)	\$	254	\$	257				





Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specific purposes.

**School Tax Relief Fund (STAR)**—to reimburse school districts for the property tax exemptions for homeowners.

**Health Care Reform Act Resources**—to account for health care initiatives financed with hospital assessments, surcharges, proceeds from the sale of public assets and cigarette tax receipts.

**Dedicated Mass Transportation Trust Fund**—to account for monies that are earmarked for mass transportation purposes.

**ENCON Special Revenue**—to account for various fees, fines and penalties earmarked for environmental monitoring activities, conservation and efficiency projects and other environmental maintenance and regulation purposes.

**Conservation Fund**—to account for hunting and fishing license fees and related fines and penalties that are dedicated to fish and wildlife programs.

**Environmental Protection and Spill Compensation Fund**—to account for license fees and penalties that are earmarked for oil spill clean-up costs and claims for damages.

**Mass Transportation Operating Assistance**—to account for various taxes earmarked for public mass transportation operating assistance programs.

**MTA Financial Assistance Fund**—to account for taxes and fees imposed in the Metropolitan Commuter Transportation District dedicated for Metropolitan Transportation Authority operating and capital needs.

**Miscellaneous**—to account for various fees, fines, user charges and other miscellaneous revenues that are earmarked for specific State programs.

## **Combining Balance Sheet**

### OTHER GOVERNMENTAL FUNDS—SPECIAL REVENUE FUNDS

March 31, 2010 (Amounts in millions)

	1	School Fax Relief (STAR)	I	lealth Care Reform Act Resources	-	Dedicated Mass ansportation Trust		ENCON Special Revenue	Co	nservation
ASSETS:										
Cash and investments Receivables, net of allowance for uncollectibles:	\$	_	\$	295	\$	91	\$	—	\$	58
Taxes		_		63		16		_		_
Other		_		368				_		_
Due from other funds		114		—		14		—		1
Other assets			_							
Total assets	\$	114	\$	726	\$	121	\$		\$	59
LIABILITIES:										
Tax refunds payable	\$	—	\$	1	\$	7	\$		\$	—
Accounts payable		—		11		1		2		1
Accrued liabilities		114		1 42				3		1
Payable to local governments		_		42		59		- 14		4
Deferred revenues		_		34		_				<sup>+</sup>
Total liabilities		114	_	93		67	_	19		6
FUND BALANCES (DEFICITS):										
Reserved for:										
Encumbrances		—		22		62		7		1
Other specified purposes		—				(0)				
Unreserved				611		(8)		(26)		52
Total fund balances (deficits)				633		54		(19)	)	53
Total liabilities and fund balances (deficits)	\$	114	\$	726	\$	121	\$		\$	59

P	ironmental rotection and Spill	Mas Transpor Operat	tation	Fina	TA ncial stance							Tot	als	
	npensation	Assista			ind	Mis	cellaneous	Eli	minati	ons		2010		2009
\$	5	\$	111	\$	72	\$	1,268	\$	_		\$	1,900	\$	2,429
	_		59		165		_		_			303		129
	82	_		-			213		_			663		657
	_	_			18		173			(24)		296		458
	_			-			5		—			5		3
\$	87	\$	170	\$	255	\$	1,659	\$		(24)	\$	3,167	\$	3,676
\$	_	\$	186	\$ -		\$	_	\$	_		\$	194	\$	165
	6	·		-			9		_		1	30		25
	1	_		-	_		8		_			128		128
	—		55		94		79		—			329		181
	2		2	-	_		92			(24)		94		65
	71						39		—			144		141
	80		243		94		227			(24)		919		705
	4		4				46					140		001
	1		1	-	_		46 15		_			140 15		201 93
	- 6	_	(74)	-	161		1,371		_			2,093		93 2,677
	7		(73)		161		1,432		_			2,000		2,971
<u> </u>		<u> </u>		-		<u> </u>	· · · ·	<u> </u>		(04)	<u></u>		<u>~</u>	
\$	87	\$	170	\$	255	\$	1,659	\$		(24)	\$	3,167	\$	3,676

## **Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Deficits)**

OTHER GOVERNMENTAL FUNDS—SPECIAL REVENUE FUNDS

#### Year Ended March 31, 2010

	_	School Tax Relief (STAR)	Re	ealth Care eform Act esources	N Trans	dicate //ass portat rrust		S	NCON pecial evenue	Co	nservat	tion
REVENUES:												
Taxes:												
Personal income	\$	3,430	\$	_	\$	_		\$	_	\$	_	
Consumption and use		_		918			106		_		_	
Business		—		—		;	361		_		_	
Other		—		—		—			—		—	
Public health/patient fees		—		3,811		—			—		—	
Tobacco settlement		—		77		—			—		—	
Miscellaneous				1			212		79			74
Total revenues		3,430		4,807			679		79			74
EXPENDITURES:												
Local assistance grants:												
Social services		—		4,043		—			_		—	
Education		3,433		—		—			—		—	
Mental hygiene		—		—		—			—		—	
Health and environment		—		1,150		—			—		—	
Transportation		—		_			737		_		_	
Criminal justice		—		—		—			_		_	
Miscellaneous		2		1		—			1		_	
State operations:												
Personal service		—		11		—			52			20
Non-personal service		_		43		_			30			13
Pension contributions		_		1		_			3			2
Other fringe benefits				4		_			12			7
Total expenditures	_	3,435		5,253			737		98			42
Excess (deficiency) of revenues over expenditures	_	(5)		(446)			(58)		(19)			32
OTHER FINANCING SOURCES (USES):												
Transfers from other funds		—		95		_			17		_	
Transfers to other funds				(125)		_			(10)			(2)
Net other financing sources (uses)				(30)		—			7			(2)
Net change in fund balances		(5)		(476)			(58)		(12)			30
Fund balances (deficits) at April 1, 2009	_	5		1,109			112		(7)			23
Fund balances (deficits) at March 31, 2010	\$		\$	633	\$		54	\$	(19)	\$		53

Environmental Protection and Spill	Mass Transportation Operating	MTA Financial Assistance			Total	ls
Compensation	Assistance	Fund	Miscellaneous	Eliminations	2010	2009
\$ —	\$ —	\$ —	\$ —	\$ —	\$ 3,430	
—	707	64	—	—	1,795	1,658
—	1,062	—	—	—	1,423	1,414
_	_	1,378	_	_	1,378	—
_	_	_	_	_	3,811	3,340
—	—	—	—	—	77	88
56	18	119	2,635		3,194	2,623
56	1,787	1,561	2,635		15,108	13,650
_	_	_	2	_	4,045	2,993
_	_	_	2,690	_	6,123	5,881
_	_	_	_,000	_	5	14
_	_	_	1	_	1,151	1,506
_	1,811	1,417	_	_	3,965	2,869
_	_	_ `	76	_	76	85
—	—	—	136	—	140	1,355
11	_	_	236	_	330	254
20	1	—	2,428	—	2,535	2,301
1	—	—	6	—	13	18
4			26		53	60
36	1,812	1,417	5,606		18,436	17,336
20	(25)	144	(2,971)		(3,328)	(3,686)
	07		100.040		0.040	0.005
/17\	37	24	102,942	(100,167)		2,825
(17)	(120)	(7)	(100,229)	100,167	(343)	(323)
(17)	(83)	17	2,713		2,605	2,502
3	(108)	161	(258)	—	(723)	(1,184)
4	35		1,690		2,971	4,155
\$ 7	\$ (73)	\$ 161	\$ 1,432	\$	\$ 2,248	\$ 2,971

## Combining Schedule of Cash Receipts and Disbursements Budgetary Basis—Financial Plan and Actual

OTHER GOVERNMENTAL FUNDS—SPECIAL REVENUE FUNDS

Year Ended March 31, 2010

	Sc	hool Tax Reli	ef	Mass Transportation Operating Assistance					
	Financial Plan	Actual	Variance	Financial Plan	Actual	Variance			
RECEIPTS: Taxes Miscellaneous	\$ 3,419	\$ 3,409	\$ (10)	\$ 1,796 22	\$ 1,752 18	\$ (44) (4)			
Total receipts	3,419	3,409	(10)	1,818	1,770	(48)			
DISBURSEMENTS:	0.440	0.444	_	4 750	4 750				
Local assistance grants State operations General state charges	3,419 	3,414 —	5 — —	1,756 4 1	1,756 4	— — 1			
Capital projects			5						
Excess (deficiency) of receipts over disbursements		(5)	(5)		10	(47)			
OTHER FINANCING SOURCES (USES): Transfers from other funds Transfers to other funds	_	_		49 (137)	37 (120)	(12) 17			
Net other financing sources (uses)				(88)		5			
Deficiency of receipts and other financing sources over disbursements and other financing uses	\$ —	\$ (5)	\$ (5)	\$ (31)	\$ (73)	\$ (42)			

State	e Spe	cial Revenu	e Account	Other								
Financi Plan	al	Actual	Variance	Financial Plan	Actual	Variance						
\$	4	\$ —	\$ (4)		, ,							
3	3,104	3,526	422	11,257	11,110	(147						
3	8,108	3,526	418	14,181	13,750	(431						
2	2,773	2,924	(151)	10,137	9,995	142						
4	,938	4,952	(14)	4,619	4,268	351						
1	,350	1,526	(176)	379	381	(2						
	1		1	2	11	(9						
9	9,062	9,402	(340)	15,137	14,655	482						
(5	5,954)	(5,876	i) <u>78</u>	(956)	(905)	51						
c	9,784	6,825	(2,959)	254	33,929	33,675						
	1,246)	(1,221	( , , ,	57	(33,206)	,						
5	5,538	5,604	66	311	723	412						
\$	<u>(416</u> )	\$ (272	e) \$ 144	\$ (645)	\$ (182)	\$ 463						

(Continued)

### Combining Schedule of Cash Receipts and Disbursements Budgetary Basis—Financial Plan and Actual (cont'd)

OTHER GOVERNMENTAL FUNDS—SPECIAL REVENUE FUNDS

Year Ended March 31, 2010

	Eliminations			ons	Total					
	F	inancial Plan		Actual	Fi	nancial Plan		Actual		Variance
RECEIPTS:										
Taxes	\$	—	\$	—	\$	8,143	\$	7,801	\$	(342)
Miscellaneous						14,383		14,654		271
Total receipts				_		22,526		22,455		(71)
DISBURSEMENTS:										
Local assistance grants		—				18,085		18,089		(4)
State operations		—		_		9,561		9,224		337
General state charges		—		—		1,730		1,907		(177)
Capital projects		_				3		11		(8)
Total disbursements				_		29,379		29,231		148
Excess (deficiency) of receipts										
over disbursements				_		(6,853)		(6,776)		77
OTHER FINANCING SOURCES (USES):										
Transfers from other funds		(3,006)		(32,856)		7,081		7,935		854
Transfers to other funds		3,006		32,856		(1,320)		(1,691)		(371)
Net other financing										
sources (uses)		_		_		5,761		6,244		483
Deficiency of receipts and other financing sources over disbursements and										
other financing uses	\$		\$	_	\$	(1,092)	\$	(532)	\$	560
									_	

## **Debt Service Funds**

Debt Service Funds are used to account for the accumulation of resources for and the payment of principal and interest on general long-term obligations and payments on certain lease/purchase or other contractual obligations.

**Mental Health Services Fund**—to account for the payment of debt service in conjunction with agreements for financing mental hygiene facilities.

**State Housing Debt Fund**—to account for the repayment of State advances made to local governments and certain public authorities that are earmarked for paying the principal and interest on State housing bonds.

**Department of Health Income Fund**—to account for the payment of debt service in conjunction with agreements with the Dormitory Authority for financing health facilities.

**Clean Water/Clean Air Fund**—to account for taxes earmarked for reimbursing the General Debt Service Fund for the payment of debt service on the Clean Water/ Clean Air bonds.

**Local Government Assistance Tax Fund**—to account for revenues that are earmarked for payment to the New York Local Government Assistance Corporation for debt service.

## **Combining Balance Sheet**

### OTHER GOVERNMENTAL FUNDS—DEBT SERVICE FUNDS

March 31, 2010 (Amounts in millions)

		Mental Health Services	 State Housing Debt	)	0	Department of Health Income	С	Clean Wate Clean Air		Local Government Assistance Tax	:
ASSETS:											
Cash and investments	\$	126	\$ 		\$	55	\$		1	\$ 51	1
Receivables, net of allowance for uncollectibles: Taxes						_			23	203	3
Other		48		16		19		_	20	200	1
Due from other funds		370	_			7		_		—	
Total assets	\$	544	\$	16	\$	81	\$		24	\$ 71	5
LIABILITIES:											
Tax refunds payable	\$	—	\$ 		\$	—	\$	—		\$ 20	0
Accounts payable		_	—			_		—			1
Accrued liabilities			_			8		_	~ 4		~
Due to other runds		5	_	17		1		_	24	169 17	-
Total liabilities		5		17		9			24		_
		<del>_</del>		17		9	_		24	207	<u>′</u>
FUND BALANCES (DEFICITS):											
Reserved for debt service		89				22		—		507	7
Unreserved		450		(1)		50		—			1
Total fund balances (deficits)	_	539		(1)		72	_	_		508	8
Total liabilities and fund balances (deficits) $\ldots$	\$	544	\$	16	\$	81	\$		24	\$ 71	5

Totals								
2	2010		2009					
\$	693	\$	693					
	226		180					
	84 377		85 74					
\$	1,380	\$	1,032					
\$	20	\$	21					
	1		3 5					
	193 40		144 36					
	262		209					
	618		590					
	500		233					
	1,118		823					
\$	1,380	\$	1,032					

### **Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Deficits)**

OTHER GOVERNMENTAL FUNDS—DEBT SERVICE FUNDS

#### Year Ended March 31, 2010

	Mental Health Services	State Housing Debt		Department of Health Income	Clean Water/ Clean Air	Local Government Assistance Tax
REVENUES:						
Taxes: Consumption and use	\$ —	\$ —		\$ —	\$ —	\$ 2,626
Other	φ	φ		φ	φ — 303	φ 2,020
Patient fees	372	_		113		_
Miscellaneous	39		12	1		1
Total revenues	411		12	114	303	2,627
EXPENDITURES:						
Non-personal service Debt service, including payments	15	—		2	—	12
on financing arrangements	361	:	20	28	_	363
Total expenditures	376		20	30	_	375
Excess (deficiency) of revenues over expenditures	35		(8)	84	303	2,252
OTHER FINANCING SOURCES (USES):						
Transfers from other funds	3,871		1	60	_	_
Transfers to other funds	(3,574)	—		(142)	(318)	(2,282)
Refunding debt issued	787			—	—	285
Payments to escrow agents for refundings	(810)			—	—	(297)
Swap termination	(28)	—		—	—	(19)
Premiums on bonds issued	61					34
Net other financing sources (uses)	307		1	(82)	(318)	(2,279)
Net change in fund balances	342		(7)	2	(15)	(27)
Fund balances at April 1, 2009	197		6	70	15	535
Fund balances (deficits) at March 31, 2010	\$ 539	\$	(1)	\$ 72	<u>\$                                    </u>	\$ 508

Tota	als
2010	2009
\$ 2,626	\$ 2,712
303	444
485	394
53	100
3,467	3,650
29	33
772	806
801	839
2,666	2,811
3,932	3,179
(6,316)	(6,096)
1,072 (1,107)	1,638 (1,651)
(1,107) (47)	(1,651)
95	38
(2,371)	(2,924)
295	(113)
823	936
\$ 1,118	\$ 823

### Combining Schedule of Cash Receipts and Disbursements Budgetary Basis—Financial Plan and Actual

### OTHER GOVERNMENTAL FUNDS—DEBT SERVICE FUNDS

Year Ended March 31, 2010

	<b>Mental Health Services</b>						Clean Water/Clean Air					
	Financia Plan				Actual		Financial Plan		Actual		Variance	
RECEIPTS:	•		_						-		*	
Taxes Miscellaneous	\$		\$		\$		\$	256	\$	294	\$	38
Total receipts		352	_	388	_	36		256	_	294		38
DISBURSEMENTS:												
State operations		8		4		4		_		—		—
Debt service		359		311		48						
Total disbursements		367		315		52		—		—		—
Excess (deficiency) of receipts												
over disbursements		(15)		73		88		256		294		38
OTHER FINANCING SOURCES (USES):												
Transfers from other funds		3,675		3,570		(105)		_		—		—
Transfers to other funds		(3,653)		(3,574)		79		(256)	_	(294)		(38)
Net other financing sources (uses)		22		(4)		(26)		(256)		(294)		(38)
Excess (deficiency) of receipts and other financing sources over disbursements and			_					,	_	,		,
other financing uses	\$	7	\$	69	\$	62	\$		\$		\$	

Other		Local Government Assistance Tax				
Actual	Financial Plan	Variance	Actual	Financial Plan		
			\$ 2,467	\$ 2,502		
586	454	(1)		1		
586	453	(36)	2,467	2,503		
11	10	1	11	12		
117	118	24	333	357		
128	128	25	344	369		
458	325	(11)	2,123	2,134		
(238)	14	_	_	_		
(176)	(360)	11	(2,123)	(2,134)		
(414)	(346)	11	(2,123)	(2,134)		
44	(21) ¢	s —	s —	s —		
	Actual 586 1970 1980 1980 1980 1980 1980 1980 1980 198	Financial       Actual         Plan       Actual         \$ (1) \$       586         454       586         453       586         10       11         118       117         128       128         325       458         14       (238)         (360)       (176)         (346)       (414)	Variance         Financial Plan         Actual           \$ (35)         \$ (1) $-$ \$           (1)         454         586         586           (36)         453         586         586           (36)         453         586         586           (36)         453         586         586           (10)         11         117         11           24         118         117         128           (11)         325         458         128           (11)         325         458         11           (11)         325         458         11           (11)         (360)         (176)         11           11         (346)         (414)         11	Actual         Variance         Financial Plan         Actual           \$ 2,467         \$ (35)         \$ (1) $ 3$ -         (1) $454$ $586$ $586$ 2,467         (36) $453$ $586$ $586$ 2,467         (36) $453$ $586$ $586$ 333         24         118         117 $586$ 344         25         128         128 $586$ 2,123         (11) $325$ $458$ $586$ -         -         14         (238) $(2,123)$ $(11)$ $(346)$ $(414)$		

(Continued)

### **Combining Schedule of Cash Receipts and Disbursements** Budgetary Basis—Financial Plan and Actual (cont'd)

OTHER GOVERNMENTAL FUNDS—DEBT SERVICE FUNDS

Year Ended March 31, 2010 (Amounts in millions)

	Total							
		Financial Plan		Actual		Variance		
RECEIPTS:								
Taxes	\$	2,757	\$	2,761	\$	4		
Miscellaneous		807		974		167		
Total receipts		3,564		3,735		171		
DISBURSEMENTS:								
State operations		30		26		4		
Debt service		834		761		73		
Total disbursements		864		787		77		
Excess (deficiency) of receipts								
over disbursements		2,700		2,948		248		
OTHER FINANCING SOURCES (USES):								
Transfers from other funds		3,689		3,332		(357)		
Transfers to other funds		(6,403)		(6,167)		236		
Net other financing								
sources (uses)		(2,714)		(2,835)		(121)		
Excess (deficiency) of receipts and other financing sources over disbursements and								
other financing uses	\$	(14)	\$	113	\$	127		



Capital Projects Funds are used to account for the financial resources used for the acquisition or construction of major State-owned capital facilities and for capital assistance grants to local governments and public authorities.

**State Capital Projects Fund**—to account for the construction or acquisition of State capital assets and the payments to local governments and public authorities for capital assistance financed primarily by transfers from the General Fund, bond funds and proceeds from various financial arrangements.

**Dedicated Highway and Bridge Trust Fund**—to account for taxes and fees that are earmarked for financing State, county, town, and village highway, parkway, bridge, aviation or port facility capital projects.

**Environmental Protection Fund**—to account for dedicated revenues that will be used to assist local governments, not-for-profit corporations, and fund State initiatives to protect the environment and protect open space.

**Bond Funds**—to account for the proceeds of bonds issued for capital purposes. A separate bond fund is established to account for the bond proceeds of each bond issue authorized by public referendum, including the Energy Conservation Through Improved Transportation Bond Fund, the Pure Waters Bond Fund, the Transportation Capital Facilities Bond Fund, the Environmental Quality Protection Bond Fund, the Rail Preservation and Development Bond Fund, the Rebuild and Renew New York Transportation Bond Fund, the Environmental Quality Bond Act Fund and the Clean Water/Clean Air Bond Fund.

**Hazardous Waste Remedial Fund**—to account for revenues earmarked for the clean-up of hazardous waste disposal sites.

**Federal Capital Projects Fund**—to account for capital projects financed from federal grants.

**Housing Program Fund**—to account for the Low Income Housing Trust Fund Program and the Affordable Home Ownership Development Program that are financed by the New York State Housing Finance Agency.

**Department of Transportation (DOT) Engineering Services Fund**—to account for costs of providing engineering services for capital projects administered by the Department of Transportation.

**Mental Hygiene Facilities Capital Improvement Fund**—to account for mental hygiene capital projects.

**Correctional Facilities Capital Improvement Fund**—to account for correctional facility capital projects financed by the Urban Development Corporation.

**Miscellaneous**—to account for various capital projects financed from the sale of land or other resources, gifts, grants or other miscellaneous revenue sources earmarked for capital purposes or from transfers from the New York State Infrastructure Trust Account.

# **Combining Balance Sheet**

### OTHER GOVERNMENTAL FUNDS—CAPITAL PROJECTS FUNDS

# March 31, 2010 (Amounts in millions)

	State Capital Projects	ŀ	edicated lighway nd Bridge Trust	vironmental Protection		nsportation Capital Facilities Bond		nvironmenta Quality Protection Bond	al	Rebuild and Renew New York Transportation Bond		ivironme Quality Bond	
ASSETS:													
Cash and investments Receivables, net of allowance for uncollectibles:	\$ 1,963	\$	492	\$ 88	\$	3	\$	:	3	\$ 204	\$		1
Taxes	_		61	_		_		_		_		_	
Due from Federal government	_		_	_		_		_		_		_	
Other	159		18	1		_		_		_			
Due from other funds	100		77	1		_		_		_		_	
Other assets	—		1	—		_		—				_	
Total assets	\$ 2,222	\$	649	\$ 90	\$	3	\$	;	3	\$ 204	\$		1
LIABILITIES:													
Tax refunds payable	\$ _	\$	18	\$ —	\$	_	\$	—		\$ —	\$	_	
Accounts payable	307		77	9		—		—		—		—	
Accrued liabilities	16		41	—		—		—		—		—	
Payable to local governments	101		3	6		—		—		—		—	
Due to other funds	101		266	—		—		—		13		—	
Deferred revenues	 7		1	 		_	_	_	_		_	—	
Total liabilities	 532		406	 15	_		_	_	_	13	_	_	
FUND BALANCES (DEFICITS): Reserved for:													
Encumbrances	1,129		1,275	271		_		_				_	
Other specified purposes	69		18			_		_		_		_	
Unreserved	492		(1,050)	(196)		3		:	3	191			1
Total fund balances (deficits)	 1,690		243	 75		3	_	;	3	191	_		1
Total liabilities and fund				 			_						
balances (deficits)	\$ 2,222	\$	649	\$ 90	\$	3	\$	;	3	\$ 204	\$		1

Hazardous Waste Remedial	Federal Capital Projects		lean Wate Clean Air Bond		Housing Program	DOT gineering ervices	Hy Fa C	lental /giene cilities apital ovement	orrectional Facilities Capital provement	Miscellaneous	E	iminations	 Tot 2010	als	2009
\$ —	\$ —	\$	;	32	\$ —	\$ _	\$	76	\$ 122	\$ 204	\$	_	\$ 3,188	\$	1,958
6 6 \$6			;	32		\$   7 7	\$	   76	\$     122	4 4 \$208	\$		\$ 61 226 184 163 8 3,830	\$	67 451 203 85 7 <b>2,771</b>
\$ — 7 2 29 4 <u>4</u>			- - - - -		\$ — 8 — 140 — 148	\$ 2 28 30	\$	— 6 6 1 — <b>19</b>	\$ 30 17 47	\$ — 13 1 4 	\$		\$ 18 555 66 215 611 12 1,477	\$	20 381 85 187 778 28 <b>1,479</b>
				32 <b>32</b>	3 (151) (148)	 		392 	 				 7,545 87 (5,279) 2,353		5,950 140 (4,798) <b>1,292</b>
<u>\$6</u>	\$ 39	6 \$	:	32	<u> </u>	\$ 7	\$	76	\$ 122	\$ 208	\$	(189)	\$ 3,830	\$	2,771

### **Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Deficits)**

OTHER GOVERNMENTAL FUNDS—CAPITAL PROJECTS FUNDS

#### Year Ended March 31, 2010

		State Capital Projects		Dedicated Highway nd Bridge Trust		vironmental Protection	Tr	ansportation Capital Facilities Bond		vironmer Quality Protection Bond		and Ne Trans	ebuild   Renew w York portation Bond		ironmental Quality Bond
REVENUES:															
Taxes:															
Consumption and use	\$	—	\$	589	\$	—	\$	—	\$	—		\$	_	\$	—
Business		_		634		- 100		—		—			_		—
		_		_		199				_			_		_
Federal grants		_								_			_		_
							_			_					
Total revenues				2,047		209	_			_					
EXPENDITURES:															
Local assistance grants:															
Social services		_		_		_		_		_			_		_
Education		325		_		—		_		—			_		_
Mental hygiene		13		_		_				_			_		_
Health and environment		195		—		_		_					_		_
Transportation		197		45		—		—		—			—		—
Miscellaneous		403		—		42		—		—			—		—
Capital construction		1,057		1,951		101	_			—			2		
Total expenditures		2,190		1,996		143	_			_			2		
Excess (deficiency) of revenues															
over expenditures		(2,190)		51		66	_			_			(2)		
OTHER FINANCING SOURCES (USES):															
Transfers from other funds		754		609		_		_		_			_		_
Transfers to other funds		(84)		(1,034)		(107)		_		_			(393)		(16)
General obligation bonds issued		_ (0.1)				_		_			1		399		1
Financing arrangements issued		1,885		877		62		_		_			_		_
Premiums on bonds issued		84		42		_		_		_			2		_
Net other financing sources (uses)	_	2,639	_	494	_	(45)		_	_		1		8	_	(15)
Net change in fund balances		449		545		21					1		6		(15)
Fund balances (deficits) at April 1, 2009		1,241		(302)		54		3			2		185		<b>1</b> 6
Fund balances (deficits) at March 31, 2010 $\ldots$	\$	1,690	\$	243	\$	75	\$	3	\$		3	\$	191	\$	1

Ň	zardous Waste emedial	Federal Capital Projects	Clean Water/ Clean Air Bond	Housing Program	DOT Engineering Services	Mental Hygiene Facilities Capital Improvement	Correctional Facilities Capital Improvement	Miscellaneous	Eliminations	Tota 2010	als2009
\$		\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
	29 29	1,836 1 				2 2				1,836 1,007 4,265	1,896 934 <b>4,281</b>
	_	_	_	_	_	_	_	1	_	1	1
	_		—	_	—	—	—	—	—	325	634
	—	—	—	—	—	90	—	—	—	103	132
	1	188	_	_	_	_	_	_	_	384	313
	—	407	—	_	—	—	—	2	—	651	635
	1	—	—	92	—	—	—	139	—	677	585
	119	1,185		39	7	157	306	105		5,029	5,127
	121	1,780		131	7	247	306	247		7,170	7,427
	(92)	57		(28)	(7)	(245)	(306)	(209)		(2,905)	(3,146)
	14	_	_	1	11	_	_	_	(727)	662	638
	(48)	(236)	(40)		_	_	_	(5)		(1,236)	(1,331)
	_ ` `		46	_	_	_	_	2	_	449	455
	64		—	_	—	435	262	338	—	3,923	3,321
	_	—	1	—	—	13	21	5	—	168	107
	30	(236)		1	11	448	283	340	_	3,966	3,190
	(62)	(179)	7	(27)	4	203	(23)	131	_	1,061	44
	26	179	25	(121)	(27)	(146)	98	59		1,292	1,248
\$	(36)	\$	\$ 32	\$ (148)	\$ (23)	\$57	\$ 75	\$ 190	\$	\$ 2,353	\$ 1,292

### Combining Schedule of Cash Receipts and Disbursements Budgetary Basis—Financial Plan and Actual

OTHER GOVERNMENTAL FUNDS—CAPITAL PROJECTS FUNDS

Year Ended March 31, 2010

	State	e Capital Pro	jects		dicated High nd Bridge Tru	
	Financial Plan	Actual	Variance	Financial Plan	Actual	Variance
RECEIPTS:						
Taxes Miscellaneous Federal grants	\$ — 1,781 —	\$ — 1,679 —	\$ — (102)	\$ 1,848 685 —	\$ 1,222 1,262 —	\$ (626) 577
Total receipts	1,781	1,679	(102)	2,533	2,484	(49)
DISBURSEMENTS:						
Local assistance grants	438	623	(185)	35	33	2
Capital projects	2,020	1,756	264	2,138	2,000	138
Total disbursements	2,458	2,379	79	2,173	2,033	140
Excess (deficiency) of receipts over disbursements	(677)	(700)	(23)	360	451	91
OTHER FINANCING SOURCES (USES): Bond and note proceeds, net	_	_	_	_	_	
Transfers from other funds	714	733	19	688	609	(79)
Transfers to other funds	(37)	(33)	4	(1,043)	(1,034)	, ,
Net other financing sources (uses)	677	700	23	(355)	(425)	(70)
Excess (deficiency) of receipts and other financing sources over disbursements and						
other financing uses	<u>\$                                    </u>	<u> </u>	\$	\$ 5	\$ 26	\$ 21

	Feder	ral C	apital Pro	oject	S				of Tra ering S				
F	Financial Plan		Actual	Va	ariance	F	inancia Plan	al	 Actual			Variance	e
\$	 2,544	\$	1 2,061	\$	1 (483)	\$			\$ 		\$		
	2,544		2,062		(482)		_		 _			_	
	589 1,633		560 1,167		29 466		—	5	 —	9		_	(4)
	2,222		1,727		495			5		9			(4)
	322		335		13			(5)	 	(9)			(4)
	 (309)		 (235)		 74		_	5	 _	11		_	6
	(309)		(235)		74			5		11			6
\$	13	\$	100	\$	87	\$	_		\$ 	2	\$		2
											(0	Continu	ed)

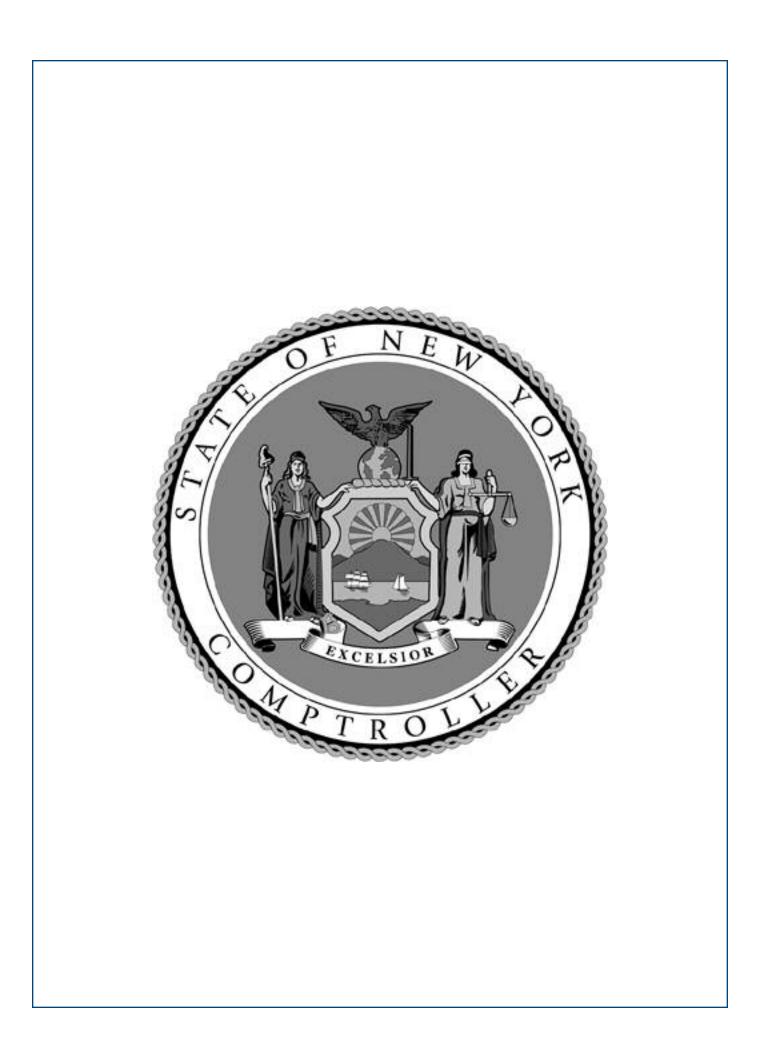
### Combining Schedule of Cash Receipts and Disbursements Budgetary Basis—Financial Plan and Actual (cont'd)

OTHER GOVERNMENTAL FUNDS—CAPITAL PROJECTS FUNDS

Year Ended March 31, 2010

		Other		Elimin	ations
	Financial Plan	Actual	Variance	Financial Plan	Actual
RECEIPTS: Taxes Miscellaneous Federal grants Total receipts	\$ 199 993  1,192	\$ 199 941 	\$ — (52) (52)		\$
			(02)		
DISBURSEMENTS: Local assistance grants Capital projects	181 935	225 739	(44) 196	_	_
Total disbursements	1,116	964	152		
Excess (deficiency) of receipts over disbursements	76	176	100		
OTHER FINANCING SOURCES (USES):					
Bond and note proceeds, net Transfers from other funds Transfers to other funds	469 61 (627)	448 93 (591)	(21) 32 36	— (805) 805	— (709) 709
Net other financing sources (uses)	(97)	(50)	47		
Excess (deficiency) of receipts and other financing sources over disbursements and					
other financing uses	\$ (21)	\$ 126	\$ 147	<u> </u>	\$

		]	Fotal		
	ancial Plan		Actual	Va	riance
\$	2.047	\$	1,421	\$	(626
φ	2,047 3,459	φ	3,883	φ	424
	2,544		2,061		(483)
	8,050		7,365		(685)
	1,243		1,441		(198
	6,731		5,671		1,060
	7,974		7,112		862
	76		253		177
	469		448		(21)
	663		737		74
	(1,211)		(1,184)		27
	(79)		1		80
\$	(3)	\$	254	\$	257



Fiduciary Funds

Fiduciary Funds are used to account for assets held by the State in a fiduciary capacity or as agent for individuals, private organizations or other governments and include Private Purpose Trust Funds, the State and Local Retirement System Fund and Agency Funds.

#### **Private Purpose Trust Funds:**

**Agriculture and Milk Producers' Security Funds**—to provide security to agriculture and milk producers against loss of revenues.

**Abandoned Property Fund**—accounts for assets from banks, utilities, investment companies, and insurance companies representing inactive accounts that are required by law to be turned over to the State. The Comptroller is custodian of this account. Assets are returned to the proper owner upon approval of a claim.

**Tuition Savings Program Fund**—accounts for contributions made by individuals and families for college savings. The withdrawals from the Fund are used to pay college costs at any eligible public and private college and university in New York State.

#### **Agency Funds:**

**Employee Benefit and Payroll Related Funds**—accounts for various employee benefit programs, such as the New York State employee health insurance programs, for the disposition of various payroll related deductions, such as for social security contributions.

**MMIS Statewide Escrow Fund**—accounts for the transfer from other funds of the Federal, State, and local shares of Medicaid program expenditures to a paying agent for ultimate payment to health care providers.

**Other Agency Funds**—account for various escrow, revenue collection and agency accounts for which the State acts in an agent's capacity until proper disposition of the assets can be made. This includes accounting for advances from the State for paying CUNY operating costs.

# **Combining Statement of Fiduciary Net Assets**

### PRIVATE PURPOSE TRUSTS

#### March 31, 2010

	Agricultur Producers		Р	Milk roducers'	,	А	bandoned		Tuition Savings		Tot	als	
	Security			Security			Property		Program		2010		2009
ASSETS:													
Cash and investments	\$	2	\$		8	\$	400	\$	9,067	\$	9,477	\$	7,244
Receivables, net of allowance for uncollectibles	_			_			121		37		158		138
Due from other funds	_			_			814		_		814		942
Total assets		2			8		1,335	_	9,104	_	10,449		8,324
LIABILITIES:													
Accrued liabilities				_			1,335	_	38		1,373		1,306
Total liabilities				_			1,335		38		1,373		1,306
NET ASSETS: Reserved for other													
specified purposes		2			8		_		9,066		9,076		7,018
Total net assets	\$	2	\$		8	\$	_	\$	9,066	\$	9,076	\$	7,018

# **Combining Statement of Changes in Fiduciary Net Assets**

### PRIVATE PURPOSE TRUSTS

### March 31, 2010

		riculture oducers'	Р	Milk Producer	s'	At	bandoned		Tuition Savings	 Tot	tals	
	S	ecurity		Security	/	F	Property	_	Program	2010		2009
Additions:												
Investment income	\$	—	\$	—		\$	—	\$	6	\$ 6	\$	—
Dividend income		_		—	1		_		211	211 1		237
Net increase in the fair value		_			I		_		_			
of investments		_		_			_		1,137	1,137		(2,060)
Total investment and								_				
other losses		—			1		—		1,354	 1,355		(1,823)
Less:												
Investment expenses		—		—			_		(39)	 (39)		(42)
Net investment and												<i></i>
other losses		—			1		_		1,315	 1,316		(1,865)
Contributions:									0.700			0.754
College savings		_		_			—		2,700	 2,700		2,751
Total contributions		—		—			—		2,700	 2,700		2,751
Net transfers from General Fund		_		_			220	0		 220		210
Total additions		_			1		220	0	4,015	 4,236		1,096
Deductions:												
College aid redemptions		—		—			—		1,957	1,957		1,790
Claims paid		—		—			220	0		220		237
Miscellaneous		1					_			 1		
Total deductions		1		_			220	0	1,957	 2,178		2,027
Net increase (decrease) Net assets held in trust		(1	)		1		_		2,058	2,058		(931)
at April 1, 2009		3			7		—		7,008	 7,018		7,949
Net assets held in trust												
at March 31, 2010	\$	2	\$		8	\$	—	_ \$	9,066	\$ 9,076	\$	7,018

# **Combining Statement of Fiduciary Net Assets**

### AGENCY FUNDS

### March 31, 2010

	F	School Capital facilities inancing Reserve	s g	mployees Health nsurance	Social Security ontributio		NYS mploye Payrol ithhold	I	mploye Dental nsuranc	
ASSETS:										
Cash and investments	\$		34	\$ 520	\$	1	\$	33	\$	2
Receivables, net of allowance for uncollectibles		—		21	_		—			6
Due from other funds		_			—		_		_	
Other assets		_		 37	 —		 _		 —	
Total assets	\$		34	\$ 578	\$	1	\$	33	\$	8
LIABILITIES:										
Accounts payable	\$	_		\$ 2	\$ _		\$ _		\$ _	
Accrued liabilities			34	125		1		33		1
Payable to local governments		_		451	—		_			7
Due to other funds		_		_	 —		 _		—	
Total liabilities	\$		34	\$ 578	\$	1	\$	33	\$	8

Conf	agement fidential roup		CUNY Senior College		MMIS Statewide		Sole			 Tot	als	
Insu	urance		Operating		Escrow	_	Custody	Mis	scellaneous	 2010		2009
\$	1	\$	18	3\$	294	\$	1,682	\$	591	\$ 3,176	\$	2,888
	_			1	_		22		28	78		117
	_		—		—		—		—	_		313
	_	_	_	_		_				 37		267
\$	1	\$	19	9 \$	294	\$	1,704	\$	619	\$ 3,291	\$	3,585
\$	_	\$	(	9\$	_	\$	_	\$	13	\$ 24	\$	20
	1		1(	)	182		575		577	1,539		1,876
	_		—		112		1,129		29	1,728		1,666
	_									 		23
\$	1	\$	19	9 \$	294	\$	1,704	\$	619	\$ 3,291	\$	3,585

# **Combining Statement of Changes in Assets and Liabilities**

AGENCY FUNDS

March 31, 2010 (Amounts in millions)

	Balance April 1, 2009		Additions		Deductions			Balance ch 31, 2010
School Capital Facilities Financing Reserve								
ASSETS: Cash and investments Due from other funds	\$	38	\$	22 8	\$	26 8	\$	34
Total assets	\$	38	\$	30	\$	34	\$	34
LIABILITIES:								
Accounts payable	\$	— 38	\$	26 10	\$	26 14	\$	— 34
Total liabilities	\$	38	\$	36	\$	40	\$	34
Employees Health Insurance								
ASSETS: Cash and investments Receivables, net of allowance for uncollectibles	\$	386 79	\$	6,876 21	\$	6,742 79	\$	520 21
Due from other funds		13 267		97 37		110 267		- 37
Total assets	\$	745	\$	7,031	\$	7,198	\$	578
LIABILITIES: Accounts payable Accrued liabilities Payable to local governments Due to other funds	\$	— 130 613 2	\$	6,395 7,572 451 91	\$	6,393 7,577 613 93	\$	2 125 451
Total liabilities	\$	745	\$	14,509	\$	14,676	\$	578
Social Security Contribution								
ASSETS:	<b>.</b>	07	<b>•</b>	4 4 4 0	<b>6</b>		<b>•</b>	4
Cash and investments	\$ <b>\$</b>	27 27	\$ <b>\$</b>	1,118 <b>1,118</b>	\$ \$	1,144 <b>1,144</b>	<u> </u>	1 1
LIABILITIES:								
Accounts payable	\$	27	\$	1,143 1,161		1,143 1,187		1
Total liabilities	\$	27	\$	2,304	\$	2,330	\$	1

# **Combining Statement of Changes in Assets and Liabilities (cont'd)**

AGENCY FUNDS

March 31, 2010 (Amounts in millions)

	Balance April 1, 2009		Additions		Deductions		Balance Iarch 31, 2010
NYS Employee Payroll Withholding							
ASSETS:							
Cash and investments	\$	104	\$	4,185	\$ 4,256	\$	33
Total assets	\$	104	\$	4,185	\$ 4,256	\$	33
LIABILITIES:							
Accounts payable	\$	—	\$	3,381			
Accrued liabilities Due to other funds		104		4,270 34	4,341 34		33
Total liabilities	\$	104	\$	7,685	\$ 7,756	-	
			<u> </u>			-	
Employees Dental Insurance							
ASSETS:							
Cash and investments Receivables, net of allowance for uncollectibles	\$	- 6	\$	94 6	\$ 92 6	*	2 6
Due from other funds		3		8	11		_ 0
Total assets	\$	9	\$	108	\$ 109	\$	8
LIABILITIES: Accounts payable	\$	_	\$	83	\$ 83	\$	_
Accrued liabilities			,	98	97		1
Payable to local governments		9		7	9		7
Total liabilities	\$	9	\$	188	\$ 189	\$	8
Management Confidential Group Insurance							
ASSETS:							
Cash and investments	\$	1	\$	8	\$8	\$	1
Due from other funds				1	1	-	
Total assets	\$	1	\$	9	\$ 9	\$	1
LIABILITIES:							
Accounts payable	\$	—	\$	8	\$ 8	*	
	<u> </u>	1		8	8		1
Total liabilities	\$	1	\$	16	\$ 16	\$	1

## **Combining Statement of Changes in Assets and Liabilities (cont'd)**

AGENCY FUNDS

March 31, 2010 (Amounts in millions)

	Balance April 1, 2009		Additions		Deductions		Ма	Balance rch 31, 2010
CUNY Senior College Operating								
ASSETS: Cash and investments Receivables, net of allowance for uncollectibles Due from other funds	\$	57 	\$	1,641 1 70	\$		\$	18 1
Total assets	\$	57	\$	1,712	\$	1,750	\$	19
LIABILITIES: Accounts payable Accrued liabilities Due to other funds	\$	12 45 —		1,606 1,787 47		1,609 1,822 47		9 10 
Total liabilities	\$	57	\$	3,440	\$	3,478	\$	19
MMIS Statewide Escrow								
ASSETS: Cash and investments Due from other funds	\$	165 255	\$	131,785 668	\$	131,656 923	\$	294
Total assets	\$	420	\$	132,453	\$	132,579	\$	294
LIABILITIES:         Accounts payable         Accrued liabilities         Payable to local governments         Due to other funds         Total liabilities	\$ \$	 395 4 21 <b>420</b>	\$ <b>\$</b>	42,403 299,978 1,791 76 <b>344,248</b>	\$ <b>\$</b>	42,403 300,191 1,683 97 <b>344,374</b>		
Sole Custody								
ASSETS: Cash and investments Receivables, net of allowance for uncollectibles Due from other funds Total assets	\$ <b>\$</b>	1,509 10 7 <b>1,526</b>	\$ <b>\$</b>	1,682 22 	\$ <b>\$</b>	1,509 10 7 <b>1,526</b>	\$ <b>\$</b>	1,682 22 
LIABILITIES: Accrued liabilities Payable to local governments Total liabilities	\$ <b>\$</b>	507 1,019 <b>1,526</b>	\$ <b>\$</b>	575 1,129 <b>1,704</b>	\$ <b>\$</b>	507 1,019 <b>1,526</b>	\$ <b>\$</b>	575 1,129 <b>1,704</b>

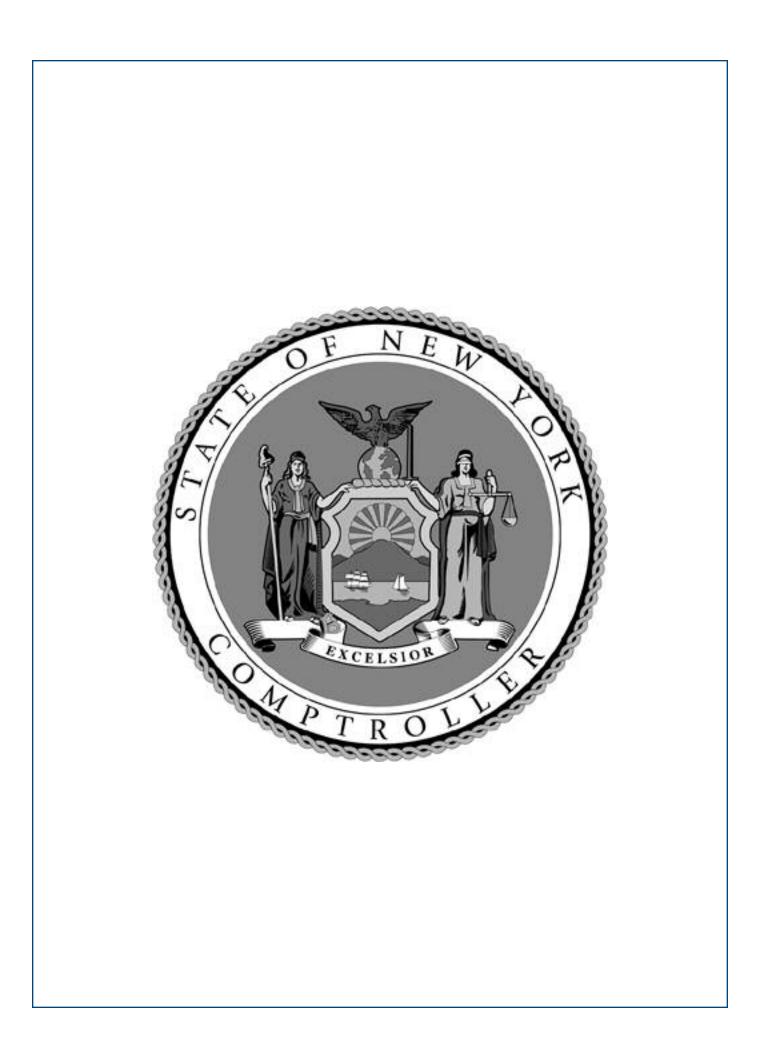
# **Combining Statement of** Changes in Assets and Liabilities (cont'd)

AGENCY FUNDS

March 31, 2010 (Amounts in millions)

	Balance April 1, 2009		Additions		Deductions			Balance rch 31, 2010
Miscellaneous								
ASSETS:								
Cash and investments	\$	601	\$	4,098	\$	4,108	\$	591
Receivables, net of allowance for uncollectibles		22		28		22		28
Due from other funds		35		566		601		
Total assets	\$	658	\$	4,692	\$	4,731	\$	619
LIABILITIES:								
Accounts payable	\$	8	\$	652	\$	647	\$	13
Accrued liabilities		629		2,891		2,943		577
Payable to local governments		21		32 729		24 729		29
	-				-		-	
Total liabilities	\$	658	\$	4,304	\$	4,343	\$	619
Total Assets and Liabilities—All Agency Funds								
ASSETS:								
Cash and investments	\$	2,888	\$	151,509	\$	151,221	\$	3,176
Receivables, net of allowance for uncollectibles		117		78		117		78
Due from other funds		313		1.417		1.730		_

313		1,417		1,730		
\$ 	\$	153,041	\$		\$	3,291
\$ 20	\$	55,697	\$	55,693	\$	24
1,876		318,350		318,687		1,539
1,666		3,410		3,348		1,728
 23		977		1,000		
\$ 3,585	\$	378,434	\$	378,728	\$	3,291
\$ \$ \$	267 \$ 3,585 \$ 20 1,876 1,666 23	267 \$ 3,585 \$ 20 1,876	267         37           \$         3,585         \$         153,041           \$         20         \$         55,697           1,876         318,350         318,350           1,666         3,410         23           977         977         977	267     37       \$     3,585     \$     153,041     \$       \$     20     \$     55,697     \$       1,876     318,350     1,666     3,410       23     977	267         37         267           \$         3,585         \$         153,041         \$         153,335           \$         20         \$         55,697         \$         55,693         318,687         318,687         318,687         3,348         3,348         23         977         1,000         3,348	267       37       267         \$       3,585       \$       153,041       \$       153,335       \$         \$       20       \$       55,697       \$       55,693       \$         \$       20       \$       55,697       \$       55,693       \$         1,876       318,350       318,687       318,687       1,000



# Non-Major Component Units

The non-major component units listed are significant separate legal entities that are discretely presented in the State's financial statements. The inclusion of component units in the State's financial statements reflects the State's financial accountability for these entities.

**Capital District Transportation Authority**—promotes the continuance, further development and improvement of transportation and related services within the Capital District Transportation District by railroad, omnibus, marine and air.

**Health Research Incorporated**—administers gifts and grants in keeping with the research, prevention and treatment purposes of the New York State Department of Health and the Roswell Park Cancer Institute Corporation.

**Hugh L. Carey Battery Park City Authority**—engages in the improvement of the Battery Park City Project Area (a 92-acre site on the lower west side of Manhattan); the creation in the area of a mixed commercial and residential community; and the making of loans secured by first mortgages to housing companies organized to provide housing within the project area.

**Municipal Bond Bank Agency**—provides access to the capital markets for special programs and purposes that benefit the State of New York and its municipalities.

**New York State Energy Research and Development Authority**—conducts and finances a multifaceted energy and environmental research and development program; promotes energy efficiency measures; manages the Western New York Nuclear Service Center at West Valley; and coordinates the State's activities on nuclear energy matters.

**New York State Higher Education Services Corporation**—administers the State's Guaranteed Student Loan Programs.

**Niagara Frontier Transportation Authority**—promotes the development and improvement of transportation and related services within the Niagara Frontier Transportation District, and operates a number of transportation related business centers including aviation, surface transportation and property management.

**Roswell Park Cancer Institute Corporation**—as a public hospital and medical research center, provides total care to cancer patients, conducts research into the causes, treatment and prevention of cancer, and educates those who treat and study cancer.

**SUNY Foundations**—include campus-related foundations and student housing corporations reported as an aggregate discretely presented component unit in the State University of New York financial statements. The campus-related foundations are responsible for the fiscal administration of revenues and support received for the promotion, development and advancement of the welfare of the campuses. The student housing corporations operate and administer certain housing and related services for students.

**CUNY Foundations**—include fourteen campus-related foundations reported as discretely presented component units in the City University of New York Senior Colleges' financial statements. These foundations support both academic and general needs of the colleges and their students.

Miscellaneous-aggregation of 25 other non-major component units listed in Note 14.

## **Combining Statement of Net Assets (Deficits)**

DISCRETELY PRESENTED NON-MAJOR COMPONENT UNITS

#### March 31, 2010

	Capita Distric Transport Author	et ation	Heal Resea Incorpo	rch	Hu	ugh L. Carey Battery Park City Authority	Munici Bond B Agen	ank	NYS En Researcl Develop Author	h and ment	catio	on s
ASSETS:												
Cash and investments Receivables, net of allowances for uncollectibles:	\$	29	\$	268	\$	637	\$	31	\$	754	\$	132
Loans, leases, and notes	_		_			13		465	_		_	
Other		14		51		4		10		27		31
Other assets		4	_			46	_		_			6
Intangible assets	—		_			—	—		—		_	
Construction in progress	—		_			—	—		—		—	
net of depreciation		108		2		461	_			16	_	
Total assets		155		321		1,161		506		797		169
LIABILITIES:												
Accounts payable		5		47		3				29		19
Accrued liabilities		13		20		133		11		61	_	
Pension contributions payable	_		_			_	_		_		_	
Deferred revenues		1	_			39	_			3	_	
Bonds payable	_		_			18		28	_		—	
Current portion of other												
long-term liabilities	_		_			_				3	_	
Due in more than one year:												
Accrued liabilities	_			4		20		27				10
Pension contributions payable	_		_			_						
Other postemployment benefits		12		73		16			_			
Deferred revenues	_			156		191						
Notes payable	_		_				_		_		_	
Bonds payable	_		_			997		456	_			
Other long-term liabilities	_		_			_				4		5
Total liabilities		31		300		1,417		522		100		34
NET ASSETS (DEFICITS): Invested in capital assets,												
net of related debt		108				9	_			14	_	
Debt service	_					60					—	
Other specified purposes	_		_			319	_			682		135
Unrestricted (deficit)		16		21		(644)		(16)		1		
Total net assets (deficits)	\$	124	\$	21	\$	(256)	\$	(16)	\$	697	\$	135

Niaga Fronti	er	Roswell Park Cancer Institute SUNY CUNY						Totals							
Transport Author		Corporation	ı	Foundations	Foundati		Miscellaneous	. —	2010		2009				
			_												
\$	71	\$ 3	09	\$ 1,055	\$	339	\$ 1,18	5\$	4,810	\$	4,584				
_		_		_	_		5		535		105				
	31		66	164		122	14		661		532				
	9		18	37		10	2	9	159		165				
_		_		_	_		_		_		4				
	42	:	28	22	_		3	2	124		121				
	697	2	96	339		8	42	6	2,353		2,273				
	850	7	17	1,617		479	1,87	0	8,642		7,784				
							3	1	137		121				
	38		79	118		7	49		976		862				
_	00	_	, 0		_	'		2	2						
	3	_		1	_		6		112		91				
	13		11	8	—		1:		90		52				
	4	_		_	_		1	1	18		22				
_		_		_	_		2	3	84		75				
_		_		_	_		4		44		_				
	46	1-	40	—	_		40	3	690		505				
	4	_		—	—			1	352		363				
—		—		—	—			2	2		2				
	148	24	43	268	—		7		2,188		1,581				
	72						42		123		104				
	328	4	73	395		7	1,21	<u> </u>	4,818		3,778				
	534		91	112	—		39	1	1,259		1,217				
_		_		_	_			3	68		103				
	55		91	966		450	15		2,852		2,599				
	(67)		62	144		22	10		(355)		87				
\$	522	\$ 2	44	\$ 1,222	\$	472	\$ 65	9 \$	3,824	\$	4,006				

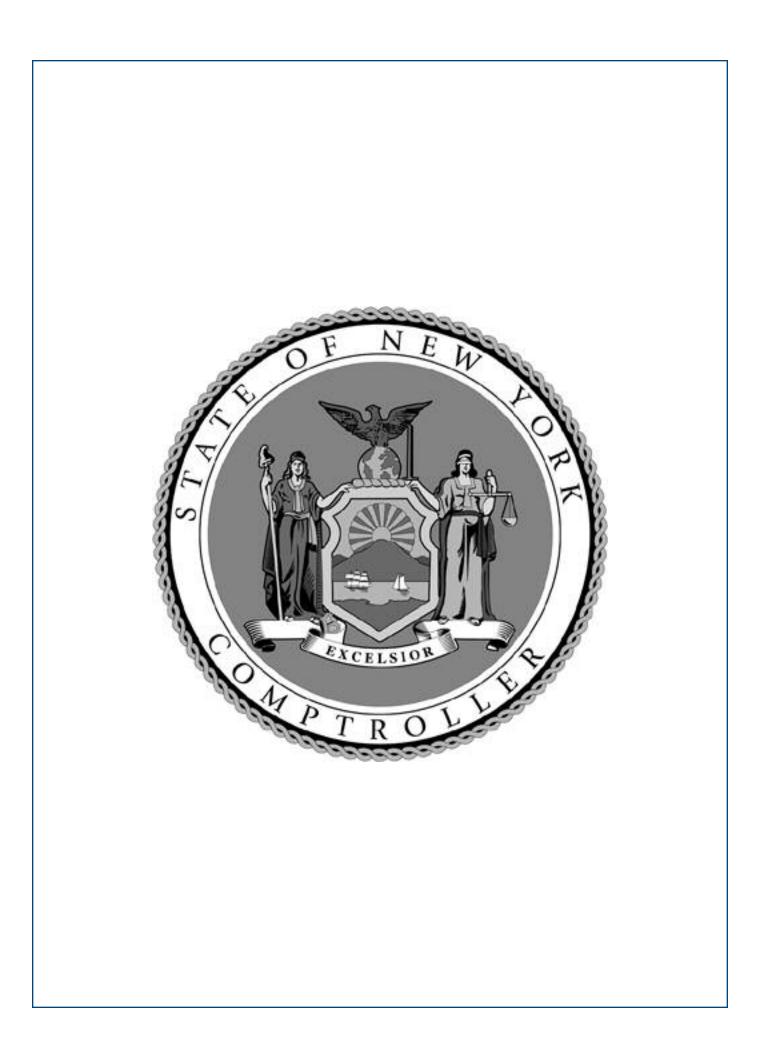
# **Combining Statement of Activities**

### DISCRETELY PRESENTED NON-MAJOR COMPONENT UNITS

#### Year Ended March 31, 2010

	Capital District Transportation Authority	Health Research Incorporated	Hugh L. Carey Battery Park City Authority	Municipal Bond Bank Agency	NYS Energy Research and Development Authority	NYS Higher Education Services Corporation
Expenses:						
Program operations	\$ 82 	\$ 566 —	\$ 144 24	\$ 2 23	\$	\$ 888 —
Other interest Depreciation and amortization	12		9	_	2 98	_
Other expenses		59				1
Total expenses	94	625	177	25	498	889
Program revenues:						
Charges for services	16	3	224	25	13	892
Operating grants and contributions	48	610	_	_	84	_
Capital grants and contributions	11	—	—	—	—	—
Total program revenues	75	613	224	25	97	892
Net program revenue (expenses)	(19)	(12)	47		(401)	3
General revenues:						
Non-State grants and contributions not restricted to specific						
programs	12	—	—	—	—	—
Restricted	_	—	—	1		—
Unrestricted Miscellaneous	1	10	—	_	484	_
Total general revenues	16	10		1	485	
Change in net assets Net assets (deficits)—beginning	(3)	(2)	47	1	84	3
of year, as restated	127	23	(303)	(17)	613	132
Net assets (deficits)—end of year	\$ 124	<u>\$ 21</u>	\$ (256)	\$ (16)	\$ 697	\$ 135

Niagara Frontier Transportation	Roswell Park Cancer Institute	SUNY	CUNY			tals
Authority	Corporation	Foundations	Foundations	Miscellaneous	2010	2009
\$ 182	\$ 409	\$ 138	\$ 54	\$ 2,715		
	11	13	—	4	75 9	52 10
53		- 13	_	40	9 161	153
9	15	229	68	14	493	224
253	467	393	122	2,773	6,316	5,384
61	326	109	_	739	2,408	2,046
44	87	415	82	1,818	3,188	2,873
39				30	80	68
144	413	524	82	2,587	5,676	4,987
(109)	(54)	131	(40)	(186)	(640)	(397)
46	32	_	_	38	128	135
_	9	8	_	26	44	46
—	—	4	—	18	34	50
42	29	4	3	31	596	499
88	70	16	3	113	802	730
(21)	16	147	(37)	(73)	162	333
543	228	1,075	509	732	3,662	3,673
\$ 522	\$ 244	\$ 1,222	\$ 472	\$ 659	\$ 3,824	\$ 4,006



# Statistical Section

This part of the State's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the State's overall financial health.

#### Contents

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the State's financial performance and well-being have changed over time.

#### **Revenue Capacity**

These schedules contain information to help the reader assess the State's most significant revenue source, the personal income tax.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the State's current levels of outstanding debt and the State's ability to issue additional debt in the future.

#### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the State's financial activities take place.

#### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the State's financial report relates to the services the State provides and the activities it performs.

**Sources:** Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year. The State implemented GASB Statement 34 in 2003; schedules presenting government-wide information include information beginning in that year.

### **Changes in Fund Balances**

GOVERNMENTAL FUNDS LAST EIGHT FISCAL YEARS

(Modified accrual basis of accounting)

(Amounts in millions)

	Fiscal Year									
		2003		2004		2005		2006		2007
REVENUES:										
Taxes:										
Personal income	\$	21,967	\$	25,150	\$	28,382	\$	31,695	\$	34,615
Consumption and use		10,753		11,852		13,005		13,101		12,734
Business		5,049		4,879		5,699		6,929		8,488
Other		1,212		1,210		1,821		1,898		2,024
Federal grants		35,312		38,241		37,480		36,625		38,163
Public health/patient fees		3,325		3,439		3,449		3,149		3,810
Tobacco settlement		745		324		774		514		528
Miscellaneous		6,336		6,978		7,981		13,582		9,558
Total revenues		84,699		92,073		98,591		107,493		109,920
EXPENDITURES:										
Local assistance grants:		~~~~~		00.040		00 744		40.000		40 70 4
Social services		36,220		38,616		38,711		40,062		42,794
Education		21,282		23,323		24,205		25,459		27,711
Mental hygiene		1,331		1,384		1,336		1,422		1,537
General purpose		847		869		1,016		1,047		1,192
Health and environment		3,052		3,395		3,490		4,221		4,527
Transportation		3,370		2,437		2,510		3,097		2,984
Criminal justice		300		519		370		337		461
		2,488		2,708		2,459		1,471		2,555
State operations:		0.000		7 705		0.050		0.405		0 700
Personal service		8,036		7,785		8,050		8,405		8,780
Non-personal service		5,404		5,340		5,189		6,208		5,751
Pension contributions		177		475		691		964		1,078
Other fringe benefits		2,308		2,792		3,147		3,257		3,314
		3,362		3,608		3,599		4,048		4,404
Debt service, including payments										
on financing arrangements:		200		240		221		241		250
Principal—(General Obligation)		390 182		349		331		341 146		352
Interest—(General Obligation)				160		153				146
Other		2,398		2,931		2,996		3,528		3,094
Total expenditures		91,147		96,691		98,253		104,013		110,680
Excess (deficiency) of revenues over expenditures		(6,448)		(4,618)		338		3,480		(760)
OTHER FINANCING SOURCES (USES):										
Transfers from other funds		2,238		2,628		2,947		2,295		2,707
Transfers to other funds		(3,637)		(3,182)		(3,560)		(3,914)		(5,202)
General obligation bonds issued		246		147		178		159		180
Financing arrangements issued		3,192		8,249		2,176		1,824		3,019
Refunding debt issued		6,586		4,456		2,168		3,205		543
Payments to escrow agents for refundings		(6,481)		(4,443)		(2,137)		(3,201)		(535)
Swap termination				_				_ ,		_ ` `
Premiums on bonds issued		_		_		_		1		3
Net other financing sources (uses)		2,144		7,855		1,772		369		715
Net change in fund balances	\$	(4,304)	\$	3,237	\$	2,110	\$	3,849	\$	(45)
Debt service (principal and interest)										
as a percentage of non-capital expenditures		0.66%		0.55%		0.52%		0.49%		0.47%

Source: Office of the State Comptroller

Note: Figures restated for prior period adjustments.

		Fis	scal Year		
2008			2009		2010
¢ 00.	70.0	<b>•</b>	00.000	•	04 500
\$ 38, <sup>-</sup> 13, <sup>-</sup>		\$	33,096 13,131	\$	34,536 13.069
-	163		7,711		7,547
	292		1,769		2,753
37,8			41,637		51,407
	900		3,734		4,296
	580		594		491
9,4	410		9,044		11,780
114,	040		110,716		125,879
42,0	689		44,741		52,341
30,2	208		31,047		31,097
1,8	859		1,998		1,912
	928		1,220		1,251
-	423		4,592		4,250
-	634 400		4,109		5,123
	493 142		516 2,901		624 2,068
-	230		9,819		9,733
	178		5,694		5,826
	117 500		973 3,840		874 3,893
-	467		5,127		5,029
;	350		353		355
	139		127		123
3,	589		3,622		4,067
115,9	946		120,679		128,566
(1,9	906)		(9,963)		(2,687)
	709		2,761		2,959
	810)		(5,072)		(5,158)
	268 237		455 3,689		449 4,354
	280		3,874		4,354 2,200
	383)		(3,926)		(2,278)
_``	,		(32)		(94)
	245		215		378
,	546		1,964		2,810
\$ (;	360)	\$	(7,999)	\$	123
0.4	4%		0.42%		0.39%

# Net Assets by Component

### LAST EIGHT FISCAL YEARS

(Accrual basis of accounting) (Amounts in millions)

			Fi	scal Year		
	2003	2004		2005	2006	2007
Governmental activities:						
Invested in capital assets, net of related debt Restricted for:	\$ 60,823	\$ 60,441	\$	61,375	\$ 62,071	\$ 62,500
Debt service	2,278	2,454		2,821	2,270	2,210
Other specified purposes	141	240		374	2,566	2,313
Unrestricted (deficit)	 (20,846)	 (24,049)		(23,380)	 (20,910)	 (21,696)
Total governmental activities net assets	\$ 42,396	\$ 39,086	\$	41,190	\$ 45,997	\$ 45,327
Business-type activities:						
Invested in capital assets, net of related debt Restricted for:	\$ (520)	\$ 23	\$	63	\$ 9	\$ 207
Unemployment benefits	659	372		596	1,130	1,308
Other specified purposes	1,492	1,224		1,255	1,387	1,448
Unrestricted	 869	 469		731	 610	 636
Total business-type activities net assets	\$ 2,500	\$ 2,088	\$	2,645	\$ 3,136	\$ 3,599
Primary government:						
Invested in capital assets, net of related debt Restricted for:	\$ 60,303	\$ 60,464	\$	61,438	\$ 62,080	\$ 62,707
Unemployment benefits	659	372		596	1,130	1,308
Debt service	2,278	2,454		2,821	2,270	2,210
Other specified purposes	1,633	1,464		1,629	3,953	3,761
Unrestricted (deficit)	 (19,977)	 (23,580)		(22,649)	 (20,300)	 (21,060)
Total primary government net assets	\$ 44,896	\$ 41,174	\$	43,835	\$ 49,133	\$ 48,926

Source: Office of the State Comptroller

	Fis	cal Year				
 2008		2009	2010			
\$ 62,800	\$	63,476	\$	63,797		
2,304		2,321		2,277		
1,231		517		387		
 (22,825)		(35,420)		(38,485		
\$ 43,510	\$	30,894	\$	27,976		
\$ 353	\$	569	\$	468		
1,313		351		_		
1,744		1,691		1,100		
 807		420		(1,452		
\$ 4,217	\$	3,031	\$	116		
\$ 63,153	\$	64,045	\$	64,265		
1,313		351		_		
2,304		2,321		2,277		
2,975		2,208		1,487		
 (22,018)		(35,000)		(39,937		
\$ 47,727	\$	33,925	\$	28,092		

# **Changes in Net Assets**

### LAST EIGHT FISCAL YEARS

(Accrual basis of accounting) (Amounts in millions)

	Fiscal Yea				scal Year					
		2003		2004		2005		2006		2007
EXPENSES: Governmental activities:										
Education	\$	21,215 35,427 11,230	\$	22,845 38,013 11,642	\$	24,023 39,540 10,697	\$	25,303 41,631 10,669	\$	28,222 44,869 11,291
Public safety Transportation Environment and recreation		4,948 6,043 1,163		5,961 4,740 1,259		5,597 4,614 1,324		5,001 5,836 1,193		5,521 5,893 1,226
Support and regulate business		873 6,467 1,206		1,250 7,041 1,851		927 6,937 1,684		1,507 8,280 1,712		1,062 8,684 1,478
Total governmental activities expenses		88,572		94,602		95,343		101,132		108,246
Business-type activities: Lottery Unemployment insurance State University of New York City University of New York		3,717 4,590 5,484 1,852		3,993 3,877 5,732 1,953		4,298 2,638 6,138 1,903		4,721 2,507 6,396 2,056		4,945 2,344 7,003 2,246
Total business-type activities expenses		15,643		15,555		14,977		15,680		16,538
Total primary government expenses	\$	104,215	\$	110,157	\$	110,320	\$	116,812	\$	124,784
PROGRAM REVENUES: Governmental activities: Charges for services: Education	\$	144 3,350 561 222 858 286 443 670 34,383 1,158	\$	158 3,305 708 158 1,018 321 398 1,627 36,526 1,047	\$	125 3,437 313 193 914 246 247 2,122 36,020 1,423	\$	123 8,273 702 198 974 227 276 1,724 35,333 1,277	\$	95 5,141 385 1,069 258 487 1,050 36,752 1,392
Total governmental activities program revenues		42,075		45,266		45,040		49,107		46,814
Business-type activities: Charges for services: Lottery State University of New York City University of New York Operating grants and contributions Capital grants and contributions		5,396 2,243 330 5,551 8		5,848 2,152 373 5,389 116		6,271 2,726 437 4,762 15		6,803 2,700 463 4,736 80		7,175 2,948 484 4,504 73
Total business-type activities program revenues		13,528		13,878		14,211		14,782		15,184
Total primary government program revenues	\$	55,603	\$	59,144	\$	59,251	\$	63,889	\$	61,998
real printing government program revenues	<u> </u>		Ψ		Ψ		Ψ —		Ψ	01,000
NET (EXPENSE)/REVENUE: Governmental activities	\$	(47,152)	\$	(50,036)	\$	(51,008)		(52,783)	\$	(62,266)
Business-type activities	<u>~</u>	(1,781)	¢	(1,551)	¢	(525)		(590)	¢	(1,058)
Total primary government net expense	\$	(48,933)	\$	(51,587)	<u>э</u>	(51,533)	<b>þ</b>	(53,373)	\$	(63,324)

		Fi	scal Year		
	2008		2009		2010
\$	31,215 44,777 12,491 6,011 6,595 1,275 1,288 7,841 1,862	\$	32,184 47,233 13,824 6,066 7,164 1,276 1,911 9,457 1,752	\$	31,075 51,499 16,226 5,641 8,112 1,338 1,713 9,234 1,839
	113,355		120,867		126,677
	5,044 2,412 7,965 2,443 <b>17,864</b>		5,235 4,562 8,379 2,617 <b>20,793</b>		5,221 10,267 9,509 2,847 <b>27,844</b>
\$	131,219	\$	141,660	\$	154,521
\$	88 4,676 597 208 1,033 291 539 1,050 36,509 1,305	\$	73 4,459 458 194 1,109 297 822 1,920 40,401 1,344	\$	118 5,086 1,024 173 1,317 324 1,528 1,989 50,058 1,240
	46,296		51,077		62,857
	7,548 3,219 504 4,518 61		7,660 3,279 519 5,667 69		7,818 3,533 541 10,903 48
	15,850		17,194		22,843
\$	62,146	\$	68,271	\$	85,700
\$	(67,828) (1,660)	\$	(70,563)	\$	(63,820)
\$	(1,660) (69,488)	\$	(3,599) (74,162)	\$	(5,001) (68,821)
Ψ	(09,400)	φ	(14,102)	Ψ	(00,021)

# Changes in Net Assets (cont'd)

### LAST EIGHT FISCAL YEARS

(Accrual basis of accounting) (Amounts in millions)

	Fiscal Year								
		2003		2004		2005		2006	2007
GENERAL REVENUES AND OTHER CHANGES IN NET ASSETS:									
Governmental activities:									
Taxes:									
Personal income	\$	21,945	\$	25,129	\$	28,344	\$	31,694	\$ 34,745
Consumption and use		10,749		11,828		12,998		13,079	12,727
Business		5,049		4,832		5,676		6,901	8,527
Other		1,214		1,217		1,817		1,897	2,022
Grants and contributions not restricted									
to specific programs		—		645		_		—	—
Investment earnings		282		444		683		685	833
Miscellaneous		3,736		3,171		4,107		4,055	4,240
Transfers		(1,761)		(1,240)		(1,218)		(1,479)	 (2,332)
Total governmental activities		41,214		46,026		52,407		56,832	60,762
Business-type activities:									
Investment earnings		391		169		81		127	366
Miscellaneous		188		173		453		505	292
Transfers		1,349		923		789		757	1,159
Total business-type activities		1,928		1,265		1,323		1,389	 1,817
Total primary government	\$	43,142	\$	47,291	\$	53,730	\$	58,221	\$ 62,579
CHANGE IN NET ASSETS:									
Governmental activities	\$	(5,283)	\$	(3,310)	\$	2,104	\$	4,807	\$ (670)
Business-type activities		(187)		(412)		557		491	 463
Total primary government	\$	(5,470)	\$	(3,722)	\$	2,661	\$	5,298	\$ (207)

Source: Office of the State Comptroller

Note: Figures restated for prior period adjustments.

Fiscal Year								
2008			2009	2010				
\$	38,756	\$	33,108	\$	34,521			
	13,087		13,137		13,076			
	8,157		7,661		7,662			
	2,291		1,898		2,780			
					_			
	997		256		115			
	3,876		3,983		4,906			
	(1,922)		(2,226)		(2,158)			
	65,242		57,817		60,902			
	639		270		39			
	119		300		235			
	1,543		1,845		1,812			
	2,301		2,415		2,086			
\$	67,543	\$	60,232	\$	62,988			
\$	(1,817)	\$	(11,973)	\$	(2,918)			
	287		(1,184)		(2,915)			
\$	(1,530)	\$	(13,157)	\$	(5,833)			

### **Fund Balances**

#### GOVERNMENTAL FUNDS LAST EIGHT FISCAL YEARS

(Modified accrual basis of accounting)

(Amounts in millions)

	Fiscal Year									
		2003		2004		2005		2006		2007
General Fund:										
Reserved	\$	1,216	\$	1,782	\$	1,773	\$	1,798	\$	2,011
Unreserved		(4,536)		(2,063)		(1,227)		384		373
Total general fund	\$	(3,320)	\$	(281)	\$	546	\$	2,182	\$	2,384
All Other Governmental Funds:										
ReservedUnreserved in:	\$	7,611	\$	9,051	\$	9,099	\$	11,277	\$	10,652
Federal special revenue funds		(496)		(700)		(768)		(1,026)		(900)
Special revenue funds		2,917		2,260		3,110		3,938		3,584
Capital projects funds		(4,202)		(4,580)		(4,121)		(4,544)		(4,089)
Debt service funds		450		447		441		329		480
Total all other governmental funds	\$	6,280	\$	6,478	\$	7,761	\$	9,974	\$	9,727

Source: Office of the State Comptroller

### **Tax Receipts by Source**

**GOVERNMENTAL FUNDS** 

LAST TEN FISCAL YEARS

(Modified accrual basis of accounting) (Amounts in millions)

Fiscal Year	Personal Income	Sales and Use	Motor Fuel	Corporate Franchise	Cigarette	Corporate & Utility	Other Miscellaneous	Total Taxes Collected by Year
2000-2001	\$ 27,371	\$ 9,147	\$ 535	\$ 2,508	\$ 553	\$ 962	\$ 3,530	\$ 44,606
2001-2002	24,004	8,836	513	1,559	558	1,156	4,054	40,680
2002-2003	21,967	9,309	552	1,655	514	1,083	3,901	38,981
2003-2004	25,150	10,433	543	1,657	442	860	4,006	43,091
2004-2005	28,382	11,587	557	2,070	427	812	5,072	48,907
2005-2006	31,695	11,199	530	2,985	974	813	5,427	53,623
2006-2007	34,615	10,828	517	4,170	993	809	5,929	57,861
2007-2008	38,792	11,197	520	3,964	967	795	6,113	62,348
2008-2009	33,096	10,906	500	3,265	1,330	875	5,735	55,707
2009-2010	34,536	10,705	516	2,541	1,389	965	7,253	57,905

Source: Office of the State Comptroller New York State Division of the Budget

Note: Figures restated for prior period adjustments.

2010
3,125
(6,663)
(3,538)
11,406
(1,341) 2,093
(5,279)
534
7,413

### **Program Revenues by Function/Program**

#### LAST EIGHT FISCAL YEARS

(Accrual basis of accounting) (Amounts in millions)

7
3,766
29,514
7,882
697
2,758
451
503
1,243
6,814
7,175
2,490
4,379
1,140
5,184
61,998
1

Source: Office of the State Comptroller

Note: Figures restated for prior period adjustments.

### New York State and Local Retirement System— Changes in Net Assets

LAST TEN FISCAL YEARS

(Amounts in thousands)

			<b>Fiscal Year</b>		
	2001	2002	2003	2004	2005
Additions:					
Member contributions	\$ 319,063	\$ 210,202	\$ 219,192	\$ 221,871	\$ 227,308
Employer contributions	214,766	263,846	651,931	1,286,455	2,964,843
Investment income (loss), net of expenses	(11,170,822)	2,730,952	(11,235,815)	27,334,752	9,679,979
Other	116,361	119,366	109,730	77,148	122,767
Total additions to plan net assets	(10,520,632)	3,324,366	(10,254,962)	28,920,226	12,994,897
Deductions:					
Retirement allowances	4,028,018	4,336,455	4,836,206	5,190,147	5,512,849
Death benefits	152,941	151,796	148,372	157,314	161,857
Administrative expenses	57,806	66,612	67,496	69,612	65,324
Other	86,449	88,121	45,188	76,816	16,159
Total deductions from plan assets	4,325,214	4,642,984	5,097,262	5,493,889	5,756,189
Change in net assets	\$ (14,845,846)	\$ (1,318,618)	\$ (15,352,224)	\$ 23,426,337	\$ 7,238,708

Source: New York State and Local Retirement System

Note: For additional information, please see www.osc.state.ny.us/retire/publications/index.htm.

	Program Revenues								
	2008		2009	2010					
<b>•</b>	0.045	<b>^</b>	0.004	•	0.050				
\$	3,315	\$	3,684	\$	3,853				
	28,900		31,402		38,314				
	8,315		9,056		12,021				
	916		481		758				
	2,613		2,931		3,017				
	493		413		521				
	552		835		1,542				
	1,192		2,275		2,826				
					5				
	46,296		51,077		62,857				
	7,548		7,660		7,818				
	2,389		3,582		8,603				
	4,719		4,740		5,154				
	1,194		1,212		1,268				
	15,850		17,194		22,843				
\$	62,146	\$	68,271	\$	85,700				

	Fiscal Year								
_	2006		2007		2008		2009		2010
\$	241,173	\$	250,158	\$	265,676	\$	273,316	\$	284,291
	2,782,147		2,718,551		2,648,448		2,456,223		2,344,222
	17,615,876		17,416,082		3,163,728		(40,428,820)		28,422,361
	94,556		131,863		116,112		155,918		81,981
_	20,733,752	_	20,516,654		6,193,964	_	(37,543,363)	_	31,132,855
	5,867,718		6,218,783		6,653,820		7,031,621		7,480,101
	161,249		164,632		181,693		180,491		183,023
	78,506		79,772		90,304		99,229		100,029
	43,901		48,316		47,521		53,387		55,748
	6,151,374		6,511,503		6,973,338		7,364,728		7,818,901
\$	14,582,378	\$	14,005,151	\$	(779,374)	\$	(44,908,091)	\$	23,313,954

# Personal Income Tax Filers and Liability by Income Level

FOR NINE YEARS STATED

(Amounts in thousands)

	Income Tax Components of Full-Year Residents by Size of Income (All Returns) in 1998							
Inc	come Class	Number of Filers	Percentage of Total	Та	k Liability	Percentage of Total		
	Under \$5,000	1,062,737	14%	\$	(27,534)	0%		
\$	5,000-9,999	892,294	12%		(99,779)	-1%		
	10,000–19,999	1,355,408	18%		5,950	0%		
	20,000–29,999	1,048,161	14%		561,772	3%		
	30,000–39,999	799,521	10%		889,023	6%		
	40,000–49,999	576,698	7%		939,646	6%		
	50,000-59,999	442,064	6%		953,279	6%		
	60,000-74,999	466,658	6%	1	,327,195	8%		
	75,000–99,999	437,393	6%	1	,732,740	11%		
1	00,000–199,999	405,488	5%	2	2,884,389	18%		
2	00,000 and over	163,656	2%	7	7,035,085	43%		
	Total	7,650,078	100%	\$16	6,201,766	100%		

1998

_		Number	Percentage		Percentage
Inc	come Class	of Filers	of Total	Tax Liability	of Total
	Under \$5,000	1,067,000	14%	\$ (27,952)	0%
\$	5,000–9,999	873,229	11%	(93,715)	0%
	10,000–19,999	1,338,164	17%	(3,093)	0%
	20,000–29,999	1,042,293	13%	536,980	3%
	30,000–39,999	814,459	11%	891,926	5%
	40,000–49,999	588,527	8%	961,664	5%
	50,000-59,999	450,140	6%	978,580	6%
	60,000–74,999	485,419	6%	1,388,686	8%
	75,000–99,999	466,673	6%	1,858,354	10%
1	00,000–199,999	459,964	6%	3,299,057	18%
2	00,000 and over	188,129	2%	8,153,678	45%
	Total	7,773,997	100%	\$17,944,165	100%

1999 Income Tax Components of Full-Year Residents

2002 Income Tax Components of Full-Year Residents

	by S	ize of incor	ne (All Retu	rns) in 2002	
Income Class		Number of Filers	Percentage of Total	Tax Liability	Percentage of Total
	Under \$5,000	1,147,330	14%	\$ (46,412)	0%
\$	5,000-9,999	851,799	11%	(144,238)	-1%
	10,000–19,999	1,314,760	16%	(188,667)	-1%
	20,000–29,999	1,033,443	13%	416,859	2%
	30,000–39,999	825,347	10%	858,914	5%
	40,000–49,999	621,435	8%	980,604	6%
	50,000-59,999	459,327	6%	968,129	6%
	60,000-74,999	519,994	6%	1,457,215	8%
	75,000–99,999	525,565	7%	2,041,915	12%
1	00,000–199,999	533,802	7%	3,746,124	21%
2	00,000 and over	196,969	2%	7,379,544	42%
	Total	8,029,771	100%	\$17,469,989	100%

2003 Income Tax Components of Full-Year Residents by Size of Income (All Returns) in 2003

Income Class		Number of Filers	Percentage of Total	Tax Liability	Percentage of Total
	Under \$5,000	1,174,853	15%	\$ (53,777)	0%
\$	5,000-9,999	833,759	10%	(164,814)	-1%
	10,000-19,999	1,285,687	16%	(279,415)	-1%
	20,000-29,999	1,017,276	13%	336,793	2%
	30,000-39,999	820,358	10%	816,554	4%
	40,000-49,999	619,173	8%	959,105	5%
	50,000-59,999	459,446	6%	956,322	5%
	60,000-74,999	515,069	6%	1,428,386	7%
	75,000–99,999	536,852	7%	2,068,743	11%
1	00,000–199,999	560,063	7%	3,954,366	21%
2	00,000 and over	203,810	2%	8,924,744	47%
	Total	8,026,346	100%	\$18,947,007	100%

2006<sup>(1)</sup> Income Tax Components of Full-Year Residents by Size of Income (All Returns) in 2006

Income Class	Number of Filers	Percentage of Total	Tax Liability	Percentage of Total
Under \$5,000	1,118,894	13%	\$ (91,631)	0%
\$ 5,000-9,999	824,596	10%	(172,332)	-1%
10,000–19,999	1,290,097	15%	(386,792)	-1%
20,000–29,999	1,016,079	12%	184,324	1%
30,000–39,999	829,814	10%	706,969	3%
40,000–49,999	640,364	8%	917,624	4%
50,000-59,999	480,661	6%	939,863	4%
60,000–74,999	543,846	7%	1,424,481	6%
75,000–99,999	597,498	7%	2,185,284	9%
100,000–199,999	704,317	8%	4,815,069	19%
200,000 and over	293,425	4%	14,291,890	56%
Total	8,339,591	100%	\$24,814,750	100%

Source: New York State Department of Taxation and Finance

Note: (1) Calendar years after 2006 are not yet available; please see www.tax.state.ny.us for additional information.

2000 Income Tax Components of Full-Year Residents by Size of Income (All Returns) in 2000							
Income Class	Number of Filers	Percentage of Total	Та	x Liability	Perce of T		
Under \$5,000	1,082,379	13%	\$	(33,430)			

Income Class	Number of Filers	Percentage of Total	Tax Liability	Percentage of Total
Under \$5,000	1,082,379	13%	\$ (33,430)	0%
\$ 5,000-9,999	912,361	11%	(134,835)	-1%
10,000–19,999	1,372,544	17%	(52,310)	0%
20,000-29,999	1,076,279	13%	531,738	2%
30,000-39,999	840,802	10%	916,843	4%
40,000-49,999	615,956	8%	1,002,229	5%
50,000-59,999	468,257	6%	1,014,292	5%
60,000-74,999	513,045	6%	1,472,446	7%
75,000-99,999	505,027	6%	2,015,234	10%
100,000–199,999	519,221	7%	3,735,901	18%
200,000 and over	217,173	3%	10,529,250	50%
Total	8,123,044	100%	\$20,997,359	100%

2001 Income Tax Components of Full-Year Residents by Size of Income (All Returns) in 2001

Inc	come Class	Number of Filers	Percentage of Total	Tax Liability	Percentage of Total
	Under \$5,000	1,099,726	14%	\$ (36,957)	0%
\$	5,000–9,999	865,739	11%	(138,532)	-1%
	10,000-19,999	1,335,044	17%	(123,275)	-1%
	20,000–29,999	1,052,949	13%	484,510	3%
	30,000–39,999	837,757	10%	897,780	5%
	40,000-49,999	619,279	8%	996,088	5%
	50,000-59,999	464,371	6%	995,479	5%
	60,000-74,999	515,464	6%	1,466,090	8%
	75,000–99,999	515,543	6%	2,033,086	11%
1	00,000–199,999	528,198	6%	3,746,962	20%
2	00,000 and over	203,001	3%	8,507,936	45%
	Total	8,037,071	100%	\$18,829,167	100%

2004 Income Tax Components of Full-Year Residents by Size of Income (All Returns) in 2004

=

Income Class	Number of Filers	Percentage of Total	Tax Liability	Percentage of Total
Under \$5,000	1,170,424	15%	\$ (62,168)	0%
\$ 5,000-9,999	823,368	10%	(145,378)	-1%
10,000–19,999	1,264,123	16%	(282,049)	-1%
20,000-29,999	990,224	12%	301,752	1%
30,000-39,999	815,073	10%	795,065	4%
40,000-49,999	628,266	8%	965,901	4%
50,000-59,999	466,514	6%	966,540	5%
60,000-74,999	524,742	6%	1,446,315	7%
75,000-99,999	554,372	7%	2,121,162	10%
100,000-199,999	596,606	7%	4,183,689	19%
200,000 and over	230,838	3%	11,299,366	52%
Total	8,064,550	100%	\$21,590,194	100%

2005 Income Tax Components of Full-Year Residents by Size of Income (All Returns) in 2005

Inc	come Class	Number of Filers	Percentage of Total	Tax Liability	Percentage of Total
	Under \$5,000	1,145,067	14%	\$ (66,663)	0%
\$	5,000-9,999	826,503	10%	(148,495)	-1%
	10,000–19,999	1,275,641	16%	(289,586)	-1%
	20,000-29,999	1,002,581	12%	294,028	1%
	30,000-39,999	814,589	10%	789,437	3%
	40,000-49,999	629,992	8%	968,166	4%
	50,000-59,999	469,666	6%	973,557	4%
	60,000-74,999	528,785	6%	1,456,936	6%
	75,000–99,999	574,255	7%	2,191,923	9%
1	00,000–199,999	637,544	8%	4,451,432	19%
2	00,000 and over	257,867	3%	13,244,481	56%
	Total	8,162,490	100%	\$23,865,215	100%

## **Personal Income by Industry**

### LAST NINE CALENDAR YEARS

(Amounts in millions)

		•	Cale	endar Yea	r		
	2001	2002		2003		2004	2005
Total personal income	\$ 679,885	\$ 677,604	\$	691,123	\$	737,755	\$ 805,717
Farm earnings	851	596		781		805	1,029
Nonfarm earnings	550,299	548,911		557,906		595,910	640,427
Private earnings	474,031	468,952		474,881		508,731	547,340
Agricultural services, forestry, fishing	1,279	1,226		1,214		1,245	1,300
Mining	1,212	942		829		934	1,044
Utilities	5,178	5,483		5,576		5,708	6,056
Construction	22,736	23,097		23,450		24,559	25,880
Manufacturing	42,787	42,360		43,133		43,719	44,750
Wholesale trade	25,344	25,391		26,278		27,831	29,324
Retail trade	27,203	28,185		29,067		30,537	32,704
Transportation and warehousing	11,778	11,648		11,941		12,559	13,368
Information	33,224	33,482		34,470		36,015	37,930
Finance and insurance	102,845	92,368		89,925		102,607	112,614
Real estate, rental and leasing	13,991	13,657		15,570		14,893	16,105
Professional and technical services	61,633	59,209		58,694		62,741	69,610
Management of companies and enterprises	14,707	16,101		15,591		16,591	17,411
Administrative and waste services	16,616	16,698		17,433		18,596	20,562
Educational services	10,553	11,298		12,100		12,880	14,195
Health care and social assistance	51,234	54,547		57,000		60,445	64,775
Arts, entertainment, and recreation	7,012	7,341		7,629		8,300	8,818
Accommodation and food services	11,439	11,832		12,346		13,112	14,150
Other services, except public administration	13,252	14,079		14,806		15,451	16,745
Government and government enterprises	76,268	79,959		83,025		87,179	93,086
Federal, civilian	9,522	10,080		10,189		10,813	11,330
Military	1,719	1,991		2,442		2,626	2,921
State and local	65,027	67,887		70,392		73,738	78,835

Source: Bureau of Economic Analysis

#### Notes:

Deviation between personal income and earnings by industry are due to dividends, interest, rent, personal current transfer receipts, contributions for government social insurance, employee and self-employed contributions for government social insurance, and adjustment for residence.

Calendar year 2009 data is estimated. For more information, please see www.bea.gov.

	2006	2007	2008	2009
6	818,426	\$ 914,432	\$ 937,010	\$ 917,610
	592	1,170	1,015	806
	667,882	724,080	752,457	700,447
	574,142	622,711	644,763	588,548
	1,255	1,216	1,300	343
	2,175	1,739	2,456	1,417
	5,762	6,855	6,672	5,671
	27,266	28,776	30,092	28,584
	45,552	46,153	46,448	37,575
	30,446	31,959	32,434	29,851
	33,112	34,444	35,081	33,982
	13,636	14,657	14,614	14,391
	38,277	41,203	44,959	38,250
	120,710	144,606	147,543	116,255
	17,321	17,938	16,196	13,338
	76,751	80,728	88,121	80,161
	18,708	21,174	20,949	19,055
	20,661	22,334	23,332	21,721
	14,588	15,381	16,354	17,838
	67,272	69,867	72,827	78,312
	8,790	9,532	9,807	11,563
	14,757	16,010	16,718	17,354
	17,100	18,136	18,859	22,887
	93,740	101,369	107,694	111,899
	10,939	11,813	12,072	12,532
	3,340	3,555	3,831	4,421
	79,460	86,002	91,791	94,945

# **Personal Income Tax Rates**

### LAST TEN CALENDAR YEARS

			Tax Rate			
Year	Top Rate	Single	Married Filing Jointly	H	Head of lousehold	Average Effective Rate <sup>(1)</sup>
2000	6.85%	\$ 20,000	\$ 40,000	\$	30,000	3.81%
2001	6.85%	20,000	40,000		30,000	4.13%
2002	6.85%	20,000	40,000		30,000	3.53%
2003	7.70%	500,000	500,000		500,000	3.24%
2004	7.70%	500,000	500,000		500,000	3.64%
2005	7.70%	500,000	500,000		500,000	3.85%
2006	6.85%	20,000	40,000		30,000	3.93%
2007	6.85%	20,000	40,000		30,000	4.23%
2008	6.85%	20,000	40,000		30,000	4.24%
2009	8.97%	500,000	500,000		500,000	3.53%

Source: New York State Department of Taxation and Finance (www.tax.state.ny.us)

Notes:

(1) Fiscal year personal income tax collections divided by prior-year personal income.

See Exhibit Demographic and Economic Statistics I for personal income and population data.

See Exhibit Tax Receipts by Source for personal income tax collections.

# **Ratios of Outstanding Debt by Type**

LAST NINE FISCAL YEARS

(Amounts in millions except per capita)

	0	Governme	ntal	Activities		Business- type Activities				
Fiscal Year		General Obligation Bonds <sup>(1)</sup>	A	Other Financing rangements <sup>(2)</sup>	Ar	Other Financing rangements <sup>(3)</sup>	Total Primary Government	Percentage of Personal Income <sup>(4)</sup>	F	Debt Per Capita <sup>(4)</sup>
2001-2002	\$	4,142	\$	25,561	\$	7,339	\$ 37,042	5%	\$	1,948
2002-2003		3,998		27,880		7,444	39,322	6%		2,053
2003-2004		3,825		35,084		8,025	46,934	7%		2,446
2004-2005		3,692		35,911		7,938	47,541	6%		2,473
2005-2006		3,511		35,763		7,825	47,099	6%		2,446
2006-2007		3,344		37,031		8,386	48,761	6%		2,526
2007-2008		3,264		38,511		8,787	50,562	6%		2,620
2008-2009		3,367		40,191		8,935	52,493	6%		2,693
2009-2010		3,461		42,410		9,413	55,284	6%		2,829

Source: Office of the State Comptroller

Notes:

(1) General Obligation Debt figures include par value, premiums and discounts.

- (2) Other Financing Arrangements for Governmental Activities include Tobacco Settlement Financing Corporation bonds, Municipal Bond Bank Agency Special Purpose School Aid bonds, Capital Lease Obligations, Unamortized Bond Premiums and Discounts, Accumulated accretion on capital appreciation bonds and other State-Supported debt as defined by the State Finance Law.
- (3) Other Financing Arrangements for Business-type Activities include Capital Lease Obligations, Mortgage Loan Commitments, Unamortized Bond Premiums and other State-Supported debt as defined by the State Finance Law.
- (4) See Exhibit: Demographic and Economic Statistics I for personal income and population data.

### Legal Debt Margin Information

#### LAST NINE FISCAL YEARS

(Amounts in millions)

			Fis	scal Year			
	2002	2003		2004	2005		2006
Authorized Debt Limit—General Obligation Debt:							
Transportation Bonds	\$ 7,500	\$ 7,500	\$	7,500	\$ 7,500	\$	10,400
Environmental Bonds	5,650	5,650		5,650	5,650		5,650
Housing Bonds	1,135	1,135		1,135	1,135		1,135
Education Bonds	 250	 250		250	 250		250
Total General Obligation Debt	14,535	14,535		14,535	14,535		17,435
Local Government Assistance Corporation	4,700	4,700		4,700	4,700		4,700
Financing Arrangements	38,352	42,542		44,079	58,575 <sup>()</sup>	1)	64,315
Total Authorized Debt	\$ 57,587	\$ 61,777	\$	63,314	\$ 77,810	\$	86,450
Total debt applicable to limit: <sup>(2)</sup>							
General Obligation <sup>(3)</sup>	\$ 4,142	\$ 3,996	\$	3,804	\$ 3,652	\$	3,470
Local Government Assistance Corporation	4,621	4,575		4,569	4,449		4,317
Financing Arrangements	27,534	29,672		36,696	37,279		36,908
Direct Debt	 36,297	 38,243		45,069	 45,380		44,695
Legal Debt Margin	\$ 21,290	\$ 23,534	\$	18,245	\$ 32,430	\$	41,755
Total net debt applicable to the limit as a percentage of debt limit	 63.03%	61.90%		71.18%	58.32%		51.70%

#### Sources:

Office of the State Comptroller

New York State Division of the Budget, Annual Information Statement

#### Notes:

- (1) The increase in 2005 Other Lease Purchase and Contractual Financing Arrangements relates to the increase in authorization of lease purchases for the Thruway Authority and SUNY, resulting in an increase of the Legal Debt Margin for 2005.
- (2) Amount of debt applicable to limitations is dependent upon authorization language.

(3) General Obligation Debt stated at par.

For additional information please see the notes to the financial statements and www.budget.state.ny.us.

Balances have been restated for prior period adjustments, corrections and reclassifications.

	Fisca	l Yea	ar	
 2007	 2008		2009	 2010
\$ 10,400	\$ 10,400	\$	10,400	\$ 10,400
5,650	5,650		5,650	5,650
1,135	1,135		1,135	1,135
 250	 			 _
17,435	17,185		17,185	17,185
4,700	4,700		4,700	4,700
69,889	76,538		79,696	79,696
\$ 92,024	\$ 98,423	\$	101,581	\$ 101,581
\$ 3,302	\$ 3,221	\$	3,323	\$ 3,400
4,204	4,021		3,849	3,639
38,750	40,823		42,868	45,638
 46,256	 48,065		50,040	52,677
\$ 45,768	\$ 50,358	\$	51,541	\$ 48,904
50.27%	48.84%		49.26%	51.86%

# **Ratios of General Obligation Debt Outstanding and Legal Debt Margin**

LAST NINE FISCAL YEARS (Amounts in millions)

			Fis	cal Year		
	2002	2003		2004	 2005	 2006
General Obligation Debt Outstanding: General obligation bonds <sup>(1)</sup>	\$ 4,142	\$ 3,996	\$	3,804	\$ 3,652	\$ 3,470
Per capita	\$ 218	\$ 209	\$	198	\$ 190	\$ 180
Legal debt limit	\$ 14,535 4,142	\$ 14,535 3,996	\$	14,535 3,804	\$ 14,535 3,652	\$ 17,435 <sup>(2)</sup> 3,470
Legal debt margin	\$ 10,393	\$ 10,539	\$	10,731	\$ 10,883	\$ 13,965
Legal debt margin as a percentage of the debt limit	 71.50%	72.51%		73.83%	 74.87%	 80.10%

Sources:

Office of the State Comptroller

New York State Division of the Budget, Annual Information Statement

#### Notes:

(1) General Obligation Debt stated at par.

(2) The increase in the Legal Debt Limit in 2006 is related to the increase in authorization of Transportation bonds.

For additional information please see the notes to the financial statements and www.budget.state.ny.us.

 2007	 2008	 2009	 2010
\$ 3,302	\$ 3,221	\$ 3,323	\$ 3,400
\$ 171	\$ 167	\$ 170	\$ 174
\$ 17,435 3,302	\$ 17,185 3,221	\$ 17,185 3,323	\$ 17,185 3,400
\$ 14,133	\$ 13,964	\$ 13,862	\$ 13,785
81.06%	81.26%	80.66%	80.22%

**Fiscal Year** 

### **Pledged Revenue Coverage**

TEN FISCAL YEARS STATED (Cash basis of accounting) (Amounts in thousands)

#### New York Local Government Assistance Corporation Bonds<sup>(a)</sup>

#### **Revenue Bond** Annual Debt Operating Net Available **Debt Service** Tax Fund **Fiscal Year** Receipts Expenses Revenues Service Coverage 323,631 \$ 2,091,901 10,676 \$ 2,081,225 6.43 \$ \$ 2,043,674 4,000 2,039,674 290,125 7.03 4,000 11.46 2,106,477 2,102,477 183,498 2,266,814 4,000 2,262,814 291,618 7.76 2,492,739 6,000 2,486,739 306,023 8.13 313,265 2.614.565 8.000 2,606,565 8.32 418,770 2,511,476 6,000 2,505,476 5.98 2,645,580 6,000 2,639,580 278,891 9.46 2,566,957 10,963 2,555,994 360,771 7.08 2,466,528 11,218 2,455,310 332,596 7.38

**Sales Tax Revenues** 

Personal Income Tax Revenues

#### New York State Personal Income Tax Revenue Bonds<sup>(b)</sup>

Fiscal Year	Revenue Bonc Tax Fund Receipts	Op	perating openses		et Available Revenues	A	nnual Debt Service	Debt Service Coverage
2004	\$ 5,456,943	\$	884	\$ 5	5,456,059	\$	257,967	21.15
2005	6,260,277		1,069	6	6,259,208		346,895	18.04
2006	6,899,930		2,058	6	6,897,872		515,627	13.38
2007	7,646,505		4,010	7	7,642,495		670,600	11.40
2008	9,140,962		7,292	ę	9,133,670		873,653	10.45
2009	9,210,005		8,571	ę	9,201,434		1,016,423	9.05
2010	8,687,845		9,136	8	3,678,709		1,411,673	6.15

Source: Office of the State Comptroller

Notes:

#### New York Local Government Assistance Corporation Bonds

(a) An amount equal to one-cent of the State's sales tax, less refunds to taxpayers, is to be deposited in the Local Government Assistance Tax Fund. The monies of such Fund are reserved for payment to the New York Local Assistance Corporation to enable it to meet principal and interest on its bonds. Monies in the Local Government Assistance Tax Fund in excess of debt service requirements and administrative expenses of the New York Local Government Assistance Corporation are required to be transferred to the General Fund.

#### New York State Personal Income Tax Revenue Bonds

(b) 25 percent of New York State Personal Income Tax Receipts less refunds to taxpayers, is to be deposited in the Revenue Bond Tax Fund. The monies of such fund are reserved for payment of debt service on Personal Income Tax Revenue Bonds, since the Enabling Act originally has been in effect, beginning the 2003-2004 fiscal year. Monies in the Revenue Bond Tax Fund in excess of debt service requirements are required to be transferred to the General Fund.

## **Ratios of General Bonded Debt Outstanding**

LAST NINE FISCAL YEARS (Amounts in millions)

		al Bonded Outstanding			
Fiscal Year	General Obligation Bonds <sup>(1)</sup>	Per Capita <sup>(2)</sup>			
2001-2002	\$ 4,142	\$ 218			
2002-2003	3,998	209			
2003-2004	3,825	199			
2004-2005	3,692	192			
2005-2006	3,511	182			
2006-2007	3,344	173			
2007-2008	3,264	169			
2008-2009	3,367	173			
2009-2010	3,461	177			

Source: Office of the State Comptroller

Notes:

(1) General Obligation Debt figures include par value, premiums and discounts.

(2) See Exhibit: Demographic and Economic Statistics I for population data.

### **Government Employees by Level of Government**

NEW YORK STATE 1999–2008

(Annual averages in thousands)

		Employees		
Fiscal Years	State <sup>(1)</sup>	Local <sup>(2)</sup>		
 1999	258.8	1,045.5		
2000	261.7	1,059.0		
2001	263.3	1,064.2		
2002	267.8	1,086.6		
2003	263.7	1,088.9		
2004	261.8	1,091.6		
2005	261.4	1,098.3		
2006	259.1	1,101.3		
2007	261.7	1,115.7		
2008	262.7	1,126.1		

Sources:

New York State Department of Labor

2008 New York State Statistical Yearbook, Rockefeller Institute of Government

Notes:

- (1) For State employees annual average of the number of checks issued as of the pay period including the 12th of the month, regardless of funding source, to individuals in: State departments and agencies; Legislature; Judiciary; public authorities; and miscellaneous boards and commissions.
- (2) Local government employees includes full- and part-time employees of counties, cities, villages and towns, engaged in educational or noneducational functions.

## **Demographic and Economic Statistics I**

### LAST TEN CALENDAR YEARS

Year	Population (1000s)	Personal Income (1000s)	Per Capita Personal Income	Unemployment Rate
2000	18,976	\$663,005,163	\$ 34,939	4.6%
2001	19,011	679,885,648	35,763	4.9%
2002	19,158	677,604,314	35,369	5.8%
2003	19,190	691,123,302	36,015	6.0%
2004	19,227	737,755,932	38,371	5.5%
2005	19,255	805,717,000	41,845	4.8%
2006	19,306	818,426,220	42,392	4.4%
2007	19,298	914,431,670	47,385	4.2%
2008	19,490	937,009,617	48,076	4.9%
2009	19,541	917,610,217	46,958	8.1%

Sources:

Bureau of Economic Analysis

U.S. Department of Commerce

U.S. Census Bureau

New York State Department of Labor

### **Demographic and Economic Statistics II**

#### LAST TEN CALENDAR YEARS

	Population					
Year	U.S. Population (1000s)	Change from Prior Period	State of New York (1000s)	Change from Prior Period		
2000	282,193	3.48%	18,976	4.28%		
2001	285,108	1.03%	19,011	0.18%		
2002	287,985	1.01%	19,158	0.77%		
2003	290,850	0.99%	19,190	0.17%		
2004	293,657	0.97%	19,227	0.19%		
2005	296,410	0.94%	19,255	0.15%		
2006	299,398	1.01%	19,306	0.26%		
2007	301,621	0.74%	19,298	-0.04%		
2008	304,060	0.81%	19,490	0.99%		
2009	307,007	0.97%	19,541	0.26%		

Sources:

U.S. Census Bureau

Bureau of Economic Analysis

New York State Department of Labor

New York State Department of Motor Vehicles

New York State Education Department

# Per Capita Personal Income

#### **Civilian Labor Force**

		New York as a					
 U.S.	State of New York	Percentage of U.S.	Employed (1000s)	Unemployed (1000s)	Unemployment Rate	Public School Enrollment	Motor Vehicles Registered
\$ 29,845	\$ 34,939	117.1%	8,729	397	4.6%	2,844,110	10,661,161
30,574	35,763	117.0%	8,711	370	4.9%	2,839,536	10,706,563
30,810	35,369	114.8%	8,712	542	5.8%	2,832,217	10,445,409
31,484	36,015	114.4%	8,675	556	6.0%	2,875,088	10,414,200
33,050	38,371	116.1%	8,741	506	5.5%	2,857,079	10,449,816
34,586	41,845	121.0%	8,902	444	4.8%	2,864,037	10,476,513
36,276	42,392	116.9%	9,033	412	4.4%	2,776,870	10,551,341
38,611	47,385	122.7%	9,046	395	4.2%	2,715,068	10,664,811
39,751	48,076	120.9%	9,147	472	4.9%	2,684,024	10,697,644
39,138	46,958	120.0%	8,888	786	8.1%	2,654,700	10,699,846

### **Employment by Industry** EIGHT YEARS STATED

	2001	2002	2003	2004	2005
Total employment	10,491,096	10,415,119	10,459,857	10,610,532	10,763,487
Wage and salary employment	8,906,825	8,769,557	8,727,501	8,775,838	8,840,376
Proprietors employment	1,584,271	1,645,562	1,732,356	1,834,694	1,923,111
Farm proprietors employment	38,459	38,549	37,633	36,481	36,475
Nonfarm proprietors employment	1,545,812	1,607,013	1,694,723	1,798,213	1,886,636
Farm employment	59,730	59,916	59,641	54,827	54,243
Nonfarm employment	10,431,366	10,355,203	10,400,216	10,555,705	10,709,244
Private employment	8,946,637	8,849,377	8,897,484	9,056,795	9,208,323
Forestry, fishing, related activities, and other	23,689	24,455	22,684	23,280	23,271
Mining	9,876	8,733	10,022	9,516	9,866
Utilities	43,796	43,301	42,213	40,623	40,651
Construction	462,822	449,250	456,704	467,615	483,981
Manufacturing	734,909	680,268	642,125	626,157	612,145
Wholesale trade	399,253	387,074	384,490	389,951	391,525
Retail trade	1,026,415	1,022,037	1,025,356	1,039,785	1,058,146
Transportation and warehousing	324,632	311,291	309,902	317,870	327,069
Information	358,650	325,881	308,447	305,139	310,275
Finance and insurance	726,286	698,378	688,840	696,548	711,845
Real estate, rental and leasing	358,530	361,088	380,434	407,062	436,758
Professional and technical services	798,205	782,981	794,919	823,816	835,753
Management of companies and enterprises	122,454	127,630	126,239	125,968	130,060
Administrative and waste services	523,064	511,429	513,021	529,832	537,833
Educational services	339,070	350,635	363,734	376,935	388,285
Health care and social assistance	1,322,903	1,358,742	1,400,504	1,421,958	1,440,752
Arts, entertainment, and recreation	258,204	268,588	270,871	283,129	287,510
Accommodation and food services	554,968	558,728	572,337	583,087	591,426
Other services, except public administration	558,911	578,888	584,642	588,524	591,172
Government and government enterprises	1,484,729	1,505,826	1,502,732	1,498,910	1,500,921
Federal, civilian	134,377	133,580	135,408	130,490	128,925
Military	57,973	57,603	57,140	56,362	56,257
State government	251,702	253,528	250,308	249,034	247,293
Local government	1,040,677	1,061,115	1,059,876	1,063,024	1,068,446

Source: Regional Economic Information System, Bureau of Economic Analysis

Note: Full- and Part-Time Employment data shown.

2006	2007	2008
10,952,095	11,039,874	11,289,001
8,925,539	9,047,065	9,004,901
2,026,556	1,992,809	2,284,100
35,724	34,782	32,683
1,990,832	1,958,027	2,251,417
52,102	50,784	51,724
10,899,993	10,989,090	11,237,277
9,399,820	9,478,570	9,708,898
23,707	23,744	14,341
9,959	10,675	14,286
40,506	40,119	40,355
508,530	527,531	533,932
598,993	584,955	565,032
394,772	397,410	390,550
1,065,731	1,073,776	1,066,636
337,573	334,622	346,712
312,293	302,404	301,954
733,599	731,480	789,048
466,261	470,170	565,276
866,101	869,279	900,523
135,334	137,157	139,224
539,449	559,928	567,179
401,273	405,562	412,051
1,466,699	1,483,772	1,500,582
295,198	299,829	320,716
598,360	616,162	628,012
605,482	609,995	612,489
1,500,173	1,510,520	1,528,379
127,015	127,046	127,037
57,590	57,087	59,940
246,101	247,038	250,133
1,069,467	1,079,349	1,091,269

# Select State Agency Employment

**MARCH 2010** 

Agency	Actual March 2009	Estimated March 2010
Major Agencies:		
State University	41,605	41,778
Correctional Services	31,159	30,027
Mental Retardation	22,590	21,786
Mental Health	16,716	16,297
Transportation	10,185	9,701
Health	5,704	5,491
State Police	5,901	5,702
Taxation and Finance	5,049	5,178
Children and Family Services	3,874	3,576
Environmental Conservation	3,657	3,368
Education	3,129	2,998
Temporary and Disability Assistance	2,191	2,359
Subtotal	151,760	148,261
Other Major Agencies	14,023	13,875
Minor Agencies	12,312	12,159
Other	21,821	22,080
GRAND TOTAL	199,916	196,375

Source: New York State Division of Budget 2010-11 Executive Budget Five-Year Financial Plan (www.budget.state.ny.us)

Note: Does not include: Legislature; Judiciary; public authorities; and miscellaneous boards and commissions.

## **Operating Indicators**

LAST NINE YEARS

	2002	2003	2004	2005	2006
State Police Protection: Number of Troops Number of Employees	11 5,257	11 5,453	11 5,608	11 5,608	11 5,977
State University of New York: Campuses Students	64 382,000	64 402,000	64 410,700	64 410,700	64 412,000
Recreation: Parks & Historic Sites Expected Visitors	199 60 million	202 60 million	203 60 million	203 60 million	207 60 million

Source: New York State Executive Budget Agency Presentations

2007	2008 2009		2010
11	11	11	11
5,927	5,989	5,989	5,530
64	64	64	64
417,000	427,000	440,000	477,000
211	213	213	214
60 million	55 million	55 million	55 million

# **Capital Asset Balances by Function**

### LAST EIGHT FISCAL YEARS

(Amounts in millions)

			Fi	scal Year			
Function	2003	2004		2005	2006		2007
Land and Land Improvements:	 	 			 	-	
General government Public safety Public welfare	\$ 126 174 22	\$ 128 184 24	\$	129 195 24	\$ 127 204 24	\$	96 226 24
Support/regulate business Environment/recreation Education	6 914 1	6 991 1 170		6 1,019 1 183	6 1,101 1		6 1,155 1 193
Public health Transportation Depreciation (land improvements)	 163 2,044 (229)	 2,080 (242)		2,146 (256)	 187 2,201 (281)		2,252 (291)
Total, net of depreciation	3,221	3,342		3,447	3,570		3,662
Land Preparation: Transportation (roads)	2,667	2,734		2,786	2,856		2,981
Buildings:	1 001	1 001		0.400	0.400		1 000
General government	1,931	1,991 2,728		2,109 2,795	2,168 2,937		1,939
Public safety Public welfare	2,507 176	2,720		2,795	2,937		3,028 171
Support/regulate business	33	33		33	33		34
Environment/recreation	273	279		309	334		356
Education	77	81		89	90		97
Public health	2,964	2,957		2,600	2,682		2,792
Transportation	236 (3,699)	251 (3,941)		307 (4,095)	315 (4,332)		327 (4,557)
Total, net of depreciation	 4,498	 4,557		4,312	 4,398		4,187
•	.,	-,		-,	.,		-,
Equipment: General government	194	175		157	139		117
Public safety	84	84		81	83		83
Public welfare	42	41		14	14		18
Support/regulate business	8	8		7	4		4
Environment/recreation	33 11	33 10		33 9	36 5		38 5
Public health	62	63		58	61		64
Transportation	208	246		258	266		282
Depreciation	 (371)	 (386)		(365)	 (364)		(392)
Total, net of depreciation	271	274		252	244		219
Construction in Progress:		- / -					
Buildings Transportation (roads and bridges)	892 1,927	548 2,241		687 3,103	455 3,122		331 3,038
Total	 2,819	 2,789	_	3,790	 3,577		3,369
Infrastructure: <sup>(1)</sup>							
General government	_	_		_	_		5
Public safety	—	—		6	28		55
Public welfare	_ 10			—	—		
Environment/recreationPublic health	12	18 4		20 24	20 15		29 16
Depreciation	_	(1)		(2)	(3)		(6)
Total, net of depreciation	 12	 21		48	 60		99
Infrastructure: <sup>(2)</sup>							
Transportation	62,749	62,934		63,056	63,303		63,803
Business-Type Activities, Net	5,695	6,201		6,499	6,927		7,296

Source: Office of the State Comptroller

Notes:

(1) Depreciable

(2) Roads and Bridges, non-depreciable

Figures restated for prior period adjustments.

Fiscal Year							
2008	2009	2010					
\$ 95 247 24 6 1,241 2 196 2,262 (300) <b>3,773</b>	\$ 125 257 27 6 1,360 3 208 2,306 (314) <b>3,978</b>	\$ 125 271 32 6 1,374 3 218 2,349 (332) 4,046					
3,083	3,191	3,271					
1,954 3,146 174 34 371 106 2,910 289 (4,776) <b>4,208</b>	2,192 3,344 180 349 107 3,073 299 (5,033) <b>4,595</b>	2,222 3,476 186 34 451 111 3,146 302 (5,293) <b>4,635</b>					
125 90 19 4 11 5 64 280 (403) <b>225</b>	162 90 19 5 51 57 278 (431) <b>236</b>	161 92 21 6 51 5 57 324 (460) <b>257</b>					
510 3,079	444 3,248	499 3,405					
3,589	3,692	3,904					
11 62 —	11 91	11 102 13					
29 25 (11) <b>116</b>	33 42 (17) <b>160</b>	33 46 (24) <b>181</b>					
64,200 7,773	64,567 8,445	65,141 9,206					

# Membership by Type of Benefit Plan

AS OF MARCH 31, 2010

	Retirement Plan Membership					
Retirement System	Tier 1	Tier 2	Tier 3, 4 & 5			
New York State and Local Employees Retirement System	13,395	15,651	614,829			
New York State and Local Police and Fire Retirement System	393	34,261	688			

Source: New York State and Local Retirement System

Note: Please see www.osc.state.ny.us/retire/publications/index.htm for more information.

# **Principal Participating Employers**

### TEN MOST RECENT FISCAL YEARS

	2001			2002			2003		
Participating Government	Covered Employees	Rank	Percentage of Total System	Covered Employees	Rank	Percentage of Total System	Covered Employees	Rank	Percentage of Total System
State	227,877	1	36.37%	222,186	1	34.83%	221,807	1	34.09%
Counties	125,814	2	20.08%	124,347	2	19.49%	125,220	2	19.25%
Schools	110,369	3	17.61%	115,757	3	18.15%	121,668	3	18.70%
Miscellaneous	72,098	4	11.51%	83,914	4	13.16%	88,352	4	13.58%
Towns	41,301	5	6.59%	42,254	5	6.62%	43,628	5	6.71%
Cities	32,332	6	5.16%	32,283	6	5.06%	32,178	6	4.95%
Villages	16,774	7	2.68%	17,155	7	2.69%	17,690	7	2.72%
Total	626,565		100.00%	637,896		100.00%	650,543		100.00%

	2008			2009			2010		
Participating Government	Covered Employees	Rank	Percentage of Total System	Covered Employees	Rank	Percentage of Total System	Covered Employees	Rank	Percentage of Total System
	226,439	1	33.43%	225,963	1	33.23%	222,555	1	32.77%
Counties	122,982	3	18.16%	122,356	3	18.00%	121,282	3	17.86%
Schools	132,132	2	19.51%	133,876	2	19.69%	136,203	2	20.05%
Miscellaneous	98,283	4	14.51%	100,052	4	14.72%	100,684	4	14.82%
Towns	47,567	5	7.02%	47,743	5	7.02%	48,610	5	7.16%
Cities	31,406	6	4.64%	31,326	6	4.61%	31,186	6	4.59%
Villages	18,512	7	2.73%	18,592	7	2.73%	18,697	7	2.75%
Total	677,321		100.00%	679,908		100.00%	679,217		100.00%

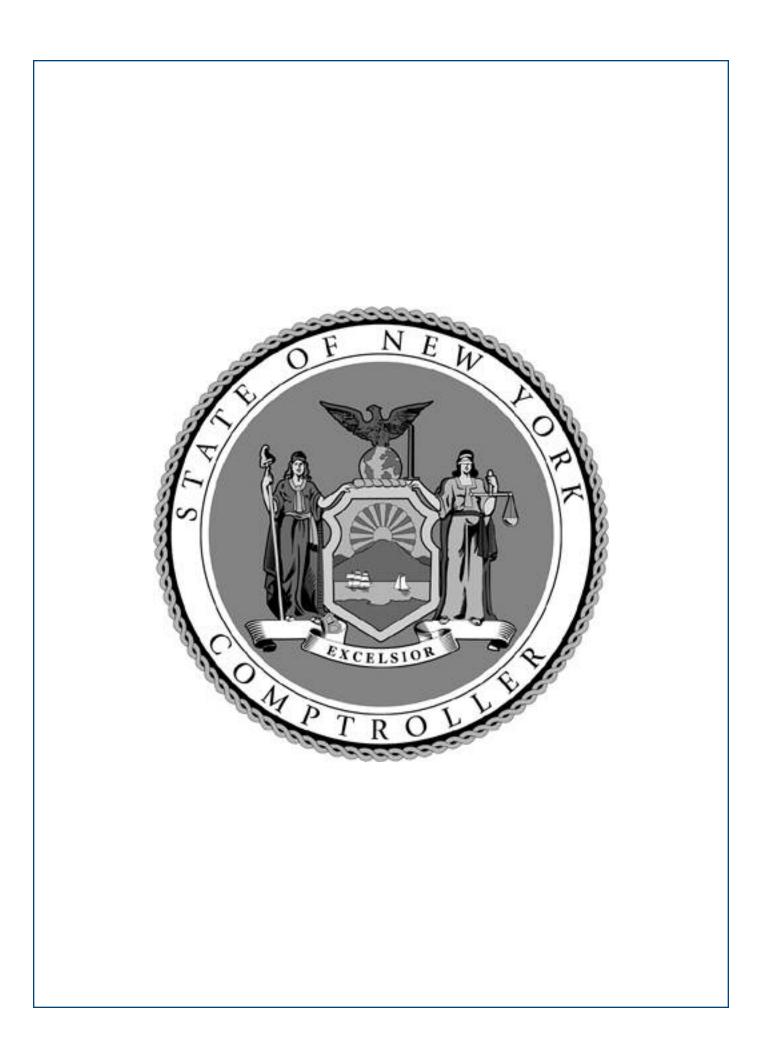
Source: New York State and Local Retirement System

Notes:

Total includes inactive members identified with their last employer as active members.

Please see www.osc.state.ny.us/retire/publications/index.htm for more information.

2004			2005			2006			2007		
Covered Employees	Rank	Percentage of Total System									
213,539	1	33.28%	214,937	1	33.18%	216,996	1	33.17%	221,515	1	33.43%
123,328	3	19.22%	123,839	3	19.12%	121,322	3	18.54%	121,817	3	18.38%
123,616	2	19.26%	126,068	2	19.46%	126,925	2	19.40%	128,518	2	19.40%
88,249	4	13.75%	89,285	4	13.79%	93,327	4	14.26%	95,262	4	14.38%
44,072	5	6.87%	44,778	5	6.91%	45,654	5	7.13%	46,284	5	6.98%
31,307	6	4.88%	31,092	6	4.80%	31,038	6	4.74%	31,049	6	4.69%
17,610	7	2.74%	17,759	7	2.74%	18,029	7	2.76%	18,188	7	2.74%
641,721		100.00%	647,758		100.00%	653,291		100.00%	662,633		100.00%



#### STATE OF NEW YORK Office of the State Comptroller

#### **Organization**

#### THOMAS P. DINAPOLI Comptroller

Mary Louise Mallick First Deputy Comptroller

Margaret Becker Deputy Comptroller Contracts and Expenditures

Kevin Belden Deputy Comptroller Chief Information Officer

**Daniel Berry** Deputy Comptroller Payroll, Accounting and Revenue Services

Luke Bierman General Counsel

#### **Kenneth Bleiwas**

Deputy Comptroller Office of the State Deputy Comptroller for NYC Shawn Thompson Executive Director, Executive Operations

Angela Dixon Deputy Comptroller Human Resources and Administration

Raudline Etienne Chief Investment Officer Pension, Investments and Cash Management

**Celia Gonzalez** Deputy Comptroller Diversity Programs

**Steven Hancox** Deputy Comptroller Local Government and School Accountability

George King Inspector General Kevin Murray Deputy Comptroller Retirement Services

**Thomas Nitido** Deputy Comptroller Budget and Policy Analysis

Mark Pattison Executive Deputy Comptroller State and Local Government Accountability

**Joan Sullivan** Executive Deputy Comptroller Office of Operations

**Dennis Tompkins** Deputy Comptroller Communications

#### Division of Payroll, Accounting and Revenue Services

#### **Bureau of Financial Reporting and Oil Spill Remediation**

*Executive Director:* David Hasso, CPA, CGFM

Assistant Director: Suzette Barsoum Baker, CPA, CGFM

Assistant Chief Accountant: Timothy Reilly, Esq., CPA

> Manager: Deidre Clark

Supervising Accountants: Michael Mezz, CGFM Maureen Shaw

Associate Accountants: Donna Greenberg, CPA, CGFM Jennifer Hallanan, CGFM Maria Moran, CPA Sandra Trzcinski, CGAP, APM

> Accountant Aide: Mary Helen Ryder

#### **Bureau of State Accounting Operations**

Director: Thomas Mahoney

Assistant Director: Melody Goetz Managers: Peter Clark Debbie Hilson H. Michael Luft William McCormick

Associate Examiner: Daniel Duffy

State Program Examiner: Paul Kosachiner, CIA, CMS, CGAP, APS

> Student Intern: Max Petraglia